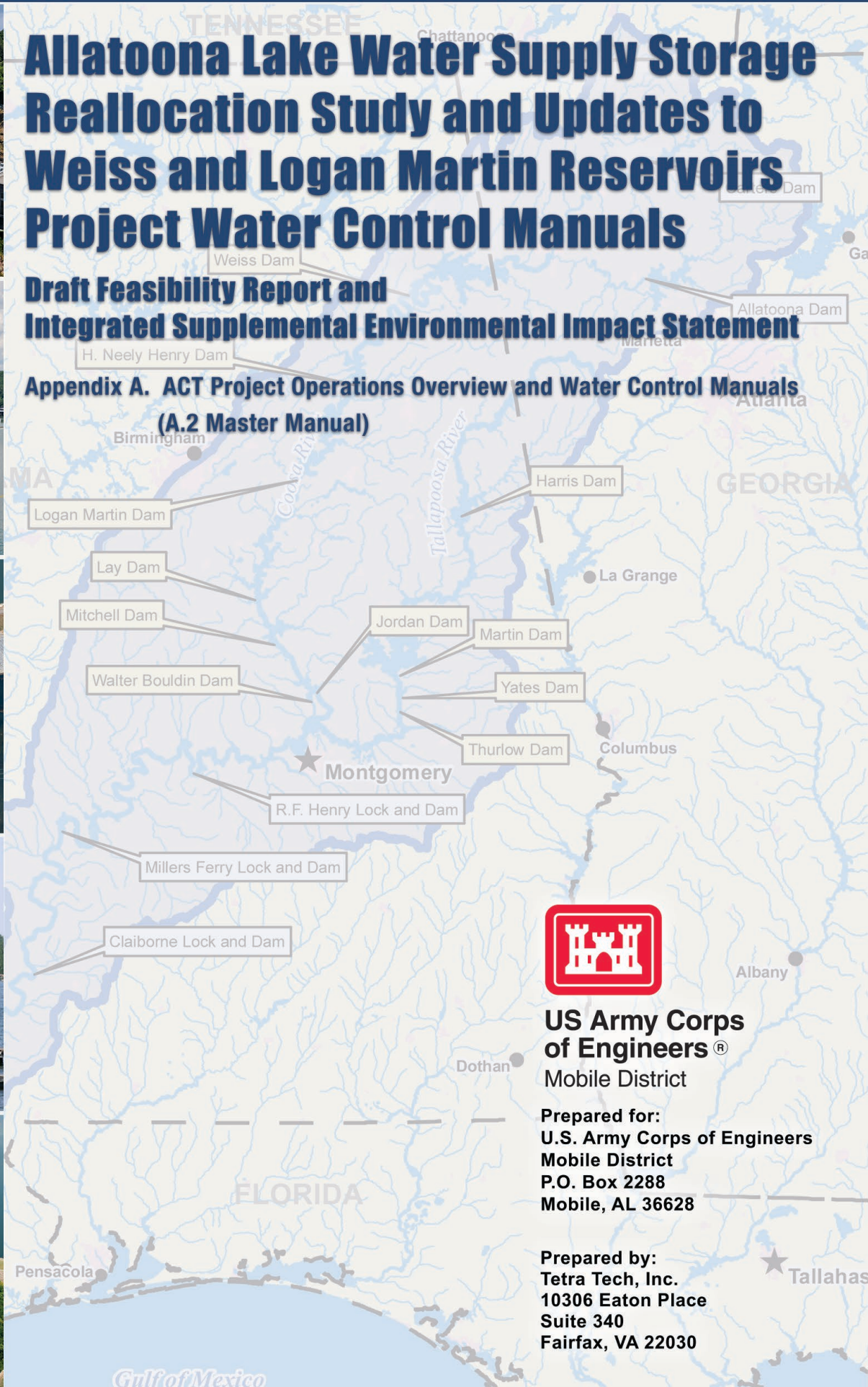




Allatoona Lake Water Supply Storage Reallocation Study and Updates to Weiss and Logan Martin Reservoirs Project Water Control Manuals

Draft Feasibility Report and Integrated Supplemental Environmental Impact Statement

Appendix A. ACT Project Operations Overview and Water Control Manuals (A.2 Master Manual)



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of Engineers®**
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**US Army Corps
of Engineers®**

Mobile District

1 **MASTER WATER CONTROL MANUAL**

2 **ALABAMA-COOSA-TALLAPOOSA (ACT)**
3 **RIVER BASIN**

4 **ALABAMA, GEORGIA**

5 **U.S. ARMY CORPS OF ENGINEERS**
6 **SOUTH ATLANTIC DIVISION**
7 **MOBILE DISTRICT**
8 **MOBILE, ALABAMA**

9 **MARCH 2021**

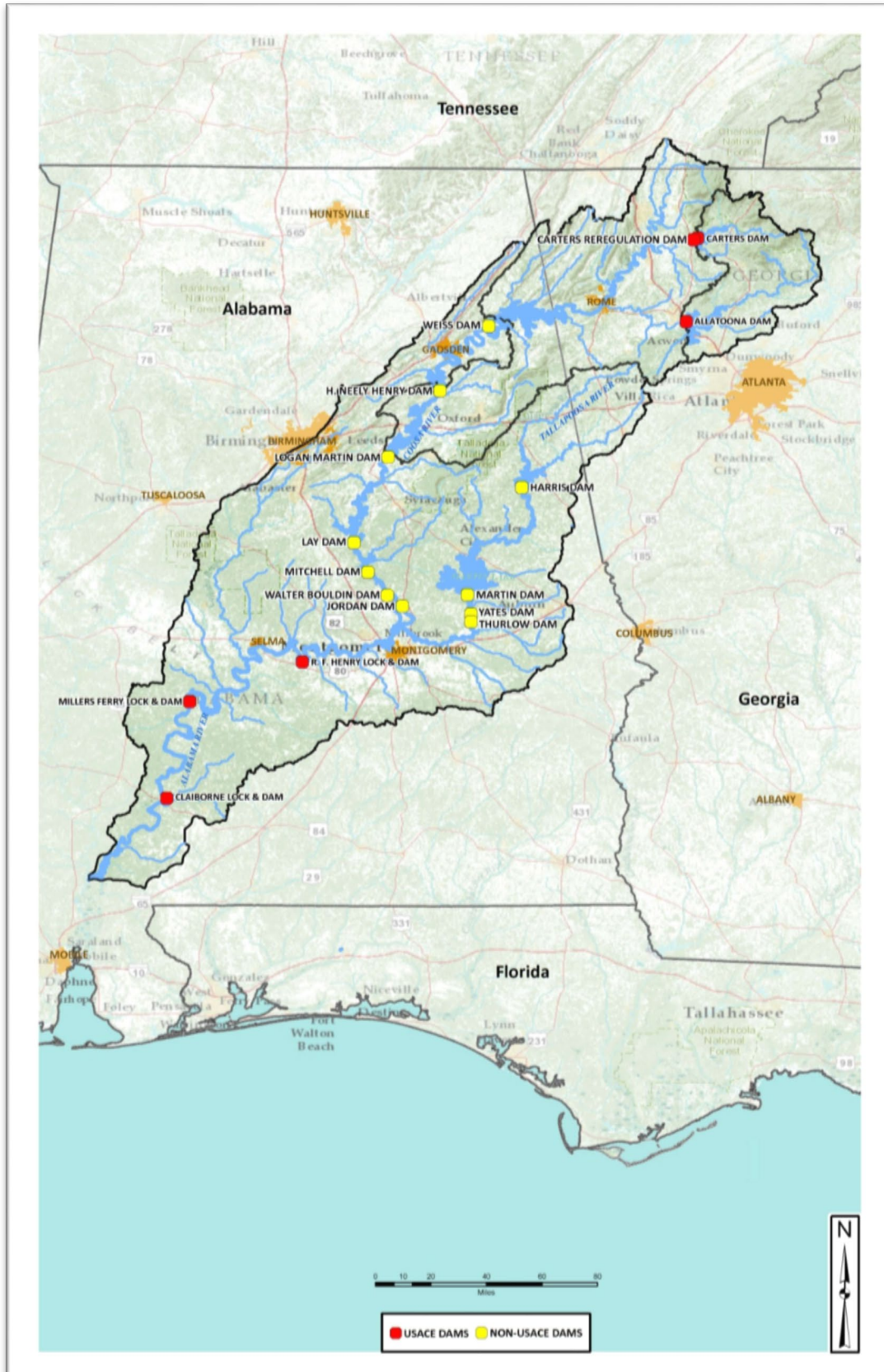


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**PERTINENT DATA
FOR EXISTING RESERVOIR PROJECTS IN THE
ALABAMA-COOSA-TALLAPOOSA RIVER BASIN**

1		
2		
3		
4	Allatoona Dam	
5	Structure type	Gravity concrete
6	Length	1,250 feet
7	Maximum height	190 feet
8	Lake elevation (full summer pool)	841 feet NGVD29
9	Lake elevation (full winter pool)	824.5 feet NGVD29
10	Lake area acres (@ elev 841 ft NGVD29)	11,422 acres
11	Shoreline miles (@ elev 841 ft NGVD29)	270 miles
12	Drainage area	1,122 square miles
13	Generating capacity (declared)	82.2 MW
14	Carters Dam	
15	Structure type	Rockfill and earthfill
16	Length (rockfill 2,053 plus earthfill 700)	2,753 feet
17	Maximum height	445 feet
18	Lake elevation (full summer pool)	1,074 feet NGVD29
19	Lake elevation (full winter pool)	1,072 feet NGVD29
20	Lake area acres (@ elev 1,074 ft NGVD29)	3,275 acres
21	Shoreline miles (@ elev 1,074 ft NGVD29)	62.7 miles
22	Drainage area	374 square miles
23	Generating capacity (declared)	600 MW
24	Carters Reregulation Dam	
25	Structure type	Gated spillway with rockfill dikes
26	Length (dam and spillway)	3,063 feet
27	Maximum pool elevation	698 feet NGVD29
28	Top of dike elevation	703 feet NGVD29
29	Lake area acres	990 acres
30	Usable Storage (elev 674 to 698 ft NGVD29)	16,571 acre-feet
31	Drainage area (local to reregulation pool)	520 square miles (146 square miles)
32	Spillway Gates	4 @ 42 feet long by 36.5 feet high
33	Robert F. Henry Lock and Dam	
34	Structure type	Gravity concrete and earthfill
35	Length (earth dikes)	15,300 feet
36	Length (concrete)	646 feet
37	Maximum elevation (earth dikes, right / left)	135 / 143 feet NGVD29
38	Lake elevation	126 feet NGVD29
39	Lake area acres	13,500 acres
40	Shoreline miles	397 miles
41	Drainage area	16,233 square miles
42	Generating capacity (declared)	82 MW

1	Millers Ferry Lock and Dam	
2	Structure type	Gravity concrete and earthfill
3	Length (earth dikes)	8,860 feet
4	Length (concrete)	994 feet
5	Maximum elevation (earth dikes, right / left)	85 / 97 feet NGVD29
6	Lake elevation	80.8 feet NGVD29
7	Lake area acres	18,528 acres
8	Shoreline miles	556 miles
9	Drainage area	20,637 square miles
10	Generating capacity (declared)	90 MW
11	Claiborne Lock and Dam	
12	Structure type	Gravity concrete and earthfill
13	Length (earth dikes)	2,550 feet
14	Length concrete)	916 feet
15	Maximum elevation (earth dikes, right / left)	40 / 60 feet NGVD29
16	Lake elevation	36 feet NGVD29
17	Lake area acres	6,290 acres
18	Shoreline miles	216 miles
19	Drainage area	21,473 square miles
20	Generating capacity	N/A
21	R. L. Harris Dam	
22	Structure type	Gravity concrete
23	Length	3,242 feet
24	Maximum height	151.5 feet
25	Lake elevation	793 feet NGVD29
26	Lake area acres	10,660 acres
27	Shoreline miles	271 miles
28	Drainage area	1,454 square miles
29	Generating capacity	135 MW
30	Martin Dam	
31	Structure type	Gravity concrete
32	Length	2,000 feet
33	Maximum height	168 feet
34	Lake elevation	491 feet NGVD29
35	Lake area acres	41,150 acres
36	Shoreline miles	880 miles
37	Drainage area	2,984 square miles
38	Generating capacity	182.5 MW
39	Yates Dam	
40	Structure type	Gravity concrete
41	Length	1,254 feet
42	Maximum height	88 feet
43	Lake elevation	345 feet NGVD29
44	Lake area acres	2,000 acres
45	Shoreline miles	40 miles
46	Drainage area	3,293 square miles
47	Generating capacity	44.25 MW

1	Thurlow Dam	
2	Structure type	Gravity concrete and earthfill
3	Length (concrete)	1,959 feet
4	Maximum height	62 feet
5	Lake elevation	289 feet NGVD29
6	Lake area acres	574 acres
7	Drainage area	3,308 square miles
8	Generating capacity	81.35 MW
9	Weiss Dam	
10	Structure type	Gravity concrete and earthfill
11	Length (earth dikes)	30,506 feet
12	Length (concrete)	392 feet
13	Maximum height	126 feet
14	Lake elevation	564 feet NGVD29
15	Lake area acres	30,200 acres
16	Shoreline miles	447 miles
17	Drainage area	5,270 square miles
18	Generating capacity	87.75 MW
19	Neely Henry Dam	
20	Structure type	Gravity concrete and earthfill
21	Length (earth dikes)	4,100 feet
22	Length (concrete dam and spillway)	605 feet
23	Maximum height	104 feet
24	Lake elevation	508 feet NGVD29
25	Lake area acres	11,235 acres
26	Shoreline miles	339 miles
27	Drainage area	6,596 square miles
28	Generating capacity	72.9 MW
29	Logan Martin Dam	
30	Structure type	Gravity concrete and earthfill
31	Length (earth dikes)	5,464 feet
32	Length (concrete)	612 feet
33	Maximum height	97 feet
34	Lake elevation	465 feet NGVD29
35	Lake area acres	15,269 acres
36	Shoreline miles	275 miles
37	Drainage area	7,743 square miles
38	Generating capacity	128.25 MW
39	Lay Dam	
40	Structure type	Gravity concrete
41	Length	2,120 feet
42	Maximum height	129.6 feet
43	Lake elevation	396 feet NGVD29
44	Lake area acres	12,000 acres
45	Shoreline miles	289 miles
46	Drainage area	9,053square miles
47	Generating capacity	177 MW

1	Mitchell Dam	
2	Structure type	Gravity concrete
3	Length (concrete)	1,277 feet
4	Maximum height	106 feet
5	Lake elevation	312 feet NGVD29
6	Lake area acres	5,850 acres
7	Shoreline miles	147 miles
8	Drainage area	9,778 square miles
9	Generating capacity	170 MW
10	Jordan Dam	
11	Structure type	Gravity concrete
12	Length (concrete)	2,066 feet
13	Maximum height	125 feet
14	Lake elevation	252 feet NGVD29
15	Lake area acres	5,880 acres
16	Shoreline miles	118 miles
17	Drainage area	10,102 square miles
18	Generating capacity	100 MW
19	Bouldin Dam	
20	Structure type	Gravity concrete and earthfill
21	Length (earth dikes)	9,200 feet
22	Length (concrete)	228 feet
23	Maximum height	120 feet
24	Lake elevation	252 feet NGVD29
25	Lake area acres	6,800 acres
26	Shoreline miles	118 miles
27	Drainage area	10,102 square miles
28	Generating capacity	225 MW
29		
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1 - INTRODUCTION

1
2 **1-01. Authorization for Manual.** This water control manual is prepared in accordance with
3 the following Corps Engineering Regulations (ER) and Manuals:

- 4 • ER 1110-2-240, Water Control Management (30 May 2016). This regulation prescribes
5 policies and procedures to be followed by the Corps in carrying out water control
6 management activities, including establishment of water control plans for Corps and
7 non-Corps projects, as required by federal laws and directives.
- 8 • ER 1110-2-241, Use of Storage Allocated for Flood Control and Navigation at Non-
9 Corps Projects (24 May 1990). This regulation prescribes the responsibilities and
10 general procedures for regulating reservoir projects for flood risk management or
11 navigation and the user of storage allocated for such purposes. Excepted projects are
12 those owned and operated by the Corps; the International Boundary and Water
13 Commission, United States and Mexico; and those under the jurisdiction of the
14 International Joint Commission, United States and Canada, and the Columbia River
15 Treaty. The intent of this regulation is to establish an understanding among project
16 owners, operating agencies, and the Corps.
- 17 • ER 1110-2-1150, Engineering and Design for Civil Works Projects (31 August 1999).
18 This regulation defines engineering responsibilities, requirements, and procedures
19 during the planning, design, construction, and operations phases of civil works projects.
20 The regulation provides guidance for developing and documenting quality engineering
21 analyses and designs for projects and products on time and in accordance with project
22 management policy for civil works activities.
- 23 • ER 1110-2-1941, Drought Contingency Plans (02 February 2018). This regulation
24 provides policy and guidance for preparing drought contingency plans as part of the
25 Corps' overall water control management activities. This directive states the policy that
26 water control managers will continually review and, when appropriate, adjust water
27 control plans in response to changing public needs.
- 28 • ER 1110-2-8154, Water Quality and Environmental Management for Corps Civil Works
29 Projects (31 May 2018). This regulation establishes a policy for the water quality
30 management program at Corps civil works projects.
- 31 • ER 1110-2-8156, Preparation of Water Control Manuals (30 September 2018). This
32 regulation standardizes the procedures to be followed when preparing Water Control
33 Manuals (WCM).
- 34 • EM 1110-2-3600, Management of Water Control Systems (10 October 2017). This
35 manual provides guidance to field offices for managing water control projects or systems
36 authorized by Congress and construct and operated by the Corps. It also applies to
37 certain water control projects constructed by other agencies or entities.

1 **1-02. Purpose and Scope.** This basin master water control manual describes the overall
2 water control plan for the Alabama-Coosa-Tallapoosa (ACT) River Basin (referred to as the ACT
3 River Basin or the ACT Basin). The descriptions of the basin, history of development, water
4 control activities, and coordination with others are provided as supplemental information to
5 enhance the knowledge and understanding of the basin water control plan. This manual
6 provides a general reference source for ACT water control regulation. It is intended for use in
7 day-to-day, real-time water management decision making and for training new personnel. The
8 development and execution of the water control plan includes appropriate consideration for
9 efficient water management in conformance with the emphasis on water conservation as a
10 national priority.

11 **1-03. Related Manuals and Reports.** This master water control manual provides general
12 information for the entire ACT River Basin. The following appendices have been prepared for
13 individual federal reservoir projects and non-federal projects within the ACT Basin:

14 Appendix A - Allatoona Dam and Lake

15 Appendix B - Weiss Dam and Lake (Alabama Power Company)

16 Appendix C - Logan Martin Dam and Lake (Alabama Power Company)

17 Appendix D - H. Neely Henry Dam and Lake (Alabama Power Company)

18 Appendix E - Millers Ferry Lock and Dam and William "Bill" Dannelly Lake

19 Appendix F - Claiborne Lock and Dam and Lake

20 Appendix G - Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake

21 Appendix H - Carters Dam and Lake and Carters Reregulation Dam

22 Appendix I - R. L. Harris Dam and Lake (Alabama Power Company)

23 Other pertinent information regarding the ACT River Basin development is contained in
24 operation and maintenance manuals and emergency action plans for each project. Historical,
25 definite project reports and design memoranda also contain useful information.

26 Prior to the issuance of this master manual and the individual water control manuals as
27 appendices, the Corps considered the environmental impacts of its revised operations with the
28 preparation of an Environmental Impact Statement (EIS). The EIS was prepared in compliance
29 with the National Environmental Policy Act (1969), Council on Environmental Quality guidelines,
30 and Corps implementing regulations. Access to the final document is available by request from
31 the Mobile District.

32 **1-04. Project Owner.** The Allatoona Dam and Lake; Carters Dam and Lake (and
33 Reregulation Dam); Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake; Millers
34 Ferry Lock and Dam and William "Bill" Dannelly Lake; and Claiborne Lock and Dam and
35 Claiborne Lake projects are federally owned projects entrusted to the Corps. There are 11
36 privately developed dams with powerhouses located in the basin (seven on the Coosa River
37 and four on the Tallapoosa River) that were built and are operated by the Alabama Power
38 Company (APC). The projects in the ACT Basin are listed in Table 1-1.

Table 1-1 USACE and APC Reservoirs in the ACT River Basin - Project Data

Basin/river/ project name	Owner/state/ year initially completed	Drainage area (sq mi) ^a	Normal (summer) lake elev (ft) ^b	Reservoir size at normal (summer) pool (ac) ⁱ	Total storage at normal (summer) pool (ac-ft) ⁱ	Conservation storage (ac-ft)	Top of flood pool elev (ft) ^c	Total storage at top of flood pool (ac-ft) ⁱ	Flood storage (ac-ft) ⁱ	Power capacity (megawatt [MW])
<i>Coosawattee River</i>		862								
Carters Dam and Lake	USACE/GA/1974	374	1,074	3,275	383,564	141,402 ^j	1099	472,757	89,192	600 ^d
Carters Reregulation Dam	USACE/GA/1974	520	698	990	17,380	16,571 ⁱ	NA	NA	NA	None
<i>Etowah River</i>		1,861								
Allatoona Dam and Lake	USACE/GA/1949	1,122	841	11,422	349,922	281,917 ⁱ	860	626,860	276,938	82.2 ^d
<i>Coosa River</i>		10,156								
Weiss Dam and Lake	APC/AL/1961	5,270	564	30,027	306,655	263,417 ⁱ	572	608,614	301,959 ⁱ	87.75 ^e
H. Neely Henry Dam and Lake	APC/AL/1966	6,596	508	11,235	120,853	118,210 ⁱ	508	NA	0	72.9 ^e
Logan Martin Dam and Lake	APC/AL/1964	7,743	465	15,269	273,467	144,383 ^b	473.5	433,572	160,105 ⁱ	128.25 ^e
Lay Dam and Lake	APC/AL/1914	9,053	396	11,795	262,887	92,352 ^b	NA	NA	NA	177 ^e
Mitchell Dam and Lake	APC/AL/1923	9,778	312	5,855	170,783	51,577 ^b	NA	NA	NA	170 ^e
Jordan Dam and Lake ^f	APC/AL/1929	10,102	252	5,937	210,198	19,057 ^f	NA	NA	NA	100 ^e
Bouldin Dam ^f	APC/AL/1967	10,102	252	734	----- ^f	----- ^f	NA	NA	NA	225 ^e
<i>Tallapoosa River</i>		4,687								
R.L. Harris Dam and Lake	APC/AL/1982	1,454	793	10,660	425,721	207,318 ⁱ	795	447,501	21,780	135 ^b
Martin Dam and Lake	APC/AL/1927	2,984	491 ^g	39,807	1,667,814	1,202,340 ^b	NA	NA	NA	182.5 ^b
Yates Dam and Lake	APC/AL/1928	3,293	345 ^g	2,045	55,992	6,928 ^b	NA	NA	NA	44.25 ^b
Thurlow Dam and Lake	APC/AL/1930	3,308	289 ^g	585	18,494	NA	NA	NA	NA	81.35 ^b
<i>Alabama River</i>		22,739								
R F. Henry Lock and Dam/ R.E. "Bob" Woodruff Lake	USACE/AL/1972	16,233	126 ^h	13,500	247,210	36,450 ^j	NA	NA	NA	82 ^d
Millers Ferry Lock and Dam/ William "Bill" Dannelly Lake	USACE/AL/1969	20,637	80.8 ^h	18,528	346,254	46,704 ^j	NA	NA	NA	90 ^d
Claiborne Lock, Dam, and Lake	USACE/AL/1969	21,473	36 ^h	6,290	102,408	None	NA	NA	NA	None

a. Source: USGS HUC Units and stream gage data (Subregion 0315)

b. Source: USACE projects – verified by USACE (June 2014); APC projects – values verified by USACE coordination with APC via email (June 2014)

c. Source: USACE email (April 2019), placemat and WCM

d. Declared Power Capacity. The value may vary slightly from week to week depending on factors such as head and cooling capabilities; values shown are the nominal values reported

e. Source: (FERC, 2009)

f. Jordan and Bouldin Dams both impound the same reservoir and share the same reservoir storage.

g. Subtract one (1) ft to convert from ft NGVD29 to Martin datum. Source: Martin Dam FERC FEIS April 2015 (page 13)

h. Represents the upper limit elevation of the normal operating range

i. Source: All projects – verified by USACE ResSim Input (April 2019)

j. Source: USACE Water Control Manuals

1 **1-05. Operating Agency.** The Corps, Mobile District operates the five federally owned
2 projects within the ACT Basin. Dam and reservoir project operation and maintenance are under
3 the supervision of Operations Division. Allatoona and Carters fall under the direction of the
4 Operations Project Manager at each Project. The Robert F. Henry, Millers Ferry and Claiborne
5 facilities make up the Alabama River Lakes Project and fall under the direction of the Operations
6 Project Manager, located in Tuscaloosa, Alabama. The non-federal projects on the Coosa and
7 Tallapoosa Rivers are owned and operated by APC except for the Hickory Log Creek Project
8 which is owned and operated by the City of Canton, Georgia, and the Cobb County-Marietta
9 Water Authority (CCMWA), and the Purdy Project which is owned and operated by the
10 Birmingham Water Works Board (BWVB).

11 **1-06. Regulating Agency.** Authority for water control regulation of all federal projects and for
12 flood risk management water control regulation of four non-federal APC projects (Weiss, H.
13 Neely Henry, Logan Martin, and Harris) has been delegated to the South Atlantic Division (SAD)
14 Commander. Water control regulation activities for all federal projects and flood management
15 regulation of the four APC projects are the responsibility of the Mobile District, Engineering
16 Division, Water Management Section (Mobile District). APC regulates the four non-federal
17 projects in compliance with the projects' Federal Energy Regulatory Commission (FERC)
18 licenses and in accordance with Corps water control plans for flood management regulation and
19 navigation support. It is the responsibility of the Mobile District to develop water control
20 regulation procedures for the ACT federal projects for all foreseeable conditions and for the
21 flood risk management plan and navigation support for the four authorized APC projects. The
22 regulating instructions presented in the basin water control manual are issued by the Mobile
23 District with approval of SAD. The Mobile District monitors the project for compliance with the
24 approved water control manual and makes water control regulation decisions on the basis of
25 that manual. The Mobile District advises project personnel, on an as needed basis, regarding
26 operational procedures to perform during abnormal or emergency situations.

27 **1-07. Vertical Datum.** All vertical data presented in this manual are referenced to the
28 project's historical vertical datum, National Geodetic Vertical Datum of 1929 (NGVD29). It is the
29 U.S. Army Corps of Engineers (herein referred to as USACE or Corps) policy that the designed,
30 constructed, and maintained elevation grades of projects be reliably and accurately referenced
31 to a consistent nationwide framework, or vertical datum - i.e., the National Spatial Reference
32 System (NSRS) or the National Water Level Observation Network (NWLON) maintained by the
33 U.S. Department of Commerce, National Oceanic and Atmospheric Administration. The current
34 orthometric vertical reference datum within the NSRS in the continental United States is the
35 North American Vertical Datum of 1988 (NAVD88). The current NWLON National Tidal Datum
36 Epoch is 1983 - 2001. The relationships among existing, constructed, or maintained project
37 grades that are referenced to local or superseded datums (e.g., NGVD29, MSL), the current
38 NSRS, and/or hydraulic/tidal datums, have been established per the requirements of
39 Engineering Regulation 1110-2-8160 and in accordance with the standards and procedures as
40 outlined in Engineering Manual 1110-2-6056. A Primary Project Control Point has been
41 established at this project and linked to the NSRS. Information on the Primary Project Control
42 Point, designated BM1, and the relationship between current and legacy datums are in
43 Exhibit B.

44

2 - DESCRIPTION OF PROJECT

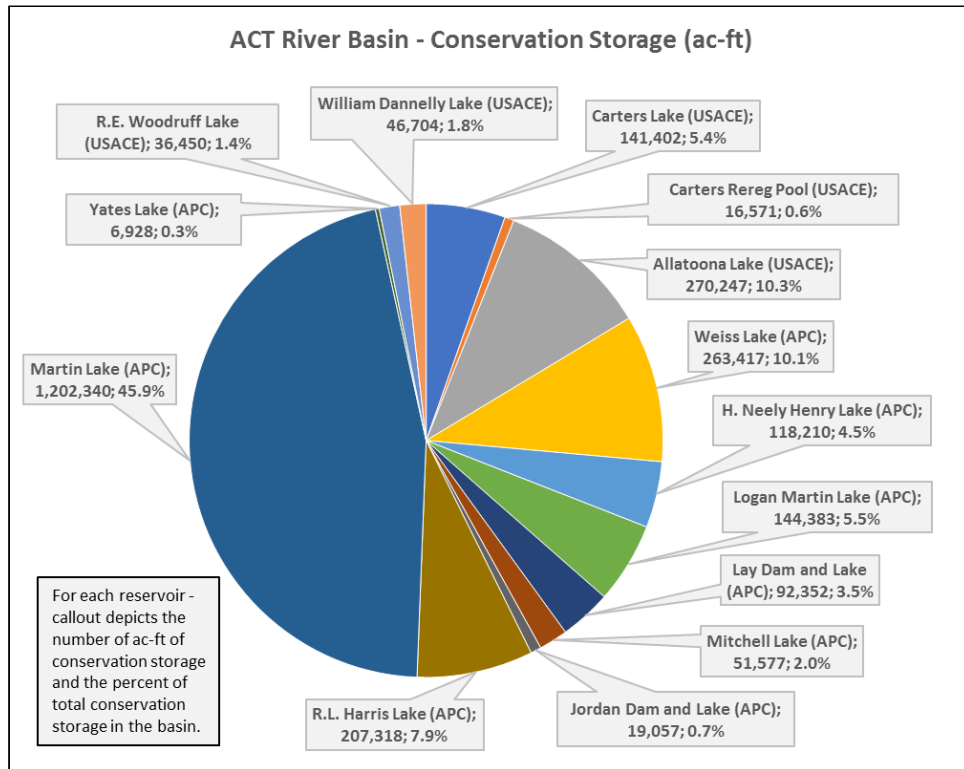
2-01. Location. The Coosa River is formed by the Etowah and Oostanaula Rivers at Rome, Georgia, and flows first westerly, then southwesterly, and finally southerly for a total of 286 miles before joining the Tallapoosa River to form the Alabama River. The Etowah River lies entirely within Georgia and is formed by several small mountain creeks which rise on the southern slopes of the Blue Ridge Mountains at an elevation of about 3,250 feet. The Etowah River flows for 164 miles to Rome, Georgia. The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth at Rome, Georgia. The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet, and flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. The upper 55 miles of the stream are in Georgia and the lower 213 miles in Alabama. The Alabama River is formed by the confluence of the Coosa and Tallapoosa Rivers near Montgomery, Alabama, meandering westerly for about 100 miles to Selma, Alabama, then southwesterly for 214 miles to its mouth near Calvert, Alabama. Suburbs of Atlanta extend into the upper portions of the basin with extensive development in the Allatoona region. Farther downstream is Rome, Georgia. Birmingham, Alabama is on the western edge of the basin and Montgomery, Alabama is located on the Alabama River below the confluence of the Coosa and Tallapoosa Rivers.

2-02. Purpose. Federal plans for the ACT River Basin further the goal of coordinating existing development and any future development to form a mutually interrelated system. The intention is to make the most complete practicable use of water resources. Federal interest in the ACT River Basin dates back to 1870, when Congress assigned the Corps the task of investigating and reporting on the practicability of improving the Coosa River for navigation. Subsequent River and Harbor Acts provided for the initiation of construction of a series of multipurpose impoundments on the system to meet the purposes of navigation, flood risk management, and hydropower. Other project purposes of the projects include water quality, recreation, water supply, and fish and wildlife conservation. Modifications of those plans have resulted in the completion of five federal dams, one on the Etowah River, one on the Coosawattee River, and three on the Alabama River. In addition, authorizations of those modified plans included flood risk management and navigation at four non-federal hydropower projects; three on the Coosa River and one on the Tallapoosa River.

2-03. Physical Components. Plate 2-1 presents the locations of the major dam projects in the ACT River. A brief summary of the key features of each project are provided below. Details of the physical components of each project are provided in the project appendices.

Overview. The ACT Basin extends approximately 330 miles from northwest Georgia to the mouth of the Alabama River, where it joins the Tombigbee River to form the Mobile River. The total drainage area of the ACT Basin is approximately 22,739 square miles. Plate 4-1 shows the drainage areas associated with the ACT projects. The Corps operates five projects in the ACT Basin; Allatoona Dam and Lake, Carters Dam and Lake and Carters Reregulation Dam, Robert F. Henry Lock and Dam and R. E. "Bob" Woodruff Lake, Millers Ferry Lock and Dam and William "Bill" Dannelly Lake, and Claiborne Lock and Dam and Lake. APC owns and operates four projects with federal flood risk management and navigation authorizations; Weiss Dam and Lake, H. Neely Henry Dam and Lake, and Logan Martin Dam and Lake on the Coosa River and Harris Dam and Lake on the Tallapoosa River. APC also owns and operates six other projects which have no similar Corps flood risk management authorization. These include Martin, Yates and Thurlow on the Tallapoosa River and Lay, Mitchell, and Jordan/Bouldin on the Coosa River.

1 Of the 16 reservoirs (considering Jordan Dam and Lake and Bouldin Dam as one reservoir
 2 and Carters Lake and Carters Reregulation Dam as one reservoir), Lake Martin on the
 3 Tallapoosa River has the greatest amount of storage, containing 45.7 percent of the
 4 conservation storage in the ACT Basin. Allatoona Lake, R.L. Harris Lake, Weiss Lake, and
 5 Carters Lake are the next four largest reservoirs in terms of storage (see Figure 2-1). Thurlow
 6 and Purdy Lakes are not included because of their negligible storage capacity relative to the
 7 other projects. Each reservoir is discussed individually below. APC controls 80 percent of the
 8 available conservation storage and the federal projects (Robert F. Henry Lock and Dam, Millers
 9 Ferry Lock and Dam, Allatoona Lake, and Carters Lake) control 20 percent. The two most
 10 upstream Corps reservoirs, Allatoona Lake and Carters Lake (including reregulation pool),
 11 account for 16.8 percent of the total basin conservation storage.



12 **Figure 2-1 ACT Basin Reservoir Conservation Storage**
 13 **(Percent of Total Conservation Storage by Project)**
 14

15 **a. Etowah River.** The Etowah River, with a drainage area of 1,861 square miles, joins the
 16 Oostanaula River at Rome, Georgia, to form the Coosa River. The Allatoona Dam and Lake
 17 Project is located on the Etowah River upstream of Cartersville, Georgia. It is a multiple-
 18 purpose Corps project placed in operation in 1950. Allatoona Lake provides 10.3 percent of the
 19 ACT Basin's conservation storage. Hickory Log Creek, located above the Allatoona Project,
 20 was constructed in 2007 and provides a source of water supply for the city of Canton, Georgia,
 21 and the CCMWA. Richland Creek Dam is located eight miles downstream of Allatoona Dam and
 22 provides water supply for Paulding County, Georgia.

23 **b. Coosawattee River.** The Coosawattee River, with a drainage area of 862 square miles,
 24 is 45 miles long; and joins the Conasauga River at Newton Ferry, Georgia, to form the
 25 Oostanaula River. The Carters Dam and Lake and Carters Reregulation Dam Project is located

1 on the Coosawattee River at river mile 27. This project consists of an earthfill main dam, and a
2 downstream reregulation dam and reservoir that accommodate pump-back operation. Carters
3 Lake including the reregulation pool provides six percent of the ACT Basin's conservation
4 storage.

5 c. Oostanaula River. From its source at the confluence of the Coosawattee and
6 Conasauga Rivers at Newtown Ferry, Georgia, the Oostanaula River meanders southwesterly
7 through a broad plateau for 47 miles to its mouth at Rome, Georgia. Its total drainage area is
8 2,150 square miles.

9 d. Coosa River. The Coosa River, with a drainage area of 10,156 square miles, is formed
10 by the Etowah and Oostanaula Rivers at Rome, Georgia. The river flows 286 miles to its
11 mouth, 11 miles below Wetumpka, Alabama, where it joins the Tallapoosa River to form the
12 Alabama River. There are existing improvements on the Coosa River for flood risk
13 management and hydropower and an abandoned navigation project. There is a flood risk
14 management improvement project at Rome, Georgia, consisting of a levee system along the
15 Coosa and Oostanaula Rivers. APC has built six reservoirs on the Coosa River (Weiss, H.
16 Neely Henry, Logan Martin, Lay, Mitchell, and Jordan-Bouldin) which provide a total of
17 approximately 26.3 percent of the basin's conservation. Weiss, Logan Martin, and Neely Henry
18 Projects have flood risk management provisions and are further described in Appendices B, C,
19 and D to this manual.

20 e. Tallapoosa River. The Tallapoosa River, with a drainage area of 4,687 square miles,
21 rises in northwestern Georgia at an elevation of about 1,250 feet, and flows westerly and
22 southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama. There are four
23 projects on the Tallapoosa River, all owned by the APC. The projects are Harris Dam, Martin
24 Dam, Yates Dam, and Thurlow Dam. Martin, Yates, and Thurlow Dams are located on the
25 lower end of the Tallapoosa River near the Fall Line, and develop a total head of 293 feet.
26 Martin provides 45.9 percent of the basin's conservation storage. Yates and Thurlow are
27 essentially run-of-river projects with little storage. Harris Dam is located in the headwater area
28 and provides 8 percent of the basin's conservation storage. Harris Dam also provides flood risk
29 management and is described in Appendix I to this manual.

30 f. Alabama River. The Alabama River, with a total drainage area of 7,896 square miles
31 (excluding the Coosa and Tallapoosa Rivers tributary areas), is formed by the confluence of the
32 Coosa and Tallapoosa Rivers near Wetumpka, Alabama, and meanders for 314 miles where it
33 joins the Tombigbee River near Calvert, Alabama, to form the Mobile River. There are three
34 Corps projects on the Alabama River. The projects are the Robert F. Henry Lock and Dam and
35 R. E. "Bob" Woodruff Lake, the Millers Ferry Lock and Dam and William "Bill" Dannelly Lake,
36 and the Claiborne Lock and Dam and Lake. Robert F. Henry and Millers Ferry Projects provide
37 1.4 and 1.8 percent respectively of the ACT Basin's conservation storage. Claiborne is a run-of-
38 river project with essentially no conservation storage available.

39 **2-04. Federal Dams.**

40 a. Carters Dam and Carters Reregulation Dam. The Corps' Carters Lake and Carters
41 Reregulation Dam on the Coosawattee River is a multipurpose project that provides flood risk
42 management, hydropower, navigation, water supply, water quality, fish and wildlife
43 conservation, and recreation. The project consists of a rockfill dam and earthfill saddle dikes
44 having a total length of 2,053 feet. The dam rises 445 feet above the streambed. Power
45 installation consists of two conventional 140,000-kW generators and two reversible 160,000-kW
46 pump-turbine units (declared values). The reregulation dam is 448 feet long consisting of a 208

1 feet long gated spillway, 8 feet long end piers and 112 feet long non-overflow sections on either
2 side of the gated spillway. Rock-fill dikes totaling 2,855 feet in length extend on either side of
3 the non-overflow sections to higher ground. The gated spillway has a crest elevation of 662.5
4 feet NGVD29. The drainage area above the main dam is 374 square miles. The drainage area
5 above the reregulation dam is 520 square miles, which includes the 146 square mile drainage
6 area of Talking Rock Creek. An aerial view of the project is shown in Figure 2-2.



7
8 **Figure 2-2 Carters Dam**

9 The Carters Project is a pumped-storage peaking facility. Water is released from Carters
10 Lake, flows through the penstock, and generates power as it is discharged to the reregulation
11 dam pool. The Corps generates power at Carters Lake only a few hours each weekday, when
12 demand for electricity is greatest. The hour-by-hour scheduling of the power operation at the
13 Carters Project is developed by SEPA using guidelines and restrictions provided by the Corps.
14 When demand for electricity is low, usually during the night or on weekends, the pump-turbines
15 are reversed to pump water back up from the reregulation pool to Carters Lake. Water is then
16 available again for hydropower generation in the next peak use period, and Carters Lake is
17 maintained at its optimal power generation level. The reregulation dam serves two purposes: as
18 a lower pool for the pumped storage operation and to reregulate peaking flows from Carters
19 Lake to provide a more stable downstream flow.

20 Carters Lake has a total storage capacity of 472,756 acre-feet at elevation 1,099 feet
21 NGVD29. Of that, 141,402 acre-feet are usable for conservation purposes, 89,191 acre-feet are
22 reserved for flood risk management, and 242,163 acre-feet are inactive storage. The minimum
23 conservation pool elevation is 1,022 feet NGVD29, and the maximum conservation pool
24 elevation is 1,074 feet NGVD29 in the summer and 1,072 feet NGVD29 in the winter. Carters
25 Lake has a surface area of 3,275 acres at elevation 1,074 feet NGVD29. The normal year-
26 round operating range for the reregulation pool is 677 to 696 feet NGVD29. The reregulation
27 pool provides 16,000 acre-feet of operational storage between 674 to 698 feet NGVD29 (the
28 minimum and maximum operational pool levels). The Carters Reregulation Dam provides a
29 seasonal varying minimum continuous flow under normal conditions to the Coosawattee River

1 for downstream fish and wildlife benefits. The minimum flow requirement of the project is 240
2 cfs. As expected with a peaking/pumped storage operation, both Carters Lake and the
3 reregulation pool experience frequent elevation changes. Typically, water levels in Carters Lake
4 vary no more than one to two feet per day. Levels can rise more than that during flooding
5 events, however, as the lake captures and retains flood flows. Water can only be released from
6 the Carters Project through either the powerhouse units or the emergency spillway. The Carters
7 Project is further described in Appendix H.

8 **b. Allatoona Dam.** The Corps' Allatoona Dam on the Etowah River creates the 11,422
9 acres Allatoona Lake. Authorized by the Flood Control Act of 1941 (P.L. 77-228, 55 Stat 638),
10 Allatoona Dam and Lake is a multipurpose project that provides flood risk management,
11 navigation, hydropower, recreation, water supply, water quality, and fish and wildlife
12 conservation. The project is shown in Figure 2-3.



13
14

Figure 2-3 Allatoona Dam

15 In FY 2016, over six million visitors were reported at Allatoona Lake. The project consists of
16 a gravity-type concrete dam 1,250 feet long having a top elevation of 880 feet NGVD29. Power
17 installation consists of two 40,000-kW generators and a 2,200-kW service unit (declared
18 values). The lake has a flood risk management storage capacity of 276,938 acre-feet and
19 conservation storage of 281,917 acre-feet. A minimum flow of about 240 cfs is continuously
20 released through a small unit, which generates power while providing a constant flow to the
21 Etowah River downstream, for water quality purposes. Allatoona's major flood risk
22 management areas downstream are Cartersville, Kingston, and Rome, Georgia. Allatoona Dam
23 is further described in Appendix A.



1
2

Figure 2-5 Millers Ferry Lock and Dam

3 e. Claiborne Lock and Dam. Claiborne Lock and Dam is located about 72.5 miles above
4 the mouth of the Alabama River in the southwestern part Alabama. Most of the reservoir is in
5 Monroe and Wilcox Counties. The Claiborne Project is primarily a navigation structure. The
6 reservoir provides navigation depths upstream and the dam reregulates peaking power releases
7 from Millers Ferry. Other project purposes include recreation, water quality, and fish and wildlife
8 conservation. The project consists of concrete gravity-type dam with both a gated spillway
9 section and a free overflow section, supplemented by earth dikes, and a navigation single-lift
10 lock. The lock provides a maximum lift of 30.0 feet. Claiborne Lock and Dam is further
11 described in Appendix F. The project is shown in Figure 2-6.



1
2

Figure 2-6 Claiborne Lock and Dam

3 **2-05. Non-Federal Dams.** Between 1914 and 1931, the APC constructed three hydropower
4 dams on the Coosa River and three on the Tallapoosa River. These plants are located to take
5 advantage of the comparatively steep river slopes along the Fall Line. These projects are:
6 Jordan Dam, Mitchell Dam and Lay Dam on the Coosa River; and Thurlow Dam, Yates Dam,
7 and Martin Dam on the Tallapoosa River. These projects were constructed prior to PL 83-436
8 and the Corps has no flood-risk oversight or responsibility.

9 A second phase of development occurred during the 1960s with the construction of four
10 additional reservoir projects on the Coosa River; Weiss, Neely Henry, Logan Martin and Bouldin
11 Dams. The last reservoir project, Harris, was constructed on the Tallapoosa River and
12 completed in 1983. Hickory Log Creek Dam was developed by CCMA in and Richland Creek
13 Dam was developed by Paulding County in 2019.

14 These projects are briefly described in the following paragraphs. They are listed in Table
15 1-1, and their locations are shown on Plate 2-1.

16 a. R.L. Harris Dam. R.L. Harris Dam was completed in 1983. The dam is located on the
17 Tallapoosa River at river mile 139.1. The reservoir extends up both the Tallapoosa and the
18 Little Tallapoosa Rivers, and is contained in Randolph and Clay Counties. Harris Lake covers
19 about 10,660 acres and has a drainage area of 1,454 square miles. Generating capacity at the
20 project is 135,000 kW. Pursuant to APC's license for the R.L. Harris Dam Project, dated
21 December 27, 1973, the operation of the dam is subject to the rules and regulations of the
22 Secretary of the Army in the interest of navigation, and an agreement between FERC, the
23 Department of the Army and APC regarding its operation for flood risk management. A
24 Memorandum of Understanding (Exhibit B) was adopted in 1972 and revised in 1990 that
25 memorialized the functions and procedures for both the Corps and APC. Additional information
26 on this project can be found in Appendix I. The project is shown in Figure 2-7.

1 **b. Martin Dam.** The dam is located on
2 the Tallapoosa River, 11 miles north of the
3 Town of East Tallassee. The project has a
4 maximum head of 146 feet and a drainage
5 area of 2,984 square miles. The reservoir
6 formed by this dam impounds approximately
7 1,628,303 acre-feet (elevation 491.0 feet
8 NGVD29), of which 1,183,374 acre-feet,
9 corresponding to a drawdown of 44.25 feet,
10 representing the top of the operating inactive
11 guide curve (elevation 446.75 feet
12 NGVD29), is available for power storage. By
13 virtue of this storage, the reservoir is capable
14 of regulating a large percentage of the flow
15 of the Tallapoosa River. The spillway is
16 equipped with 20 – 16' x 30' gates and the
17 generating capacity is 182,500 kW. The
18 project is shown in Figure 2-8.



Figure 2-7 R. L. Harris Dam

19 **c. Yates Dam.** Yates Dam is located on
20 the Tallapoosa River, three miles north of
21 Tallassee and about 7.9 miles below Martin
22 Dam. The drainage area is 3,293 square
23 miles. This project is a result of raising an
24 old mill dam in 1928 which had a head of 36
25 feet. The reservoir covers 2,004 acres and
26 the plant retains a constant head of 55 feet
27 when in full operation, using only the water
28 regulated by Martin Dam and the flow of the
29 tributaries between the two projects. The
30 spillway is uncontrolled. The work of raising
31 the original dam allowed more effective use
32 of regulated flow from Martin Dam. The
33 project is shown in Figure 2-9.

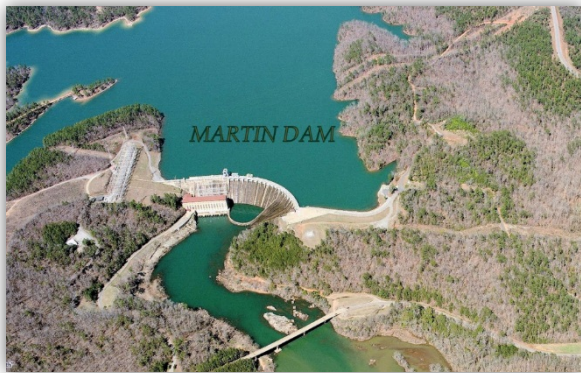


Figure 2-8 Martin Dam

34 **d. Thurlow Dam.** Thurlow Dam is
35 located on the Tallapoosa River at the Town
36 of East Tallassee, three miles below Yates
37 Dam. The drainage area is 3,308 square
38 miles. The reservoir covers approximately
39 570 acres. No storage is available for
40 pondage and the plant operates on
41 regulated flows from Martin Dam and runoff
42 from the intervening area. The present dam,
43 completed in 1930, is superimposed on an
44 old power dam which had a head of 56 feet.
45 The plant has a constant head of 92 feet when in full operation. The spillway crest is provided
46 with five-foot semi-automatic flash boards. Generating capacity at the project is 81,350 kW.
47 The project is shown in Figure 2-10.

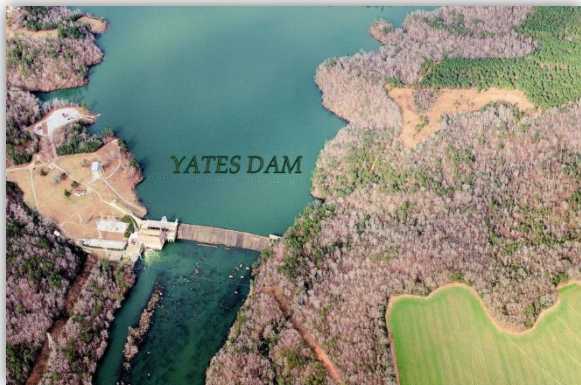


Figure 2-9 Yates Dam

1 e. Weiss Dam. Weiss Dam was part of
2 APC's second phase of construction in the
3 ACT Basin. That phase further developed
4 the Coosa River in the late 1950s and the
5 1960s. Weiss Dam was completed in June
6 1961. The project is located on the Coosa
7 River at mile 226, about 50 miles upstream
8 from Gadsden, Alabama. The reservoir
9 extends about 52 miles upstream to Mayo's
10 Bar, Georgia, and is contained in Cherokee
11 County, Alabama and Floyd County, Georgia.
12 Weiss is a multiple-purpose project for
13 hydropower, flood risk management, and
14 navigation. Under P.L. 83-436, the operation
15 and maintenance of Weiss Dam is subject to
16 the rules and regulations of the Secretary of
17 the Army in the interest of navigation and
18 flood risk management. A Memorandum of
19 Understanding (Exhibit B) was adopted in
20 1965 and revised in 1972 and 1990 that
21 memorialized the functions and procedures
22 for both the Corps and APC. The project was
23 designed for the future installation of a
24 navigation lock. Weiss Dam and
25 Powerhouse are separated by about three
26 miles, across one of the meanders of the
27 Coosa River. The dam was constructed in
28 the main river and a channel was excavated
29 across the meander. This allows the power
30 plant to release water farther downstream.
31 The generating capacity is 87,750 kW.
32 Additional details are provided in Appendix B.
33 The project is shown in Figure 2-11.

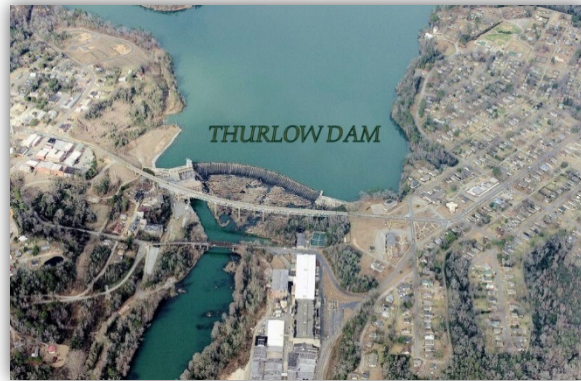


Figure 2-10 Thurlow Dam



Figure 2-11 Weiss Dam

34 f. H. Neely Henry Dam. H. Neely Henry
35 Dam is located on the Coosa River at mile
36 148, about 27 miles downstream from
37 Gadsden, Alabama. The reservoir extends
38 about 78 miles upstream to Weiss Dam, and
39 is contained in St. Clair, Calhoun, Etowah
40 and Cherokee Counties. The project was
41 completed in 1966. H. Neely Henry is a
42 multipurpose project with hydropower, flood
43 risk management and navigation. Under P.L.
44 83-436, the operation and maintenance of H.
45 Neely Henry is subject to the rules and regulations of the Secretary of the Army in the interest of
46 navigation and flood risk management. A Memorandum of Understanding (Exhibit B) was
47 adopted in 1972 and revised in 1990 that memorialized the functions and procedures for both
48 the Corps and APC. The project was designed for the future installation of a navigation lock.
49 The generating capacity is 72,900 kW. Additional information is provided in Appendix D. The
50 project is shown in Figure 2-12.

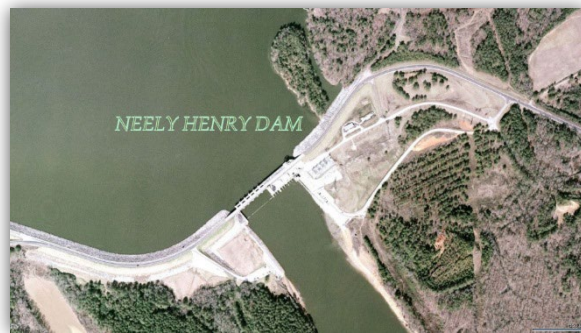


Figure 2-12 H. Neely Henry Dam

1 g. Logan Martin Dam. Logan Martin Dam
 2 is located on the Coosa River at mile 99.5,
 3 about 13 miles upstream from the City of
 4 Childersburg, Alabama. The reservoir,
 5 extends upstream about 48.5 miles to the H.
 6 Neely Henry Dam, and is contained in
 7 Talladega, St. Clair and Calhoun Counties.
 8 The powerhouse is located on the west side,
 9 or right bank, of the river.



Figure 2-13 Logan Martin Dam

10 Construction began in July 1960, and the
 11 dam and spillway were completed in July
 12 1964. Filling of the reservoir commenced in
 13 early July 1964, reaching an operating level
 14 of 460 feet NGVD29 on 22 July 1964. Power
 15 generation began in August 1964. Under
 16 P.L. 83-436, the operation and maintenance
 17 of Logan Martin is subject to the rules and
 18 regulations of the Secretary of the Army in
 19 the interest of navigation and flood risk
 20 management. The generating capacity is
 21 128,250 kW. Greater detail is provided in
 22 Appendix C. The project is shown in Figure
 23 2-13.



Figure 2-14 Lay Dam

24 h. Lay Dam. Lay Dam is located on the
 25 Coosa River, 13 miles east of Clanton,
 26 Alabama. Construction was started in March
 27 1910 and completed in April 1914. This is a
 28 run-of-river plant with a gross static head of
 29 70 feet. The drainage area above the dam is
 30 9,053 square miles. The reservoir covers
 31 approximately 11,795 acres. The spillway is
 32 equipped with 26 – 17' x 30' gates. The
 33 generating capacity is 177,000 kW. The
 34 project is shown in Figure 2-14.

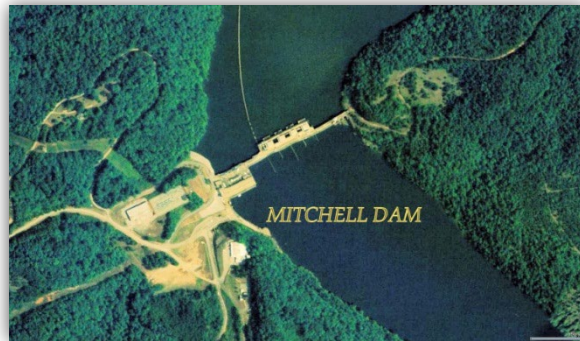


Figure 2-15 Mitchell Dam

35 i. Mitchell Dam. In 1921, the FPC
 36 granted APC a license to construct a dam
 37 across the Coosa River near Clanton,
 38 Alabama, downstream from Lay Lake.
 39 Construction of Mitchell Dam, APC's second hydroelectric plant, was completed in August 1923.
 40 Mitchell Dam is a run-of-river project with a gross static head of 67 feet. Drainage area above
 41 the dam is 9,778 square miles. The reservoir covers an area of approximately 5,855 acres.
 42 The spillway has 26 - 15' x 30' gates and extends practically the entire length of the dam. A
 43 unique feature of the new powerhouse, which was completed in 1985, is a 1,140-foot floating
 44 trash boom that deflects trash from the powerhouse intakes. The generating capacity is
 45 170,000 kW. The project is shown in Figure 2-15.

1 j. Jordan Dam. Jordan Dam is located on
2 the Coosa River, eight miles north of Wetumpka,
3 Alabama. Construction was started in June
4 1926, and completed in January 1929. It is a
5 run-of-river plant with a gross static head of 100
6 feet. Drainage area above the dam is 10,102
7 square miles, and the reservoir covers
8 approximately 5,890 acres. The spillway has 35
9 – 18' x 30' gates. Forty years later, a second
10 dam was constructed on Jordan Lake, Walter
11 Bouldin Dam. The generating capacity of
12 Jordan Dam is 100,000 kW. The project is
13 shown in Figure 2-16.



Figure 2-16 Jordan Dam

14 k. Walter Bouldin Dam. Walter Bouldin
15 Dam was the last dam built as part of APC's
16 efforts to develop the Coosa River. Bouldin
17 Dam has the largest generating capacity of
18 APC's 14 hydro facilities (11 in the ACT Basin).
19 It is unusual in design because it was built on a
20 canal that connects Jordan Lake with the Coosa
21 River. The headwater elevation of Bouldin and
22 Jordan are approximately the same. The
23 generating capacity is 225,000 kW. The project
24 is shown in Figure 2-17. Figure 2-18 shows an
25 aerial view of the Bouldin and Jordan projects
26 and the connecting canal.



Figure 2-17 Walter Bouldin Dam

27 l. Hickory Log Creek Dam. Hickory Log
28 Creek Dam and Reservoir is a water supply
29 reservoir that was constructed jointly by
30 CCMWA and the City of Canton, Georgia. The
31 dam is approximately 950 feet wide and 180
32 feet high. It has approximately 17,702 ac-ft of
33 usable storage and is an off-channel pumped-
34 storage reservoir. In addition to the dam and
35 reservoir, the project includes an intake and
36 pump station, and a pipeline to transport water
37 from the Etowah River to the reservoir. The
38 project is shown in Figure 2-19.



Figure 2-18 Aerial View of Bouldin and Jordan Projects

39 m. Richland Creek Dam. Richland Creek
40 Dam and Reservoir is a pumped-storage water
41 supply project that provides infrastructure for
42 water withdrawals from the Etowah River as well
43 as reservoir storage, treatment, and distribution
44 to meet the water supply needs of Paulding
45 County, GA. The top elevation of the dam is
46 925 ft and the reservoir is 305 acres. Water will
47 be pumped to the reservoir on Richland Creek



Figure 2-19 Hickory Log Creek Dam

1 via a 3.7-mi raw water pipeline. The project is shown in [Preparer's Note: Add plate that has
2 map with Richland Creek.]

3 **2-06. Related Control Facilities.**

4 **2-07. Real Estate Acquisition.** Lands and other property interests, including flowage
5 easements, were acquired for each project. A more complete real estate acquisition description
6 is included in the individual appendices for each project.

7 **2-08. Public Facilities.** The Corps has developed and maintains public use recreation areas
8 along the shoreline of each project it owns. The public use areas include overlook sites,
9 campgrounds, boat launch facilities, day use parks, and rest rooms. Some areas have been
10 leased to other agencies and local communities. Detailed information regarding the Corps
11 public use areas is available at the Operations Project Management offices for each project. A
12 summary of public facilities is included in the individual appendices for each project.

13

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3 - GENERAL HISTORY OF PROJECT

3-01. Authorization for Project. Federal participation in developing the ACT River Basin began in 1870, when Congress assigned to the Corps the task of investigating and reporting on the practicability of improving the Coosa River for navigation. The River and Harbor Act of 14 August 1876 authorized the original project for improving the Coosa River from Rome, Georgia, to Childersburg, Alabama, by open-channel work and the construction of locks and dams. The River and Harbor Act of 19 September 1890 extended the authorization to include the improvement of the Coosa River from Childersburg, Alabama, to Wetumpka, Alabama, by the construction of locks and dams. Subsequent Acts between 1892 and 1902 modified various features of the project. The River and Harbor Act of 3 March 1909 provided for an examination and survey of the entire Alabama drainage basin to determine whether storage reservoirs could be utilized for the advantage of navigation and power. The report was printed as House Document No. 253, 63rd Congress, 1st Session, and recommended large storage reservoirs and 15 locks and dams between Gadsden, Alabama, and Wetumpka, Alabama, on the Coosa River.

Under various Acts for the improvement of the Coosa River, five locks and six dams were built between Rome, Georgia, and Childersburg, Alabama. Walls, floor, and a sill were also built for a lock at Wetumpka, Alabama. Dam number 4, near Lincoln, Alabama, was completed in 1886. Locks and Dams numbers 1, 2, and 3, near and below Greensport, Alabama, were completed in 1890. Work on the Wetumpka Lock was completed in 1892. The uppermost Lock and Dam at Mayo's Bar, located 7.5 miles below Rome, Georgia, was completed in 1913. Lock number 4 was completed in 1914, and Dam number 5 was completed in 1917. The fixed-crest dams were constructed of rockfill or rockfilled crib except for a concrete ogee weir section in Dam number 5. Lock number 4 and the Wetumpka Lock were made 280 feet long by 52 feet wide, with seven and eight feet minimum depth over the sills. The other locks were 176 feet long by 40 feet wide, with a 3.25 to 6.0 feet minimum depth over the sills.

In addition to the construction of those locks and dams, open-channel work was carried on from 1877 to 1920 between Rome, Georgia, and Lock number 4, with the objective of maintaining a channel depth of four feet at low water; but the work was not continuous and the whole length of the project was not completed. Commerce on the Coosa River was local due to no outlet to the Gulf of Mexico or even below Dam number 5, which was built across the river without a lock. The developments served a useful purpose as river transportation to Rome, Georgia, and were active until the advent of roads and railroads caused river traffic to practically disappear. The development became inadequate for modern navigation and deteriorated through lack of use. Much of the original construction has been removed or covered by later development.

Initial improvement of the Alabama River was also for navigation and was authorized by the River and Harbor Act of 18 June 1878, which provided for open-channel work to maintain a low-water depth of four feet on the Alabama River and the Coosa River to Wetumpka, Alabama. The River and Harbor Act of 13 July 1892, increased the authorized depth to six feet, but subsequent Acts reduced it again to four feet. Work was begun in 1875 and consisted of dredging, snagging, and contraction works below Montgomery, Alabama, and snagging above Montgomery, Alabama.

Other early projects to maintain navigation by open-channel work were initiated between 1874 and 1884 on the Oostanaula and the Coosawattee Rivers between Rome, Georgia, and Carters Hill, Alabama, on the Tallapoosa River from the mouth to Tallassee, Alabama, and on

1 the Cahaba River from the mouth to Centerville, Alabama. These projects carried little traffic
2 and were soon abandoned.

3 The first comprehensive report on the optimum use of the water resources of the basin was
4 prepared by the Corps in 1934, and was printed as House Document No. 66, 74th Congress,
5 1st session (308 Report). It presented a long-range plan for the ultimate complete development
6 of the waterways of the system in the coordinated interests of navigation, flood risk
7 management, hydroelectric power, and other beneficial uses of water. The plan contemplated:
8 (1) five, low-lift dams with locks on the Alabama River and one hydropower dam with lock on the
9 Coosa River at Wetumpka, Alabama; (2) a nine-foot depth for navigation from the Mobile Harbor
10 to Jordan Dam, the lowermost of APC's three dams on the Coosa River; (3) locks in Jordan,
11 Mitchell, and Lay Dams; (4) seven additional dams on the Coosa River, all with locks and four
12 with power plants, to carry nine feet of navigation depth to Rome, Georgia; and (5) four dams on
13 tributary streams, three with power installations and the fourth to store water for opportune
14 release as needed by power plants downstream.

15 The report concluded that, although the overall plan proposed would likely be economically
16 justified in whole or in part as the basin developed in the future, the only feature then justified
17 was a system of levees to protect the Fourth Ward at Rome, Georgia, from periodic inundation
18 by floodwaters of the Oostanaula and Coosa Rivers. That improvement was authorized by
19 Congress in the Flood Control Act of 1936 and was completed by the Corps in 1940 at a federal
20 cost of \$367,000. The project was turned over to the City of Rome, Georgia, for maintenance
21 and operation. This levee continues under Rome's control with periodic federal inspection to
22 ensure eligibility in PL 84-99.

23 The Corps provided two small local flood risk management projects under special
24 authorities. Flood work at Collinsville, Alabama, on Little Wills Creek, authorized by the War
25 Department Civil Appropriations Act of 19 July 1937, was completed in 1939 at a federal cost of
26 \$71,100. Channel improvement of the Cahaba River for a 29-mile reach below Centerville,
27 Alabama, was completed in 1940, at a cost of \$50,000, under the general allotment for
28 snagging provided for by the Flood Control Act of 1939. Both improvements were turned over
29 to local interests for maintenance and operation.

30 As a result of continued rapid expansion of economic activities in the valley, four reviews of
31 the previous comprehensive report were assigned to the Corps by Congressional directives
32 between 1936 and 1939. A single combined report was proposed in response to all four
33 authorizations. However, pending completion of the full report, two interim reports were
34 submitted covering especially urgent improvements for flood risk management; one at Prattville,
35 Alabama, and the other to provide additional flood risk management at and in the vicinity of
36 Rome, Georgia, by constructing a combination flood risk management and power dam and
37 reservoir on the Etowah River above Rome, Georgia.

38 The work at Prattville, Alabama, on Autauga Creek, was authorized by the Flood Control Act
39 of 1941 and was completed in 1944 at a federal cost of \$649, 300. The improvement was
40 turned over to local interests for maintenance and operation.

41 The dam and reservoir on the Etowah River (Allatoona Project) was authorized by the Flood
42 Control Act of 1941. World War II delayed commencement of construction on the project until
43 1946. The project was essentially complete in 1950 at a cost of \$32,000,000. The project is
44 described in detail in Appendix A – Allatoona Dam and Lake Water Control Manual.

1 The Corps also provided a flood risk management project on Black Creek at Gadsden,
2 Alabama, which was authorized in September 1950, under provisions of Section 205 of the
3 Flood Control Act of 1948, as amended, and completed in December 1951.

4 In view of the rapid expansion of economic activities in the valley in the late 1930's, and in
5 response to outstanding Congressional directives calling for review of earlier comprehensive
6 reports to determine whether any change in previous recommendations was desirable in the
7 light of changed conditions, the Secretary of War in 1941 submitted to Congress an interim
8 report of the Corps printed as House Document No. 414, 77th Congress. That report outlined a
9 comprehensive plan for ultimate development of the basin's water resources to be
10 accomplished step-by-step over a period of years, with the development to be in accordance
11 with plans being prepared by the Chief of Engineers. For initiation and partial accomplishment
12 of the plan, an expenditure of \$60,000,000 was recommended for approval for the construction
13 of navigation and power dams on the lower river system (at and below Howell Shoals site).
14 That project was federally adopted in the River and Harbor Act of 2 March 1945 (Public Law 14,
15 79th Congress), with the specific item reading as follows:

16 Alabama-Coosa River, Alabama: Initial and ultimate development of the Alabama-Coosa
17 River and tributaries for navigation, flood control, power development, and other purposes, as
18 outlined in House Document numbered 414, Seventy-seventh Congress, is hereby authorized
19 substantially in accordance with the plans being prepared by the Chief of Engineers with such
20 modifications thereof from time to time as in the discretion of the Secretary of War and the Chief
21 of Engineers may be advisable for the purpose of increasing the development of hydroelectric
22 power; and that for the initiation and accomplishment of the ultimate plan appropriations are
23 authorized in such amounts as Congress may from time to time determine to be advisable, the
24 total of such appropriations not to exceed the sum of \$60,000,000. The aforesaid authorization
25 and approval shall include authorities for all powerhouses, power machinery, and
26 appurtenances found to be desirable by the Secretary of War upon the recommendation of the
27 Chief of Engineers and the Federal Power Commission.

28 After the end of the war, the review of the comprehensive plan was resumed by the Corps.
29 Several public hearings were held by the District Engineer at key points throughout the basin to
30 afford those interested the opportunity to voice their desires. The comprehensive plan set forth
31 in House Document No. 414, 77th Congress, was modified and expanded to make fuller use of
32 the water resources of the basin, particularly for flood risk management and the production of
33 hydroelectric power.

34 The Chief of Engineers in a report submitted on 15 October 1941, and printed as House
35 Document No. 414, 77th Congress, 1st Session, recommended a general plan for the
36 development of the basin. Congress authorized the initial and partial accomplishment of this
37 plan in the River and Harbor Act of 2 March 1945 (Public Law 14, 79th Congress). Planning
38 studies for the initially authorized projects on the Alabama River (to provide navigation facilities
39 with the maximum hydroelectric power feasible) began in 1945.

40 A site selection report for the entire Alabama River was submitted on 10 December 1945,
41 which determined that the overall project for the Alabama River should consist of dredging in the
42 lower river, and navigation locks and dams at Claiborne, Millers Ferry, and Jones Bluff
43 upstream, with hydropower plants at Millers Ferry and Jones Bluff.

44 On 28 June 1954, the 83rd Congress, 2nd Session, enacted Public Law (P.L.) 436, which
45 suspended the authorization under the River and Harbor Act of 2 March 1945, insofar as it
46 concerned federal development of the Coosa River for the generation of electric power, in order
47 to permit development by private interests under a license to be issued by the Federal Power

1 Commission. The law stipulates that the license shall require provisions for flood risk
2 management storage and for future navigation. It further states that the projects shall be
3 operated for flood risk management and navigation in accordance with reasonable rules and
4 regulations of the Secretary of the Army.

5 On 2 December 1955, the APC submitted an application to the Federal Power Commission
6 (FPC) for a license for development of the Coosa River in accordance with the provisions of P.L.
7 436. The development proposed by the APC, designated in the application as APC Project No.
8 2146; included plans for the Leesburg Dam (later renamed Weiss Dam), a dam at old Lock 3
9 (renamed H. Neely Henry Dam), and the Kelly Creek Dam (renamed Logan Martin Dam).

10 **3-02. Planning and Design.** The authorizations for developing the federal projects in the
11 ACT Basin provided for the specific multiple purposes of flood risk management, hydropower,
12 and navigation. During the planning stages, each project was designed to fulfill its authorized
13 purposes and to form an integrated, mutually interrelated system that will make the most
14 complete practicable use of the water resources in the basin.

15 a. Allatoona Dam. Early planning and design for the Allatoona Dam and Reservoir
16 presented a multi-purpose project for hydropower, navigation and flood risk management.
17 Construction was authorized in the Flood Control Act of 18 August 1941, now known as Public
18 Law No. 228, 77th Congress, 1st session, H. R. 4911. In December 1941, the District Engineer
19 submitted to the Chief of Engineers a report entitled "Definite Project Report, Allatoona Dam
20 and Reservoir, Etowah River, in the Alabama-Coosa River Basin, Georgia", and work was
21 initiated on plans and specifications. This report described a project with total storage of
22 722,000 acre-feet with the top of the flood risk management pool at 860 feet NGVD29. This
23 total storage was allocated as 212,000 acre-feet for flood risk management storage between
24 elevations 848 and 860 feet NGVD29, 456,000 acre-feet for conservation storage between
25 elevations 788 and 848 feet NGVD29, and 54,000 acre-feet for inactive "dead" storage below
26 elevation 788 feet NGVD29.

27 b. Carters Dam. Early studies limited the location of a project on the Coosawattee River to
28 the reach between miles 26 and 35. The possibilities of a single dam, two dams and a single
29 dam with a long tunnel to develop the full head in the reach, as well as the possibility of pumped
30 storage were investigated. Design Memorandum No. 5, "General Design", dated

31 22 July 1963, presented plans for a dam at mile 26.8 on the Coosawattee River. Maximum
32 and minimum power pools would be at elevations 1072 and 1022 feet NGVD29 respectively and
33 maximum flood risk management pool would be at elevation 1099. This project would have a
34 powerhouse containing two 52,000-kilowatt (kW) units.

35 Approval for installation of 250,000 kW of generating capacity at Carters Dam on the
36 Coosawattee River together with a reregulation dam to limit power discharges to the
37 downstream channel capacity was given by the Secretary of the Army on 25 July 1964.
38 Revisions to the project were described in the supplement to Design Memorandum No. 5,
39 submitted 30 September 1964. This plan provided for an intake structure for two powerhouse
40 units. Subsequently, major modifications of the plan were authorized which increased the
41 number of turbine units at the project to four, with two being pumped storage units. Design
42 Memorandum No. 22, dated July 1968, was prepared to present the design considerations
43 involved with the addition of the two units.

44 c. Robert F. Henry, Millers Ferry, and Claiborne Locks and Dams. The 308 Report
45 contemplated five navigation dams on the Alabama River. A resolution of the Committee on
46 Commerce, U. S. Senate, adopted 18 January 1939, requested a review to determine the

1 advisability of constructing reservoirs on the Alabama-Coosa Rivers and tributaries for
2 development of hydroelectric power and improvement for navigation. The Chief of Engineers, in
3 a report submitted on 15 October 1941, and printed as House Document No. 414, 77th
4 Congress, 1st Session recommended a general plan for the development of the basin.
5 Congress authorized in the River and Harbor Act of 2 March 1945 (Public Law 14, 79th
6 Congress) the initial and partial accomplishment of this plan.

7 Planning studies for the initially authorized projects on the Alabama River to provide
8 navigation facilities with the maximum hydroelectric power feasible began in 1945. A site
9 selection report for the entire Alabama River was submitted on 10 December 1945, which
10 determined that the overall project for the Alabama River should consist of dredging in the lower
11 river, and navigation dams and locks at Claiborne, Millers Ferry and Jones Bluff upstream with
12 power plants added to the latter two projects. Design Memorandums for the three projects were
13 developed between 1963 and 1971 which described the particular features for each project.

14 **3-03. Construction.** Allatoona Dam was the first of the existing, Federal Government
15 reservoir projects in the ACT River Basin. Allatoona was authorized in 1941, but due to delays
16 during World War II, the dam was not completed until 1949. The reservoir was slowly filled and
17 normal operation began in June 1950. The project reached full conservation pool (840 feet
18 NVGD) on April 3, 1951.

19 Millers Ferry Lock and Dam construction began in 1964, and was completed in May 1970.
20 Hydropower production began in 1970.

21 Claiborne Lock and Dam construction began in 1964, and was completed in May 1970.

22 Robert F. Henry Lock and Dam (Jones Bluff Lock and Dam) construction began in 1966 and
23 was officially opened to navigation in April 1972. Hydropower production began in 1975.

24 At Carters Dam, the first construction contract was awarded in 1962, and construction of the
25 main dam, the reregulation dam, and the powerhouse was completed in 1975. The
26 conventional generating units were declared commercially available in 1975, and the pump
27 turbine units became commercially available in 1977.

28 **3-04. Related Projects.** In addition to the five Corps projects in the basin, there are 11 dams
29 owned by the APC mostly in the vicinity of the Fall Line, to take advantage of the steep vertical
30 gradient in the area. Six of the projects, three on the Coosa River and three on the Tallapoosa
31 River were constructed between 1914 and 1931, prior to P.L. 83-436. The Corps has no flood
32 risk management responsibility or authority for these six projects which include Martin, Yates,
33 Thurlow, Lay, Mitchell and Jordan. A second phase of development occurred in the 1950-1980
34 time period with the construction of five additional projects. Four of these projects were
35 constructed on the Coosa River and one project was constructed on the Tallapoosa River. The
36 Corps has a flood risk management responsibility and authority at four of these projects (Weiss,
37 H. Neely Henry, Logan Martin, and Harris) under P.L. 83-436.

38 **3-05. Dam Safety History/Issues.** Dam safety issues for projects within the ACT basin are
39 discussed in the appendix for the specific project.

40 **3-06. Principal Regulation Issues.**

41 The following describe the principal regulation problems that exist at the Corps projects in
42 the ACT Basin.

1 a. Allatoona Dam. The initial regulation plan called for evacuation of flood waters stored
2 above the conservation pool as soon as practicable by releasing at rates not to exceed the
3 downstream bankfull capacity estimated at 12,000 cfs. However, through actual operating
4 experience, particularly the April 1964 flood, the channel capacity below Allatoona Dam was
5 reevaluated and the defined stream capacity was reduced from 12,000 cfs to 9,500 cfs. A
6 survey and real estate appraisal was made to determine the acreage involved and the cost of
7 acquiring easements to permit emptying releases up to 12,000 cfs. This higher release rate,
8 which would expedite the evacuation of flood storage, would be necessary to permit operation
9 of the power plant at full capacity if the third generating unit was installed. Until such easements
10 are acquired, flood storage will continue to be emptied at a maximum rate of 9,500 cfs.

11 b. Carters Dam and Reregulation Dam. There is a head limitation, difference between
12 headwater and tailwater, for the main dam of 395 feet that can impact the ability to pump-back
13 during major flood events.

14 The swelling and fracturing of the concrete in the Reregulation Dam, caused by “alkali
15 aggregate reaction”, has resulted in the weakening of the bridge across the spillway which is
16 used to support the crane that places the stoplogs in the spillway gates. Also, displacement of
17 the abutment and one of the monoliths has resulted in caution regarding fully raising the
18 spillway gates. The spillway bridge has been cut to allow for expansion and concrete expansion
19 is monitored.

20 c. Robert F. Henry Lock and Dam. Use of the navigation lock is discontinued when the
21 tailwater below the dam reaches elevation 131.0 feet NGVD29. That elevation equates to a
22 flow of about 156,000 cfs, which occurs on average about once every three years.

23 There is a head limitation at the project, difference between headwater and tailwater, of
24 47 feet.

25 Due to low flow vibrations, gates 1-3 are not used until all the gates can be opened to step
26 five, which corresponds to a tailwater elevation of 98 feet NGVD29.

27 d. Millers Ferry Lock and Dam. Use of the navigation lock is discontinued when the
28 tailwater below the dam reaches elevation 81.0 feet NGVD29. That tailwater elevation equates
29 to a flow of about 220,000 cfs, which occurs on average about once every 18 years.

30 There is a head limitation at the project, difference between headwater and tailwater, of
31 48 feet.

32 e. Claiborne Lock and Dam. Use of the navigation lock is temporarily discontinued when
33 the tailwater below the dam reaches elevation 47.0 feet NGVD29. That tailwater elevation
34 equates to a flow of about 130,000 cfs, which occurs on average about once every 1.8 years.

35 There is a head limitation at the project, difference between headwater and tailwater, of
36 30 feet.

37 **3-07. Modifications to Regulations.** Section 3-02 describes some of the early planning
38 criteria for the federal reservoirs. Early planning recognized that full development of the basin
39 would create a system of reservoirs where downstream projects would be affected by upstream
40 storage; therefore some system-wide regulation would be necessary to insure the integrity of
41 each project purpose.

42 With the development of the Alabama River for navigation, see Figure 3-1 for an example of
43 an early snag boat, came the necessity to provide more dependable channel depths provided

1 by river flows. Requirements were developed to insure adequate weekly and three-day
2 releases from the upstream projects into the Alabama River. Storage in R. E. “Bob” Woodruff
3 and William “Bill” Dannelly Lakes is used to regulate the flows on a daily basis. Different
4 required flow volumes have been used in the past and it is likely that additional adjustments to
5 the required flows will be made in the future.

6 Early design for the three locks and dams prescribed
7 run-of-river regulation plans. One foot of storage was to
8 be used to regulate unsteady inflows and this storage is
9 commonly referred to as “pondage”. However, this
10 regulation plan was abandoned once the generators
11 were placed online. The power production was sold and
12 scheduled as peaking energy with several hours of
13 production followed by complete shutdown. This mode
14 of operation contributes to unsteady flows and stages in
15 the river and is responsible for the lowest recorded flow
16 at Claiborne. Regulation techniques are used at
17 Claiborne Lock and Dam to help smooth out downstream
18 flows.

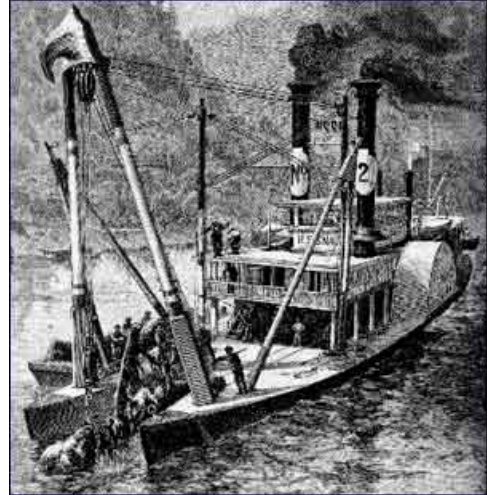


Figure 3-1 Early snag boat

19 Modifications to water control operations in the ACT
20 Basin have largely been documented in the revised
21 Master Water Control Manual Appendices prepared for
22 each of the five federal projects in the basin and the four
23 APC Projects with flood risk management responsibilities. Appendix A for Allatoona Dam and
24 Lake was prepared in March 1952 and revised in August 1962, December 1993, May 2015 and
25 2021. Appendix B for Weiss Dam and Lake was prepared in October 1965, revised in 2004 and
26 2021. Appendix C for Logan Martin Dam and Lake was prepared in January 1968, revised in
27 2004 and revised in 2021. The 2004 revision at Weiss and Logan Martin was administrative in
28 nature. Appendix D for H. Neely Henry Dam and Lake was prepared in January 1979; a
29 temporary February 2001 operating guide curve variance became permanent upon the FERC
30 license renewal on 20 June 2013; and Appendix D was revised in May 2015. Appendix E for
31 Millers Ferry Lock and Dam was prepared in September 1970, administratively updated in
32 December 1990 and revised in May 2015. Appendix F for Claiborne Lock and Dam was
33 prepared in April 1972, administratively updated in October 1993 and revised in May 2015.
34 Appendix G for Robert F. Henry Lock and Dam was prepared in September 1974,
35 administratively updated in March 1999 and revised in May 2015. Appendix H for Carters Dam
36 and Lake (and Reregulation Dam) was prepared in July 1979 and revised in May 2015.
37 Appendix I for Harris Dam and Lake was prepared in September 1972, revised in October,
38 1993, administratively revised in June 2004 and revised in May 2015. The evaluation of the
39 water supply storage reallocation at Allatoona Lake and changes to flood operations at the APC
40 Weiss and Logan Martin projects required updates to the ACT River Basin Master Manual and
41 individual WCMs for the Allatoona, Weiss, and Logan Martin projects in March 2021. The
42 WCMs at other ACT projects, Carters, Neely Henry, R.F. Henry, Millers Ferry and Harris were
43 administratively updated in 2021. Over the span of years since 1950 when the Corps reservoirs
44 in the ACT Basin began to become operational, changes in needs and conditions in the basin
45 have influenced certain modifications to the regulation of the projects. The following describe
46 the major factors influencing modifications to project regulation that have occurred in the basin.

47 a. Metro Atlanta Population Growth. The significant population growth in the Metropolitan
48 Atlanta area, and to a lesser degree in Montgomery, Alabama, has resulted in increased water
49 demands for M&I water supply, for additional flows in the river to better maintain water quality

1 and aquatic life, and for higher pool levels to support recreational needs. Concerns associated
2 with flooding also increase with increases in population.

3 b. In re Tri-State Water Rights Litigation. In 1989, proposals by the Corps to reallocate
4 storage to M&I water supply at Carters Lake and Allatoona Lake, and by Georgia to develop a
5 regional reservoir in the Tallapoosa River Basin near the Alabama state line (West Georgia
6 Regional Reservoir) caused controversy among various federal agencies, the States of
7 Alabama and Florida, and various water user groups. A final Water Supply Reallocation Report
8 and final Environmental Assessment were prepared for the Carters Lake and Allatoona Lake
9 proposals and submitted to SAD for approval in August 1991. Alabama filed a lawsuit against
10 the Corps in June 1990 to halt those proposed actions. As a result of the litigation, the
11 proposed revisions to the ACT Basin Water Control Manual were deferred during party
12 negotiations. After many attempts at reaching a negotiated settlement failed, including a
13 comprehensive study, compact negotiations, and court-ordered mediation, the lawsuit before
14 the U. S. District Court for the Northern District of Alabama (N.D. AL) proceeded. The Federal
15 Defendants filed motions to dismiss the majority of the litigation based on a decision by the 11th
16 Circuit concerning the Apalachicola-Chattahoochee-Flint River Basin, *In re MDL-1824 Tri-State*
17 *Water Rights Litigation*, 644 F.3d 1160 (11th Cir. 2011). On 3 July 3 2012, the N.D. AL Court
18 dismissed all counts of primary complaints except one regarding the permitting of the Hickory
19 Log Creek Reservoir, which the Plaintiffs agreed to dismiss on 19 October 2012. As the USACE
20 ACT River Basin WCM update process was well underway in 2012, USACE continued to defer
21 action on the State of Georgia's request. Accordingly, USACE completed and approved the
22 ACT River Basin Master Manual update in May 2015 without addressing the request for
23 additional water supply storage in Allatoona Lake and acknowledging the need for a future
24 separate action on the water supply request.

25 In November 2014, the State of Georgia, the Atlanta Regional Commission (ARC), and
26 CCMWA filed suit in federal court in Georgia to compel USACE to act on the pending water
27 supply request for Allatoona Lake [*State of Georgia v. U.S. Army Corps of Engineers*, Civil
28 Action No. 1:14-cv-03593 (N.D. Ga. filed November 7, 2014)]. Following oral arguments in
29 August 2017, the United States District Court for the Northern District of Georgia ruled in the
30 Georgia Parties' favor in September 2017, finding that USACE unlawfully failed to respond to
31 the Georgia Parties' water supply requests at Allatoona Lake. On January 10, 2018, the Court
32 issued a judgment holding that USACE had unreasonably delayed action on Georgia's water
33 supply request and directing USACE to take final action responding to that request by March 1,
34 2021. The State of Georgia had submitted a revised request on January 24, 2013, in a letter
35 from Governor Nathan Deal to the Assistant Secretary of the Army for Civil Works (the "2013
36 Request"). As part of the judgment, the State and CCMWA agreed that USACE could fulfill its
37 duty to answer the pending requests by responding to and addressing the issues raised by the
38 State of Georgia's 2013 request, as updated. On March 30, 2018, GAEPD submitted a further
39 updated water supply request to USACE that reflected reduced future water supply demand
40 projections in response to lowered population projections and to water conservation and the
41 efficiency measures undertaken by the water providers in recent years.

42 In February 2017, the CCMWA filed a separate suit against USACE (*Cobb County-Marietta*
43 *Water Authority v. U.S. Army Corps of Engineers*, Civil Action No. 1:17-cv-400 [N.D. Ga.]),
44 challenging the "storage accounting system" USACE uses to determine the amount of water
45 available to CCMWA from its storage space in Allatoona Lake. CCMWA alleged that the
46 USACE storage accounting system illegally interferes with CCMWA's water rights and allocates
47 less water to CCMWA than it should. Based on its current storage accounting practices,
48 USACE has concluded that CCMWA at times withdraws more water than its storage contract
49 allows. This suit is currently stayed.

1 Separately, the State of Alabama and APC filed suit against USACE in federal court in
2 Washington, DC, to challenge the 2015 Master Manual update and Final EIS. Those suits
3 challenged USACE compliance with NEPA as well as the operational rules adopted by USACE.
4 The consolidated case is Alabama et al. v. U.S. Army Corps of Engineers, Civil Action No. 1:15-
5 cv-696 (D.D.C. filed May 7, 2015). The cities of Montgomery and Mobile, AL, also intervened in
6 this case. In the suit, the plaintiffs brought challenges to the 2015 ACT River Basin Master
7 Manual under the Administrative Procedures Act (APA) (5 U.S.C. § 551 et seq.) alleging that
8 USACE violated NEPA, the Clean Water Act (CWA), and its own regulations. The State of
9 Alabama and APC case is still pending.

10 c. Hydropower. The Southeastern Power Administration (SEPA) negotiates contracts for
11 the sale of power from the Corps hydropower projects in accordance with the Flood Control Act
12 of 1944. Under the provisions of the Act, the Corps determines the amount of energy available
13 at the ACT projects each week and advises SEPA of the amount available, and SEPA arranges
14 the sale and scheduling within Corps guidelines. In the early years, power generation was
15 conducted at each hydropower project for a set number of hours per day as long as sufficient
16 water was in conservation storage to accommodate the hydropower operation. In dry years,
17 conservation storage was depleted at some projects to the point that release requirements for
18 other project purposes could not be met. In 1989 a system of action zones was developed and
19 implemented to guide operations at Allatoona Lake. As a result, power generation demands
20 have been balanced between the projects weekly to enhance long-term generating capability of
21 the entire system and to provide for the needs of other project purposes in the system.

22 d. Fish Spawn Operations. The Corps' South Atlantic Division Regulation DR 1130-2-16
23 (31 May 2010) and Mobile District Draft Standard Operating Procedure (SOP) 1130-2-9
24 (February 2005) were developed to address lake regulation and coordination for fish
25 management purposes. The SOP specifically applies to the Allatoona Project and addresses
26 procedures necessary to manage lake levels during the annual fish spawning period between
27 March and May, primarily targeted at largemouth bass. The major goal of the operation is to not
28 lower the lake level more than six inches in elevation during the reproduction period to prevent
29 stranding or exposing fish eggs.

30 Minimum flow requirements of 240 cubic feet per second (cfs) below both the Allatoona and
31 Carters Projects for water quality purposes also support fish and wildlife downstream of the
32 projects, particularly during periods of extremely dry weather. Carters Lake conservation
33 includes two action zones, which are used as a general guide to determine the minimum
34 discharge releases available from the Reregulation Dam.

35 Even though the remaining Corps reservoirs in the ACT Basin (Woodruff, Dannelly, and
36 Claiborne Lakes) do not have specific water management procedures directed at fish and
37 wildlife, they do conduct natural resource management activities to improve fishery conditions
38 and support healthy sport fisheries. The pools are maintained at fairly constant levels, except
39 during floods when high inflows cause reservoir levels to rise due to the limited storage capacity
40 at each project. Relatively stable pools during the spring spawning season are beneficial to the
41 production of crappie, largemouth and smallmouth bass, shellcracker, warmouth, and sunfishes.

42 e. Water Supply Changes at Allatoona. In its revised water supply request to USACE on
43 March 30, 2018, GAEPD requested that USACE enter into a storage agreement providing
44 enough storage in Allatoona Lake to enable Georgia users to sustain annual average
45 withdrawals from the reservoir of 94 mgd through year 2050.

1 The flood pool reallocation required an increase in Allatoona Lake's summer guide curve of
2 1ft from elevation 840 ft. to 841 ft. A change of 1.5 ft in the winter guide curve is also required
3 from elevation 823 ft to 824.5 ft. These changes to Allatoona for water supply included a
4 reallocation of 33,872 ac-ft of storage of which 11,670 ac-ft is from flood storage. The remainder
5 of 22,202 ac-ft is from the conservation pool. The reallocation for water supply storage will meet
6 the full 2050 need requested by the State of Georgia (94 mgd). The newly allocated amount
7 combined with the existing storage allocated to water supply, the total storage allocated equals
8 52,411 ac-ft, or approximately 18.6 percent of conservation storage. The remaining
9 conservation storage of 81.4 percent of 281,917 ac-ft is available to all other authorized project
10 purposes.

11 USACE uses the following formula to calculate a user's available storage on any given day:

12
$$\text{End Storage} = \text{beginning storage} + \text{user's share of inflow} - \text{user's share of loss} - \text{user's usage}$$

13 Storage Accounting Formula

14 The current USACE SAD storage accounting methodology uses the following specific
15 guidelines:

- 16 * A user's portion of project inflow is fixed.
- 17 * A user gets partial credit of made inflows, which are prorated based on user's portion of
18 yield.
- 19 * All storage accounts are full at 841 ft.

20 f. Flood Regulation for APC Projects. In 2021, USACE approved the APC revisions to
21 flood operation plans for the Weiss and Logan Martin projects (outlined in section 3-07b), which
22 included raising the winter guide curve elevation at each project, lowering the upper limit of the
23 induced surcharge operation at each reservoir, and making some adjustments to the operating
24 rules during flood events. Current water control plans for the Weiss and Logan Martin projects
25 include induced surcharge curves with elevations at the same level as the flowage easements
26 acquired by APC at each project.

27 In May 2018, USACE and APC established a Hydrologic Engineering Management Plan
28 (HEMP) to address the long-standing issues related to flood operations at the APC Weiss and
29 Logan Martin projects. The HEMP outlined historic events used to evaluate the higher winter
30 pools and revised surcharge curves using the USACE Hydrologic Engineering Center Reservoir
31 System Simulation (HEC-ResSim) model.

32

4 - WATERSHED CHARACTERISTICS

4-01. General Characteristics. The ACT River Basin, made up of the Coosa, Tallapoosa, and Alabama Rivers and their tributaries, drains northeastern and east-central Alabama, northwestern Georgia, and a small portion of Tennessee. The drainage basin has a maximum length of about 330 miles, an average width of approximately 70 miles, and a maximum width of about 125 miles. The ACT Basin drains an area totaling approximately 22,739 square miles: 17,254 square miles in Alabama; 5,385 square miles in Georgia; and 100 square miles in Tennessee. The ACT Basin and its principal rivers are illustrated on Plate 2-1. Figure 4-1 provides longitudinal views of the Alabama, Coosa, Etowah, and Tallapoosa Rivers, including the locations of dams and reservoirs. The drainage area and river miles (from Mobile Bay) for important locations of interest within the basin are shown in Table 4-1. The major tributaries within the ACT Basin are shown on Plate 4-1 and listed in Table 4-2.

Table 4-1 River Mile and Drainage Area for Selected Sites in ACT Basin

River Mile and Drainage Area for Important Sites in the ACT Basin				
River Mile	River	Location	Drainage Area (Square Miles)	Owner
693	Etowah	Allatoona Dam	1,122	COE
683.4	Etowah	Cartersville, GA (Hwy 61)	1,345	
666.6	Etowah	Kingston, GA	1,634	
645.2	Etowah	Mouth	1,861	
672	Coosawattee	Carters Dam	374	COE
670.2	Coosawattee	Carters Reregulation	520	COE
645.2	Oostanaula	Mouth	2,150	
645.5	Oostanaula	Rome, GA (Hwy 27)	2,149	
638.1	Coosa	Mayo's Bar	4,040	
585.1	Coosa	Weiss Dam	5,270	APC
506.2	Coosa	H Neely Henry Dam	6,596	APC
457.4	Coosa	Logan Martin Dam	7,743	APC
410.2	Coosa	Lay Dam	9,053	APC
396.2	Coosa	Mitchell Dam	9,778	APC
378.3	Coosa	Jordan Dam	10,102	APC
497.4	Tallapoosa	R. L. Harris	1,454	APO
420	Tallapoosa	Martin Dam	2,984	APC
412.1	Tallapoosa	Yates Dam	3,293	APC
409.1	Tallapoosa	Thurlow Dam	3,308	APC
281.2	Alabama	Robert F Henry Dam*	16,233	COE
178	Alabama	Millers Ferry Dam*	20,637	COE
117.5	Alabama	Claiborne Dam*	21,473	COE

* Navigation Lock at Project

COE - Corps of Engineers; APC - Alabama Power Company

1

Table 4-2 Tributaries of the ACT Basin

Main Streams and Major Tributaries of the Alabama-Coosa-Tallapoosa River Basin		
Stream	Drainage Area Square Miles	Miles Above Mouth
Amicalola Creek	92	118
Settingdown Creek	50	105
Shoal Creek	64	72
Little River	215	63
Allatoona Creek	81	48
Pumpkinvine Creek	140	42
Euharlee Creek	180	31
Etowah River	1,861	286
Jacks River	88	69
Sumac Creek	37	42
Coahulla Creek	178	27
Conasauga River	727	47
Ellijay River	92	45
Cartecay River	137	45
Talking Rock Creek	151	23
Coosawattee River	862	47
Sallacoa Creek	245	10
Oothkalooga Creek	59	35
Armuchee Creek	226	10
Oostanaula River	2,150	286
Cedar Creek	208	258
Chattooga River	660	233
Terrapin Creek	286	220
Big Wills Creek	383	173
Big Canoe Creek	263	156
Ohatchee Creek	227	146
Chocolocco Creek	510	116
Kelly Creek	208	97
Tallegada Creek	189	88
Yellowleaf Creek	190	78
Waxahatchee Creek	206	56
Weogufka Creek	135	4
Hatchet Creek	515	41
Coosa River	10,156	314
Little Tallapoosa	406	149
Hillabee Creek	190	87
Uphapee Creek	330	44
Tallapoosa River	4,687	314
Autauga Creek	121	284
Catoma Creek	340	282

Main Streams and Major Tributaries of the Alabama-Coosa-Tallapoosa River Basin		
Stream	Drainage Area Square Miles	Miles Above Mouth
Cahaba River	1,824	198
Pine Barren Creek	363	166
Alabama River	22,739	45

1

2 The Coosa River is formed by the Etowah and Oostanaula Rivers at Rome, Georgia, and
3 flows first westerly, then southwesterly, and finally southerly for a total of 286 miles before
4 joining the Tallapoosa River to form the Alabama River south of Wetumpka, Alabama. The
5 drainage area of the Coosa River is approximately 10,156 square miles. The main tributaries of
6 the Coosa River are its headwater streams, the Etowah and Oostanaula Rivers. Weiss Dam
7 and Lake, H. Neely Henry Dam and Lake, Logan Martin Dam and Lake, Lay Dam and Lake,
8 Mitchell Dam and Lake, Jordan Dam and Lake, and Walter Bouldin Dam and Lake Projects are
9 located on the Coosa River.

10 The Etowah River lies entirely within Georgia and is formed by several small mountain
11 creeks which rise on the southern slopes of the Blue Ridge Mountains at an elevation of about
12 3,250 feet. The Etowah River flows for 164 miles to Rome, Georgia, and has a drainage area of
13 1,861 square miles, with a maximum width of about 40 miles and a length of about 70 miles.
14 Allatoona Dam and Lake Project is located on the Etowah River upstream of Cartersville,
15 Georgia.

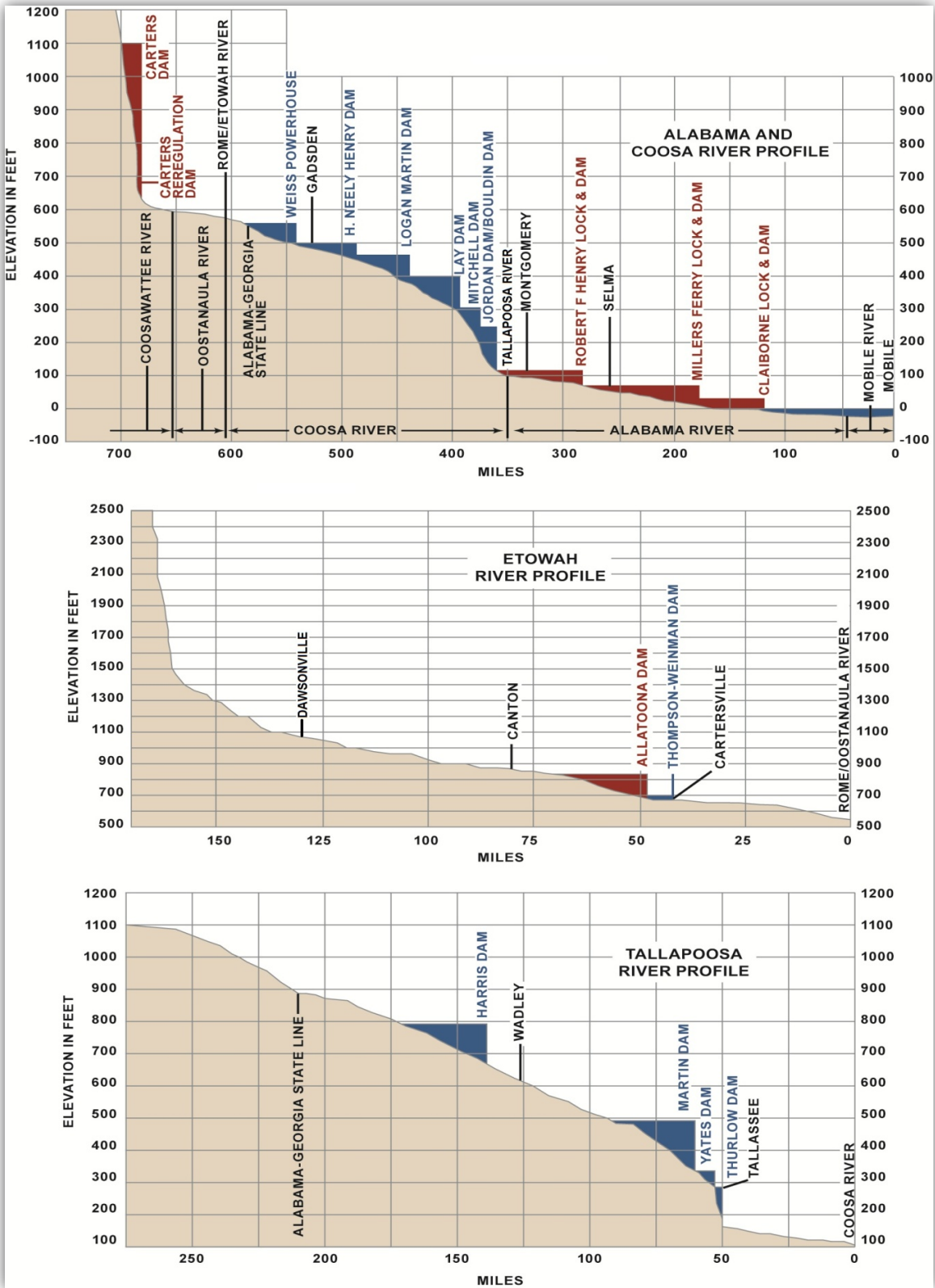
16 The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown
17 Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth
18 at Rome, Georgia. The Carters Dam and Lake Project is located on the Coosawattee River
19 about 27 miles upstream of the confluence of the Coosawattee and Conasauga Rivers.

20 The Tallapoosa River rises in northwestern Georgia at an elevation of about 1,250 feet, and
21 flows westerly and southerly for 268 miles, joining the Coosa River south of Wetumpka, Alabama.
22 The upper 55 miles of the stream are in Georgia and the lower 213 miles in Alabama. The river
23 drains an area of 4,687 square miles. Projects on the Tallapoosa River include four large
24 hydropower dams owned by the APC; the Harris, Martin, Yates, and Thurlow Dams and Lakes.

25 The Alabama River is formed by the confluence of the Coosa and Tallapoosa Rivers near
26 Montgomery, Alabama, meandering westerly for about 100 miles to Selma, Alabama, then
27 southwesterly for 214 miles to its mouth near Calvert, Alabama. There are three Corps projects
28 on the Alabama River providing for hydropower and navigation; the Robert F. Henry Lock and
29 Dam, the Millers Ferry Lock and Dam, and the Claiborne Lock and Dam. At low river stages,
30 the effect of the tide in Mobile Bay is noticeable at the juncture of the Alabama and Tombigbee
31 Rivers and up to the Claiborne tailwater. The principal tributaries of the Alabama River are its
32 source streams, the Coosa and Tallapoosa Rivers, and the Cahaba River.

33 The ACT Basin is approximately 57 percent forested lands, 16 percent pasture and row
34 crops, nine percent shrubland, eight percent developed or built up, seven percent wetlands, and
35 three percent water. Physiographic provinces and other basin characteristics are addressed in
36 the following paragraphs.

37



1
2 **Figure 4-1 Longitudinal Profiles of the Alabama, Coosa, Etowah, and Tallapoosa Rivers**

1 **4-02. Topography.**

2 a. Coosa River Basin. The river banks are stable and vary from 25 to 150 feet in height.
3 The width between banks varies from 300 to 500 feet. The Coosa River has a total fall of 454
4 feet in 286 miles, giving an average slope of 1.59 feet per mile. The steepest slope occurs at
5 the Fall Line in the lower reach. The valley, generally wide, is constricted by low hills south of
6 Gadsden, Alabama, and the Fort William Shoals and at the existing dams developed by the
7 APC. Just south of Gadsden, Alabama, the river valley cuts through Beaver Creek Mountain,
8 where the floodplain narrows to less than 0.25 miles wide. During large rainfall events, high
9 stages are built up immediately above this constriction in the floodplain. The floodplain between
10 Rome, Georgia, and Childersburg, Alabama, varies generally from 0.5 to three miles in width
11 with an average width of 1.2 miles. Between Childersburg and the mouth, the floodplain is
12 narrow, varying from 0.25 to one mile wide with an average width of approximately 0.5 mile.

13 The Etowah River varies in width from 100 to 300 feet. The river banks are stable and vary
14 in height from 25 to 300 feet. From the headwaters to Dawsonville, Georgia, (about 23 river
15 miles), the Etowah River flows with moderately steep slopes through a hilly section, with a
16 general elevation of about 2,000 feet NGVD29. From Dawsonville, Georgia, to Cartersville,
17 Georgia, (about 95 river miles), the river flows through a flatter section with elevations averaging
18 about 1,000 feet NGVD29. From Cartersville, Georgia to Rome, Georgia, the river flows 46
19 miles through a low, flat valley. The floodplain, in general, varies from 0.25 to two miles wide.
20 The upper section of the Etowah River is steep with a fall of 1,100 feet in 10 miles or an average
21 fall of 110 feet per mile. The remaining 154 miles is much flatter, with a fall of 950 feet or 6.2
22 feet per mile.

23 The Oostanaula River is formed by the Coosawattee and Conasauga Rivers at Newtown
24 Ferry, Georgia, and meanders southwesterly through a broad plateau for 47 miles to its mouth
25 at Rome, Georgia. The river has a total drainage area of 2,150 square miles with stable banks
26 from 20 to 60 feet high. The width of the river averages about 250 feet. The width of the
27 floodplain varies from 0.5 to five miles with an average width of about 1.5 miles.

28 The Coosawattee River is 45 miles long; and has a fall of 650 feet, an average of 14.4 feet
29 per mile. The Conasauga River is 95 miles long; and has a fall of 1,790 feet, an average of 19.2
30 feet per mile.

31 b. Tallapoosa River Basin. The Tallapoosa River rises in northwestern Georgia at an
32 elevation of about 1,250 feet NGVD29 and flows westerly and southerly for 268 miles, joining
33 the Coosa River south of Wetumpka, Alabama. North of Tallassee, Alabama, the river cuts
34 through the crystalline rock area and the banks are high and stable. Below Tallassee, the river
35 meanders through the upper regions of the coastal plain and the banks are relatively low. The
36 total fall of the Tallapoosa River is 1,144 feet in 268 miles, giving an average slope of 4.27 feet
37 per mile.

38 c. Alabama River Basin. The Alabama River floodplain is characterized by valleys varying in
39 width from 0.5 to eight miles, with an average width of approximately three miles. The valleys
40 are formed by low hills which seldom attain an elevation of more than 500 feet. The river falls a
41 total of 106 feet with an average slope of 0.34 foot per mile.

42 From its source to a point about 150 miles below Selma, Alabama, the banks of the
43 Alabama River are comparatively high, averaging more than 40 feet above mean low water.
44 The width between banks in this reach varies from 500 to 1,000 feet. Below this point the banks
45 become lower until, at the mouth of the river, they are less than 10 feet high. There are
46 numerous bluffs along the river, some reaching over 100 feet in height.

1 **4-03. Geology and Soils.** Seldom can a greater diversity in topography and geology be
2 found than in the watersheds of the Alabama-Coosa-Tallapoosa Rivers. These three rivers,
3 with their major tributaries, drain five physiographic provinces which range in relief from well
4 over 2,000 feet at the headwater tributaries of the Coosa River to a few feet at the mouth of the
5 Alabama River. Equally diversified are the formations underlying the ACT Basin which ranges
6 from crystalline to unconsolidated sands, marls, and clays of very recent geologic times. The
7 physiographic provinces are shown on Plate 4-2 and described in the following paragraphs.

8 a. The Blue Ridge Province encompasses only a very small northeastern part of the Coosa
9 drainage basin. The greater part of this province is characterized by irregular divides formed by
10 isolated and poorly connected masses of highly metamorphosed and igneous rocks. The
11 western boundary of this province is determined largely by the extent of over thrust of resistant
12 crystalline rocks on the weaker sedimentary formations of the Valley and Ridge Province. The
13 upper reaches of the Coosawattee and its headwater tributaries lie in this province.

14 b. Southwestern Appalachian Plateau Province encompasses only a small part of the
15 Coosa Watershed. Little River and the headwaters of Big Wills Creek drain from the Valley
16 Ridge Province. This province is characterized by elevated plateaus on massive and resistant
17 sandstone of the Carboniferous period. The characteristic feature of the plateau is the even
18 persistent skyline formed by the massive Pottsville sandstones which underlie it. The stream
19 courses in the elevated sandstone plateaus are characterized by relatively little relief in their
20 upper reaches. Progressing downstream, however, gorges and deep cuts are common where
21 courses follow strike joints to their junctions with larger streams.

22 c. Ridge and Valley Province is bounded on the west by the Appalachian Plateau Province
23 on the southwest by the Coastal Plain and on the southeast by the Piedmont Province. The
24 general configuration of the province is that of sub-parallel and broken ridges separated by
25 broad rather low valleys which form the principal stream courses for the Coosa River above Lay
26 Dam and its tributaries below Rome, Georgia. In contrast to the Coastal Plain and Piedmont
27 Provinces, the rocks underlying the Valley and Ridge Province are dominantly well-consolidated
28 sandstones, shales, limestone, dolomites, and variable shales of Paleozoic periods. Of these
29 materials, the most prominent in the area from Lay Dam to Lincoln, Alabama, are massive
30 Cambro-ordovician dolomites. Erratic weathering of these materials in the stream beds,
31 coupled with their universally intense weathering and fracturing valley walls, are considerable
32 obstacles in the selection of suitable dam sites. Geologic conditions improve upstream from
33 Lincoln, Alabama. Above that point, the Coosa River Valley has been incised into strata
34 consisting of alternating shoals of sandstone, limestone, dolomite, and shale.

35 d. Piedmont Province lies immediately north of the Fall Line and directly east of the
36 Appalachian Valley and Ridge Provinces. The rocks underlying the Piedmont are disorderly,
37 ancient, crystalline, and metamorphic, with no particular conformity to erosional patterns. Vast,
38 gently rolling hills separated by sub-mature valleys of moderate depth are most characteristic.
39 Deep valleys are an exception. Agricultural areas are far more extensive on the uplands than
40 on the valley bottoms. Towards and across the Fall Line a sharper and deeper configuration of
41 valleys is characteristic. A combination of good foundations and general reservoir tightness
42 explains the present development of the Coosa to the Piedmont. Lowermost tributaries of the
43 Coosa River below Lay Dam, and the Etowah and Tallapoosa Rivers are located in this
44 province. The soils consist of kaolinite and halloysite (aluminosilicate clay minerals) and of iron
45 oxides. They result from the intense weathering of feldspar-rich igneous and metamorphic
46 rocks. Such intense weathering dissolves or alters nearly all minerals and leaves behind a
47 residue of aluminum-bearing clays and iron-bearing iron oxides because of the low solubilities of

1 aluminum and iron at earth-surface conditions. Those iron oxides give the red color to the clay-
2 rich soil that has come to be synonymous with central Georgia.

3 e. The Fall Line is the boundary between the Piedmont and the Southeastern Plains. Its
4 name arises from the occurrence of waterfalls and rapids which developed where the rivers
5 drop off the hard crystalline rocks of the Piedmont onto the more readily eroded sedimentary
6 rocks of the Southeastern Plains. The Fall Line is a boundary of bedrock geology, but it can
7 also be recognized from stream geomorphology. Upstream from the Fall Line, rivers and
8 streams typically have very small floodplains, if any at all, and they do not have well-developed
9 meanders. Within a mile or so downstream from the Fall Line, rivers and streams typically have
10 floodplains or marshes across which they flow, and within three or four miles, they meander. In
11 the ACT Basin, the Fall Line extends from approximately 15 miles southeast of Tuscaloosa,
12 Alabama, southeastwardly to about 20 miles west of Columbus, Georgia. Historically, the
13 rapids of the Fall Line were the head of navigation for river traffic and also provided
14 opportunities to produce hydropower.

15 f. Southern Coastal Plain Province is bordered on the south by the Gulf Coast, its northern
16 margin being the Fall Line which is the abrupt contact between the older Pre-Cambrian and
17 Paleozoic rocks of the Appalachian Highland and the more recent gently dipping sediments of
18 the Coastal Plain. Relief of this province ranges from 10 to 600 feet, but generally does not
19 exceed 150 feet. The general surface configuration is that of parallel, crescent-shaped belts
20 carved out of alternately hard and soft sediments which underlie the plain. North to south these
21 belts consist first of isolated erosion remnants of harder Cretaceous sandstones protecting
22 softer-underlying sediments of the same period. Immediately south of that is rather massive
23 Selma Chalk that overlies older Cretaceous sands. The average width of this belt is
24 approximately 25 miles. Continuing south, the underlying sediments are largely soft to medium-
25 hard limestone, tough clays and fossiliferous sands. Continuing south, materials range from
26 semi-indurated sands to beds of sandy siltstone, thence lie the rough poorly-defined limestone
27 hills. The next province seaward is a belt formed by erratic deposits of bright red erosion-
28 resisting sands of the Citronelle formation. The extreme southern margin of the Coastal Plain
29 consists of a series of meadows which lie only a few feet above sea level and is characterized
30 by swamps and distributaries of the principal rivers. Sediments of this province consist of silt,
31 clay, and sand of very recent geologic times. The entire Alabama River lies in the Coastal Plain
32 Province as do all of its tributaries below its source, with the exception of the Cahaba River.
33 The headwaters of the Cahaba River lie in the Valley and Ridge Province. The lower 10 to 20
34 miles of the Tallapoosa and Coosa Rivers lie in the Coastal Plain. Geologic hazards in the
35 Coastal Plain are sinkholes and coastal erosion. Sinkholes can form in areas of limestone
36 bedrock when subsurface dissolution of rock leads to collapse of the earth surface.

37 **4-04. Sediment.** Rivers and streams within the ACT have always carried silt and other
38 particles downstream. The Alabama River is often discolored during high flow periods. In the
39 natural state before dams and other developments, the particulate matter was deposited along
40 the floodplain or carried to Mobile Bay, where it would be subject to the movements of the Gulf
41 of Mexico. The natural process continues but is altered to some degree by development within
42 the basin. The streams in the northern part of the basin, and especially metropolitan Atlanta
43 area, have been severely affected by past and present urban development. Urban development
44 generally increases the peak and volume of rainfall events, which increases the velocity and
45 erosion potential of rainfall runoff. Results are generally a down-cutting and widening of the
46 stream, which creates bank-caving and further erosion.

1 Other significant sources of sediment within the ACT Basin are agricultural land erosion,
 2 unpaved roads, and silviculture, and variation in land uses that result in conversion of forests to
 3 lawns or pastures.

4 Faster flowing streams can move suspended particles where slower streams will deposit
 5 that material. Where dams and reservoirs have been constructed there is a tendency for the
 6 current to slow causing particulates to settle on the lake bottom. Farming practices and
 7 urbanization have changed the conditions for non-point source pollution. Both the volume and
 8 content of sediment material have changed over time. Below Claiborne Dam, the constantly
 9 moving siltation alters the navigation channel on a seasonal basis.

10 Both sedimentation and retrogression ranges have been established to monitor changes in
 11 reservoir and downstream channel conditions. They serve as a baseline to measure changes in
 12 reservoir volume (sedimentation ranges) and channel degradation (retrogression ranges).
 13 Reservoirs tend to slow river flow and accelerate deposition. Irregular releases for peaking
 14 power often have an erosive effect downstream. The locations of sedimentation and
 15 retrogression ranges are shown in individual appendices.

16 After ranges have been established, periodic re-surveys occur, and descriptive analyses are
 17 performed to determine the level of sedimentation occurring in the main body of the lake and to
 18 examine the erosion along the shoreline. The 2009 survey was a hydrographic bathymetric
 19 survey of the entire lake which allowed all previously established sedimentation ranges to be
 20 analyzed. Prior to 2009, surveys of sedimentation ranges were limited to specific range
 21 locations. Detailed reports are written after each re-survey to determine changes in reservoir
 22 geometry. That includes engineering analysis of the range cross-sections to estimate reservoir
 23 storage loss by comparing the earlier surveys of the existing ranges. The data provide the
 24 ability to compute new area/capacity curves for reservoirs. The data remains under review and
 25 no revisions to the area/capacity curves have been included in this manual update.

26 Table 4-3 and Table 4-4 list the number of sedimentation and retrogression ranges for each
 27 project in the ACT Basin as well as when the surveys were made. Retrogression ranges for
 28 monitoring downstream channel conditions have not been resurveyed since the 1980's due to
 29 the channel stability found in previous surveys and the lack of priority within the budgeting
 30 process for items determined to be "non-critical".

31 **Table 4-3 Sedimentation Ranges**

	Year Surveyed	Number of Ranges Surveyed	Total Number of Ranges Established
ALLATOONA	1949	132	132
	1981	34	116
	1983	23	116
	1984	31	116
	1986	28	116
	2009	Hydrographic bathymetric surface	N/A
CARTERS	2009	Hydrographic bathymetric surface	N/A
CARTERS-RR	1973	5	5
	1992	5	5
	2009	Hydrographic bathymetric surface	N/A
R. F. HENRY	1974	17	17

	Year Surveyed	Number of Ranges Surveyed	Total Number of Ranges Established
	1982	14	17
	1988	17	17
	2009	Hydrographic bathymetric surface	N/A
MILLERS FERRY	1973	30	30
	1982	16	30
	1988	30	30
	2009	Hydrographic bathymetric surface	N/A
CLAIBORNE	1982	16	16
	2009	Hydrographic bathymetric surface	N/A

1

2

Table 4-4 Retrogression Ranges

	Year Surveyed	Number of Ranges Surveyed	Total Number of Ranges Established
ALLATOONA	1950	15	15
	1953	11	15
	1961	12	15
	1962	10	15
	1963	15	15
	1964	15	15
	1965	13	15
	1968	14	15
	1987	18	23
CARTERS	1974	9	
	1987	9	
CLAIBORNE	1972	19	19
	1979	19	19
	1981	19	19

3

4 **4-05. Climate.** The climate of Alabama and Georgia, including all areas associated with the
5 ACT Basin, is classified as humid subtropical and characterized by hot humid summers and
6 cool winters. Significant amounts of precipitation occur in all seasons in most areas. Winter
7 rainfall (and sometimes snowfall) is associated with large storms steering from west to east.
8 Most summer rainfall occurs during thunderstorms and an occasional tropical storm or
9 hurricane. Factors controlling the climate of the ACT River Basin are its geographical position in
10 the southern end of the Temperate Zone, its proximity to the Gulf of Mexico and the Atlantic
11 Ocean, and its range in altitude from almost sea level at the southern end to over 3,000 feet in
12 the Blue Ridge Mountains to the north. The proximity of the warm Atlantic Ocean and the
13 semitropical Gulf of Mexico insures a warm, moist climate. Extreme temperatures range from
14 near 110 degrees Fahrenheit (°F) to values in the teens below zero. Severe cold weather rarely
15 lasts longer than a few days. In the southern end of the basin the average maximum January
16 temperature is 57 °F and the average minimum January temperature is 35 °F.

1 a. Temperature. Table 4-5, Table 4-6, and Table 4-7 show the average monthly maximum
 2 and minimum temperatures for the ACT Basin. The frost-free season varies in length from
 3 about 200 days in the northern valleys to about 250 days in the southern part of the basin. All
 4 climatic tables have been compiled from online records at the Southeast Regional Climate
 5 Center. [Preparer's Note: Update Table 4-4 is current data is available.]

6 **Table 4-5 Average Monthly Temperature (°F) for the Northern ACT Basin (max. and min.)**

AVERAGE MONTHLY TEMPERATURE FOR NORTHERN ACT BASIN (MAX & MIN)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
BALL GROUND, GA 090603 (3/1947 – 12/2010)	MAX	50.0	50.8	62.4	70.1	75.9	82.1	84.8	85.5	78.9	70.1	62.1	50.4	68.6
	MIN	29.5	29.7	38.5	45.8	54.7	61.4	66.1	66.5	60.3	48.5	39.4	30.9	47.6
ALLATOONA DAM 2, GA 090181 (5/1952–12/2010)	MAX	50.8	54.4	62.7	73.2	79.3	85.8	88.8	88.3	82.1	72.2	62.6	52.3	71.0
	MIN	29.7	32.0	38.6	47.7	56.3	64.2	67.8	67.4	61.6	49.0	39.5	31.7	48.8
ROME, GA 097600 (1/1893-8/2010)	MAX	52.5	56.3	65.2	74.1	81.5	87.7	90.1	89.5	84.7	75.2	63.3	54.0	72.8
	MIN	31.7	33.3	40.2	47.7	56.2	64.2	67.9	67.2	61.1	48.7	38.9	33.1	49.2
GADSDEN STEAM PLANT, AL 013154 (3/1953-12/2010)	MAX	51.0	55.9	65.0	74.5	81.4	87.5	90.4	90.1	84.6	74.5	63.7	54.7	72.8
	MIN	30.6	33.6	40.6	49.0	57.4	65.2	69.1	68.2	62.1	49.6	40.0	33.4	49.9
SCOTTSBORO, AL 017304 (10/1891-12/2010)	MAX	51.8	54.9	63.9	72.7	80.8	87.6	90.0	89.6	84.8	74.4	63.0	54.0	72.3
	MIN	30.3	32.4	39.4	46.9	55.4	63.4	67.0	66.0	59.9	47.3	37.4	31.9	48.1
VALLEY HEAD, AL 018469 (1/1893-12/2010)	MAX	50.3	53.5	62.2	71.4	79.3	86.0	88.6	88.4	83.8	73.8	62.2	52.5	71.0
	MIN	28.6	30.0	37.0	44.6	53.3	61.6	65.2	64.4	58.7	46.1	36.1	30.0	46.3
NORTHERN BASIN AVG	MAX	51.1	54.3	63.6	72.7	79.7	86.1	88.8	88.6	83.2	73.4	62.8	53.0	71.4
NORTHERN BASIN AVG	MIN	30.1	31.8	39.1	47.0	55.6	63.3	67.2	66.6	60.6	48.2	38.6	31.8	48.3

7

1 **Table 4-6 Average Monthly Temperature (°F) for the Middle ACT Basin (max. and min.)**

AVERAGE MONTHLY TEMPERATURE FOR MIDDLE ACT BASIN (MAX & MIN)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
WETUMPKA, AL 018859 (1/1893-10/2010)	MAX	60.3	61.9	70.0	77.1	84.9	91.7	92.4	92.0	88.7	79.4	68.5	60.1	77.2
	MIN	37.9	38.7	45.5	51.9	60.4	68.2	70.9	70.6	65.7	54.0	42.9	38.1	53.7
CHILDERSBURG WATER PLAN, AL 011620 (3/1957-12/2010)	MAX	56.5	61.1	69.7	77.9	83.9	89.6	92.1	91.6	86.9	77.9	67.9	59.2	76.2
	MIN	32.4	34.8	41.7	48.9	57.1	64.6	68.3	67.3	61.4	49.0	40.4	34.5	50.0
ROCK MILLS, AL 017025 (6/1938-12/2010)	MAX	55.6	59.3	67.2	76.7	83.8	89.9	91.4	91.1	85.7	76.8	66.4	57.2	75.1
	MIN	30.9	33.1	39.1	46.5	55.0	62.7	66.5	65.7	59.9	46.9	37.4	31.6	47.9
LAFAYETTE, AL 014502 (10/1944-12/2010)	MAX	56.0	60.3	67.9	76.1	82.6	88.5	90.4	90.0	84.9	76.0	66.2	57.6	74.7
	MIN	32.9	35.4	41.7	48.8	57.3	64.2	67.4	66.7	61.3	50.1	40.9	34.1	50.1
TUSCALOOSA OLIVER DAM, AL 018385 (1/1900-12/2010)	MAX	54.8	58.2	66.7	75.3	82.8	89.9	92.0	91.6	87.7	77.6	66.0	56.9	75.0
	MIN	33.1	35.1	42.4	50.3	58.8	66.8	69.9	69.3	63.9	51.5	41.0	35.1	51.4
CENTREVILLE WSMO, AL 011525 (12/1974-12/2010)	MAX	54.2	59.1	67.7	75.3	81.8	88.3	91.0	90.1	85.3	75.5	66.1	57.0	74.3
	MIN	32.0	35.2	41.8	48.5	57.8	65.4	68.9	68.4	62.5	50.0	41.4	34.3	50.5
CALERA 2 SW, AL 011288 (9/1900-12/2010)	MAX	54.5	60.0	67.4	76.7	83.5	89.0	91.7	90.7	86.0	76.6	66.0	58.4	75.0
	MIN	31.1	33.3	41.0	48.0	55.5	63.0	66.9	66.1	61.1	47.8	39.0	33.5	48.9
BESSEMER 3WSW, AL 010764 (2/1977-12/2010)	MAX	54.8	59.6	68.2	76.3	83.3	90.0	92.9	92.5	87.3	76.9	66.9	57.6	75.5
	MIN	31.5	34.6	41.2	48.5	58.0	65.1	69.1	68.2	62.2	49.9	41.0	33.8	50.2
BIRMINGHAM FAA ARPT, AL 010831 (1/1930-12/2010)	MAX	53.9	57.9	65.8	74.6	81.7	88.2	90.5	90.1	85.1	75.6	64.4	55.9	73.6
	MIN	34.3	36.6	43.0	50.7	59.2	66.8	70.3	69.6	63.9	52.1	42.1	36.1	52.1
MIDDLE BASIN AVG	MAX	55.6	59.7	67.8	76.2	83.1	89.5	91.6	91.1	86.4	76.9	66.5	57.8	75.2
MIDDLE BASIN AVG	MIN	32.9	35.2	41.9	49.1	57.7	65.2	68.7	68.0	62.4	50.1	40.7	34.6	50.5

2

1 **Table 4-7 Average Monthly Temperature (°F) for the Southern ACT Basin (max. and min.)**

AVERAGE MONTHLY TEMPERATURE FOR SOUTHERN ACT BASIN (MAX & MIN)														
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
HIGHLAND HOME, AL 013816 (3/1892-12/2010)	MAX	58.7	61.7	69.2	76.4	83.5	88.9	90.2	89.9	86.4	77.8	67.8	59.9	75.9
	MIN	37.8	39.4	46.1	52.7	60.8	67.3	69.8	69.4	65.2	54.7	45.2	39.1	54.0
MILSTEAD, AL 015439 (7/1902-12/2010)	MAX	57.1	61.1	69.0	75.9	83.3	89.0	91.6	91.3	86.6	77.3	68.6	58.8	75.8
	MIN	33.9	36.5	42.7	49.1	58.7	66.7	70.4	69.5	63.7	51.2	42.6	35.7	51.7
OPELIKA, AL 016129 (3/1957-12/2010)	MAX	55.1	58.7	67.1	75.2	82.1	87.8	90.1	89.6	84.9	75.8	66.8	57.9	74.3
	MIN	31.7	33.6	40.1	47.5	56.0	63.6	67.4	67.1	62.1	49.5	40.5	33.9	49.4
SOUTHERN BASIN AVG	MAX	57.0	60.5	68.4	75.8	83.0	88.6	90.6	90.3	86.0	77.0	67.7	58.9	75.3
SOUTHERN BASIN AVG	MIN	34.5	36.5	43.0	49.8	58.5	65.9	69.2	68.7	63.7	51.8	42.8	36.2	51.7

2

3 **b. Precipitation.** The entire ACT Basin is in a region that ordinarily receives an abundance
4 of precipitation with the average annual rainfall being heavy and well-distributed throughout the
5 year. Winter and spring are the wettest periods and early fall is the driest. Light snow is not
6 unusual in the northern part of the watershed, but it constitutes only a very small fraction of the
7 annual precipitation and has little effect on runoff. Intense flood-producing storms occur mostly
8 in the winter and spring. They are usually of the frontal-type, formed by the meeting of warm,
9 moist air masses from the Gulf of Mexico with the cold, drier masses from the northern regions
10 and can cause heavy precipitation over large areas. The storms that occur in summer or early
11 fall are usually of the thunderstorm type with high intensities over smaller areas. Tropical
12 disturbances and hurricanes can occur producing high intensities of rainfall over large areas.
13 Table 4-8, Table 4-9, and Table 4-10 show the average monthly and annual rainfall for the ACT
14 Basin at the same gage locations as the temperature gages. About half the water that falls as
15 precipitation in the ACT Basin is returned to the atmosphere as evapotranspiration (direct
16 evaporation plus transpiration by plants). Evapotranspiration ranges from about 30 to 42 inches
17 of water per year in the ACT Basin, generally increasing from north to south. Runoff varies
18 monthly and ranges from less than one inch per month to almost four inches per month (or from
19 15 to 75 percent of precipitation); see Figures 2-10 and 2-11 for monthly values above Rome,
20 Georgia and between Claiborne Dam and Rome, Georgia, respectively. Runoff is greatest in
21 the Blue Ridge Mountains and near the Gulf Coast. All tables were compiled from online
22 records at the Southeast Regional Climate Center.

1 **Table 4-8 Average Monthly Rainfall for the Northern ACT Basin (in inches)**

AVERAGE MONTHLY RAINFALL FOR NORTHERN ACT BASIN													
Gage Name	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
BALL GROUND, GA	5.37	4.96	6.10	4.80	4.30	3.88	4.83	4.18	4.08	3.59	4.29	4.67	55.04
ALLATOONA DAM 2, GA	5.02	4.37	5.29	4.64	4.03	3.61	4.89	3.83	3.98	3.26	3.63	4.24	50.80
ROME, GA	4.99	5.08	5.96	4.54	3.99	4.28	4.83	4.16	3.53	3.01	3.75	4.86	52.99
GADSDEN STEAM PLANT, AL	5.25	4.81	5.84	5.14	4.64	4.08	4.83	3.56	3.70	3.17	4.47	4.71	54.21
SCOTTSBORO, AL	5.41	5.33	6.04	4.81	4.36	4.25	4.74	3.76	3.87	3.01	4.12	5.49	55.17
VALLEY HEAD, AL	5.32	5.13	5.84	4.90	4.39	4.10	5.19	3.91	3.65	3.20	3.97	4.86	54.47
NORTHERN BASIN AVG	5.23	4.95	5.85	4.81	4.29	4.03	4.89	3.90	3.80	3.21	4.04	4.81	53.78

2
3 **Table 4-9 Average Monthly Rainfall for the Middle ACT Basin (in inches)**

AVERAGE MONTHLY RAINFALL FOR MIDDLE ACT BASIN													
Gage Name	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
WETUMPKA, AL	4.80	5.27	5.98	4.66	3.54	4.19	4.74	4.47	3.46	2.56	3.48	4.94	52.08
CHILDERSBURG WATER PLANT, AL	5.49	5.38	6.27	4.85	4.48	4.21	4.58	3.94	4.17	3.17	4.12	4.85	55.49
ROCK MILLS, AL	5.20	5.09	6.19	4.66	4.01	4.15	5.28	3.91	3.68	2.44	4.16	5.10	53.88
LAFAYETTE, AL	5.29	5.38	6.44	5.10	4.22	3.94	5.49	3.76	3.97	2.86	4.01	4.95	55.40
TUSCALOOSA OLIVER DAM, AL	5.16	5.18	5.95	4.90	4.30	3.94	4.87	3.84	3.16	3.06	4.02	5.06	53.45
CENTREVILLE WSMO, AL	5.51	5.52	6.49	5.00	4.42	4.35	4.94	4.49	4.56	3.32	5.04	4.77	58.40
CALERA 2SW, AL	5.06	5.32	6.50	5.15	4.02	4.15	5.36	4.23	3.76	2.76	3.70	5.09	55.12
BESSEMER 3SW, AL	5.59	4.90	6.01	4.86	5.17	4.49	5.06	3.70	4.18	3.66	5.11	4.90	57.62
BIRMINGHAM FAA ARPT, AL	5.06	4.83	6.03	4.62	4.43	3.94	5.13	4.18	3.80	3.00	4.12	4.76	53.92
MIDDLE BASIN AVG	5.24	5.21	6.21	4.87	4.29	4.15	5.05	4.06	3.86	2.98	4.20	4.94	55.04

4
5 **Table 4-10 Average Monthly Rainfall for the Southern ACT Basin (in inches)**

AVERAGE MONTHLY RAINFALL FOR SOUTHERN ACT BASIN													
Gage Name	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
HIGHLAND HOME, AL	4.85	5.17	6.38	4.57	3.81	4.61	5.48	4.61	3.57	2.62	3.90	4.66	54.22
MILSTEAD, AL	4.83	5.09	6.03	4.59	3.87	3.81	5.10	4.13	3.57	2.58	3.74	4.96	52.30
OPELIKA, AL	5.12	5.19	6.82	4.78	3.71	4.32	5.31	3.92	4.06	3.30	4.22	5.05	55.80
SOUTHERN BASIN AVG	4.93	5.15	6.41	4.65	3.80	4.25	5.30	4.22	3.73	2.83	3.95	4.89	54.11

4-06. Storms and Floods.

a. General. Major flood-producing storms over the ACT Basin are usually of the frontal type, occurring in the winter and spring and lasting from two to four days, with their effect on the basin depending on their magnitude and orientation. The axes of the frontal-type storms generally cut across the long, narrow basin. Frequently, a flood in the lower reaches is not accompanied by a flood in the upper reaches or vice versa. Occasionally, a summer storm of hurricane type, such as the storms of July 1916 and July 1994, causes major floods over practically the entire basin. However, summer storms are usually of the thunderstorm type with high intensities over small areas producing serious local floods. With normal runoff conditions, from five to six inches of intense and general rainfall are required to produce widespread flooding, but on many of the minor tributaries, three to four inches are sufficient to produce local floods.

b. Principal Storms. During most years, one or more flood events occur in the ACT Basin. However, on occasion, significant storms produce widespread flooding or unusually high river stages. Generalized descriptions of nine historical storms are presented for reference. Those storms are July 1916, December 1919, March 1929, February 1961, March 1990, July 1994, May 2003, September 2009 and February 2019. These storms represent both the hurricane and frontal types which produce the greatest floods in this area. Brief descriptions of the storms are given in the following paragraphs. [Preparer's Note: Will add info about the 2019 Event at the end of this section.]

1) July 1916. The storm of 5 – 10 July 1916 resulted from a tropical hurricane, which formed in the Caribbean Sea and moved northwest across the Gulf of Mexico to enter the United States east of the mouth of the Mississippi River on the evening of 5 July. The disturbance continued inland across western Mississippi, turned eastward on the 7th and from the 8th to the 10th moved northeastward across Alabama. The heavy precipitation covered a remarkably large area. The 9-inch isohyets on the total-storm isohyetal map, shown in Figure 4-2, include practically all of Alabama, the northwestern part of Florida, and large areas in Mississippi and Georgia.

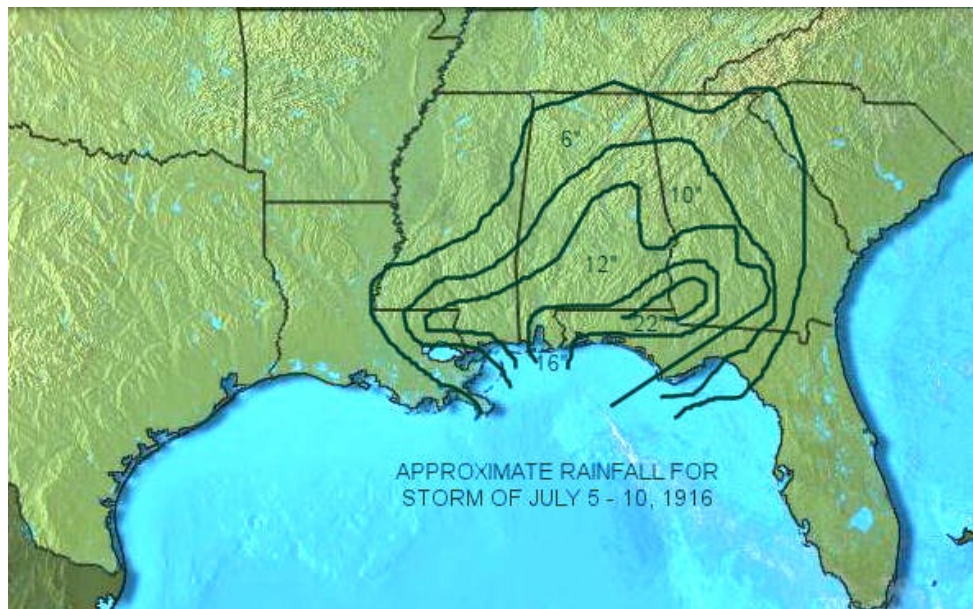
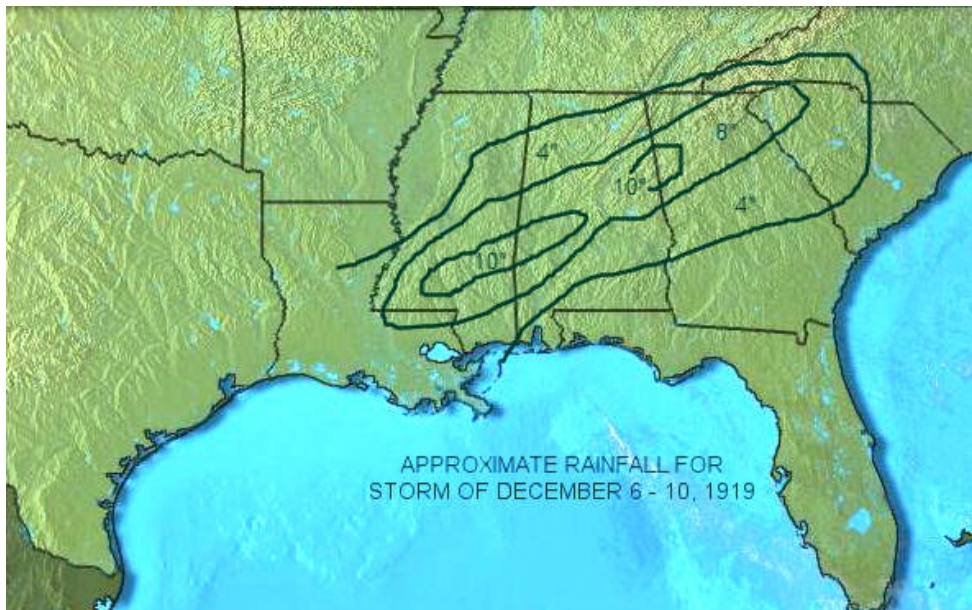


Figure 4-2 Storm of July 1916

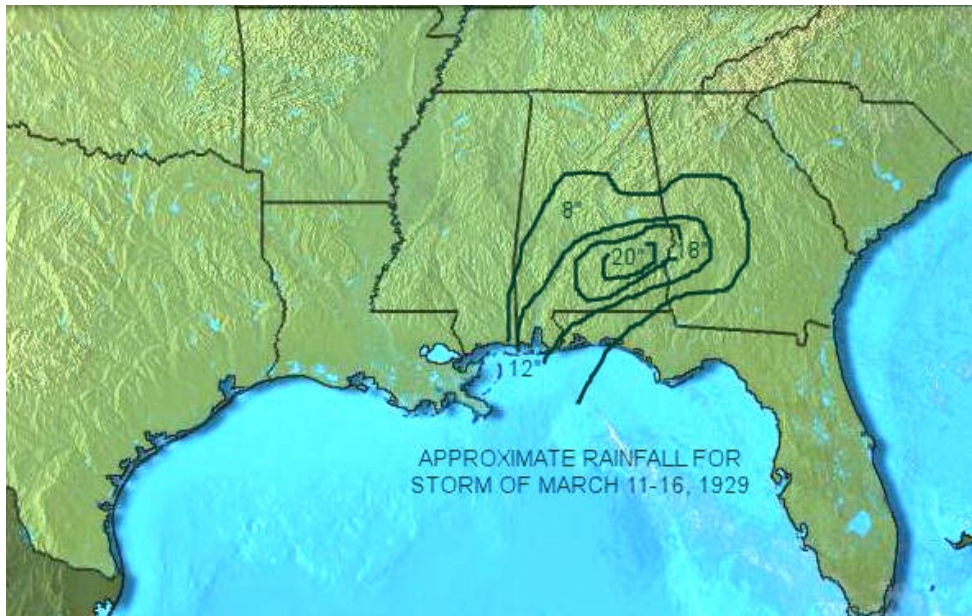
1 At the center of greatest intensities, the following amounts of precipitation were recorded
2 over three and one-half days: Bonifay, Florida, 24 inches; Robertsedale, Alabama, 22.6 inches;
3 Merrill, Mississippi, 19.9 inches; and Clanton, Alabama, 18.6 inches. The storm produced
4 general flood conditions throughout the southeastern states and, because it occurred during the
5 middle of the growing season, caused enormous damage. Flood stages were exceeded on
6 practically all the streams in the ACT Basin.

7 **2) December 1919.** According to U.S. Weather Bureau reports, the storm of 6 – 10
8 December 1919, was caused by meteorological conditions that were not particularly
9 remarkable, but the sequence in which they developed was the controlling factor. A cyclonic
10 system moved across California and centered over Utah, Oklahoma, and western New Mexico
11 on successive days. A weak cold front was associated with it on the morning of the 7th and
12 extended across Pennsylvania, Maryland, Virginia, and western North Carolina, then became
13 quasi-stationary over northern Georgia, central Alabama, Mississippi, and Louisiana. The front
14 lay in that position the evening of the 9th. An anti-cyclonic system persisted during the period
15 just off the Atlantic Coast, and the circulation set up thereby brought a convergent flow of
16 heavily moisture-laden air from the Gulf region directly over the area. Overrunning and wave
17 development over the initially shallow front brought only moderate precipitation during 6 – 8
18 December, but a fresh mass of continental, polar air thrust southward on the afternoon of the
19 8th and on the 9th. The intense convergence about the new development changed the situation
20 to one in which flood-producing rainfall was experienced on 8 – 9 December, and then
21 diminished on the 10th when the front passed eastward. The area of heaviest precipitation
22 extended across southeastern Mississippi, central Alabama, and northern Georgia. The center
23 of greatest rainfall was at Norcross, Georgia, with a total of 12.9 inches. Within the basin,
24 rainfall amounts were recorded as follows: 12.4 inches at Talladega, Alabama; 12.2 inches at
25 Selma, Alabama; and 12.1 inches at Tallassee, Alabama. An isohyetal map of the storm is
26 shown on Figure 4-3.



27
28 **Figure 4-3 Storm of December 1919**

1 **3) March 1929.** The storm of 11 – 16 March 1929, resulted from a widely extending
2 low-pressure area that developed over eastern Colorado and moved rapidly eastward causing
3 heavy rains, particularly in Alabama and parts of Mississippi, Georgia, and Tennessee. This
4 was one of the greatest storms ever recorded in this country and is outstanding with regard to
5 intensities of precipitation over large areas. The main center was at Elba, Alabama, about 40
6 miles southeast of the ACT River Basin, with a total of 29.6 inches in three days, of which 20
7 inches were estimated to have fallen in 24 hours. Other extraordinary amounts for a three-day
8 period were recorded in Alabama in the vicinity of Elba with 20.2 inches at River Falls, 17.4
9 inches at Ozark, 16.3 inches at Brewton, and 14.2 inches at Newton. The area of intense
10 precipitation included southeastern Mississippi, the southern half of Alabama, northwestern
11 Florida, and southwestern Georgia. In the ACT Basin, the heaviest rainfall occurred in the
12 vicinity of Auburn, Alabama, where a total of 10 inches in three days was recorded. Serious
13 flooding occurred on streams in Georgia, Alabama, and northwest Florida, with many water
14 levels reaching the greatest of record. In the ACT Basin, floods were moderate in the upper
15 portion, becoming progressively more severe downstream, with record stages on the lower
16 Alabama River. An isohyetal map of the storm is shown in Figure 4-4. The four-inch isohyet
17 encompassed the entire ACT Basin.

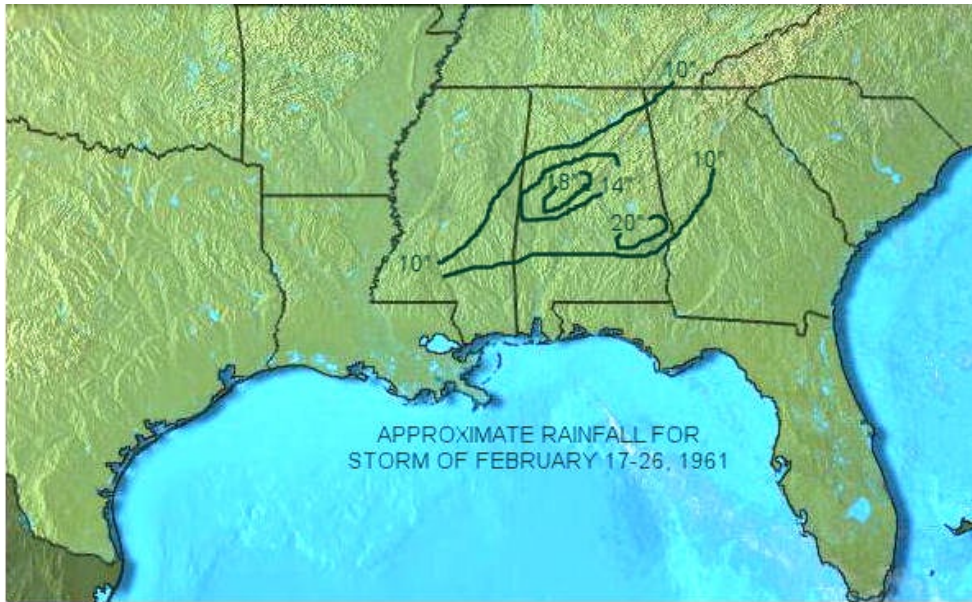


18
19

Figure 4-4 Storm of March 1929

20 **4) February 1961.** February 1961 was a month of extreme contrasts in the ACT Basin.
21 The month began cold and dry, a continuation of the weather experienced over the area during
22 most of December and January. Some scattered light rains occurred during the first week of
23 February but not nearly enough to overcome the resulting moisture deficit. The drought
24 condition was further intensified by a nine-day period beginning on the 9th that was almost
25 completely devoid of rainfall. Beginning on the 18th, the dry period was abruptly followed by the
26 rainiest eight-day period experienced in Georgia since weather records began. The rains were
27 heaviest in the west central part of the state where both La Grange and West Point recorded
28 more than 17 inches in eight days. More than seven inches fell in both places during a 24-hour
29 period. Most locations northwest of Columbus reported more than eight inches of rain during
30 the eight days. Several areas exceeded 12 inches. It was enough to make it the wettest
31 February since 1929. The heavy rainfall caused flash flooding along many northern Georgia

1 streams with major flooding developing on the Chattahoochee River in the West Point-
2 Columbus area. An isohyetal map of the storm is shown in Figure 4-5.

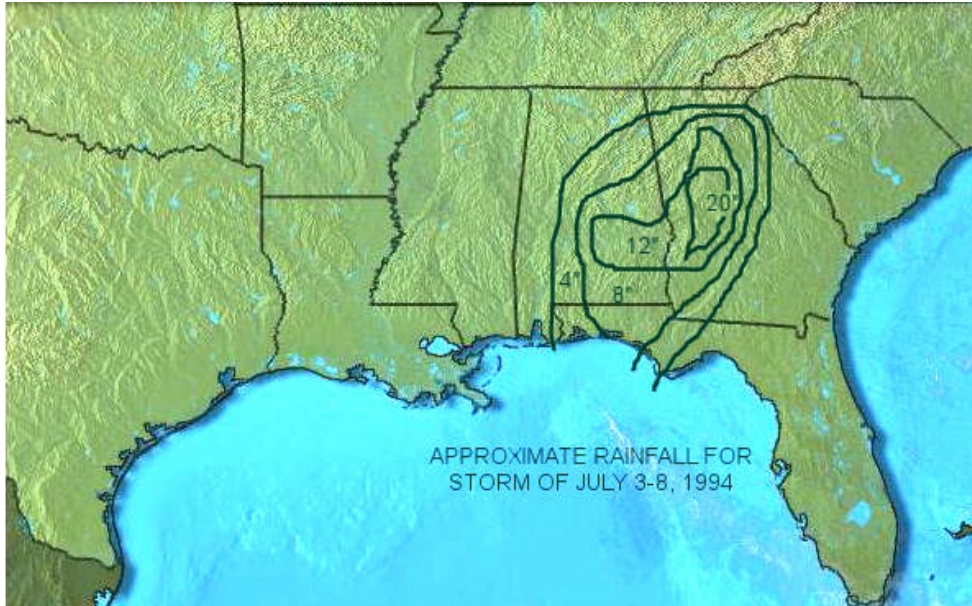


3
4 **Figure 4-5 Storm of February 1961**

5 **5) March 1990.** A major storm system in the spring of 1990 produced record floods on
6 the Alabama River. On 16 March 1990, with the river still high from previous rains, the entire
7 basin received very heavy rainfall for two days. For the two-day total, R. F. Henry reported nine
8 inches, Millers Ferry reported 6.75 inches and Claiborne had 9.5 inches. The upper basin
9 received an average of six to seven inches during this period. R. F. Henry discharged a record-
10 breaking 220,000 cfs on 20 March 20 1990, producing a record tailwater of 135.4 feet NGVD29.
11 Dannelly Lake (Millers Ferry Project) reached a record pool elevation of 83.22 feet NGVD29.
12 Claiborne discharged a record breaking 255,000 cfs on March 25, 1990, producing a tailwater of
13 56.6 feet NGVD29.

14 **6) July 1994.** On the afternoon of 30 June 1994, Tropical Storm Alberto formed in the
15 southeastern Gulf of Mexico between the Yucatan Peninsula and the western tip of Cuba.
16 During the first 18 hours, the storm slowly drifted to the west, and then it began a more
17 northwestward course. It continued that course until Saturday, 2 July when the storm began
18 turning northerly. An isohyetal map of the storm is shown in Figure 4-6.

19 Tropical Storm Alberto was near hurricane strength when it made landfall near Ft. Walton
20 Beach, Florida, on Sunday, 3 July. The main threats over portions of Alabama, Florida, and
21 Georgia were heavy rainfall and the possibility of tornados. The upper air patterns (which
22 normally guide storms) were weak. Large areas of high pressure were to the west and the east
23 of the storm. As a result, Tropical Storm Alberto became nearly stationary for several days as it
24 moved over Georgia. Many places reported rainfall totals exceeding 10 inches. Atlanta
25 received 12 - 15 inches, and other locations reported 20 - 26 inches of rainfall. Cuthbert,
26 Georgia, in Randolph County reported 23.87 inches. The greatest flooding occurred in the Flint
27 and Apalachicola Basins.



1
2

Figure 4-6 Storm of July 1994

3 **7) May 2003.** Several rounds of thunderstorms occurred over the Morristown,
4 Tennessee, area from 30 April through 4 May. The thunderstorms significantly soaked the
5 ground and raised the level of streams and lakes in the area. On 5 May, a warm front lay
6 across extreme east Tennessee with a cold front over Arkansas. The warm sector of the frontal
7 system with dew point temperatures in the lower 60s (resulting in high atmospheric moisture
8 content) covered most of east Tennessee. A large atmospheric blocking pattern was across the
9 United States, which caused the normal west-to-east progression of weather systems to
10 become nearly stationary.

11 During a three-day period of 5 – 7 May, heavy rain fell across north and central Georgia,
12 especially in western and extreme northern counties. Some locations such as Troup and
13 southern Meriwether Counties saw almost a foot of rain.

14 Soils were already saturated from previous rainfall, resulting in rapid rises on many of the
15 small streams in the western half of North and Central Georgia. Many overflowed their banks.
16 One example is in Bartow County where water spilled onto driveways and roads. Record
17 flooding occurred on the Chickamauga near the Tennessee border. Moderate flooding was
18 noted on several other rivers in Georgia. An isohyetal map of the storm is shown in Figure 4-7.

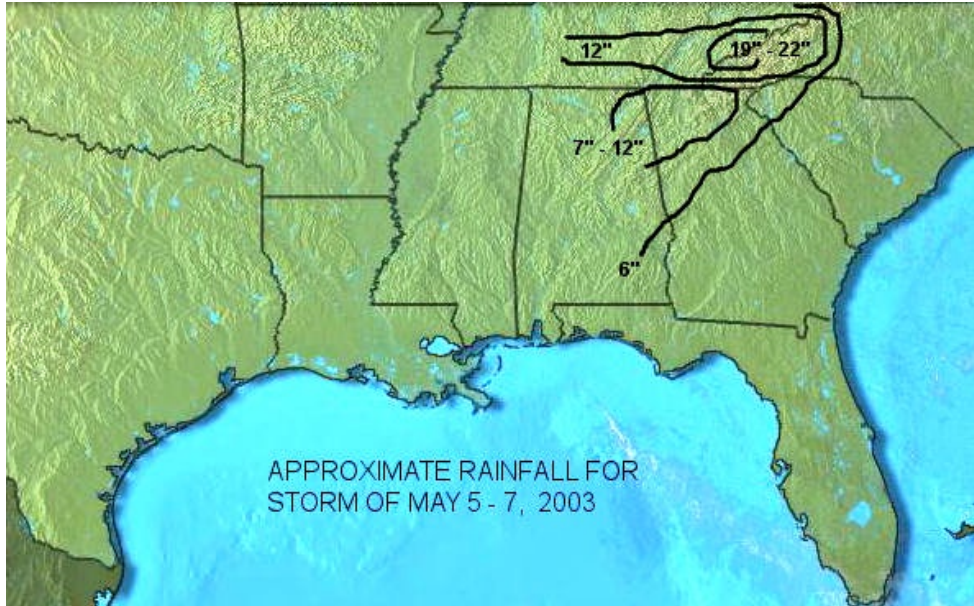


Figure 4-7 Storm of May 2003

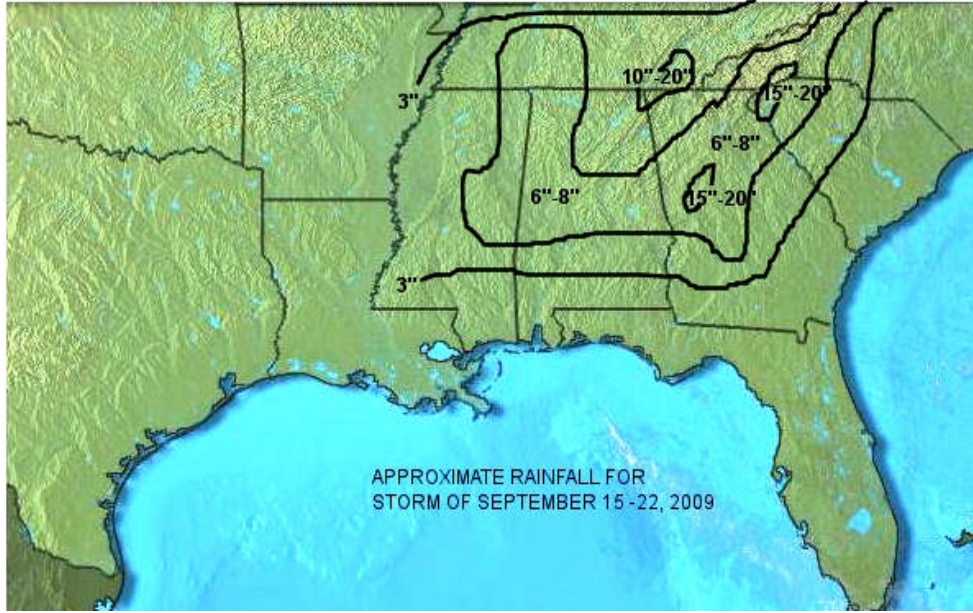
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3 **8) September 2009.** The floods of September 2009 resembled a tropical event but in
4 reality were caused by steady rain for eight days.

5 During 15 – 18 September 2009, a constant rainfall fell but not in unusual amounts. Most
6 areas had an inch or less on 15 – 16 September and very little on the 18th. By 19 September,
7 the rainfall increased, resulting in three to five inches falling that day.

8 Rain began falling on the Atlanta area on the 15th, with the National Weather Service
9 (NWS) reporting only 0.04-inch that day at the Hartsfield-Jackson Atlanta International Airport.
10 Additional rain fell throughout the week, with only a trace amount recorded for 18 September.
11 However, a large rain event began to inundate the area on 19 September. The official NWS
12 monitoring station at the Atlanta airport recorded 3.70 inches of rainfall from daybreak to 8 p.m.
13 (more than doubling the previous record for rainfall on that date), while outlying monitoring
14 stations recorded five inches of rainfall in a 13-hour period.

15 The Governor of Georgia declared a State of Emergency, and requested a disaster
16 declaration from the U.S. Government for 17 counties in Georgia. The counties were Bartow,
17 Carroll, Cherokee, Cobb, Coweta, DeKalb, Douglas, Fulton, Gwinnett, Heard, Newton,
18 Paulding, and Rockdale Counties around Metro Atlanta; Catoosa, Chattooga, and Walker
19 Counties in far northwest Georgia; and Stephens County in northeast Georgia.

20 According to the United States Geological Survey (USGS), the rivers and streams had
21 magnitudes so great that the odds of it happening were less than 0.2 percent in any given year.
22 In other words, there was less than a one in 500 chance that parts of Cobb and Douglas
23 Counties would experience such flooding. An isohyetal map of the storm is shown in Figure
24 4-8. A photo of the September 2009 flood near Acworth, Georgia, is shown in Figure 4-9.



1
2

Figure 4-8 Storm of September 2009



3
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Figure 4-9 Flooding near Acworth, Georgia - September 2009

1 **9) February-March 2019.** Unlike previous storms summarized in this section, the high
2 flows experienced in the upper ACT basin in February and March 2019 were not the result of a
3 singular event but the result of unseasonably high rainfall that began in November 2018 and
4 continued through early March 2019. The storm of February 2019 occurred at the end of a
5 winter season marked by warmer than normal temperatures and well above normal rainfall in
6 the northern ACT basin. As a result, the soils were saturated and there were low losses of
7 rainfall into the soil from the storm. Instead, the rainfall converted largely into direct runoff, and
8 high inflows to the northern projects were seen from approximately the 19th until the 24th of
9 February. By the time the rain ended, the northern ACT basin had received between 5 to 11
10 inches of rain, with the heaviest rain falling in the easternmost portion of the basin above the
11 Allatoona project and in the vicinity of Calhoun, Ga, below the confluence of the Coosawattee
12 and Conasauga Rivers.

13 Several gages in the upper ACT basin saw their levels rise into the minor flood zones and
14 the critical downstream points at Rome, Georgia reached levels in the minor and moderate flood
15 zones. Oostanaula River at Rome reached 29.7 feet about 5 feet above flood stage. Etowah
16 River at GA Loop 1 barely reached its flood stage of 32 feet.

17 What made this rainfall period significant was the extended period of extremely wet weather
18 and the new peak elevation of 1099.69 set at Carters Lake on March 4, 2019. The previous
19 record peak at Carters was 1099.2 in April 1977.

20 **4-07. Runoff Characteristics.** Within the ACT Basin, rainfall occurs throughout the year but
21 is less abundant during the August through November time-frame. The amount of rainfall that
22 actually contributes to streamflow varies much more than the rainfall. Several factors such as
23 plant growth, antecedent soil moisture conditions, and the seasonal rainfall patterns contribute
24 to the volume of runoff. Table 4-11, Table 4-12, and Table 4-13 present the mean monthly
25 discharges (MMD) at selected stations throughout the basin. Figure 4-10 and Figure 4-11
26 divide the basin at Rome, Georgia, and Claiborne, Alabama, to show the different percentages
27 of runoff verses rainfall for the various sections. The mountainous areas exhibit flashier runoff
28 characteristics and somewhat higher percentages of runoff.

Table 4-11 Mean Monthly Flows (cfs) at Selected Gage Stations in the Coosa River Basin

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02382500 Coosawattee River at Carters, GA	1976 to 2009	Monthly Mean (MMD)	1,180	1,320	1,620	1,570	1,210	889	828	680	552	591	715	938
		Highest MMD	2,384	4,651	4,861	4,004	2,455	1,596	2,247	1,536	972	1,852	2,008	2,527
		(Year)	(1978)	(1990)	(1990)	(1977)	(2003)	(2003)	(1976)	(2003)	(2004)	(1989)	(1977)	(2004)
		Lowest MMD	250	247	248	296	425	327	328	332	299	224	222	248
		(Year)	(2008)	(2008)	(2008)	(2008)	(1988)	(2008)	(1988)	(2008)	(1998)	(1998)	(1998)	(2007)
02394000 Etowah River at Allatoona Dam above Cartersville, GA	1976 to 2009	Monthly Mean (MMD)	2,080	1,890	2,210	2,220	1,990	1,480	1,540	1,300	1,220	1,500	2,020	2,120
		Highest MMD	4,710	5,187	6,533	5,520	5,321	3,463	4,028	3,524	2,464	5,880	5,316	5,447
		(Year)	(1993)	(1996)	(1990)	(1976)	(1980)	(2003)	(2005)	(1984)	(2004)	(1989)	(1977)	(1983)
		Lowest MMD	322	306	493	360	445	541	430	423	399	448	635	339
		(Year)	(2008)	(2008)	(2002)	(1988)	(2007)	(2007)	(1986)	(1986)	(1986)	(1986)	(2007)	(2007)
02397000 Coosa River near Rome, GA	1976 to 2009	Monthly Mean (MMD)	8,660	9,370	11,400	9,580	6,980	4,560	4,430	3,280	3,110	3,610	5,180	6,780
		Highest MMD	16,950	31,130	29,220	24,630	23,490	11,700	14,470	9,360	8,013	15,440	14,130	18,640
		(Year)	(1993)	(1990)	(1990)	(1977)	(2003)	(1989)	(2003)	(1984)	(2004)	(1989)	(1977)	(1983)
		Lowest MMD	1,951	2,912	3,115	2,262	1,485	1,338	1,341	1,337	1,410	1,097	1,395	1,533
		(Year)	(2008)	(2000)	(1988)	(2007)	(2007)	(2007)	(1986)	(2007)	(1999)	(2007)	(2007)	

Table 4-12 Mean Monthly Flows (cfs) at Selected Gage Stations in the Tallapoosa River Basin

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02414500 Tallapoosa River at Wadley, AL	1984 to 2009	Monthly Mean (MMD)	3,090	4,210	4,690	2,440	2,560	1,790	1,930	1,380	1,140	1,240	2,090	2,450
		Highest MMD	6,757	10,890	13,270	5,162	14,320	4,819	7,058	4,331	3,180	5,599	6,246	8,336
		(Year)	(1993)	(1990)	(1990)	(2005)	(2003)	(2003)	(2005)	(1984)	(2004)	(1995)	(1992)	(1983)
		Lowest MMD	299	1,607	1,294	542	380	520	527	383	320	234	185	220
		(Year)	(2008)	(1986)	(1988)	(1986)	(2007)	(1986)	(1988)	(2007)	(1990)	(1986)	(2007)	(2007)
02418500 Tallapoosa River below Tallassee, AL	1984 to 2009	Monthly Mean (MMD)	5,210	6,260	6,120	3,630	3,770	3,490	3,330	2,810	2,600	2,750	4,350	5,380
		Highest MMD	10,510	18,060	22,970	8,202	18,630	13,350	13,230	9,205	6,153	9,145	8,831	12,920
		(Year)	(1993)	(1990)	(1990)	(1998)	(2003)	(1989)	(2003)	(1984)	(2009)	(1995)	(1995)	(1983)
		Lowest MMD	404	651	613	432	381	1,336	814	638	923	681	488	407
		(Year)	(2008)	(2008)	(2007)	(2007)	(1988)	(1985)	(1988)	(2007)	(1986)	(1986)	(2007)	(2007)

Table 4-13 Mean Monthly Flows (cfs) at Selected Gage Stations in the Alabama and Cahaba River Basins

Gage station	Period of record	Discharge (cfs)	Month											
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
02420000 Alabama River near Montgomery, AL	1976 to 2009	Monthly Mean (MMD)	23,400	35,000	42,700	36,300	23,300	14,700	14,200	10,300	10,500	11,300	17,600	25,700
		Highest MMD	38,250	101,100	107,200	127,200	79,410	59,320	47,100	33,200	27,710	23,940	42,870	74,420
		(Year)	(2009)	(1990)	(1990)	(1979)	(2003)	(1989)	(2003)	(1984)	(2009)	(1979)	(2004)	(1983)
		Lowest MMD	6,098	12,400	10,510	6,186	4,681	4,513	4,929	4,210	4,113	3,646	2,430	2,294
		(Year)	(2008)	(2009)	(2007)	(2007)	(1986)	(1986)	(2008)	(1988)	(1986)	(2007)	(2007)	(2007)
02428400 Alabama River at Claiborne Lake lock and dam near Monroeville, AL	1976 to 2009	Monthly Mean (MMD)	46,500	53,100	64,800	48,600	27,600	18,000	15,200	12,200	11,700	14,800	21,000	32,300
		Highest MMD	90,120	126,000	145,000	147,600	62,250	62,470	59,580	44,030	37,580	49,420	65,300	93,480
		(Year)	(1993)	(1990)	(1990)	(1979)	(1980)	(1989)	(1989)	(1984)	(2009)	(1995)	(1992)	(1983)
		Lowest MMD	7,846	12,820	15,700	9,125	6,083	5,029	4,495	4,575	4,592	4,152	3,653	2,937
		(Year)	(2008)	(2009)	(2007)	(2007)	(2007)	(2007)	(2008)	(2007)	(2007)	(2007)	(2007)	(2007)
02425000 Cahaba River near Marion Junction, AL	1976 to 2009	Monthly Mean (MMD)	4,110	4,920	5,950	4,770	2,550	1,670	1,530	943	1,190	1,030	1,660	2,650
		Highest MMD	10,450	15,960	14,970	17,100	9,466	5,504	6,661	2,348	6,530	3,394	5,588	10,360
		(Year)	(1998)	(1990)	(1980)	(1979)	(2003)	(2003)	(2005)	(2003)	(2009)	(1995)	(2004)	(1983)
		Lowest MMD	816	1,324	1,333	645	461	304	399	278	305	302	313	408
		(Year)	(1981)	(2000)	(2007)	(1986)	(2007)	(2007)	(2008)	(2007)	(2000)	(2000)	(2008)	(2007)

Note: For the Montgomery gage, no data were available for water years 1991 through 2001.

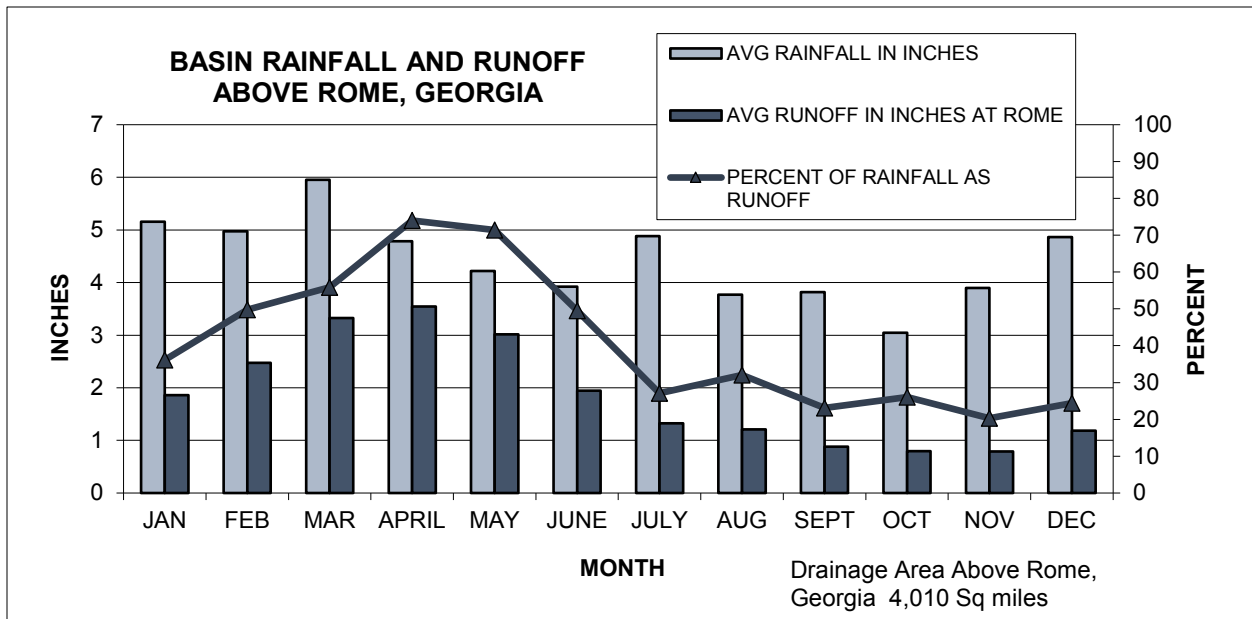


Figure 4-10 Basin Rainfall and Runoff above Rome, Georgia

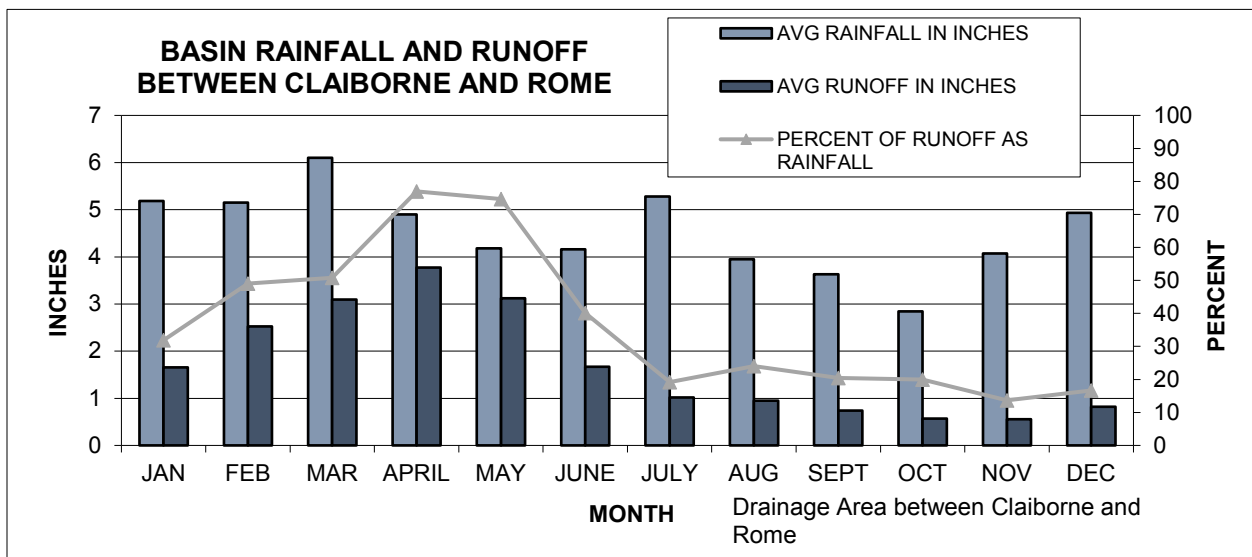


Figure 4-11 Basin Rainfall and Runoff Between Claiborne, Alabama and Rome, Georgia

4-08. Water Quality. Trends in water quality since the passage of the Clean Water Act in 1972 show improvement. An unpublished study to evaluate trends in water quality data collected by Alabama Department of Environmental Management (ADEM) from 1974 to 1998 indicates that overall total phosphorus, total suspended solids, and nitrate concentrations have improved. The USGS described water quality trends in a report published in 2009, entitled Trends in Water Quality in the Southeastern United States, 1973 – 2005. This report included four sampling sites located in the ACT Basin: Alabama River at Claiborne, Alabama; Oostanaula River at Rome, Georgia; Etowah River at Canton, Georgia; and Etowah River at Hardin Bridge Road near Euharlee, Georgia. This investigation indicated an increasing trend in

1 pH and specific conductance and a decreasing trend in nitrogen, phosphorus, and suspended
2 sediments. Of course, these general trends may be different at specific site locations. Today,
3 the focus of regulatory agencies is eutrophication in lakes and reservoirs, suspended sediment,
4 nonpoint sources of pollution, and fecal coliform bacteria. Several total maximum daily loads
5 (TMDLs) have been developed in the ACT Basin. TMDLs are developed for waterbodies to
6 identify sources of impairment, the necessary reductions to sources, and methods to implement
7 the reductions. The following paragraphs address water quality in the ACT Basin by the major
8 rivers, the Coosa River, the Tallapoosa River, and the Alabama River.

9 a. Coosa River Basin. The upper part of the Coosa River Basin lies in Georgia and is
10 impacted by growth from the metro Atlanta region. The Georgia Department of Natural
11 Resources (GDNR) lists 1,127 miles of streams in the Coosa River Basin as not supporting their
12 designated uses in the 2012, 305(b)/303(d) Integrated Report. Two segments in Allatoona Lake
13 and two segments in Carters Lake do not support their designated uses (all nutrient related
14 issues). Urban runoff and high Polychlorinated biphenyl (PCB) concentrations in fish are the
15 most commonly cited problems. The three major tributaries of the Coosa River in Georgia have
16 commercial fishing bans and fish consumption guidance because of PCBs. Alabama lists 136
17 miles of streams and 1,561 acres (Lay Lake) in the Coosa River Basin that do not support their
18 designated uses (2012 report). In Georgia, 49 tributaries to the mainstem waterbodies are
19 identified as biologically impaired from sedimentation. Fecal coliform bacteria, elevated
20 nutrients, and metals are the principal parameters that are named for exceeding criteria.

21 At Carters Lake, two segments (Coosawattee River embayment and U.S. Woodring
22 Branch/mid-lake) are listed in Georgia's 2012 Integrated Report as impaired for chlorophyll a
23 and Phosphorus. Carters Lake does experience strong thermal stratification, and dissolved
24 oxygen levels are reduced in the hypolimnetic zone during late summer. The reregulation pool
25 downstream of the main lake serves as a buffer to improve water quality and flow condition
26 downstream of the dam.

27 At Allatoona Lake, two segments (Little River embayment and Etowah River arm) are listed
28 in Georgia's 2012 Integrated Report as impaired for chlorophyll a. The mid-lake and dam
29 forebay portions of Allatoona Lake meet all designated water use criteria. The reservoir is
30 transitioning from mesotrophic to eutrophic because of the influx of phosphorus nutrients.
31 Phosphorus has increased in the reservoir and its tributaries because of increases in urban
32 lands and broiler and beef cattle production. Dissolved oxygen levels in the tailwaters of
33 Allatoona Dam drop below four mg/L during the summer and through early fall, and can reach
34 as low as one mg/L.

35 Further down the Coosa River Basin, gravel mining, feedlots, cropland erosion, and
36 hydroelectric power production are sources for organic enrichment and reduced dissolved
37 oxygen concentrations in the basin. The Coosa River is generally more enriched in nutrients
38 (nitrogen and phosphorus) than the Tallapoosa River. In 1990, a statewide ban on high
39 phosphate detergents in Georgia was implemented to aid the phosphorus reduction process for
40 all water in Georgia and further downstream.

41 For the APC projects in the Coosa River Basin (Weiss, Neely Henry, Logan Martin, Lay,
42 Mitchell, Bouldin, and Jordan), the reservoirs are relatively shallow in depth and do not
43 experience thermal stratification, although dissolved oxygen levels can still become depressed
44 in lower portions of the reservoir. During the late summer, when APC releases water for
45 hydropower generation, dissolved oxygen levels are often less than four mg/L in the deeper
46 portions of the reservoirs. The dissolved oxygen levels in the reservoir tailwaters have

1 occasionally violated water quality criteria, with violations typically occurring less than seven
2 percent of the time (APC 2009).

3 The six APC project reservoirs form a continuous slackwater system on the Coosa River,
4 which prevents significant reaeration in the reservoir tailwaters, with the exception of the Weiss
5 tailwater. Turbine aeration systems that inject air directly into the draft tube below the turbine
6 are in place at several APC dams (Logan Martin, Lay, Mitchell, and Jordan). A Speece cone is
7 also installed in the tailrace of Logan Martin to improve dissolved oxygen levels. APC will install
8 turbine aeration measures on the Weiss and Neely Henry developments as required in their
9 new FERC license, dated 20 June 2013. The intent of this installation, along with continued and
10 improved operation of the aeration systems is to ensure that dissolved oxygen standards are
11 met in the tailwaters of the APC reservoirs.

12 Five of the six APC reservoirs have been listed on the Alabama 303(d) list from PCB
13 contamination, nutrient and organic enrichments, and pH and dissolved oxygen violations.
14 TMDLs were completed in 2008 for Logan Martin, Neely Henry, Lay, Mitchell, and Weiss Lake
15 to address the pH, nutrient, and organic enrichment violations. High levels of nutrient
16 concentrations have increased eutrophication in the lakes.

17 b. Tallapoosa River Basin. Georgia has identified 121 miles of streams that do not support
18 their designated uses (GADNR 2012) and seven stream segments as biologically impaired from
19 sedimentation. A TMDL has also been developed for fecal coliforms. Alabama has identified
20 146 miles of streams in the Tallapoosa River Basin that do not support their designated uses
21 (ADEM, 2012). ADEM's 2012 Section 303(d) list identifies Yates, Thurlow, and Martin Lakes
22 are impaired due to mercury; and Yates Lake is also impaired due to high level of Organics.
23 Gravel mining, feedlots, and cropland erosion are major sources for nonpoint pollution in the
24 Tallapoosa River.

25 c. Alabama River Basin. Within the Tallapoosa River Basin, Alabama has identified 147
26 miles of streams and 5,427 acres in Claiborne Lake that do not support their designated uses
27 (ADEM, 2012). Claiborne Lake is impaired due to mercury and high organic levels. Logging
28 and mining activities are major causes for impairments in the basin. Water quality indicators
29 such as dissolved oxygen and biochemical oxygen demand have shown trends indicative of
30 degrading conditions. Similar impairments, including high concentrations of metals and low pH
31 values attributed to mining activities are found in the Cahaba River Basin. The Cahaba River
32 Basin has 125 miles of streams that do not support their designated uses (ADEM, 2012).

33 **4-09. Channel and Floodway Characteristics.** Channel characteristics vary greatly
34 throughout the basin from the steep, narrow, flashy Etowah and Coosawattee Rivers in the
35 rocky strata in the upper reaches of the Blue Ridge Mountains, to the 1,000 foot-wide,
36 meandering Alabama River below the Claiborne Lock and Dam.

37 a. Coosa River. The river banks are stable and vary from 25 to 150 feet in height. The
38 width between banks varies from 300 to 500 feet. The Coosa River has a total fall of 454 feet in
39 286 miles, giving an average slope of 1.59 feet per mile. The steepest slope occurs at the Fall
40 Line in the lower reach. The Coosa River at Wetumpka, Alabama is shown in Figure 4-12.

41 The main tributaries of the Coosa River are its headwater streams, the Etowah and
42 Oostanaula Rivers. The Etowah River flows for 164 miles to Rome, Georgia, with a channel
43 width ranging from 100 to 300 feet and a drainage area width averaging about 30 miles between
44 Allatoona Dam and Rome, Georgia. The upper section of the Etowah River is steep with a fall
45 of 1,100 feet in 10 miles or an average fall of 110 feet per mile. The remaining 154 miles is
46 much flatter, with a fall of 950 feet or 6.2 feet per mile. The Oostanaula River is formed by the

1 Coosawattee and Conasauga Rivers at Newtown
2 Ferry, Georgia, and has a relatively flat slope of one
3 foot per mile. The Coosawattee River is 45 miles
4 long; and has a fall of 650 feet, an average of 14.4
5 feet per mile.



**Figure 4-12 Coosa River at
Wetumpka, Alabama**

6 b. Tallapoosa River. The Tallapoosa River rises
7 in northwestern Georgia at an elevation of about 1,250
8 feet NGVD29, and flows westerly and southerly for
9 268 miles, joining the Coosa River south of
10 Wetumpka, Alabama. North of Tallassee, Alabama,
11 the river cuts through the crystalline rock area and the
12 banks are high and stable. Below Tallassee, the river
13 meanders through the upper regions of the Coastal
14 Plain and the banks are relatively low. The total fall of
15 the Tallapoosa River is 1,144 feet in 268 miles, giving
16 an average slope of 4.27 feet per mile. The
17 Tallapoosa River at Tallassee, Alabama, is shown in
18 Figure 4-13.



**Figure 4-13 Tallapoosa River at
Tallassee, Alabama**

19 c. Alabama River. The Alabama River is formed
20 by the confluence of the Coosa and Tallapoosa Rivers
21 near Montgomery, Alabama, and meanders through
22 the Coastal Plain westerly for about 100 miles to
23 Selma, Alabama. From there it flows southwesterly
24 214 miles to its mouth near Calvert, Alabama. The
25 floodplain is characterized by valleys varying in width
26 from 0.5 to 8 miles, with an average width of
27 approximately three miles. The river falls a total of
28 106 feet with an average slope of 0.34 foot per mile.
29 At low stages, the effect of the tide in Mobile Bay is
30 noticeable at the juncture of the Alabama and
31 Tombigbee Rivers.



**Figure 4-14 Alabama River at Dixie
Landing**

32 From its source to a point about 150 miles below
33 Selma, Alabama, the banks of the Alabama River are
34 comparatively high, averaging more than 40 feet
35 above mean low water. The width between banks in
36 this reach varies from 500 to 1,000 feet. Below this
37 point the banks become lower until, at the mouth of
38 the river, they are less than 10 feet high. There are
39 numerous bluffs along the river, some of them over
40 100 feet high. The Alabama River at Dixie Landing,
41 Alabama, is shown in Figure 4-14.

42 **4-10. Upstream Structures.**

43 **4-11. Downstream Structures.**

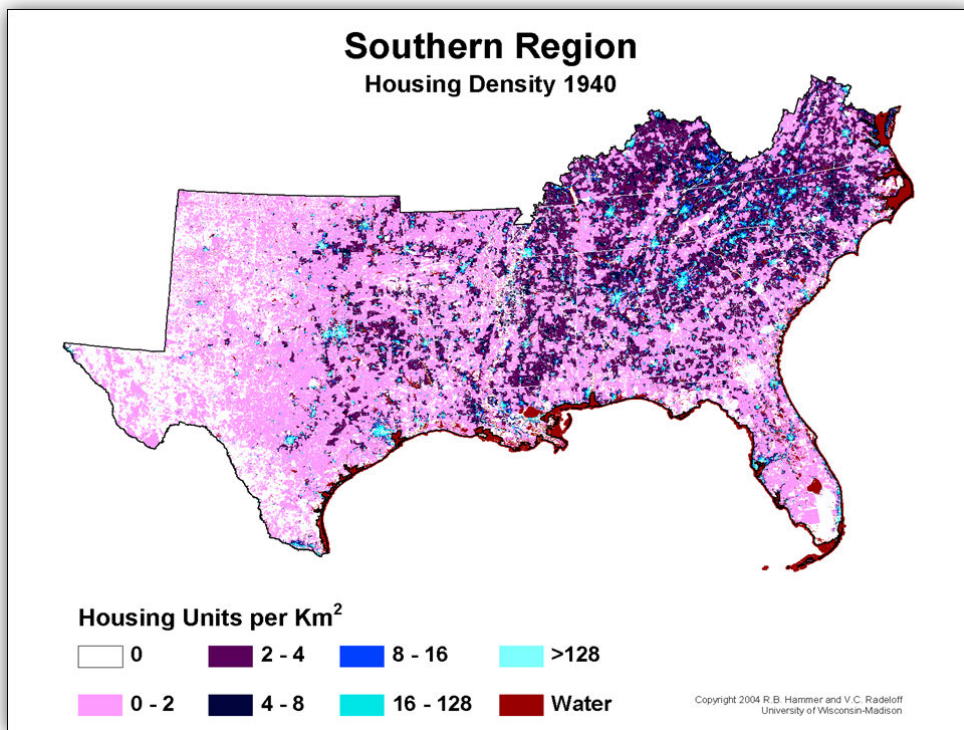
44 **4-12. Economic Data.** The ACT Basin drains approximately 22,739 square miles in parts of
45 Tennessee, Georgia, and Alabama and covers 32 counties in Alabama, 18 counties in Georgia,
46 and two counties in Tennessee. Water resources in the ACT Basin have been managed to

1 serve a variety of purposes, including navigation, hydroelectric power, flood risk management,
2 water supply, water quality, and recreation. Such water resources also provide important
3 habitat for fish and wildlife.

4 The ACT River Basin is largely rural, containing a relatively small number of cities with
5 populations greater than 25,000 persons scattered throughout the basin. The predominate land
6 uses are developed land, agricultural land, forests and timber and water.

7 a. Population. Population in the southern states has increased dramatically since the
8 1940s. Figure 4-15 and Figure 4-16 show the increase in housing density in the ACT Basin.

9 According to the U.S. Census Bureau, the population in the ACT Basin is 5,275,006 people
10 (2010). The population has more than doubled in the region over the past 50 years. About 60
11 percent of the population in the ACT Basin resides in Alabama with the remainder in Georgia.
12 While the overall percentage of population is larger in Alabama, the compound annual growth
13 rate over the past 40 years averages about three percent for the Georgia portion of the basin
14 compared to less than one percent for the Alabama portion. The overall annual growth rate for
15 the ACT Basin is 1.32 percent for 1960 through 2010.



16
17

Figure 4-15 Houses per Kilometer in 1940

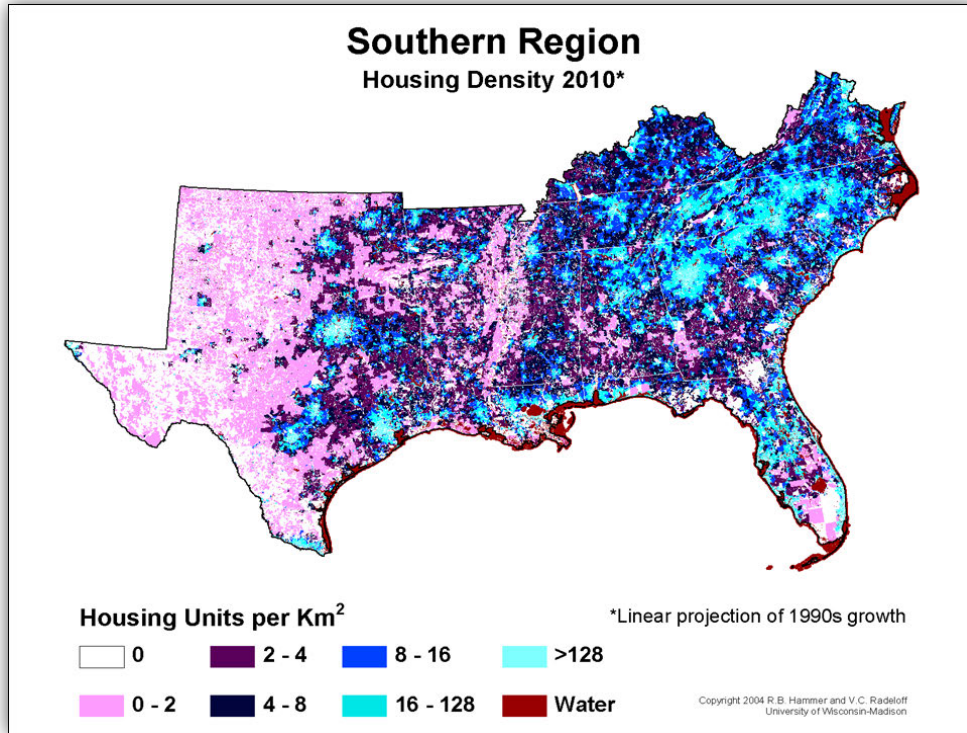


Figure 4-16 Houses per Kilometer in 2010

The 2010 population of the 58 counties composing the ACT River Basin totaled 5,275,006 persons. Approximately 60 percent of the population resides in the Alabama portion of the basin, and 40 percent is in the Georgia portion. Table 4-14 shows the total 2010 population and the 2009 per capita income for the areas of Alabama and Georgia that comprise the ACT Basin.

Table 4-14 Population and Per Capita Income

State (ACT Area)	2010 Population	2009 Per capita Income
Alabama	3,255,514	\$19,895
Georgia	2,019,492	\$22,174
Total (ACT Basin)	5,275,006	\$20,679

Source: U.S. Census Bureau, 2010

There are nine cities with populations greater than 25,000 persons in the ACT River Basin. Table 4-15 lists the major cities in the basin and the 2010 population for each.

1

Table 4-15 Major Cities

City, State	2010 Population
Auburn, Alabama	53,380
Birmingham , Alabama	212,237
Gadsden, Alabama	36,856
Hoover, Alabama	81,619
Montgomery, Alabama	201,568
Prattville, Alabama	33,960
Vestavia Hills, Alabama	34,033
Dalton, Georgia	33,128
Rome, Georgia	36,303

2

3 **b. Agriculture.** The ACT River Basin contains approximately 22,500 farms averaging 172
4 acres per farm. In 2005, the area produced about \$1.6 billion in farm products sold and a total
5 farm income of more than \$604.5 million. Agriculture in the ACT River Basin consists primarily
6 of livestock which account for approximately 72 percent of the value of farm products sold, while
7 row crops account for approximately 23 percent of products sold. Table 4-16 contains
8 agricultural production information and farm earnings for each of the river sub-basins in the ACT
9 River Basin.

10

Table 4-16 Farm Earnings and Agricultural Production

River Basin	2005 Farm Earnings (\$1,000)	Number of Farms	Total Farm Acres (1,000)	Average Acres per Farm	Value of Farm Products Sold (\$1,000)	% Sold from	
						Crops	Livestock
Alabama	\$72,189	5,164	1,521	117	\$199,000	31.85%	68.15%
Coosa	\$393,293	13,050	1,482	303	\$1,132,000	16.43%	79.22%
Tallapoosa	\$139,042	4,330	892	235	\$330,000	20.75%	69.25%
Total	\$604,524	22,544	3,895	172	\$1,661,000	23.01%	72.21%

11 Source: U.S. Census Bureau, County and City Data Book: 2007

12 **c. Industry.** The leading industrial sectors in the ACT River Basin that provide non-farm
13 employment are wholesale and retail trade, services and manufacturing. Other notable sources
14 of non-farm employment include construction, finance, insurance, real estate, transportation and
15 public utilities. In 2005, the basin contained 4,460 manufacturing establishments that provided
16 about 253,000 jobs with total earnings of more than \$14.2 billion. Additionally, the value added
17 by the area manufactures totaled approximately \$23.7 billion. Table 4-17 contains information
18 on the manufacturing activity for each of the river sub-basins in the ACT River Basin.

Table 4-17 Manufacturing Activity

River Basin	No. of Manufacturing Establishments	Total Manufacturing Employees	Total Earnings (\$1,000)	Value Added by Manufactures (\$1,000)
Alabama	1,337	68,384	\$4,321,899	\$6,337,733
Coosa	2,730	154,619	\$8,430,260	\$14,738,364
Tallapoosa	393	30,215	\$1,438,354	\$2,653,361
Total	4,460	253,218	\$14,190,513	\$23,729,458

Source: U.S. Census Bureau, County and City Data Book: 2007

d. Flood Damages. Within the ACT Basin, Allatoona Lake provides important flood risk management storage of 276,936 acre-feet at full summer pool (between elevations 841 – 860 feet NGVD29) and 434,479 acre-feet at full winter pool (between elevations 824.5 – 860 feet NGVD29). According to the Draft Environmental Impact Statement, Water Allocation for the Allatoona-Coosa-Tallapoosa River Basin Appendices Volume 2, September 1998, the floodplain downstream of Allatoona Dam consisted of 1,132 residential structures, nine public structures and 189 commercial structures. The tax assessor's appraised residential structure values totaled approximately \$65,804,000. Residential content values totaled approximately \$29,149,000. Allatoona floodplain public structures had a total value of \$847,000. The respective structures ranged in value from a \$35,000 utility building to a \$150,000 sewage treatment facility. Public Structure inventory and equipment values totaled \$168,000 and \$741,000, respectively. The floodplain tax appraised commercial structures had a total value of \$213,691,000. Commercial structure values ranged from a \$10,000 office building to a \$119 million industrial plant. Commercial structure inventory and equipment values totaled \$25,066,000 and \$54,389,000, respectively. All estimated values are in 1997 dollars. Table 4-18 displays the floodplain value data downstream of Allatoona Dam broken out by residential, public and commercial structure and content value.

Table 4-18 Allatoona Dam Floodplain Value Data

	Structure (\$)	Content (\$)	Inventory (\$)	Equipment (\$)
Residential	65,804,000	29,149,000	-	-
Public	847,000	-	169,000	741,000
Commercial	213,691,000	-	25,066,000	54,389,000
Total	\$280,342,000	\$29,149,000	\$25,235,000	\$55,130,000

The Corps' Water Management Office has developed an annual damage reduction summary that estimates the flood damages prevented by Allatoona and Carters Projects. Flood damages prevented have not been calculated for the Alabama Power Company Projects. Table 4-19 shows the Allatoona and Carters flood damages prevented by year from 1986 - 2018.

1

Table 4-19 Flood Damages Prevented by Allatoona and Carters Projects

Year	Flood Damages Prevented*		
	Allatoona	Carters	Total
1986	\$0	\$0	\$0
1987	\$2,626,000	\$0	\$2,626,000
1988	\$0	\$0	\$0
1989	\$0	\$0	\$0
1990	\$14,620,100	\$219,100	\$14,839,200
1991	\$0	\$22,881	\$22,881
1992	\$142,580	\$0	\$142,580
1993	\$0	\$13,000	\$13,000
1994	\$0	\$20,100	\$20,100
1995	\$433,046	\$20,100	\$453,146
1996	\$33,200	\$22,340	\$55,540
1997	\$0	\$0	\$0
1998	\$628,127	\$0	\$628,127
1999	\$0	\$0	\$0
2000	\$0	\$0	\$0
2001	\$0	\$0	\$0
2002	\$0	\$0	\$0
2003	\$21,706,008	\$0	\$21,706,008
2004	\$11,002,375	\$22,625	\$11,025,000
2005	\$20,033,559	\$0	\$20,033,559
2006	\$0	\$0	\$0
2007	\$0	\$0	\$0
2008	\$0	\$0	\$0
2009	\$32,666,192	\$8,800	\$32,674,992
2010	\$20,330,262	\$285,474	\$20,615,736
2011	\$18,354,891	\$28,286	\$18,383,177
2012	\$0	\$0	\$0
2013	26,795,190	255,367	27,050,557
2014	10,794,607	1,104,165	11,898,772
2015	4,402,686	324,055	4,726,741
2016	16,164,471	273,497	16,437,968
2017	540,273	307,337	847,610
2018	2,906,918	955,243	3,862,161

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*Dollar values are indexed to each FY using CPI

3

5 - DATA COLLECTION AND COMMUNICATION NETWORKS

5-01. Hydrometeorologic Stations

a. Facilities. Management of water resources requires continuous, real-time knowledge of hydrologic conditions. The Mobile District contracts out the majority of basin data collection and maintenance to the USGS and NWS through cooperative stream gaging and precipitation network programs. The USGS, in cooperation with other federal and state agencies, maintains a network of real-time gaging stations throughout the ACT Basin. Those stations continuously collect various types of data including stage, flow, and precipitation. The data are stored at the gage location and are transmitted to orbiting satellites. Figure 5-1 shows a typical encoder with wheel tape housed in a stilling well used for measuring river stage or lake elevation. Figure 5-2 shows a typical precipitation station, with rain gage, solar panel, and GOES antenna for transmission of data. The gage locations are discussed further in Chapter VI related to hydrologic forecasting.



Figure 5-1 Typical Encoder with Wheel Tape for Measuring the River Stage or Lake Elevation in Stilling Well



Figure 5-2 Typical Field Installation of Precipitation Gage

Reservoir project data are obtained through each project's Supervisory Control and Data Acquisition (SCADA) system and provided to the Mobile District both daily and in real-time.

Through the Corps-USGS Cooperative stream gage program, the Mobile District and the USGS operate and maintain stream gages throughout the ACT Basin. Corps personnel, in addition to APC and the NWS, also maintain precipitation gages at locations throughout the ACT Basin.

Plate 5-1 shows the location of rainfall and stream gage stations used to monitor conditions in the ACT Basin. Table 5-1 lists the stream gage reporting network for the ACT Basin. Table 5-2, Table 5-3, and Table 5-4 list the rainfall reporting network for the upper, middle, and lower ACT Basin respectively.

1

Table 5-1 ACT Basin Stream Gage Reporting Network

Stream Gage Reporting Network (data in feet)							
Name	USGS Station ID	Gage Zero	Flood Stage	Record High	Date of Record	Record Low	Date of Record
CANTON	2392000	844.6	16	26.7	1/7/1946	0.2	10/2/1927
ALLATOONA RES	2393500	0	860	861.2	4/10/1964	809.3	12/4/1954
CARTERSVILLE	2394670	650.8	18	37.0	04/01/1886	3.8	10/1/1949
KINGSTON	2395000	610	20	31.0	12/11/1919	3.0	9/30/2007
ELLIJAY	2380500	1216	8	20.7	3/29/1951	0.8	1/2/2007
CARTERS DAM	2381400	0		1099.2	4/1/1977	1044.3	12/14/2007
TALKING ROCK	2382200	893.7	10	15.7	7/16/2003	0.3	9/9/2007
CARTERS REREG U	2382400	0		699.4	4/1/1977	667.0	6/1/1983
CARTERS 411	2382500	650.7	20	36.0	3/29/1951	3.6	7/7/2008
REDBUD (PINE CHAPEL)	2383500	616.2	25	34.2	3/30/1951	3.4	9/26/2007
ETON	2384500	672.6	12	20.5	3/28/1994	1.9	10/14/2007
TILTON	2387000	622.3	18	34.0	4/1/1886	1.7	9/5/2007
RESACA	2387500	604.1	22	36.3	04/01/1886	0.5	?
ROME at US 27	2388525	561.7	25	40.3	04/01/1886	1.8	10/8/2007
MAYO BAR	2397000	553.1	24	43.0	04/01/1886	10.1	10/8/2007
WEISS (LEESBURG)	2399500	0	567	570.9	4/8/1977	556.3	1/1/1970
GADSDEN	2400500	486	25	31.1	4/1/1936		
NEELY HENRY DAM	N/A	0		508.5	10/1/1966	499.9	4/1/1966
LOGAN MARTIN DAM	N/A	0	467	475.3	4/1/1977	458.3	10/1/1972
CHILDERSBURG	2407000	382.5	402	412.9	2/23/1961	390.0	4/20/1975
LAY U	N/A	0		396.5	4/1/1979		
MITCHELL DAM	N/A	0		316.6	4/1/1979		
JORDAN/BOULDIN DAMS	N/A	0					
WETUMPKA	2411600	113.5	45	57.9	4/1/1938	2.5	8/25/2009
HARRIS U	N/A	0					
WADLEY	2414500	599.9	13	37.3	5/8/2003	2.0	10/2/1954
MARTIN DAM	N/A	0		490.7	4/1/1979	452.0	6/1/1941
THURLOW DAM	N/A						
YATES DAM	N/A						
MILSTEAD	2419500	153.8	40	54.0	12/10/1919	-5.9	9/1/1977
TALLAPOOSA NR MONTGOMERY WATER WORKS	2419890	129.1	25	42.1	3/18/1990	0.1	10/17/1978
MONTGOMERY	2419988	103.3	35	59.7	04/01/1886	-4.0	9/22/1925
CATOMA CREEK	2421000	151	20	29.8	3/17/1990	1.4	8/1/1986
R.F. HENRY L&D	2421350	0	122	135.4	3/20/1990	77.6	9/3/2002
SELMA	2423000	61.8	45	58.4	3/1/1961	-3.0	8/28/1918
CENTREVILLE	2424000	180.7	23	37.8	7/8/1904	-0.4	10/24/1904
MARION JUNCTION	2425000	86.7	36	43.8	2/24/1961	0.8	9/15/1954
MILLERS FERRY L&D	2427505	0	66	86.0	3/3/1961	29.5	9/2/1969
CLAIBORNE L&D	2428400	0	42	56.6	3/25/1990	3.4	11/24/2007
CHOCTAW BLUFF	2429540	0		31.5	3/1/1990		

1

Table 5-2 Rainfall Reporting Network (Upper ACT)

Station	Latitude		Longitude		Elevation	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes	NGVD			
Etowah River Basin								
Cleveland	34	36	83	46	1570	NWS	92006	Non-Recording
Dahlonega	34	32	83	59	1430	NWS	92475	Non-Recording
Amicacola	34	33	84	15	1350	COE	AMIG1	Recording
Wahsega	34	38	84	5	1600	COE	WAHG1	Recording
Mountaintown	34	46	84	32	1520	COE	MTNG1	Recording
Dawsonville	34	25	84	7	1370	NWS	92578	Recording
Jasper 1 NNW	34	29	84	27	1465	NWS	94648	Non Recording
Ball Ground	34	21	84	23	1175	NWS	90603	Non Recording
Waleska	34	19	84	33	1100	NWS	99077	Non Recording
Canton	34	14	84	30	870	COE	CTNG1	Recording
Woodstock	34	7	84	31	1055	NWS	99524	Non Recording
Allatoona Dam	34	9	84	43	832	COE	CVLG1	Recording
Allatoona Dam 2	34	10	84	44	975	NWS	90181	Non Recording
Carters Dam	34	36	84	40	852	COE	CTRG1	Recording
Cartersville #2	34	10	84	47	730	NWS	91670	Non Recording
Dallas 7NE	33	59	84	45	1100	NWS	92485	Recording
Taylorville	34	5	84	59	710	NWS	98600	Non Recording
Kingston	34	14	84	56	720	NWS	94854	Non Recording
Oostanaula River Basin								
Dalton	34	46	84	57	720	NWS	92493	Non Recording
Chatsworth 2	34	46	84	47	765	NWS	91863	Recording
Ellijay	34	42	84	29	1300	NWS	93115	Non Recording
Carters 1 WSW	34	33	84	42	740	NWS	91657	Non Recording
Fairmont	34	26	84	42	735	NWS	93295	Non Recording
Resaca	34	34	84	57	650	NWS	97430	Non Recording
Adairsville 5 SE	34	21	84	56	720	NWS	90044	Non Recording
Curryville 3W	34	27	85	6	650	NWS	92429	Non Recording
Rome WSO Arpt	34	21	85	10	637	NWS	93801	Recording
Rome	34	15	85	10	610	NWS	97600	Non Recording
Coosa River Basin								
Summerville	34	29	85	22	780	NWS	98436	Non Recording
Lafayette 4SSSW	34	38	85	18	890	NWS	94941	Recording
Cedartown	34	1	85	15	785	NWS	91732	Recording

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Table 5-3 Rainfall Reporting Network (Middle ACT)

Station	Latitude		Longitude		Elevation	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes	NGVD			
Coosa River Basin								
Menlo	34	28	85	29		APCO		Recording
Valley Head	34	34	85	37	1040	NWS	18469	Recording
Fort Payne	34	27	85	43	934	NWS	13046	Recording
Collbran	34	23	85	46		APCO		Non Recording
Gaylesville	34	0	85	33		APCO		Non Recording
Jamestown	34	23	85	34		APCO		Non Recording
Leesburg	34	11	85	46	589	NWS	14627	Non Recording
Weiss Dam	34	8	85	48		APCO		Non Recording
Attalla	34	2	86	5		APCO		Non Recording
Collinsville	34	16	85	52		APCO		Recording
Rock Run	34	3	85	28		APCO		Recording
Gadsden	34	1	86	0	570	NWS	13154	Non Recording
Gadsden Power Co.	34	1	85	58		APCO		Non Recording
Ashville	33	48	86	19		APCO		Recording
Ashville 4W	33	51	86	20	590	NWS	10377	Non Recording
H. Neely Henry Dam	33	47	86	3		APCO		Non Recording
Jacksonville 1NW	33	49	85	47	610	NWS	14209	Non Recording
Anniston FAA Arpt	33	35	85	51	599	NWS	10272	Non Recording
DeArmanville	33	36	85	45		APCO		Recording
Logan Martin Dam	33	25	86	20		APCO		Non Recording
Sylacauga 4 NE	33	12	86	12	490	NWS	17999	Recording
Childersburg	33	17	86	22	480	NWS	11615	Non Recording
Jordan Dam	32	37	86	15	290	NWS	14306	Non Recording
Tallapoosa River Basin								
Embry	33	52	84	59	1200	NWS	93147	Recording
Carrollton	33	36	85	5	995	NWS	91640	Recording
Bremen	34	43	85	0	1400	APCO		Recording
Heflin	33	59	85	36	950	NWS	13775	Recording
Hightower	33	32	85	24	1175	NWS	13842	Recording
Newell	33	26	85	27	1100	APCO		Recording
Harris Dam	33	15	85	38	858	APCO		Recording

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Table 5-4 Rainfall Reporting Network (Lower ACT)

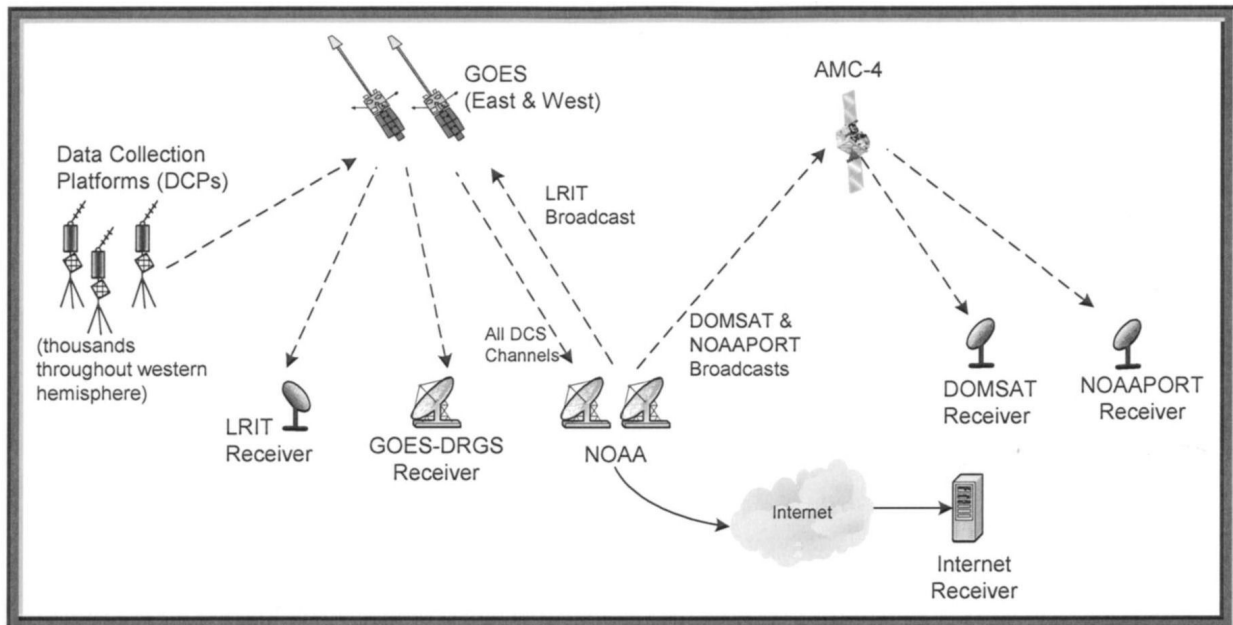
Station	Latitude		Longitude		Elevation NGVD	Operating Agency	Agency ID	Type*
	Degrees	Minutes	Degrees	Minutes				
Alabama and Cahaba River Basins								
Billingsley	32	40	86	43	445	NWS	10823	Non Recording
Mathews	32	16	86	0	190	NWS	15172	Non Recording
Montgomery WSO	32	18	86	24	221	NWS	15547	Recording
Autaugaville 3N	32	28	86	41	200	NWS	10440	Non Recording
Robert F. Henry L&D	32	19	86	47	146	COE	TYLAD	Recording
Plantersville 2SSE	32	37	86	54	230	NWS	16508	Non Recording
Selma	32	25	86	0	147	NWS	17366	Non Recording
Palmerdale	33	45	86	39	720	NWS	16246	Non Recording
Pinson	33	41	86	41	608	NWS	16478	Non Recording
Cahaba Heights	33	25	86	44	461	NWS	11220	Non Recording
Oak Mtn. St. Park	33	20	86	45	660	NWS	16000	Non Recording
Helena	33	16	86	50	480	NWS	13781	Non Recording
Calera	33	6	86	45	530	NWS	11288	Non Recording
Montevallo	33	6	86	52	410	NWS	15537	Non Recording
West Blocton	33	7	87	8	500	NWS	18809	Non Recording
Centreville 6 SW	32	52	87	14	456	NWS	11525	Non Recording
Thorsby Ex. Stn	32	53	86	42	680	NWS	18209	Recording
Marion 7NE	32	42	87	16	172	NWS	15112	Recording
Perryville	32	36	87	9	500	NWS	16362	Non Recording
Suttle	32	32	87	11	145	NWS	17963	Non Recording
Marion Junction 2NE	32	28	87	13	200	NWS	15121	Non Recording
Millers Ferry L&D	32	6	87	25	115	NWS	15420	Recording
Uniontown	32	27	87	31	280	NWS	18446	Non Recording
Alberta	32	14	87	25	175	NWS	10140	Recording
Camden 3NW	32	2	87	19	235	NWS	11301	Non Recording
Pine Apple	31	52	86	59	250	NWS	16436	Non Recording
Thomasville	31	55	87	44	405	NWS	18178	Recording
Whatley	31	39	87	43	170	NWS	18867	Non Recording
Claiborne L&D	31	37	87	33	50	NWS	11690	Recording
Frisco City 3SSW	31	23	87	25	275	NWS	13105	Non Recording

2

3 **b. Reporting.** The Mobile District operates and maintains a Water Control Data System
4 (WCDS) for the Mobile District that integrates large volumes of hydrometeorological and project
5 data so the basin can be regulated to meet the operational objectives of the system. The
6 WCDS, in combination with the new Corps Water Management System (CWMS), together
7 automate and integrate data acquisition and retrieval to best meet all Corps water management
8 activities.

9 Data are collected at Corps sites and throughout the ACT Basin through a variety of sources
10 and integrated into one verified and validated central database. The basis for automated data
11 collection at a gage location is the Data Collection Platform. The Data Collection Platform is a
12 computer microprocessor at the gage site. The Data Collection Platform has the capability to
13 interrogate sensors at regular intervals to obtain real-time information (e.g., river stage, reservoir
14 elevation, water and air temperature, and precipitation). The Data Collection Platform then
15 saves the information, performs simple analysis of it, and then transmits the information to a
16 fixed geostationary satellite. Data Collection Platforms transmit real-time data at regular

1 intervals to the Geostationary Operational Environmental Satellite (GOES) System operated by
 2 the National Oceanic and Atmospheric Administration (NOAA). The GOES Data Collection
 3 System (DCS) sends the data directly down to the NOAA Satellite and Information Service in
 4 Wallops Island, Virginia. The data are then re-broadcast over a domestic communications
 5 satellite (DOMSAT). The Mobile District operates and maintains a Local Readout Ground
 6 Station (LRGS), which collects the Data Collection Platform-transmitted, real-time data from the
 7 DOMSAT. Figure 5-3 depicts a typical schematic of how the system operates.



8
 9 **Figure 5-3 Typical Configuration of the GOES System**

10 Typically, reporting stations log 15-minute data that are transmitted hourly. A few remaining
 11 gages report every four hours, but they are being transitioned to the hourly increment. All river
 12 stage and precipitation gages equipped with a Data Collection Platform and GOES antenna are
 13 capable of being part of the reporting network.

14 Other reservoir project data are obtained directly at a project and are collected through each
 15 project's Supervisory Control and Data Acquisition (SCADA) System. The Mobile District
 16 downloads the data both daily and hourly through the Corps server network.

17 **c. Maintenance.** Maintenance of data reporting equipment is a cooperative effort among
 18 the Corps, the USGS, and the NWS. The USGS, in cooperation with other federal and state
 19 agencies, maintains a network of real-time Data Collection Platform stream gaging stations
 20 throughout the ACT Basin. The USGS is responsible for the supervision and maintenance of
 21 the real-time Data Collection Platform gaging stations and the collection and distribution of
 22 streamflow data. In addition, the USGS maintains a systematic measurement program at the
 23 stations so the stage-discharge relationship for each station is current. Through cooperative
 24 arrangements with the USGS, discharge measurements at key ACT Basin locations are made
 25 to maintain the most current stage-discharge relationships at the stations. The NWS also
 26 maintains precipitation data for the flood control precipitation (FC-1) network.

1 If gages appear to be out of service, the following agencies can be contacted for repair:

2 U.S. Army Corps of Engineers, Mobile District, 109 St. Joseph Street, Mobile, Alabama
3 36602-3630. Phone: (251) 690-2737 Web: <http://water.sam.usace.army.mil>

4 USGS South Atlantic Water Science Center - Georgia, 1770 Corporate Dr., Suite 500,
5 Norcross, Georgia 30093 Phone: (678) 924-6700 Web: <http://ga.water.usgs.gov>

6 USGS Lower Mississippi-Gulf Water Science Center - Alabama, 75 TechnaCenter Drive,
7 Montgomery, Alabama 36117 Phone: (334) 395-4120 Web: <http://al.water.usgs.gov>

8 NWS Southern Region, 819 Taylor Street, Room 10E09, Fort Worth, Texas 76102
9 Phone: (817) 978-1100 Web: <http://www.srh.noaa.gov/>

10 **5-02. Water Quality Stations.**

11 a. Facilities. Water quality monitoring by the Corps in the ACT Basin is limited to one station
12 located in the Allatoona tailrace which reports temperature, ph, dissolved oxygen, and
13 conductivity. In most cases, other federal and state agencies maintain water quality stations for
14 general water quality monitoring in the ACT Basin. In addition, some real-time water quality
15 parameters are collected at several stream gage locations maintained by the USGS.

16 b. Reporting.

17 c. Maintenance.

18 **5-03. Sediment Stations.** The Corps does not maintain sediment stations per se, for the ACT
19 Basin. A network of sediment ranges were established for each Corps project in the basin and
20 have been resurveyed periodically in order to compute storage depletion rates as well as
21 monitoring bank sloughing. The most recent resurveying of the sediment ranges occurred in
22 2010 for specific projects. Specific details on sediment data can be found in the project
23 appendices.

24 **5-04. Recording Hydrologic Data.** The WCDS/CWMS is an integrated system of computer
25 hardware and software packages readily usable by water managers and operators as an aid for
26 making and implementing decisions. An effective decision support system requires efficient
27 data input, storage, retrieval, and capable information processing. Corps-wide standard
28 software and database structure are used for real-time water control. Time series
29 hydrometeorological data are stored and retrieved using HEC Data Storage System (DSS)
30 databases and programs.

31 To provide the data needed to support proper analysis, a DOMSAT Receive Station (DRS)
32 is used to retrieve Data Collection Platform data from gages throughout the ACT Basin. The
33 DRS equipment and software then receives the DOMSAT data stream, decodes the Data
34 Collection Platforms of interest and reformats the data for direct ingest into a HEC-DSS
35 database.

36 Most reservoir data are transmitted in hourly increments for inclusion in daily log sheets that
37 are retained indefinitely. Gage data are transmitted in increments of 15 minutes, one hour, or
38 other time intervals. Reservoir data are examined and recorded in water control models every
39 morning (or other times when needed). The data are automatically transferred to forecast
40 models.

1 Automated timed processes also provide provisional real-time data needed for supporting
2 real-time operational decisions. Interagency data exchange has been implemented with the
3 USGS and NWS Southeast River Forecast Center (SERFC). A direct link to the SERFC is
4 maintained to provide real-time products generated by NWS offices. Information includes
5 weather and flood forecasts and warnings, tropical storm information, NEXRAD radar rainfall,
6 graphical weather maps and more. Likewise, a direct link to USGS gages in the field allows for
7 direct downloading of USGS data to Corps databases.

8 **5-05. Communication Network.** The global network of the Corps consists of Voice over IP
9 (VoIP) connections between every Division and District office worldwide. The VoIP allows all
10 data and voice communications to transverse through the Corps' internet connection. The
11 reliability of the Corps' network is considered a command priority and, as such, supports a
12 dedicated 24-hours-per-day Network Operations Center. Additionally, the use of satellite data
13 acquisition makes for a very reliable water control network infrastructure.

14 The Mobile District has a critical demand for emergency standby for operation of the ACT
15 Basin and to ensure data acquisition and storage remain functional. Water Management must
16 be able to function in cases of flooding or other disasters, which typically are followed by the
17 loss of commercial electricity. The WCDS/CWMS servers and LRGS each have individual UPS
18 (uninterruptable power supply), and a large UPS unit specifically for the portion of Mobile District
19 Office in which Water Management resides to maintain power for operational needs.

20 In the event of a catastrophic incident that causes loss of communication or complete loss of
21 access to the Mobile District Office and the WCDS and CWMS servers located on site, a
22 Continuity of Operations Program (COOP) site is being set up as a backup to these systems.
23 This site will have servers that mirror the WCDS and CWMS servers located at the Mobile
24 District Office allowing Water Managers to continue operating with no interruption or loss of
25 data. It is currently planned that the COOP site will be located at the South Atlantic Division
26 Office in Atlanta, Georgia.

27 **5-06. Communication with Project.**

28 a. Between Regulating Office and Project Office. The Water Management Section is the
29 regulating office for the Corps' projects in the ACT Basin. Daily routine communication between
30 the Water Management Section and project offices occur thru electronic mail, telephone, and
31 facsimile. Daily hydropower generation schedules are issued by SEPA. During normal
32 conditions on weekends, hydropower generation schedules can be sent out on Friday to cover
33 the weekend period of project regulation, but it can change if deemed appropriate. If loss of
34 network communications occurs, orders can be given via telephone.

35 During critical reservoir regulation periods and to assure timely response, significant
36 coordination is often conducted by telephone between the project office and the Water
37 Management Section. That direct contact assures that issues are completely coordinated and
38 concerns by both offices are presented and considered before final release decisions are made.
39 The Chief of the Water Management Section is generally available by cell phone during critical
40 reservoir operation periods.

41 b. Between Regulating/Project Office and Others. Each reservoir project office is generally
42 responsible for local notification and for maintaining lists of those individuals who require
43 notification under various project regulation changes. In addition, the project office is
44 responsible for notifying the public including project recreation areas, campsites, and other
45 facilities that could be affected by various project conditions.

1 **5-07. Project Reporting Instructions.** In addition to automated data, project operators
2 maintain record logs of gate position, water elevation, and other relevant hydrological
3 information including inflow and discharge. That information is stored and available to the
4 Water Management Section through the Corps' network. Operators have access to Mobile
5 District Water Managers via email, land line and cell phone and notify the Water Management
6 Section if changes in conditions occur. Unforeseen or emergency conditions at the project that
7 require unscheduled manipulations of the reservoir should be reported to the Mobile District as
8 soon as possible.

9 If the automatic data collection and transfer are not working, projects are required to fax or
10 email daily or hourly project data to the Mobile District. Water Management staff will manually
11 input the information into the database. In addition, Mobile District Power Projects must verify
12 pool level gauge readings each week, in accordance with *Standard Operating Procedure,*
13 *Weekly Verification of Gauge Readings, Mobile District Power Projects* dated 19 February 2008,
14 and CESAD SOP 1130-2-6 dated 21 July 2006. Those procedures require that powerhouse
15 operators check the accuracy of pool monitoring equipment by verifying readings of the
16 equipment against gage readings at each plant. That information is logged into the Official Log
17 upon completion and furnished to the master plant. A Trouble Report to management
18 communicates any discrepancies with the readings. Operations Division, Hydropower Section
19 will be notified by electronic mail when verification is complete. The e-mail notification will
20 include findings of the verification.

21 Project personnel or the Hydropower Section within Operations Division, or both, are
22 responsible for requesting any scheduled system hydropower unit outages in excess of two
23 hours. The out-of-service times for the hydropower units are reported back to Water
24 Management upon completion of outages. Forced outages are also reported with an estimated
25 return time, if possible. Any forced or scheduled outages causing the project to miss scheduled
26 water release targets must be immediately reported to the Water Management Section and to
27 SEPA. In such cases, minimum flow requirements can be met through spill or sluicing or both.

28 **5-08. Warnings.** During floods, dangerous flow conditions or other emergencies, the proper
29 authorities and the public must be informed. In general flood warnings are coupled with river
30 forecasting. The NWS has the legal responsibility for issuing flood forecast to the public and
31 that agency will have the lead role for disseminating the information. For emergencies involving
32 the project, the operator on duty should notify the Water Management Section, Operations
33 Division, and the Power Project Manager at the project. A coordinated effort among those
34 offices and the Corps, Mobile District's Emergency Management Office will develop notifications
35 to make available to local law enforcement, government officials, and emergency management
36 agencies.

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1 **b. Role of Other Agencies.** The NWS is responsible for all preparation and public
2 dissemination of forecasts relating to precipitation, temperatures, and other meteorological
3 elements related to river level, weather, and weather-related forecasting in the ACT Basin. The
4 Water Management Section uses the NWS as a key source of information for weather
5 forecasts. The meteorological forecasting provided by the NWS is considered critical to the
6 Corps' water resources management mission. The 24- and 48-hour Quantitative Precipitation
7 Forecasts (QPFs) are invaluable proactive management tools in providing guidance for
8 forecasted project release estimates. The use of precipitation forecasts and subsequent runoff
9 relates to planning forecasted release decisions.

10 1) The NWS is the federal agency responsible for preparing and issuing streamflow and
11 river-stage forecasts for public dissemination. That role is the responsibility of the SERFC co-
12 located in Peachtree City, Georgia, with the Peachtree City Weather Forecast Office (WFO).
13 The SERFC is responsible for supervising and coordinating streamflow and river-stage
14 forecasting services provided by the NWS WFO in Peachtree City, Birmingham, and Mobile.
15 The SERFC routinely prepares and distributes five-day streamflow and river-stage forecasts at
16 key gaging stations along the Etowah, Coosawattee, Coosa, Tallapoosa, and Alabama Rivers
17 during periods of above normal rainfall. In addition, the SERFC provides a revised regional
18 QPF based on local expertise beyond the NWS Hydrologic Prediction Center QPF. The SERFC
19 also provides the Water Management Section with flow forecasts for selected locations upon
20 request. During actual and forecasted high rainfall events, SERFC will distribute "Decision
21 Support Briefings" daily to provide general and specific weather information related to the event.

22 2) The Corps and SERFC have a cyclical procedure for providing forecast data between
23 federal agencies. As soon as reservoir release decisions have been planned and scheduled for
24 the proceeding days, the release decision data are sent to the SERFC. Taking release decision
25 data coupled with local inflow forecasts at forecast points along the ACT Basin, the SERFC can
26 provide inflow forecasts into Corps projects. Having revised inflow forecasts from the SERFC,
27 the Corps has up-to-date forecast data to estimate the following day's release decisions. The
28 Water Management Section monitors observed conditions and routinely adjust release
29 decisions based on observed data.

30 **6-02. Flood Condition Forecasts.**

31 **a. Requirements.** The NWS has the primary responsibility to issue flood forecasts to the
32 public. The Water Management Section and APC use the forecasts appropriately for regulating
33 the system for flood risk management.

34 **b. Methods.** The Water Management Section monitors observed conditions and adjusts
35 release decisions based on observed data. The Corps also provides a link to the NWS website
36 so that the Water Management Section and the public can obtain this vital information in a
37 timely fashion. The information is relayed to affected county emergency management officials.
38 When flooding conditions exist in some or all of the ACT Basin, existing Corps streamflow and
39 short- and long-range forecasting runoff models are run on a more frequent, as-needed basis.
40 Experience demonstrates that the sooner a significant flood event can be recognized and the
41 appropriate release of flows scheduled, an improvement in overall flood risk management can
42 be achieved. Consequently, the Corps and the SERFC constantly run models and examine
43 data to include QPF's, "water on the ground", rainfall/runoff relationships, timing of peaks, and
44 other appropriate data. The decision on how much to release from the reservoir is made based
45 on all data available and the perceived quality of such data. System storage that has
46 accumulated from significant rainfall events must be evacuated following the event and as
47 downstream conditions permit to provide effective flood risk management. Flood risk

1 management carries the highest priority during significant runoff events that pose a threat to
2 human health and safety. The accumulation and evacuation of storage for the authorized
3 purpose of flood risk management is accomplished in a manner that will prevent, as much as
4 possible, flows exceeding those that will cause flood damage downstream. During periods of
5 significant basin flooding, the frequency of contacts between the Water Management Section
6 and SERFC staff are increased to allow a complete interchange of available data on which the
7 most reliable forecasts and subsequent project regulation can be based.

8 **6-03. Conservation Purpose Forecasts.** The ACT Basin is typically regulated during normal
9 or below normal runoff conditions. Therefore, the majority of the forecasting and runoff
10 modeling simulations are used for conservation regulation decisions. Whenever possible, the
11 NWS weather and hydrologic forecasts are used. Because the NWS is the Federal agency
12 responsible for the preparing and issuing streamflow and river-stage forecasts, the Water
13 Management Section uses SERFC forecasted inflows for general conservation forecasts.
14 When needed, the Water Management Section has developed a Corps' Hydrologic Modeling
15 System (HMS) streamflow forecasting model at several reaches along the ACT Basin for
16 additional guidance relative to projected reservoir inflow. In addition, the Water Management
17 Section provides weekly hydropower generation forecasts on the basis of current power plant
18 capacity, latest hydrological conditions, and system water availability. Property owners,
19 fishermen, recreation enthusiasts, and developers use weekly elevation forecasts for a variety
20 of purposes.

21 **6-04. Long-Range Forecasts.** During normal conditions, the current long-range outlook
22 produced by the Corps is a five-week forecast. For normal operating conditions, a forecast
23 longer than that incorporates a greater level of uncertainty and unreliability. In extreme
24 conditions, three-month and six-month forecasts can be produced on the basis of observed
25 hydrology and comparative percentage hydrology inflows into the ACT Basin. One-month and
26 three-month outlooks for temperature and precipitation produced by the NWS Climate
27 Prediction Center are used in long-range planning for prudent water management of the ACT
28 Basin.

29 a. Requirements.

30 b. Methods.

31 **6-05. Drought Forecast.** Various products are used to detect the extent and severity of basin
32 drought conditions. One key indicator is the U.S. Drought Monitor. The Palmer Drought
33 Severity Index is also used as a regional drought indicator. The index is a soil moisture
34 algorithm calibrated for relatively homogeneous regions and may lag emerging droughts by
35 several months. The State Climatologists also produce a Lawn and Garden Index, which gives
36 a basin-wide ability to determine the extent and severity of drought. The runoff forecasts
37 developed for both short- and long-range periods reflect drought conditions when appropriate.
38 There is also a heavy reliance on latest El Nino Southern Oscillation (ENSO) forecast modeling
39 to represent the potential effects of La Nina on drought conditions and spring inflows. Long-
40 range models are used with greater frequency during drought conditions to forecast potential
41 effects on reservoir elevations, ability to meet minimum flows, and water supply availability. A
42 long-term, numerical model, Extended Streamflow Prediction developed by the NWS provides
43 probabilistic forecasts of streamflow and reservoir stages on the basis of historical rainfall,
44 streamflow, and soil moisture. Extended Streamflow Prediction results are used in projecting
45 possible future drought conditions. Other parameters and models can indicate a lack of rainfall
46 and runoff and the degree of severity and continuance of a drought. Models using data of
47 previous droughts or a percent of current to mean monthly flows with several operational

1 schemes have proven helpful in planning. Other parameters are the ability of the various lakes
2 to meet the demands placed on storage, the probability that lake elevations will return to normal
3 seasonal levels, basin streamflows, basin groundwater table levels, and the total available
4 storage to meet hydropower marketing system demands.

5 a. Requirements.

6 b. Methods.

7 **6-06. Water Quality Forecasting.**

8 a. Requirements.

9 b. Methods.

10

7 - WATER CONTROL PLAN

7-01. General Objectives. The general objective of water control management is to accomplish the authorized purposes of the federal ACT System of improvements. Many factors must be evaluated in determining project or system reservoir regulation procedures, including project requirements, time of year, climate conditions and trends, downstream needs, and the amount of water remaining in storage. Various interests and project conditions must be continually considered and balanced when making water control decisions for the basin and individual projects. The water control plan seeks to equitably meet the needs of all project purposes of the ACT Basin. Project purposes and basic parameters guiding water management activities at each of the Corps projects in the ACT Basin are discussed below. This master water control plan summarizes general project water control regulation and management objectives at Corps projects in the basin from the perspective of the authorized project purposes. Individual project appendices to this master water control manual provide specific guidance and instructions for each project.

7-02. Constraints. Individual physical project constraints and limitations are addressed in each project specific appendix.

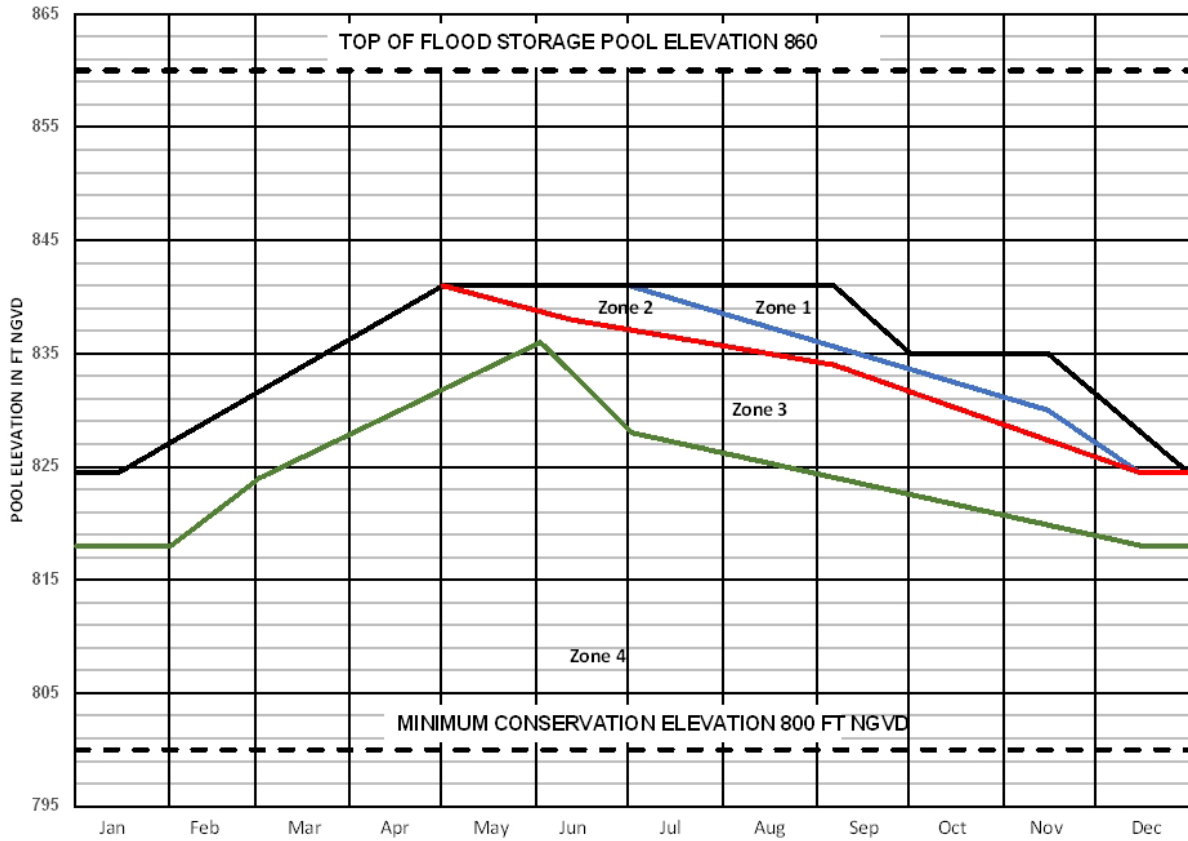
7-03. Overall Plan for Water Control Management. The Corps operates six dams in the ACT Basin (in downstream order): Carters and Carters Reregulation on the Coosawattee River, Allatoona on the Etowah River, Robert F. Henry, Millers Ferry and Claiborne on the Alabama River. Carters and Allatoona Dams have multi-purpose storage reservoirs. Woodruff (R. F. Henry) and Dannelly (Millers Ferry) Lakes have small conservation storage capacities to regulate hydropower production. Claiborne Lock and Dam is a run-of-river project without any appreciable conservation storage; however, regulation techniques are used at Claiborne to help smooth downstream flows. In addition, the Corps has federal authority for flood risk management regulation at four APC projects; Weiss Dam and Lake, H. Neely Henry Dam and Lake, and Logan Martin Dam and Lake on the Coosa River and R. L. Harris Dam and Lake on the Tallapoosa River. The Corps also operates to support the authorized purpose of navigation on the Alabama River.

Authorized purposes for operation of the federal ACT System of projects include flood risk management, hydropower, navigation, fish and wildlife conservation, recreation, water supply, and water quality, pursuant to the specific ACT project authorizing legislation and other, more generally applicable statutory authorities (e.g., the Flood Control Act of 1944, P.L. 89-72, and P.L. 85-624). Each of the legally authorized project purposes is considered when making water control regulation decisions, and the decisions affect how water is stored and released from the projects.

ACT Basin water control regulation considers all project functions and accounts for the full range of hydrologic conditions, from flood to drought. In general, to provide the authorized project purposes, flow must be stored during wetter times of each year and released from storage during drier periods of each year. Traditionally, that means that water is stored in the upstream storage lakes during the spring and released for authorized project purposes in the summer and fall months. Some authorized project purposes such as lakeside recreation, water supply, and lake fish spawn are achieved by retaining water in the lakes, either throughout the year or during specified periods of each year. The flood risk management purposes at certain reservoirs require drawing down reservoirs in the fall through winter months to store possible flood waters. Because actions taken at the upstream portion of the basin affect conditions

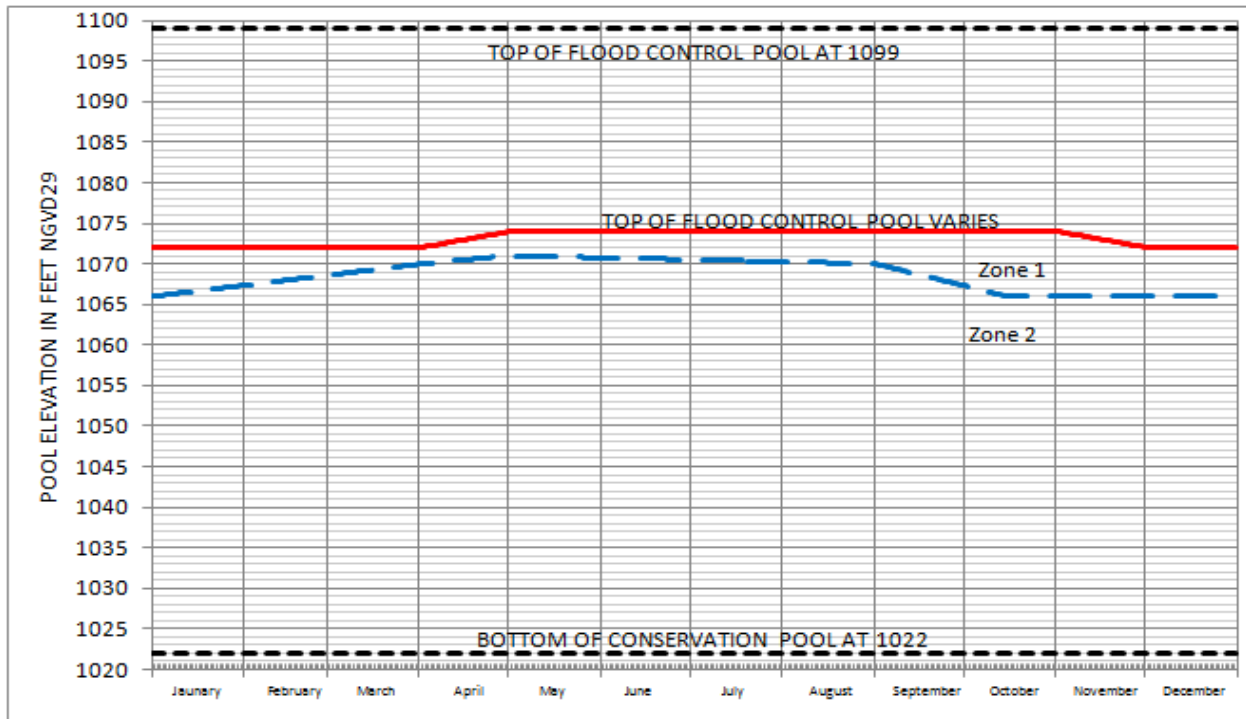
1 downstream, the ACT projects (including APC projects) are operated in a coordinated manner
2 to the maximum extent possible rather than as a series of individual, independent projects.
3 Balancing water control actions to meet each of the project purposes varies between the
4 individual projects and time of year. Water Management considers the often-competing
5 purposes and makes water control decisions accordingly. When possible, the Corps manages
6 reservoir water control regulation to complement and accommodate those purposes. For
7 example, flood waters are evacuated to the greatest extent practicable through the powerhouse
8 turbines to produce electricity. In addition to specific authorized purposes for which the projects
9 are operated, over the years a variety of activities (industrial and municipal water supply, in-
10 stream recreation, water quality, and the like) have become dependent on the operational
11 patterns of the projects. The Corps considers these needs when regulating the federal projects
12 in an attempt to meet all authorized purposes, while continuously monitoring the total system
13 water availability to ensure that project purposes can at least be minimally satisfied during
14 critical drought periods. This water management strategy does not prioritize any project
15 function, but seeks to balance all project authorized purposes. The intent is to maintain a
16 balanced use of conservation storage rather than to maintain the pools at or above certain
17 predetermined elevations. However, in times of high-flow conditions, flood risk management
18 regulation will supersede all other project functions. At all times, the Corps seeks to conserve
19 the water resources entrusted to its regulation authority.

20 The individual project water control plans for the ACT Basin projects prescribe regulation
21 guide curves and action zones to facilitate the water control regulation for both of the major
22 Corps storage projects in the ACT Basin; Allatoona Lake (Figure 7-1) and Carters Lake (Figure
23 7-2) and prescribe regulation guide curves for the four APC projects with federal flood
24 management and navigation support requirements. The guide curve for each federal project
25 defines the top of conservation storage water surface elevation. Water management regulation
26 decisions strive to maintain the pool elevation at the top of conservation elevation or at the
27 highest elevation possible while meeting project purposes. Normally, the pool elevation will be
28 lower than the top of conservation guide curve as available conservation storage is utilized to
29 meet project purposes except when storing flood waters or when conservative lake level
30 regulation is performed for drought conditions within the project watershed during the winter-
31 spring refill period. For example, the full conservation pool at Allatoona is elevation 841, but
32 about 80 percent of the time in August the pool has been below 840. The water control plan
33 also establishes action zones within the conservation storage for Allatoona and Carters. The
34 action zones are used to manage the lakes at the highest level possible within the conservation
35 storage pool while balancing the needs of all authorized purposes with water conservation as a
36 national priority used as a guideline. The actions zones at Allatoona and Carters provide water
37 control regulation guidance to meet this water conservation plan while balancing the use of
38 available conservation storage to meet the project purposes. A general description of each
39 zone for Allatoona and Carters are described in general terms below:



1
2

Figure 7-1 Allatoona Guide Curve and Action Zones



3
4

Figure 7-2 Carters Lake Water Control Guide Curve and Action Zones

1 a. Allatoona Lake Action Zones.

2 **Zone 1:** While Allatoona is in Zone 1, the project conditions are likely to be normal to wetter
3 than normal during the late summer and fall months. Most likely, other projects in the basin and
4 within the federal hydropower system will be in similar condition. Full consideration will be given
5 to meeting hydropower demand by typically providing up to four hours of peak generation. The
6 term “peak generation” is defined as using the full plant capacity for generating hydroelectric
7 power. Peak generation could exceed four hours based on various factors or activities, such as,
8 maintenance and repair of turbines; emergency situations within power grid that would
9 necessitate an increase in hydropower production, draw-downs because of shoreline
10 maintenance; drought operations; increased hydropower demand; and other circumstances.

11 **Zone 2:** While Allatoona is in Zone 2, a reduced amount of peaking generation will be
12 provided to meet system hydropower demand. The typical peak generation schedule will
13 provide up to three hours of peak generation. Peak generation could exceed three hours based
14 on various factors or activities, such as, maintenance and repair of turbines; emergency
15 situations within power grid that would necessitate an increase in hydropower production, draw-
16 downs because of shoreline maintenance; drought operations; increased hydropower demand;
17 and other circumstances.

18 **Zone 3:** Zone 3 at Allatoona will typically indicate drier than normal conditions or impending
19 drought conditions. Careful, long range analyses and projections of inflows, pool levels, and
20 upstream and downstream water needs will be made when pool levels are in Zone 3. While in
21 Zone 3 during the months of Jan-Apr, a reduced amount of peaking generation will be provided
22 to meet system hydropower demand while making water control regulation decisions to ensure
23 refilling the reservoir to elevation 841 feet NGVD29 by 1 May. Should drier than normal
24 hydrologic conditions exist or persist, the reduced peak generation will continue until the
25 reservoir level rises to a higher action zone. The typical peak generation schedule will provide
26 up to two hours of peak generation. Peak generation could exceed two hours based on various
27 factors or activities, such as, maintenance and repair of turbines; emergency situations within
28 power grid that would necessitate an increase in hydropower production, draw-downs because
29 of shoreline maintenance; drought operations; increased hydropower demand; and other
30 circumstances.

31 **Zone 4:** Allatoona Lake elevations in Zone 4 indicate severe drought conditions. Careful,
32 long range analyses and projections of inflows, pool levels, and upstream and downstream
33 water needs will be made when pool levels are in Zone 4. Peak generation will typically be
34 suspended. Small unit continuous operation will continue in order to maintain the 240 cfs
35 minimum flow release.

36 b. Carters Lake Action Zones.

37 **Zone 1:** Hydrologic conditions are likely to be normal to wetter than normal. Within Zone 1,
38 a seasonally variable release will be made from the Reregulation Dam as shown in Figure 7-3.

39 **Zone 2:** Hydrologic conditions are likely to indicate severe drought conditions. Careful, long
40 range analyses and projections of inflows, pool levels, and upstream and downstream water
41 needs will be made when pool levels are in Zone 2. The seasonally-varying minimum flow is
42 suspended, and a continuous minimum flow of 240 cfs is released from the Reregulation Dam.

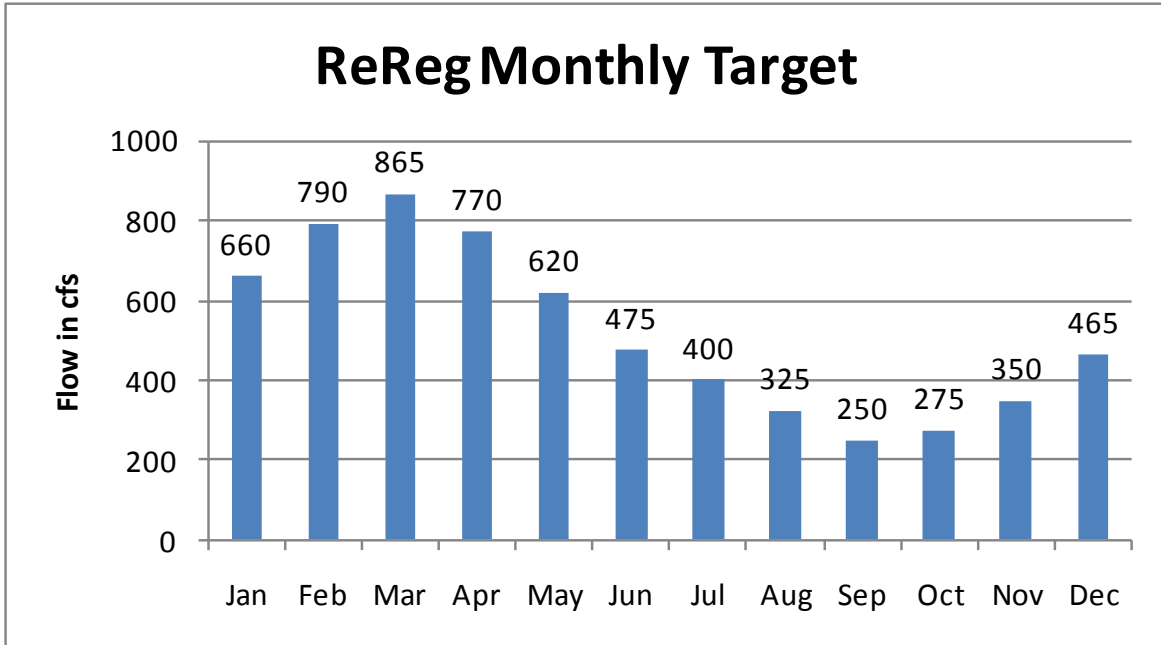


Figure 7-3 Seasonal Reregulation Dam Releases

The action zones were based on the ability of the reservoirs to refill (considering hydrology, watershed size, and physical constraints of each reservoir), recreation effects and hazard levels. Other factors or activities might cause the lakes to operate differently than the action zones described. Examples of the factors or activities include exceptional flood risk management measures; fish spawn operations; maintenance and repair of turbines; emergency situations such as a drowning or chemical spill; draw-downs because of shoreline maintenance; drought recovery; increased or decreased hydropower demand; and other circumstances.

APC has two additional guide curves; the drought contingency curve and the operating inactive curve. The drought contingency curve is used to trigger drought operation at the project and is a component of the Low Composite Storage Trigger. The operational inactive curve reflects the level of storage required to support an APC system limit for 12 hours of hydropower generation needed for system reliability (black start operations). While these curves are not labeled as action zones, they have a similar purpose.

7-04. Standing Instructions to Project Operator. During normal operations, the powerhouse operators will operate the Corps Projects in accordance with the daily hydropower schedule. Any deviation from the schedule must come through the Water Management Section. Normally, flood risk management instructions are issued by the Water Management Section in the Mobile District Office. However, if a storm of flood-producing magnitude occurs and all communications are disrupted between the Mobile District and the powerhouse operators, the operators will follow detailed instructions provided in the “Standing Instructions to the Damtender for Water Control” exhibit found in the individual project manuals.

7-05. Flood Risk Management. The objective of flood management regulation on the ACT System is to store excess flows thereby reducing downstream river levels below flood stage and producing no higher stages than would otherwise occur naturally. Whenever flood conditions occur, flood management to reduce flood damages takes precedence over all other project functions. Of the five Corps reservoirs, only Allatoona and Carters were designed with space to

1 store flood waters. Flood management regulation for those projects are described in each
2 project water control manual, Appendices A and H, respectively. Annual drawdown of reservoir
3 storage is 16.5 feet at Allatoona and two feet at Carters in the fall through winter to provide
4 additional storage capacity to protect life and property downstream of the projects. Flood level
5 reductions at Rome are primarily affected by the Allatoona Project with the Carters Project
6 usually providing incidental flood stage reductions at Rome, Georgia. The prime objective of
7 flood risk management is to retain flood waters in Allatoona when the Rome, Georgia, stage is
8 above the flood stage of 25 feet at the USGS "Oostanaula River Near Rome, GA" (gage #
9 02388500), and to release stored waters without causing or unduly prolonging downstream
10 flood damages, and to manage the release/storage options to minimize flooding whether actions
11 are prior to an event or after an event while utilizing all available information. Releases of
12 stored flood water from the Carters Dam will usually not be evacuated until the flood stage at
13 the USGS "Oostanaula River Near Rome, GA" (gage # 02388500) has receded or is expected
14 to recede below flood stage.

15 Robert F. Henry and Millers Ferry Projects have no storage dedicated for flood management
16 and, along with the Claiborne Project, essentially pass inflows during high flow conditions. The
17 operation of four APC dams (Weiss, Logan Martin, and H. Neely Henry on the Coosa and
18 Robert L. Harris on the Tallapoosa) are subject to rules and regulations in the interest of flood
19 risk management and navigation as described in individual water control manuals for those
20 projects, Appendices B, C, D, and I, respectively. Changes to flood risk management storage
21 are discussed briefly in Section 3-07.

22 The timing, magnitude and location of flood peaks in the ACT System is of considerable
23 importance in determining the effectiveness of reservoir flood risk management regulation and
24 the degree to which such regulation can be coordinated. During a flood event, excess water
25 above normal pool elevation, or guide curve, should be evacuated through the use of the
26 turbines and spillways in a manner consistent with other project needs as soon as downstream
27 waters have begun to recede so that releases from the reservoirs do not increase the height of
28 flooding downstream. Under certain instances, induced surcharge operations will be required to
29 assure project integrity. During induced surcharge operations, flows may increase the height of
30 flooding levels downstream.

31 **7-06. Recreation.** All the Corps lakes have become important recreational resources. The
32 five Corps projects in the basin account for 109,754 total acres of land and water. A wide
33 variety of recreational opportunities is provided at the lakes including boating, fishing, picnicking,
34 sightseeing, water skiing, and camping. The reservoirs support popular sport fisheries, some of
35 which have achieved national acclaim for trophy-size catches of largemouth bass. Recreation
36 benefits are maximized at the lakes by maintaining full or nearly full pools during the primary
37 recreation season of May to September. In response to meeting other authorized project
38 purposes, lake levels can and do decline during the primary recreation period, particularly
39 during drier than normal years.

40 Allatoona Lake fluctuates significantly during the year, and the fluctuations can be even
41 more extreme during periods of extremely dry weather. During peak recreation season,
42 generally Memorial Day through Labor Day, the Corps considers recreational needs at the
43 Allatoona Lake project in making water management decisions. The Corps has developed a
44 series of threshold impact elevations that serves as a guide to understanding the recreational
45 effects of water management decisions

46 Although the Carters pool level typically fluctuates on a weekly basis, Carters Lake is
47 designed to operate at a relatively stable pool level throughout the year under normal conditions

1 (conservation pool level at elevation 1,074 feet NGVD29 during the summer and 1,072 feet
2 NGVD29 during the winter). However, the pool level can drop significantly below those
3 elevations under extremely dry conditions. In such cases, the use of water-related recreation
4 facilities can be adversely affected. While these effects are considered in water management
5 decisions at the project, the Carters Lake water control plan does not contain specific threshold
6 impact elevations to guide water management decisions.

7 R.E. "Bob" Woodruff, William "Bill" Dannelly, and Claiborne Lakes all have water-based
8 recreation facilities. The lakes all have relatively stable pools except during flooding events.
9 Water management activities for these run-of-river reservoirs are limited and have no
10 measurable effect on recreational use.

11 When pool levels must be lowered, the rates at which the drawdowns occur are as steady
12 as possible.

13 **7-07. Water Quality.** Minimum flows of 240 cfs are released from Allatoona Dam to maintain
14 downstream water quality. The minimum continuous release from Allatoona Dam and Lake is
15 accomplished by operating the small turbine-generator unit continuously. If the small unit is out
16 of service, one of the sluice gates will be opened to ensure that a minimum flow of 240 cfs is
17 released from the dam. Releases can also be made over the spillway to maintain minimum
18 flows when the pool level is above the spillway crest elevation of 835 feet NGVD29.

19 At Carters, a 240 cfs water quality minimum flow is maintained at all times from continuous
20 minimum releases from the reregulation dam spillway. When Carters is in Zone 1, seasonal
21 varying flows for downstream fish and wildlife purposes provides additional water quality
22 benefits.

23 Robert F. Henry and Millers Ferry Lock and Dam projects are not regulated with specific
24 water quality discharge requirements. However, flows from these projects are used
25 downstream to help provide the 7Q10 flow of 6,600 cfs below Claiborne Dam (based upon flow
26 data from 1929 – 1981 at the USGS Gage #02429500, Alabama River at Claiborne, Alabama).
27 Several industries on the Alabama River also depend on releases from these projects for their
28 water use needs. Whenever flow below Claiborne recedes to the 6,600 cfs level, conditions are
29 closely monitored so that adequate warning can be given to water users if it is necessary to
30 reduce the flows even further in response to extremely dry conditions. As projections indicate
31 that drought conditions could intensify and that further flow reductions might be required, the
32 ACT Basin Drought Contingency Plan (DCP) and the WCMs for the Robert F. Henry and Millers
33 Ferry Lock and Dam projects prescribe a process for notification of, and coordination with, state
34 and federal agencies and affected industries along the river.

35 **7-08. Fish and Wildlife.**

36 a. Fish Spawning. Fish and wildlife conservation is an authorized purpose of the reservoirs
37 in the ACT Basin in accordance with P.L. 85-64 (Fish and Wildlife Coordination Act of 1958). All
38 the Corps reservoirs in the ACT Basin support important fisheries and are operated accordingly,
39 consistent with other project purposes. In addition to fishery management, such operations
40 include aquatic plant control and waterfowl management activities. The various projects in the
41 basin have specific operations for fish and wildlife conservation, which are described in the
42 individual reservoir regulation manuals for the projects.

43 The Corps' South Atlantic Division Regulation SADR PDS-O-1 (31 May 2010) and Mobile
44 District Draft Standard Operating Procedure (SOP) 1130-2-9 (February 2005) were developed
45 to address lake regulation and coordination for fish management purposes. The Division

1 Regulation specifically applies to the Allatoona Dam and Lake Project in the ACT Basin and
2 addresses procedures necessary to manage lake levels during the annual fish spawning period
3 between March and May, primarily targeted at largemouth bass. The major goal of the
4 operation is to not lower the lake level more than six inches in elevation during the reproduction
5 period to prevent stranding or exposing fish eggs.

6 Continuous minimum flow requirements of 240 cfs below Allatoona Dam and the seasonal
7 varying minimum flow release from Carters Reregulation Dam support fish and wildlife
8 downstream of the projects, particularly during periods of extremely dry weather. APC's flow
9 target of 4,640 cfs (minimum 7-day average from Jordan, Bouldin, and Thurlow Projects), while
10 principally intended to support downstream navigation and water quality needs, also provides
11 sustained flows for fish and wildlife.

12 While each of the remaining Corps reservoirs in the ACT Basin (R.E. "Bob" Woodruff,
13 William "Bill" Dannelly, and Claiborne Lakes) conduct natural resource management activities to
14 improve fishery conditions, they do not have specific water management procedures directed at
15 fish and wildlife. The impoundments support a healthy sport fishery. The pools are maintained
16 at fairly constant levels, except during floods when high inflows cause reservoir levels to rise.
17 The relatively stable pool during the spring spawning season is beneficial to the production of
18 crappie, largemouth and smallmouth bass, shellcracker, warmouth, and sunfishes. However,
19 because of the regulation of the project for navigation and hydropower, it might not be possible
20 to maintain the optimum conditions for fish spawning that can be accomplished at other
21 projects.

22 b. Fish Passage. If flow conditions allow from March through May, the Corps can operate
23 the locks on the Alabama River to facilitate downstream to upstream passage of migratory fish
24 species. There can be slight differences in the locking technique each year. However, in
25 general two fish locking cycles are performed each day between 8 a.m. and 4 p.m. - one in the
26 morning and one in the afternoon. The operation consists of opening the lower lock gates and
27 getting fish into the lock in one of three ways; transporting them into the lock by boat, using
28 attraction flows to entice the fish into the lock, or leaving the lower gate open for a period before
29 a lockage and allowing the fish to move in without an attraction flow. Once the fish are in the
30 lock (or assumed to be in the lock), the downstream doors are closed. The lock is filled to the
31 lake elevation, and the upper gates are opened. Studies are ongoing to determine the most
32 appropriate technique and timing for the locks, but the number of lock cycles per day will not
33 change.

34 **7-09. Water Conservation/Water Supply.** Under the authority of the Water Supply Act of
35 1958, the Corps has allocated storage in Carters Lake and Allatoona Lake for municipal and
36 industrial water supply. The City of Chatsworth, Georgia, has a water supply storage contract
37 with the Corps for the use of 0.61 percent (or 818 acre-feet) of the 134,900 acre-feet of
38 conservation storage (between 1,022 feet – 1,072 feet NGVD29) at Carters Lake, with an
39 expected yield of 2.0 mgd. The City of Cartersville, Georgia, has two water supply storage
40 contracts with the Corps for the use of a total of 2.24 percent (or 6,371 acre-feet) of the 284,580
41 acre-feet of conservation storage (between 800 feet – 840 feet NGVD29) at Allatoona Lake
42 (noted as 285,000 acre-feet in the contract), with an expected yield of 16.76 mgd. CCMWA has
43 a water supply contract with the Corps for the use of a total of 4.61 percent (or 13,140 acre-feet)
44 of the 284,580 acre-feet of conservation storage (between 800 feet – 840 feet NGVD29) at
45 Allatoona Lake (noted as 285,000 acre-feet in the contract), with an expected yield of 34.5 mgd.
46 The amounts of storage stated in these contracts were estimated, at the time the contracts were
47 executed, to yield 2.0 mgd, 16.76 mgd, and 34.5 mgd, respectively, during the critical drought,
48 i.e., during the worst drought on record at the time the agreements were executed.

1 The severity and frequency of droughts change over time, however, and the 2006–2008
2 drought has been established as the critical drought period for the more recent storage-yield
3 analyses by USACE. Based upon the revised water supply storage values, the estimated yield
4 from the current contracts with the City of Cartersville and CCMWA have been reduced to 12.2
5 mgd and 24.9 mgd, respectively. The reservoir storage allocated to water supply was
6 proportionately reduced to 6,054 ac-ft for the City of Cartersville and 12,485 ac-ft for CCMWA.
7 This was established when the reallocation at Allatoona was approved in 2021.

8 For the purpose of managing water supply storage, the Mobile District has employed a
9 systematic storage accounting methodology that tracks multiple storage accounts, applying a
10 proportion of inflows and losses (e.g. evaporation), as well as direct withdrawals by specific
11 users, to each account. The amount of water that may actually be withdrawn is ultimately
12 dependent on the amount of water available in storage, which will naturally change over time.

13 The necessary data to determine water supply storage availability is received daily, with
14 computations performed weekly during normal conditions, and daily under extreme drought
15 conditions. This accounting is especially critical during drought, when available water supply
16 storage is reduced and conservation measures or alternative sources may be necessary. The
17 formula used to calculate water supply storage is shown below:

18 Ending Storage = Beginning Storage + Inflow Share – Loss Share – User's Usage.
19 (with constraint that "Ending Storage" cannot be larger than User's total storage)

20 The conservation pool is drawn down as water usage exceeds inflow. The entire pool is
21 drawn down and the individual accounts are also drawn down at different rates based on their
22 usage. Users will be notified on a weekly basis of the available storage remaining, once their
23 storage account balance drops below 30 percent.

24 **7-10. Hydroelectric Power.** The ACT Basin is in the southern sub-region of the Southeastern
25 Electrical Reliability Corporation (SERC, formerly the Southeastern Electrical Reliability Council)
26 and the larger North American Electrical Reliability Council. The southern sub-region of the
27 SERC consists of five smaller control areas that are each individually managed by Alabama
28 Electric Cooperative, Oglethorpe Power Corporation, South Mississippi Electrical Power
29 Association, Walton Electric Membership Corporation, and the Southern Company. Southern
30 Company's APC Division is the primary private operator in the ACT Basin. Through the
31 Department of Energy's Southeast Power Administration (SEPA), the federal power plants
32 provide power to nearly 500 power preference customers throughout the southeastern United
33 States. Hydroelectric power generation is achieved by passing flow releases to the maximum
34 extent possible through the turbines at each project, even when making releases to support
35 other project purposes.

36 The Corps operates four hydropower peaking plants in the ACT Basin. The Jones Bluff
37 Power Project (Robert F. Henry Lock and Dam) and Millers Ferry Power Project (Millers Ferry
38 Lock and Dam) on the Alabama River work together with a combined generating capacity of 172
39 MW (declared value) in supporting peak hydropower demand and other project purposes. The
40 Allatoona Powerhouse at Allatoona Dam has an installed generating capacity of 82.2 MW
41 (declared value). Carters Dam is operated as a peaking plant and pump storage plant. This
42 plant consists of two dams and reservoirs, Carters Dam and Lake and Carters Reregulation
43 Dam. During peak loading hours, water is released from Carters Lake to the reregulation pool
44 generating energy. When demand is low and energy is relatively cheap, energy is purchased to
45 pump water back into the Carters Lake from the reregulation pool. This plant has a total
46 generating capacity of 600 MW (declared value). Each project's water control plan for
47 hydropower is described in the individual project water control manual appendices.

1 Eleven non-Corps projects, located on the Tallapoosa and Coosa Rivers, are owned and
2 operated by APC. The APC power plants have a combined installed generating capacity of
3 approximately 1410 MW. APC regulates its hydropower projects on the Coosa and Tallapoosa
4 Rivers in accordance with those projects' respective licenses from FERC. The Corps receives a
5 data summary report and forecast hydro release data electronically each morning to aid in the
6 water control regulation and hydropower scheduling of the downstream Corps power projects on
7 the Alabama River. This information is also updated during the day if conditions warrant.

8 Because Robert F. Henry and Millers Ferry do not have the ability to store appreciable
9 amounts of inflow, these projects are operated as run-of-river with pondage power plants.
10 Hydroelectric power operation occurs as the projects receive increased inflows as a result of
11 hydropower releases from upstream projects. Under normal and dryer conditions, hydropower
12 generation at these projects is not continuous. While operating as a run-of-river facility,
13 generation may occur several hours a day, seven days per week, followed by hours of non-
14 generation. During high flow events, these projects will operate around the clock with 24-hour
15 power generation. As the project head decreases, the generation capacity of the units will
16 decrease until it becomes inefficient to operate the hydropower units. At that time, the units will
17 be shutdown, and all releases will be made through the spillway.

18 Peaking plants provide electricity during the peak demand periods of each day and week.
19 Hydroelectric power peaking involves increasing the discharge for a few hours each day to near
20 the full capacity of one or more of the turbines. Typically, the Allatoona and Carters power
21 projects provide generation each day for five days a week at plant capacity throughout the year
22 to support the hydropower demand, as long as their respective lake levels are in Zone 1 and
23 drought operations have not been triggered. For example, demand for peak hydroelectric
24 power at Allatoona Dam typically occurs on weekdays from 5:00 a.m. to 9:00 a.m. and from
25 3:00 p.m. to 10 p.m. between 1 October and 1 March, and on weekdays from 1:00 p.m. to 7:00
26 p.m. between 1 April and 30 September. This typical amount of generation represents releases
27 that normally meet water demands within the system and provide the capacity specified in
28 marketing arrangements. During dry periods, when lake levels drop, hydroelectric power
29 generation will be reduced according to the guidelines established for each action zone. Peak
30 generation could be eliminated or limited to conjunctive releases during severe drought
31 conditions.

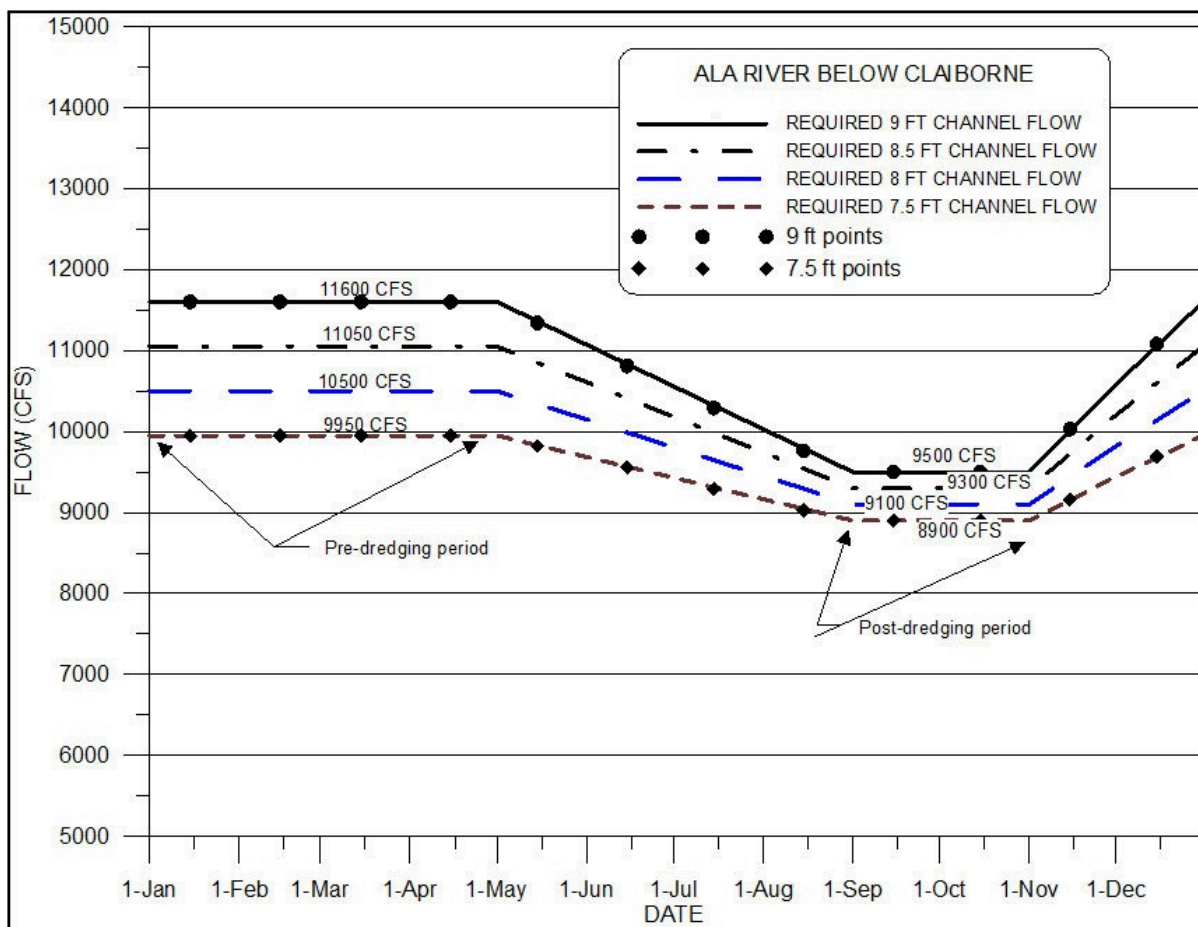
32 In addition to hydroelectric power generation being governed by action zone, there are also
33 physical limitations that factor into the power generation decisions. Scheduled and unscheduled
34 unit outages occur throughout the year affecting the ability to release flow through some or all
35 the turbines.

36 **7-11. Navigation.** Navigation is an important use of water resources in the ACT Basin. The
37 Alabama River, from Montgomery downstream to the Mobile area, provides an important
38 navigation route for commercial barge traffic, serving as a valuable regional economic resource.
39 A minimum flow is required to ensure usable water depths to support navigation. Congress has
40 authorized continuous navigation on the river, when sufficient water is available. The three
41 Corps locks and dams on the Alabama River and a combination of dredging, river training
42 works, and flow augmentation together support navigation depths on the river. The lack of
43 regular dredging and routine maintenance has led to inadequate depths at times in the Alabama
44 River navigation channel.

45 When supported by maintenance dredging, ACT Basin reservoir storage, and hydrologic
46 conditions, adequate flows will provide a reliable navigation channel. In so doing, the goal of
47 the water control plan is to ensure a predictable minimum navigable channel in the Alabama

1 River for a continuous period that is sufficient for navigation use. Achieving this goal is
 2 dependent on receiving adequate funding for dredging activities. Figure 7-4 shows the effect of
 3 dredging on flow requirements for different navigation channel depths using 2004 – 2010 survey
 4 data. As shown on Figure 7-4, pre-dredging conditions exist between November and April;
 5 dredging occurs between May and August; and post-dredging conditions exist from September
 6 through October, until November rainfall causes shoaling to occur somewhere along the
 7 navigation channel.

8 A 9-foot-deep by 200-foot-wide navigation channel is authorized on the Alabama River to
 9 Montgomery, Alabama. When a 9.0-foot channel cannot be met, a shallower 7.5-foot channel
 10 would still allow for light loaded barges moving through the navigation system. A minimum
 11 depth of 7.5 feet can provide a limited amount of navigation. Under low flow conditions, even
 12 the 7.5-foot depth has not been available at all times.



13
 14 **Figure 7-4 Flow-Depth Pattern (Navigation Template) Using 2004 – 2010 Survey Data**

15 Allatoona Dam and Carters Dam, while originally authorized to support downstream
 16 navigation, are not regulated for navigation purposes because they are distant from the
 17 navigation channel, and any releases for that purpose would be captured and reregulated by
 18 APC reservoirs downstream. Downstream navigation in the Alabama River benefits indirectly
 19 from the operation of the Allatoona and Carters Projects for the other authorized purposes.

1 Navigation is an authorized purpose of the federal ACT System, and navigational flows were
 2 taken into account in updating the manual, including updating Allatoona and Carters operations.
 3 Due to the intervening APC projects, there are no specific reservoir regulation requirements to
 4 support navigation at Allatoona and Carters Dam. However, the seasonal variation in reservoir
 5 storage does redistribute downstream flows and other operations at Allatoona and Carters
 6 provide a benefit to downstream navigation.

7 Flow releases from upstream APC projects have a direct influence on flows needed to
 8 support navigation depths on the lower Alabama River. Flows for navigation are most needed
 9 in the unregulated part of the lower Alabama River below Claiborne Lock and Dam. When flows
 10 are available, Robert F. Henry, Millers Ferry, and Claiborne are regulated to maintain stable
 11 pool levels, coupled with the necessary channel maintenance dredging, to support sustained
 12 use of the authorized navigation channel and to provide the full navigation depth of 9 feet.
 13 When river conditions or funding available for dredging of the river indicates that project
 14 conditions (9-foot channel) will probably not be attainable in the low water season, the three
 15 Alabama River projects are operated to provide flows for a reduced project channel depth as
 16 determined by surveys of the river. APC operates its reservoirs on the Coosa and Tallapoosa
 17 Rivers (specifically flows from their Jordan, Bouldin, and Thurlow (JBT) projects) to provide a
 18 minimum navigation flow target in the Alabama River at Montgomery, Alabama. The monthly
 19 minimum navigation flow targets are shown in Table 7-1.

20 **Table 7-1 Monthly Navigation Flow Target in CFS**

Month	9.0-ft target below Claiborne Lake (from Navigation Template) (cfs)	9.0-ft Jordan, Bouldin, Thurlow goal (cfs)	7.5-ft target below Claiborne Lake (from Navigation Template) (cfs)	7.5-ft Jordan, Bouldin, Thurlow goal (cfs)
Jan	11,600	9,280	9,950	7,960
Feb	11,600	9,280	9,950	7,960
Mar	11,600	9,280	9,950	7,960
Apr	11,600	9,280	9,950	7,960
May	11,340	9,072	9,820	7,856
Jun	10,810	8,648	9,560	7,648
Jul	10,290	8,232	9,290	7,432
Aug	9,760	7,808	9,030	7,224
Sep	9,500	7,600	8,900	7,120
Oct	9,500	7,600	8,900	7,120
Nov	10,030	8,024	9,160	7,328
Dec	11,080	8,864	9,690	7,752

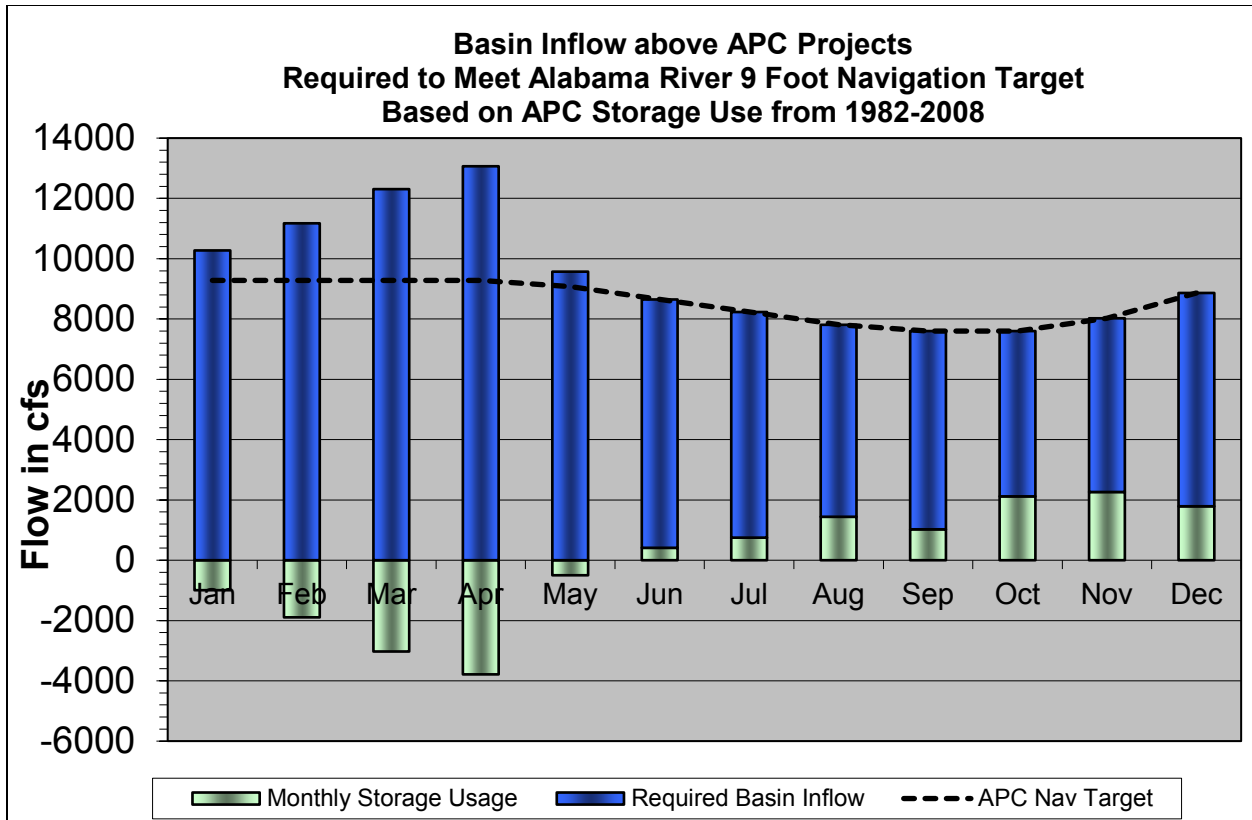
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1 Additional intervening flow or short-term drawdown discharge from the Robert F. Henry and
 2 Millers Ferry projects must be used to provide a usable depth for navigation and/or meet the
 3 7Q10 flow of 6,600 cfs below Claiborne Dam. However, the limited storage afforded in both the
 4 Robert F. Henry and Millers Ferry reservoirs (R.E. "Bob" Woodruff Lake and William "Bill"
 5 Dannelly Lake, respectively) can only help meet the 6,600 cfs level at Claiborne Lake for a short
 6 period. As local inflows diminish or the storage is exhausted, a lesser amount would be
 7 released depending on the amount of local inflows. Table 7-2 and Figure 7-5 show the required
 8 basin inflow for a 9.0-foot channel; Table 7-3 and Figure 7-6 show the required basin inflow for a
 9 7.5-foot channel.

10 **Table 7-2 Basin Inflow above APC Projects Required to meet a 9.0-Foot Navigation**
 11 **Channel**

Month	APC navigation Target (cfs)	Monthly historic storage usage (cfs)	Required basin inflow (cfs)
Jan	9,280	-994	10,274
Feb	9,280	-1,894	11,174
Mar	9,280	-3,028	12,308
Apr	9,280	-3,786	13,066
May	9,072	-499	9,571
Jun	8,648	412	8,236
Jul	8,232	749	7,483
Aug	7,808	1,441	6,367
Sep	7,600	1,025	6,575
Oct	7,600	2,118	5,482
Nov	8,024	2,263	5,761
Dec	8,864	1,789	7,075

12



1
2 **Figure 7-5 Flow Requirements from Rainfall (or Natural Sources) and Reservoir Storage**
3 **To Achieve the JBT Goal for Navigation Flows for a 9-Foot Channel**

4 **Table 7-3 Basin Inflow above APC Projects Required to meet a 7.5-Foot Navigation**
5 **Channel**

Month	APC navigation Target (cfs)	Monthly historic storage usage (cfs)	Required basin inflow (cfs)
Jan	7,960	-994	8,954
Feb	7,960	-1,894	9,854
Mar	7,960	-3,028	10,988
Apr	7,960	-3,786	11,746
May	7,856	-499	8,355
Jun	7,648	412	7,236
Jul	7,432	749	6,683
Aug	7,224	1,441	5,783
Sep	7,120	1,025	6,095
Oct	7,120	2,118	5,002
Nov	7,328	2,263	5,065
Dec	7,752	1,789	5,963

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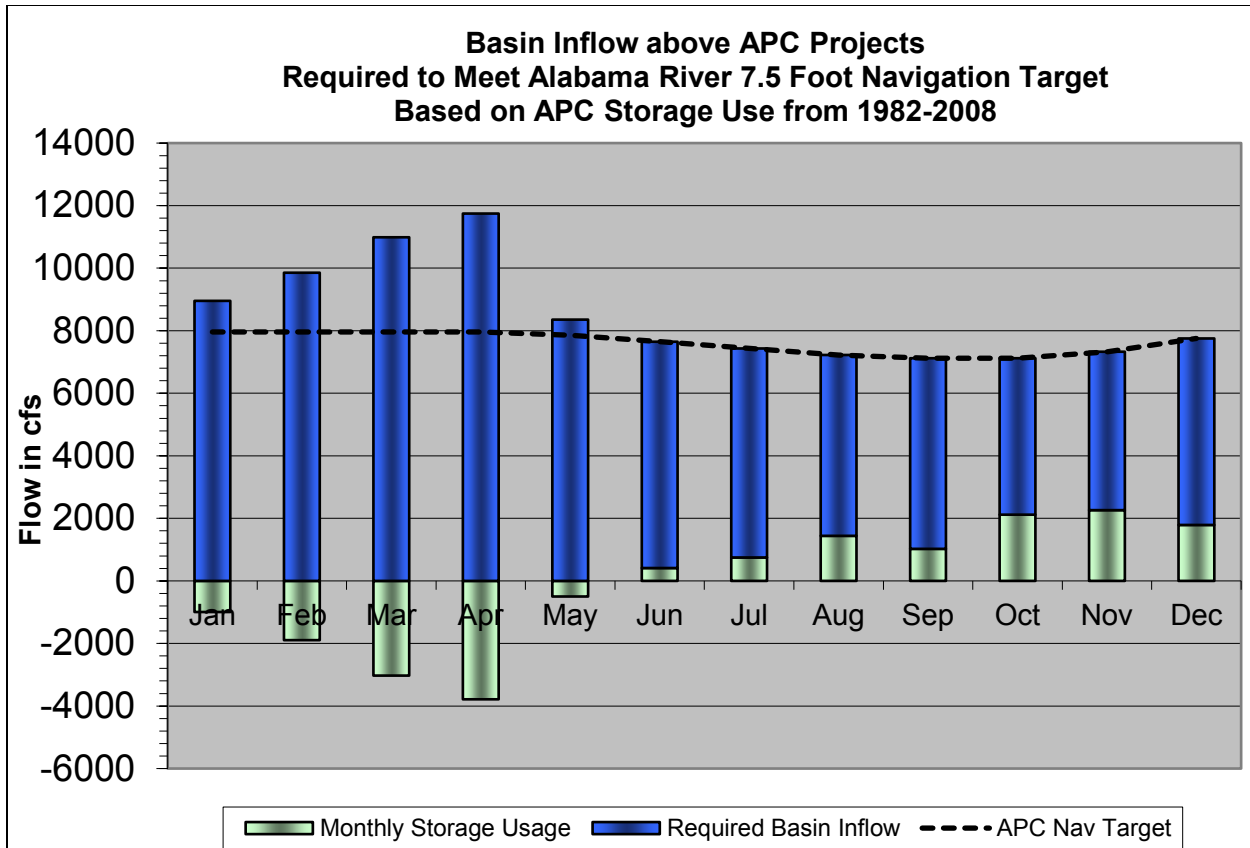


Figure 7-6 Flow Requirements from Rainfall (or Natural Sources) and Reservoir Storage to Achieve the JBT Goal for Navigation Flows for a 7.5-Foot Channel

During low-flow periods, it is not always possible to provide the authorized 9-foot deep by 200-foot-wide channel dimensions. In recent years, funding for dredging has been reduced resulting in higher flows being required to provide the design navigation depth. In addition, recent droughts in 2000 and 2007 had a severe impact on the availability of navigation depths in the Alabama River.

Historically, navigation has been supported by releases from storage in the ACT Basin. Therefore, another critical component in the water control plan for navigation involves using an amount of storage from APC storage projects similar to that which has historically been used, but in a more efficient manner. The plan does not include flow requirements from Allatoona and Carters Lakes because, as explained earlier, they are not regulated specifically for navigation.

Flow in the Alabama River is largely controlled by the APC impoundments on the Coosa and Tallapoosa Rivers above Robert F. Henry Dam. Pursuant to articles in the Federal Energy Regulatory Commission licenses for these impoundments, a minimum discharge must be released to support navigation on the Alabama River. Although this agreement is for navigation, the flow also provides water quality and environmental benefits.

Prior to 1941, Alabama Power was required by its FERC license to maintain a minimum flow of 6,000 cfs at Montgomery, Alabama, for the purpose of supporting navigation. In 1941, due to wartime priorities, the minimum flow was modified to 3,000 cfs. Under the current operations, APC's Jordan, Bouldin, and Thurlow, Projects provide a minimum 7-day average flow of 4,640 cfs (32,480 day-second-feet (dsf)/7 day). The 4,640 cfs was originally derived in 1972 by

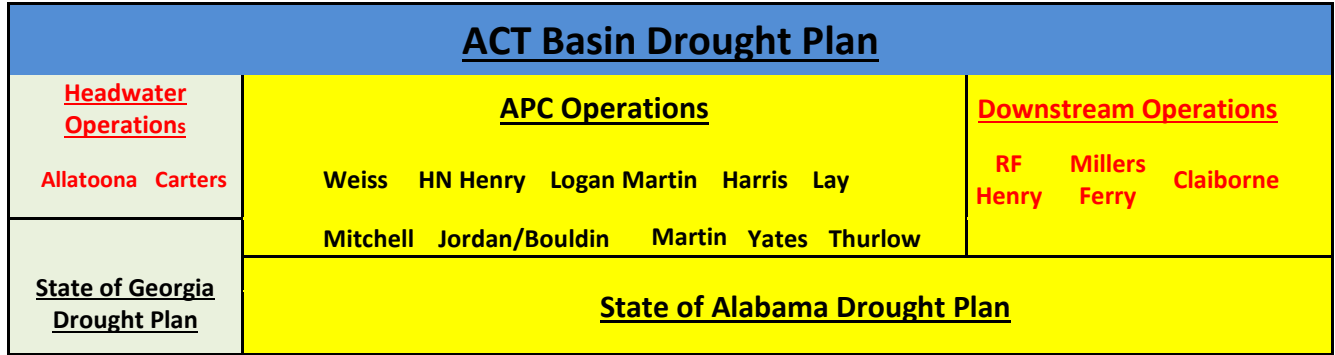
1 prorating the 7Q10 flow at the USGS Montgomery gage of 5,200 cfs using a drainage area ratio.
2 The ratio was derived by dividing the portion of the basin controlled by APC Projects (13,465
3 square miles) by the drainage area at the Montgomery gage (15,100 square miles). The 7-day
4 flow of 4,640 cfs was agreed upon by USACE and APC to be an adequate volume of flow from
5 the APC Projects (Jordan, Bouldin, and Thurlow) to meet the 7Q10 flow of 6,600 cfs at
6 Claiborne Lock and Dam when combined with the intervening local inflows. Thus, 4,640 cfs
7 became the minimum weekly releases from the APC Jordan, Bouldin, and Thurlow Projects.
8 The 7-day minimum total is computed by adding the discharges from these three projects. In
9 1980, the agreement was modified to require a minimum volume of at least 8,000 dsf for any
10 three-day period within the present 7-day 32,480 dsf requirement. The flow requirement
11 changed for two major reasons. First, the construction of the Robert F. Henry Project caused
12 backwater at the Montgomery gage, making it difficult to monitor the flow. Second, the critical
13 area for navigation changed from Montgomery, Alabama to the section of the Alabama River
14 below Claiborne Lock and Dam.

15 The ACT Basin navigation regulation plan is based on storage and flow/stage/channel depth
16 analyses using basin inflows and average storage usage by APC (e.g., navigation operations
17 would not be predicated on use of additional storage) during normal hydrologic conditions.
18 Under that concept, the Corps and APC make releases that support navigation when basin
19 inflows meet or exceed seasonal targets for either the 9.0-foot or 7.5-foot channel templates.
20 Triggers are also identified (e.g., when basin inflow are less than required natural flows) to
21 change operational goals between the 9.0-foot and 7.5-foot channels. Similarly, basin inflow
22 triggers are identified when releases for navigation are suspended and only 4,640 cfs releases
23 would occur. During drought operations, releases to support navigation are suspended until
24 system recovery occurs as defined in the ACT Basin Drought Contingency Plan (Exhibit C).

25 In the event that the Mobile District Water Management Section (EN-HW) determines
26 upcoming reductions in water releases may impact the available navigation channel depth, they
27 shall contact the Black Warrior/Tombigbee - Alabama/Coosa Project Office (OP-BA), and the
28 Mobile District Navigation Section (OP-TN), to coordinate the impact. EN-HW shall provide the
29 Claiborne tailwater gage forecast to OP-BA and OP-TN. Using this forecast and the latest
30 available project channel surveys, OP-BA and OP-TN will evaluate the potential impact to
31 available navigation depths. Should this evaluation determine that the available channel depth
32 is adversely impacted, OP-BA and OP-TN will work together, providing EN-HW with their
33 determination of the controlling depth. Thereafter, OP-BA and OP-TN will coordinate the
34 issuance of a navigation bulletin. The notices will be issued as expeditiously as possible to give
35 barge owners, and other waterway users, sufficient time to make arrangements to light load or
36 remove their vessels before action is taken at upstream projects to reduce flows. The bulletin
37 will be posted to the Mobile District Navigation website at
38 <http://navigation.sam.usace.army.mil/docs/index.asp?type=nn>

39 Although special releases will not be standard practice, they could occur for a short duration
40 to assist maintenance dredging and commercial navigation for special shipments if basin
41 hydrologic conditions are adequate. The Corps will evaluate such requests on a case by case
42 basis, subject to applicable laws and regulations and the basin conditions.

43 **7-12. Drought Contingency Plans.** In accordance with ER 1110-2-1941, Drought
44 Contingency Plans, dated February 02, 2018, an ACT Basin Drought Contingency Plan (DCP)
45 has been developed to implement water control regulation drought management actions. The
46 following information provides a summary of the DCP water control actions for the ACT Basin
47 projects. Figure 7-7 provides a general schematic of the ACT Basin Drought Plan.



1 **Figure 7-7 Schematic of the ACT Basin Drought Plan**

2 The ACT Basin Drought Plan defines monthly minimum flow requirements for the Coosa,
 3 Tallapoosa, and Alabama Rivers as a function of a Drought Intensity Level (DIL) and time of
 4 year. Such flow requirements are daily averages. The key features of the drought plan are
 5 described in detail in Exhibit C - Drought Contingency Plan. The ACT Basin Drought Plan is
 6 activated when one or more of the following drought triggers occur: (1) basin inflow trigger; (2)
 7 composite conservation storage trigger in APC reservoirs; and (3) state line flow trigger.
 8 Drought management actions would become increasingly more austere when two triggers occur
 9 (Drought Level 2) or all three occur (Drought Level 3). The combined occurrences of the
 10 drought triggers determine the DIL. Table 7-4 lists the three drought operation intensity levels
 11 applicable to APC projects. Table 7-5 schematically depicts the ACT Basin Drought Plan
 12 matrix.

13 Drought management measures for ACT Basin-wide drought regulation consists of three
 14 major components:

- 15 • Headwater regulation at Allatoona Lake and Carters Lake in Georgia
- 16 • Regulation at APC projects on the Coosa and Tallapoosa Rivers
- 17 • Regulation at Corps projects downstream of Montgomery on the Alabama River

18 The headwater regulation component includes water control actions in accordance with
 19 established action zones, minimum releases, and hydropower generation releases. Regulation
 20 of APC projects will be in accordance with Table 7-5 in which the drought response will be
 21 triggered by one or more of three indicators - state line flows, basin inflow, or composite
 22 conservation storage.

23 **Table 7-4 ACT Basin Drought Intensity Levels**

Drought Intensity Level (DIL)	Drought Level	No. of Triggers Occurring
DIL 1	Moderate Drought	1
DIL 2	Severe Drought	2
DIL 3	Exceptional Drought	3

24

Table 7-5 ACT Basin Drought Management Matrix

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Drought Level Response^a	Normal Operations											
	DIL 1: Low Basin Inflows or Low Composite or Low State Line Flow											
	DIL 2: DIL 1 criteria + (Low Basin Inflows or Low Composite or Low State Line Flow)											
	DIL 3: Low Basin Inflows + Low Composite + Low State Line Flow											
Coosa River Flow^b	Normal Operation: 2,000 cfs		4,000 (8,000)		4,000 – 2,000		Normal Operation: 2,000 cfs					
	Jordan 2,000 +/-cfs		4,000 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 2,000 +/-cfs			
	Jordan 1,600 to 2,000 +/-cfs		2,500 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs			
	Jordan 1,600 +/-cfs		Jordan 1,600 to 2,000 +/-cfs			Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs		Jordan 1,600 +/-cfs		
Tallapoosa River Flow^c	Normal Operations: 1200 cfs											
	Greater of: 1/2 Yates Inflow or 2 x Heflin Gage(Thurlow releases > 350 cfs)			1/2 Yates Inflow			1/2 Yates Inflow			1/2 Yates Inflow		
	Thurlow 350 cfs			1/2 Yates Inflow			Thurlow 350 cfs			Thurlow 350 cfs		
	Maintain 400 cfs at Montgomery WTP (Thurlow release 350 cfs)			Thurlow 350 cfs			Maintain 400 cfs at Montgomery WTP (Thurlow release 350 cfs)					
Alabama River Flow^d	Normal Operation: Navigation or 4,640 cfs flow											
	4,200 cfs (10% Cut) - Montgomery			4,640 cfs - Montgomery			Reduce: Full – 4,200 cfs					
	3,700 cfs (20% Cut) - Montgomery			4,200 cfs (10% Cut) - Montgomery			Reduce: 4,200 cfs-> 3,700 cfs Montgomery (1 week ramp)					
	2,000 cfs Montgomery			3,700 cfs Montgomery		4,200 cfs (10% Cut) - Montgomery		Reduce: 4,200 cfs -> 2,000 cfs Montgomery (1 month ramp)				
Guide Curve Elevation	Normal Operations: Elevations follow Guide Curves as prescribed in License (Measured in Feet)											
	Corps Variances: As Needed; FERC Variance for Lake Martin											
	Corps Variances: As Needed; FERC Variance for Lake Martin											

- a. Note these are base flows that will be exceeded when possible.
- b. Jordan flows are based on a continuous +/- 5% of target flow.
- c. Thurlow flows are based on continuous +/- 5% of target flow: flows are reset on noon each Tuesday based on the prior day's daily average at Heflin or Yates.
- d. Alabama River flows are 7-Day Average Flow.

1 **7-13. Flood Emergency Action Plans.** The Corps is responsible for developing Flood
2 Emergency Action Plans for the ACT System. The plans are included in the Operations and
3 Maintenance Manuals for each system project. Example data available include emergency
4 contact information and flood inundation information.

5 **7-14. Other.** Other considerations than just serving the authorized project purposes must be
6 served from the basin as needed. For example, adjustments are made to system regulation at
7 times for downstream construction, to aid in rescue or recovery from drowning accidents; for
8 environmental studies; or for cultural resource investigation.

9 **7-15. Deviation from Normal Regulation.** Water management inherently involves adapting
10 to unforeseen conditions. The development of water control criteria for the management of
11 water resource systems is carried out throughout all phases of a water control project. The
12 water control criteria are based on sound engineering practice utilizing the latest approved
13 models and techniques for all foreseeable conditions. There may be further refinements or
14 enhancements of the water control procedures, in order to account for changed conditions
15 resulting from unforeseen conditions, new requirements, additional data, or changed social or
16 economic goals. However, it is necessary to define the water control plan in precise terms at a
17 particular time in order to assure carrying out the intended functional commitments in
18 accordance with the authorizing documents (EM 1110-2-3600 Management of Water Control
19 Systems). Adverse impacts of the water control plan may occur due to unforeseen conditions.
20 When this occurs, actions will be taken within applicable authority, policies, and coordination to
21 address these conditions when they occur through the implementation of temporary deviations
22 to the water control plan, such as interim operation plans. Such deviations may require
23 additional environmental compliance prior to implementation.

24 The Corps is occasionally requested to deviate from the water control plan. Prior approval for a
25 deviation is required from the Division Commander except as noted in subparagraph a.
26 Deviation requests usually fall into the following categories:

27 a. Emergencies. Examples of some emergencies that can be expected at a project are
28 drowning and other accidents, failure of the operation facilities, failure of another ACT project,
29 chemical spills, treatment plant failures, and other temporary pollution problems. Water control
30 actions necessary to abate the problem are taken immediately unless such action would
31 reasonably be expected to create equal or worse conditions. The Mobile District will notify the
32 Division office as soon as practicable.

33 b. Declared System Emergency. A Declared System Emergency can occur when there is a
34 sudden loss of power within the electrical grid and there is an immediate need of additional
35 power generation capability to meet the load on the system. In the Mobile District, a system
36 emergency can be declared by the Southern Company or the Southeastern Power
37 Administration's Operation Center. Once a system emergency has been declared, the
38 requester will contact the project operator and request generation support. The project operator
39 will then lend immediate assistance within the projects operating capabilities. Once support has
40 been given, the project operator should inform the Mobile District Office immediately. The
41 responsibilities and procedures for a Declared System Emergency are discussed in more detail
42 in Division Regulation Number 1130-13-1, Hydropower Operations and Maintenance Policies. It
43 is the responsibility of the District Hydropower Section and the Water Management Section to
44 notify South Atlantic Division Operations Branch of the declared emergency. The Division
45 Operations Branch should then coordinate with SEPA, District Water Management, and the
46 District Hydropower section on any further actions needed to meet the needs of the declared
47 emergency.

1 c. Unplanned Deviations. Unplanned instances can create a temporary need for deviations
2 from the normal regulation plan. Unplanned deviations may be classified as either major or
3 minor but do not fall into the category of emergency deviations. Construction accounts for many
4 of the minor deviations and typical examples include utility stream crossings, bridge work, and
5 major construction contracts. Minor deviations can also be necessary to carry out maintenance
6 and inspection of facilities. The possibility of the need for a major deviation mostly occurs
7 during extreme flood events. Requests for changes in release rates generally involve periods
8 ranging from a few hours to a few days, with each request being analyzed on its own merits. In
9 evaluating the proposed deviation, consideration must be given to impacts on project and
10 system purposes, upstream watershed conditions, potential flood threat, project condition, and
11 alternative measures that can be taken. Approval for unplanned deviations, either major or
12 minor, will be obtained from the Division Office by telephone or electronic mail prior to
13 implementation.

14 d. Planned Deviations. Each condition should be analyzed on its merits. Sufficient data on
15 flood potential, lake and watershed conditions, possible alternative measures, benefits to be
16 expected, and probable effects on other authorized and useful purposes, together with the
17 district recommendation, will be presented by letter or electronic mail to the Division office for
18 review and approval.

19 **7-16. Rate of Release Change.** Gradual changes are important when releases are being
20 decreased and downstream conditions are very wet, resulting in saturated riverbank conditions.
21 The Corps acknowledges that a significant reduction in project releases over a short period can
22 result in some bank sloughing, and release changes are scheduled accordingly when a slower
23 rate of change does not significantly affect downstream flood risk. Overall, the effect of project
24 regulation on streambank erosion has been reduced by the regulation of the project because
25 higher peak-runoff flows into the project are captured and metered out more slowly.

26

8 - EFFECT OF WATER CONTROL PLAN

8-01. General. ACT Basin multi-purpose reservoir and navigation projects have produced major effects on the basin’s water and land resources and have provided significant local, regional, and national benefits. The following generally describe the effects and benefits produced by the federal water control regulation conducted in the ACT Basin.

The impacts of the ACT Master Water Control Manual and its Appendices have been fully evaluated in a Feasibility Report and Integrated Supplemental Environmental Impact Statement (FR/SEIS) that was published on March 2021. A Record of Decision (ROD) for the action was signed on March 2021. During the preparation of the FR/SEIS, a review of all direct, secondary and cumulative impacts was made. As detailed in the FR/SEIS, the decision to prepare the Water Control Manual and the potential impacts was coordinated with Federal and State agencies, environmental organizations, Indian tribes, and other stakeholder groups and individuals having an interest in the basin. The ROD and FR/SEIS are public documents and references to their accessible locations are available upon request.

8-02. Flood Risk Management. One of the major benefits of the water control regulation in the ACT System is flood management for the purpose of flood risk management benefits. During most years, one or more flood events occur in the ACT Basin. While most of the events are of minor significance, on occasion, major storms produce widespread flooding or unusually high river stages.

Carters Lake provides flood risk management benefits to the rich farm lands along the Coosawattee and Oostanaula Rivers and to the areas of Resaca, Georgia, and Rome, Georgia. Peak flood stages are reduced as far downstream as Rome, Georgia, about 72 river miles downstream from the project. Flood risk management regulation at Allatoona Dam and Lake reduces peak stages of the Etowah River below the dam downstream to its confluence with the Oostanaula River at Rome. Releases of stored flood waters would not be made until the Rome stage falls below flood stage, except in extreme floods to protect the integrity of the dams. Except for large floods, such as the March 1990 event, the Allatoona Lake flood storage can usually be evacuated in several weeks. Flood level reductions at Rome are primarily effected by operations at Allatoona Dam. Carters Lake usually provides for incidental flood stage reductions at Rome. Allatoona Lake controls about 28 percent of the total combined drainage area of the Etowah and Oostanaula Rivers at Rome (4,010 square miles), and Carters Lake controls about nine percent of that area. The evacuation of flood storage from Allatoona Lake and Carters Lake is coordinated so that the combined discharges will not cause or aggravate flooding at Rome. As a general rule, the flood inflows into Allatoona Lake will be stored longer than the Carters Lake flood inflows because Allatoona Lake has a larger flood storage capacity and a shorter routing time to Rome. Flood regulation at the Allatoona and Carters Projects also assists in the flood risk management regulation at Weiss Lake on the Coosa River by reducing the inflows into that project during flood events. The extent to which the Allatoona and Carters Projects can manage flood risk from a storm depends on the initial conditions, the rainfall distribution and movement, storm centering, and flood characteristics. General area storms tend to be better managed because the local runoff below Allatoona Dam will have flowed through Weiss Lake before the flood evacuation releases are required at Allatoona Dam.

a. Spillway Design Flood.

b. Inflow Design Flood.

1 **8-04. Water Quality.** Water control regulation of the federally owned ACT projects is not
2 performed to meet specific water quality standards. However, the objective of water quality
3 sustainability of the ACT River Basin mainstem streams is a goal through specific continuous
4 minimum releases and other incidental releases that provide benefits to water quality in the
5 basin. Water releases made during hydropower generation from Allatoona Dam provide
6 Etowah River flows beneficial for downstream water uses. Allatoona Dam and Carters
7 Reregulation Dam provide benefits to water quality by providing continuous minimum flow
8 releases. At Allatoona Dam, the small turbine-generator is run continuously to provide a 240 cfs
9 minimum discharge from the dam. At Carters Reregulation Dam, spillway releases provide a
10 continuous minimum release of 240 cfs for downstream water quality benefits. Seasonal
11 varying minimum environmental flow releases provide additional water quality benefits.
12 Although there are no minimum flow provisions downstream of Robert F. Henry and Millers
13 Ferry Dams on the Alabama River, flows from these projects are used downstream to help
14 provide the 7Q10 flow of 6,600 cfs below Claiborne Dam. Several industries on the Alabama
15 River have designed effluent discharges on the basis of these flows along the Alabama River.

16 **8-05. Fish and Wildlife.** Minimum flow requirements of 240 cfs below the Allatoona Lake and
17 Carters Lake projects for water quality purposes also support fish and wildlife downstream of the
18 projects, particularly during periods of extremely dry weather. In addition, the seasonal varying
19 environmental minimum flow targets below Carters Reregulation Dam provide benefits to
20 downstream fish and wildlife and their habitat. APC's minimum flow targets at Montgomery,
21 Alabama (at the headwaters of the R.E. "Bob" Woodruff Lake), while principally intended to
22 support downstream navigation, also provides incidental benefits of sustained flows for water
23 quality needs, fish and wildlife, and environmental flow benefits for threatened and endangered
24 species and their critical habitat.

25 a. Fish Spawning. The water control plan for Allatoona improves the ability to maintain
26 steady reservoir pool levels during the spring fish spawning period. When climatic conditions
27 preclude a favorable operation for fish spawning, the Corps consults with the state fishery
28 agencies and the USFWS on balancing needs in the system and minimizing the effects of
29 fluctuating lake levels. Water control regulation for fish spawning helps to increase the
30 population of fish in the lake.

31 b. Fish Passage. When Alabama River and project conditions allow, the Corps operates
32 the locks on the Alabama River from February through June to facilitate downstream to
33 upstream passage of migratory fish species. While there can be slight differences in the locking
34 technique each year, generally two fish locking cycles are performed each day between 8 a.m.
35 and 4 p.m.; one in the morning and one in the afternoon. The fish passage operations provide
36 the benefit of allowing the fish to migrate upstream for spawning.

37 **8-06. Water Conservation/Water Supply.** The water control regulation of the ACT projects
38 provides both direct and incidental benefits for M&I water supply uses along the mainstem rivers
39 and storage has been allocated to M&I water supply at the Allatoona and Carters Projects.
40 Municipalities draw water from the rivers and reservoir pools for their water supplies. Industrial
41 plants, such as powerplants and pulp and paper mills, use water in their production processes.
42 Recreation-related businesses, such as country clubs, use water to irrigate golf courses.
43 Various state and county parks use water for irrigation and water supply. In many ways, such
44 water uses support local jobs and contribute to the economy. M&I water supply withdrawals in
45 the ACT Basin outside the federal projects are limited by applicable state-issued water
46 withdrawal permits and to the available flows of water in the rivers that are largely incidental to
47 the Corps and APC water control regulation.

1 **8-07. Hydroelectric Power.** Hydropower generation by the ACT Basin hydropower plants
 2 provide direct benefits to a large segment of the basin’s population in the form of relatively low-
 3 cost power and the annual return of revenues to the Treasury of the United States. Hydropower
 4 plays an important role in meeting the electrical power demands of the region. The projects
 5 provide peaking power generation, i.e., power is generated during the hours that the demand for
 6 electrical power is highest. Table 8-2 displays generation over the past several years at federal
 7 projects in the ACT Basin.

8 **Table 8-2 ACT Federal Project Power Generation (MWh)**

	FY2007	FY2008	FY2009	FY2010	FY2011	FY2012	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018
Alabama River Power Projects	464,458	444,314	645,867	660,838	506,146	537,261	812,161	655,776	688,775	437,236	692,698	611,384
Allatoona Dam	71,453	50,541	100,222	174,927	66,324	67,903	189,901	68,531	0	0	11,138	138,456
Carters Dam	484,652	535,959	577,565	610,566	544,692	490,110	463,761	479,980	497,758	492,970	415,831	439,700

9

10 The ACT Basin hydropower projects, along with 22 other hydropower dams in the
 11 southeastern United States, compose the SEPA service area. Hydroelectric power generated
 12 at the Corps dams in the ACT Basin is sold by SEPA to a number of cooperatives and municipal
 13 power providers, referred to as preference customers. Hydroelectric power is one of the
 14 cheaper forms of electrical energy, and it can be generated and supplied quickly as needed in
 15 response to changing demand.

16 The projects with hydropower capability provide three principal power generation benefits:

17 1) Hydropower helps to ensure the reliability of the electrical power system in the SEPA
 18 service area by providing dependable capacity to meet annual peak power demands. For most
 19 plants, that condition occurs when the reservoir is at its maximum elevation. Dependable
 20 capacity at hydropower plants reduces the need for additional coal, gas, oil, or nuclear
 21 generating capacity.

22 2) The projects provide a substantial amount of energy at a small cost relative to
 23 thermal electric generating stations, reducing the overall cost of electricity. Hydropower facilities
 24 reduce the burning of fossil fuels, thereby reducing air pollution.

25 3) Hydropower has several valuable operating characteristics that improve the reliability
 26 and efficiency of the electric power supply system, including efficient peaking, a rapid rate of
 27 unit unloading, and rapid power availability for emergencies on the power grid.

28 **8-08. Navigation.** The Alabama River from Montgomery, Alabama, downstream to the
 29 Mobile, Alabama, area provides a navigation route for commercial barge traffic, cruising
 30 yachters, recreational power boaters and paddlers serving as a valuable regional economic
 31 resource. A minimum flow is required to ensure usable water depths to support navigation.
 32 Congress has authorized continuous navigation on the river, when sufficient water is available.
 33 There are three locks and dams on the Alabama River, and a combination of dredging, river
 34 training works, and flow augmentation from upstream storage projects, which together support
 35 navigation depths on the river.

36 The Alabama River is a terminus on the inland waterway system. It is accessed by the
 37 Black Warrior Tombigbee Waterway and Mobile Harbor and the Gulf Intracoastal Waterway
 38 (GIWW). Its major value as a water transportation resource is its ability to carry traffic to and
 39 from inland waterway points in Mississippi, Louisiana, and Texas. The bulk of the traffic on the

1 Alabama River is linked to resources originating along the river, which makes barge
 2 transportation essential and convenient for moving these resources. As shown on Table 8-3
 3 and Table 8-4, the use of the ACT System for navigation has fluctuated from a high of 118,050
 4 tons in 2003 to a low of 22 tons in 2012 with total vessel traffic, including recreational vessels,
 5 has ranged from a high of 786 to a low of 199. Strength of the economy and water depth
 6 availability are two factors that impact navigational use of the Alabama River.

7 **Table 8-3 Alabama River System Navigation – Tons per Year**

Alabama River System (Transported Tons by Calendar Year)											
	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
All Commodities	68,645	118,050	72,324	141,749	46,215	31,194	62,664	117,278	3,050	22	30
Crude Materials, Inedible, Except Fuels	54,760	117,250	68,181	141,047	45,900	27,650	62,564	117,278			
Primary Manufactured Goods				22							
Manufactured Equip. & Mach.	13,885	300	4,143	680	315	3,544	100		3,050	22	30
Waste Material											
Unknown or Not Elsewhere Classified		500									

8
 9 **Table 8-4 Alabama River System Navigation – Lockages/Vessels per Year**

Calendar Year	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012
Total Lockages (#)	317	254	399	299	240	259	218	233	155	339	595
Total Vessels (#)	418	334	583	358	342	334	263	265	199	417	786

10

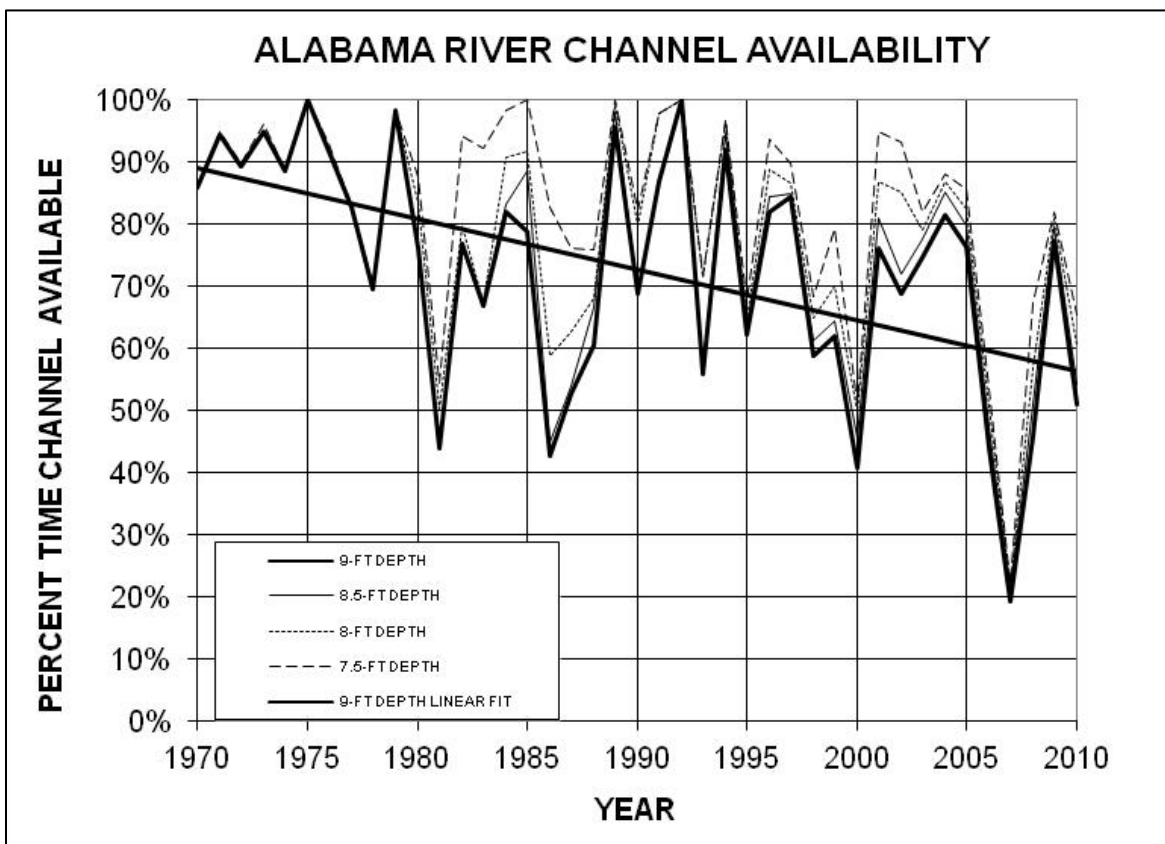
11 Because of river bends and shoaling at the bends, typical tow size is a four-barge tow,
 12 except during very low water conditions when tow sizes can be reduced to two barges. Coast
 13 Guard regulations restrict tow widths to one-half of the 200-foot channel width. Those
 14 restrictions, however, would still allow most GIWW tows to navigate the Alabama River without
 15 breaking up tows.

16 Flows for navigation are most needed in the unregulated part of the lower Alabama River
 17 below Claiborne Lock and Dam. When flows are available, Claiborne Lock and Dam is
 18 operated to provide the full navigation depth of nine feet. When river conditions or funding
 19 available for dredging of the river indicates that project conditions (9-foot channel) will probably
 20 not be attainable in the low water season, the dam is operated to provide flows for a reduced
 21 project channel depth as determined by surveys of the river. In recent years funding for
 22 dredging has been cut resulting in higher flows being required to provide the design navigation
 23 depth. In addition to annual seasonal low flow impacts, droughts have a severe impact on the
 24 availability of navigation depths in the Alabama River.

25 A 9-foot-deep by 200-foot-wide navigation channel is authorized on the Alabama River to
 26 Montgomery, Alabama. A minimum depth of 7.5 feet can provide a limited amount of
 27 navigation. Under low flow conditions, even the 7.5-foot depth has not been available at all

1 times. Over the period from 1976 to 1993, based upon river stage, the 7.5-foot navigation
 2 channel was available 79 percent of the time and the 9-foot navigation channel was available
 3 72 percent of the time. Since 1993, the percentage of time that these depths have been
 4 available has declined further. Full navigation channel availability on the Alabama River is
 5 dependent upon seasonal flow conditions and channel maintenance. The ACT Basin water
 6 control plan will provide a 9-foot channel depth annual availability approximately 90 percent of
 7 the time in January and over 50 percent of the time in September. A 7.5-foot channel, based
 8 upon river stage, is expected approximately 90 percent of the time in January and 56 percent of
 9 the time in September. Because of higher flows in the winter and spring, channel availability is
 10 much higher from December through May.

11 Figure 8-1 depicts the historic annual channel depth availabilities for the Alabama River
 12 below Claiborne Lock and Dam, based upon river stage, computed for 1970 - 2007.



13

14

Figure 8-1 Alabama River Channel Availability below Claiborne, 1970 to 2010

15 Extreme high-flow conditions also limit availability of the project for commercial navigation,
 16 principally related to the ability to use the navigation locks at the three locks and dams on the
 17 Alabama River. Those conditions are temporary and far more short term (usually lasting no
 18 more than a few days) than low-water limitations resulting from extended periods of drought and
 19 low basin inflows. At Robert F. Henry Lock and Dam, use of the navigation lock is discontinued
 20 when the tailwater below the dam reaches elevation 131.0 feet NGVD29. That elevation
 21 equates to a flow of about 156,000 cfs, which occurs on average about once every three years.
 22 At Millers Ferry Lock and Dam, use of the navigation lock is discontinued when the tailwater
 23 below the dam reaches elevation 81.0 feet NGVD29. That tailwater elevation equates to a flow

1 of about 220,000 cfs, which occurs on average about once every 18 years. At Claiborne Lake,
2 use of the navigation lock is temporarily discontinued when the tailwater below the dam reaches
3 elevation 47.0 feet NGVD29. That tailwater elevation equates to a flow of about 130,000 cfs,
4 which occurs on average about once every 1.8 years. Therefore, typically every two to three
5 years the system is “out of operation” for a short period of time due to high water.

6 **8-09. Drought Contingency Plans.** The ACT Basin DCP increases the Corps’ and APC’s
7 water control regulation capability to respond to droughts in a timely manner under current
8 administrative, legislative, or other constraints. Provisions are included for coordinating with
9 appropriate federal, state, and local stakeholders during the occurrence of drought conditions.

10 The importance of DCPs has become increasingly obvious as more demands are placed on
11 the water resources of the basin. During low-flow conditions, the system might not be able to
12 fully support all project purposes. The ACT Basin DCP includes methods for identifying drought
13 conditions; includes measures to be used to respond to and mitigate the effects of drought
14 conditions; and helps minimize the effect of drought on the ACT Basin water resources

15 **8-10. Flood Emergency Action Plans.** The Mobile District is responsible for developing
16 Flood Emergency Action Plans for the ACT system. Individual Flood Emergency Action Plans
17 have been developed for each of the system dams. The plans are presented in the individual
18 project manuals in Appendices A through I. The plans are for use in coordination with the
19 Mobile District Water Management Section during a flood emergency or for guidance if that
20 communication with the District is lost. The plans are intended to serve only as temporary
21 guidance for operating a project in an emergency until Mobile District staff can assess the
22 results of real-time hydrologic model runs and issue more detailed instructions to project
23 personnel. The benefits of Flood Emergency Action Plans are to minimize uncertainties in how
24 to operate a project in a flood emergency, to facilitate quick action to mitigate the adverse
25 impacts of a flood event, and to provide for emergency action exercises to train operating
26 personnel on how to respond in an actual emergency flood situation.

27 **8-11. Frequencies.** Graphs and tables showing inflow probabilities, pool elevation duration
28 and frequencies and key control points can be found in the individual project appendices.

29 a. Peak Inflow Probability.

30 b. Pool Elevation Duration and Frequency.

31 c. Key Control Points.

32 **8-12. Other Studies.**

33 a. Examples of Regulation. In early 2010 the Corps, Mobile District, developed updated
34 critical yields for the Allatoona and Carters Projects in the ACT Basin (Federal Storage
35 Reservoir Critical Yield Analysis, Alabama-Coosa-Tallapoosa (ACT) and Apalachicola-
36 Chattahoochee-Flint (ACF) River Basins, February 2010) in response to the following language
37 in the FY 2010 Energy & Water Development Appropriations Bill, 111th Congress, 1st Session:

38 Alabama-Coosa-Tallapoosa [ACT], Apalachicola-Chattahoochee-Flint [ACF] Rivers,
39 Alabama, Florida, and Georgia - The Secretary of the Army, acting through the Chief of
40 Engineers, is directed to provide an updated calculation of the critical yield of all Federal
41 projects in the ACF River Basin and an updated calculation of the critical yield of all Federal
42 projects in the ACT River Basin within 120 days of enactment of this act.

1 Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam and Claiborne Lock and Dam
 2 are Federal projects in the ACT Basin that were excluded from the critical yield analyses
 3 because they are *run-of-river* impoundments with little or no usable water storage and cannot
 4 significantly contribute to critical yield.

5 Critical yield is defined as the maximum amount of water that can be consistently removed
 6 from a reservoir through releases from the dam and/or withdrawals from the reservoir, during
 7 the most severe drought in the hydrologic period of record, exactly depleting the reservoir
 8 conservation storage once during the period of record.

9 Critical yield provides the basis from which water stored in a reservoir is allocated to various
 10 project purposes. The volume of water stored in a reservoir can be allocated to a specific
 11 project purpose (e.g., hydropower or water supply) based on a percent of critical yield. A
 12 change in critical yield may result in modification of the allocations for a project purpose. The
 13 impact of water withdrawals upstream of the project on the critical yield of the project can be
 14 quantified by computing the critical yield with and without diversions.

15 In 2010, USACE conducted a critical yield analysis for its two storage reservoirs in the ACT
 16 River Basin, Allatoona and Carters lakes. That analysis was updated in 2018 in conjunction
 17 with the current Georgia request for water supply storage from Allatoona Lake. Critical drought
 18 periods analyzed for the 2010 critical yield analysis included 1940–41, 1954–58, 1984–89,
 19 1999–2003, and 2006–2008. Critical yield was computed for each drought period and the
 20 lowest value (from the yield event period of Jan 2006–Dec 2009) represented the critical yield in
 21 the 2010 analysis. The Jan 2006–Dec 2009 yield event period was also used for the 2018
 22 critical yield update. For purposes of the critical yield analysis, ACT River Basin diversions
 23 included M&I and agricultural withdrawals and returns from the Etowah River and its tributaries
 24 upstream of Allatoona Lake and from the Coosawattee River above Carters Lake. Critical yield
 25 was calculated with and without diversions so the impact of river withdrawals on critical yield
 26 could be determined. Maximum river withdrawals in the ACT River Basin occurred in 2006 and
 27 are reflected in the critical yield calculation for each drought period. The USACE HEC-ResSim
 28 model was used to simulate reservoir operations.

29 The results of the 2010 and updated 2018 critical yield analyses for Allatoona and Carters
 30 lakes are presented in Table 8-5. The updated 2018 critical yield at Allatoona Lake is 765 cfs,
 31 which is equal to 495 mgd.

32 **Table 8-5 Allatoona Lake and Carters Lake—Critical Yield Analysis Results**
 33 **(2010 and 2018)**

Project	2010		2018	
	cfs	mgd	cfs	mgd
Allatoona Lake (with diversions)	693	447	765	495
Allatoona Lake (without diversions)	729	471	784	507
Carters Lake (with diversions)	387	250	383	247
Carters Lake (without diversions)	390	252	387	250

34
 35 b. Channel and Floodway Improvement.

36 c. Miscellaneous Studies.
 37

9 - WATER CONTROL MANAGEMENT

9-01. Responsibilities and Organization. Responsibilities for developing and monitoring water resources and the environment in the ACT Basin are shared by many agencies in the Federal and State Governments. Some of the federal agencies include the Corps, U.S. Environmental Protection Agency (EPA), National Park Service, U.S. Coast Guard, U.S. Geological Survey (USGS), U.S. Department of Energy, U.S. Department of Agriculture, U.S. Fish and Wildlife Service (USFWS), and National Oceanic and Atmospheric Administration (NOAA). In addition to the federal agencies, each State has agencies involved in the basin. They include the Georgia Environmental Protection Division (GAEPD) for the State of Georgia, and the Alabama Office of Water Resources (OWR) for the State of Alabama.

a. USACE. Authority for water control regulation of the federally authorized reservoir projects in the ACT Basin has been delegated to the SAD Commander. The responsibility for water control regulation activities has been entrusted to the Mobile District, Engineering Division, Water Management Section (Mobile District). Water control actions for each project are regulated in a system-wide, balanced approach to meet the federally authorized purposes. The Water Management Section is required to develop water control regulation procedures for the ACT Basin projects for all foreseeable conditions and to jointly develop flood management and navigation support procedures for non-federal projects when that responsibility has been entrusted to the Secretary of the Army through their authorizing legislation or license. The Mobile District monitors the projects for compliance with the approved water control plan. In accordance with the water control plan, the Mobile District performs water control regulation activities that include daily declarations of water availability for hydropower generation and other purposes; daily and weekly reservoir pool elevation and release projections; weekly river basin status reports; tracking composite conservation storage and projections; determining and monitoring basin inflow; managing flood risk management operations and regulation; and coordinating with other District elements, APC, and basin stakeholders. When necessary, the Mobile District instructs the project operator regarding normal water control regulation procedures and emergencies, such as flood operations. The federal projects are tended by operators under direct supervision of a powerhouse superintendant and operations project manager. The Mobile District communicates directly with the powerhouse operators and with other project personnel as necessary. The Mobile District is also responsible for collecting historical project data and disseminating water control information, such as, historical data, lake level and flow forecasts, and weekly basin reports within the agency; to other federal, state, and local agencies; and to the general public.

b. Other Federal Agencies.

1) National Weather Service (NWS). The NWS is the federal agency in NOAA that is responsible for weather warnings and weather forecasts. With support from the Corps-NWS Cooperative Gaging Program, the NWS forecast offices, along with the Southeast River Forecast Center (SERFC), maintain a network of rainfall and flood reporting stations throughout the ACT Basin. NWS continuously provides current weather conditions and forecasts. The SERFC prepares river forecasts for many locations throughout the ACT Basin and provides the official flood stage forecasts along the ACT Rivers. Often, the SERFC prepares predictions on the basis of what if scenarios, such as Quantitative Precipitation Forecasts (QPFs). The QPF is a prediction of the spatial precipitation across the United States and the region. The Corps, NWS, and SERFC share information regarding rainfall, project data, and streamflow forecasts. In addition, the NWS provides information on hurricane forecasts and other severe weather

1 conditions. They monitor drought conditions and provide the information to the public. The
2 National Integrated Drought Information System is being developed for the ACT Basin. Its web
3 portal will provide a single source of information regarding drought conditions by sharing
4 information gathered from the NOAA Climate Prediction Center, the Corps, state agencies,
5 universities, and other pertinent sources of data through the drought portal.

6 2) U.S. Geological Survey (USGS). The USGS is an unbiased, multi-disciplinary
7 science organization that focuses on biology, geography, geology, geospatial information, and
8 water. The agency is responsible for the timely, relevant, and impartial study of the landscape,
9 natural resources, and natural hazards. Through the Corps-USGS Cooperative Gaging
10 program, the USGS maintains a comprehensive network of gages in the ACT Basin. The
11 USGS Water Science Centers in Georgia and Alabama publish real-time reservoir levels, river
12 and tributary stages, and flow data through the USGS National Water Information System
13 (NWIS) Web site. The Mobile District uses the USGS to operate and maintain project water
14 level gaging stations at each federal reservoir to ensure the accuracy of the reported water
15 levels.

16 3) Southeastern Power Administration (SEPA). SEPA was created in 1950 by the
17 Secretary of the Interior to carry out the functions assigned to the Secretary by the Flood
18 Control Act of 1944. In 1977, SEPA was transferred to the newly created U.S. Department of
19 Energy. SEPA, headquartered in Elberton, Georgia, is responsible for marketing electric power
20 and energy generated at reservoirs operated by the Corps. The power is marketed to nearly
21 500 preference customers in Georgia, Florida, Alabama, Mississippi, southern Illinois, Virginia,
22 Tennessee, Kentucky, North Carolina, and South Carolina.

23 a. The objectives of SEPA are to market electricity generated by the federal
24 reservoir projects, while encouraging its widespread use at the lowest possible cost to
25 consumers. Power rates are formulated using sound financial principles. Preference in
26 the sale of power is given to public bodies and cooperatives, referred to as preference
27 customers. SEPA does not own transmission facilities and must contract with other
28 utilities to provide transmission, or wheeling services, for the federal power.

29 b. SEPA's responsibilities include the negotiation, preparation, execution, and
30 administration of contracts for the sale of electric power; preparation of repayment
31 studies to set wholesale rates; the provision, by construction, contract or otherwise, of
32 transmission and related facilities to interconnect reservoir projects and to serve
33 contractual loads; and activities pertaining to the operation of power facilities to ensure
34 and maintain continuity of electric service to its customer.

35 c. SEPA schedules the hourly generation schedules for each federal project within
36 the system at the direction of the Corps on the basis of daily and weekly water volume
37 availability declarations.

38 4) U.S. Fish and Wildlife Service (USFWS). The USFWS is a bureau within the
39 Department of the Interior whose mission is working with others to conserve, protect and
40 enhance fish, wildlife, plants, and their habitats for the continuing benefit of the American
41 people. The USFWS is the responsible agency for the protection of threatened and endangered
42 species in accordance with the Endangered Species Act. The USFWS also coordinates with
43 other federal agencies under the auspices of the Fish & Wildlife Coordination Act. The Corps
44 Mobile District coordinates water control actions and management with USFWS in accordance
45 with both laws.

1 c. State, County and Local Agencies.

2 1) Alabama. The Alabama Office of Water Resources (OWR) administers programs for
3 river basin management, river assessment, water supply assistance, water conservation, flood
4 mapping, the National Flood Insurance Program and water resources development. Further,
5 OWR serves as the State liaison with federal agencies on major water resources related
6 projects, conducts any special studies on instream flow needs, and administers environmental
7 education and outreach programs to increase awareness of Alabama’s water resources.

8 a. The Alabama Department of Environment Management (ADEM) Drinking Water
9 Branch works closely with more than 700 water systems in Alabama that provide safe
10 drinking water to four million citizens.

11 b. The Alabama Chapter of the Soil & Water Conservation Society fosters the
12 science and the art of soil, water, and related natural resource management to achieve
13 sustainability.

14 c. The Alabama Department of Conservation and Natural Resources has jurisdiction
15 over both freshwater and saltwater fisheries in the state.

16 2) Georgia. The Department of Natural Resources (GADNR) has statewide
17 responsibilities for the management and conservation of Georgia’s natural and cultural
18 resources. Within GADNR, the Georgia Environmental Protection Division (GAEPD) conducts
19 water resource assessments to determine a sound scientific understanding of the condition of
20 the water resources, in terms of the quantity of surface water and groundwater available to
21 support current and future in-stream and off-stream uses and the capacity of the surface water
22 resources to assimilate pollution. Regional water planning councils in Georgia prepare
23 recommended Water Development and Conservation Plans. Those regional plans promote the
24 sustainable use of Georgia’s waters through the selection of an array of management practices,
25 to support the state’s economy, to protect public health and natural systems, and to enhance
26 the quality of life for all citizens. Georgia Wildlife Resources Division protects non-game and
27 endangered wildlife in the state.

28 d. Alabama Power Company. APC is an electric utility headquartered in Birmingham,
29 Alabama. It is the second largest of four electric utilities owned and operated by the Southern
30 Company, one of the Nation’s largest producers of electricity. APC is an investor-owned, tax-
31 paying public utility serving more than 1.3 million customers in the southern two-thirds of
32 Alabama. Its hydroelectric generating plants encompass several lakes on the Tallapoosa,
33 Coosa, and Black Warrior Rivers. The utility also has coal, oil, natural gas, nuclear and
34 cogeneration plants in various parts of Alabama. In addition to generating electricity, the waters
35 surrounding the plants offer recreational opportunities for Alabama residents and visitors.

36 APC is responsible for managing the flood risk management operations for Weiss, H Neely
37 Henry, and Logan Martin Dams on the Coosa River and Harris Dam on the Tallapoosa River in
38 accordance with the flood operations plans in the Water Control manuals for each project. In
39 addition, APC is responsible for managing their projects on the Coosa and Tallapoosa system in
40 accordance with the navigation plans within the water control manuals to provide the required
41 flows at Montgomery, Alabama, and subsequently into the Alabama River for navigation.

42 e. Stakeholders. Many nonfederal stakeholder interest groups are active in the ACT Basin.
43 The groups include lake associations, M&I water users, navigation interests, environmental
44 organizations, and other basin-wide interests groups. Coordinating water management
45 activities with the interest groups, Federal and State agencies, and others is accomplished as

1 required on an ad-hoc basis and on regularly scheduled water management teleconferences
 2 when needed to share information regarding water control regulation actions and gather
 3 stakeholder feedback. Table 9-1 lists state and federal agencies and active stakeholders in the
 4 ACT Basin that have participated in the ACT Basin water management teleconferences and
 5 meetings associated with the 2007-2009 drought. Federal and State political representatives
 6 also participated in the teleconferences. The ACT stakeholder teleconferences were held from
 7 July 2007 to April 2010.

8 **Table 9-1 ACT Basin Water Management Teleconference Stakeholder Participants**

State of Alabama	Others
Office of Governor	AL Rivers Alliance
AL OWR (Office of Water Resources)	Alabama Power Company
AL DEM (Department of Environmental Management	Alabama Forestry Association
AL DCNR (Department of Conservation and Natural Resources)	ARC (Atlanta Regional Commission)
AL DECA (Department of Economic and Community Affairs	Alabama Municipal Electric Association
	Alabama Pulp and Paper
	Bartow County GA
	City of Cartersville, GA
	City of Ellijay, GA
	City of Rome, GA
State of Georgia	Cobb County GA
Office of Governor	CCMWA (Cobb County – Marietta Water Authority)
GA DNR	Coosa-Alabama River Improvement Assoc
GA EPD	International Paper
	Lake Martin Homeowners Association
Federal Agencies	Mead Westvaco
EPA	MEAG Power
FERC - Atlanta	Metro Atlanta Chamber of Commerce
FERC - DC	Mobile Area Water and Sewer Service
NPS (Chattahoochee Nat Recreational Area)	Montgomery Water Works and Sanitary Sewer Board
SEPA	Oglethorpe Power Company
US Coast Guard	Pine Hill Water Department
	SeFPC (Southeastern Federal Power Customers)
USFWS-AL	Southern Company
USFWS-GA	Victoria Harbour Marina
USGS-AL	Weyerhaeuser Corp.
USGS-GA	

9

1 **9-02. Interagency Coordination.**

2 a. Local press and USACE Bulletins. The local press consists of periodic publications in or
3 near the ACT Basin. Montgomery and Atlanta have some of the larger daily papers. The
4 papers often publish articles related to the rivers and streams. Their representatives have direct
5 contact with the Corps through the Public Affairs Office. In addition, they can access the Corps
6 Web pages. The Corps and the Mobile District publish e-newsletters regularly which are made
7 available to the general public via email and postings on various websites. Complete, real-time
8 information is available at the Mobile District's Water Management homepage
9 <https://www.sam.usace.army.mil/Missions/Civil-Works/Water-Management/>. The Mobile District
10 Public Affairs Office issues press releases as necessary to provide the public with information
11 regarding Water Management issues and activities.

12 b. National Weather Service. Interagency data exchange has been implemented with the
13 SERFC and real-time products generated by NWS offices are provided to the Corps via the
14 network discussed in section 5.04. Since the NWS has the legal responsibility for issuing flood
15 forecast to the public and for disseminating the information to the public, the Corps relies heavily
16 on these products in their operation of the ACT River system especially during high water
17 events. Data collected by the Corps and information regarding the daily operational activities at
18 Corps projects may be shared with the SERFC to aid in their stage forecast development. The
19 Corps also provides funding for a network of rainfall gages that are maintained by the NWS.

20 c. U.S. Geological Survey. The Corps interacts with the USGS through the Corps-USGS
21 Cooperative stream gage program which the Corps provides funding for numerous river stage
22 gages throughout the ACT basin. This involves periodic exchange of stream and rainfall gage
23 data and service calls to the USGS when necessary. The Corps and the USGS meet on an
24 annual basis to review the gage program, to explore opportunities to improve the program, and
25 to address any issues or needs.

26 d. Southeastern Power Association. Interaction between the Corps and SEPA occurs
27 typically on a weekly basis but can occur more often when variations to power schedules or
28 changes to discharge requirements at a specific project occur. The Corps prepares a weekly
29 declaration for the power projects on both the ACT and ACF basins based on operational needs
30 at these projects and to meet the weekly system power allocation for the Mobile District
31 projects. As hydrologic conditions or other demands on the system change, a request to SEPA
32 may be made to adjust generation schedules. Consequently, SEPA may contact Water
33 Management to get approval on changes they may need at a specific project to meet the
34 system power needs.

35 e. Federal Energy Regulation Commission. Interaction between the Corps and FERC
36 occurs primarily through bulletins and notifications issued by FERC outlining changes and
37 activities that may occur at non-federal dams within the basin that are FERC-regulated projects
38 i.e. APC projects.

39 **9-03. Interagency Agreements.**

40 **9-04. Commissions, River Authorities, Compacts, and Committees.** USACE is a member
41 of the Monitoring and Impact Group (MIG) a technical subcommittee of ADAPT (Alabama
42 Drought Assessment and Planning Team). The subcommittee is responsible for monitoring all
43 available climate and hydrological data and forecasts (i.e. rainfall data, stream flows, reservoir
44 storage levels, groundwater levels, soil moisture readings, etc.) and analyzing the information in
45 order to assess both the current level of drought conditions and the impacts from those

1 conditions. The information and assessment is then used in recommending changes to the
2 Alabama Office of Water Resources (OWR) for the Alabama Drought Declaration. The MIG
3 consists of agency representatives, reservoir operators, public water system managers, water
4 use sector representatives and other stakeholders.

5 **9-05. Non-Federal Hydropower.**

6 **9-06. Reports.**

7

1

EXHIBIT A

2

UNIT CONVERSIONS

3

EXHIBIT A
UNIT CONVERSIONS

AREA CONVERSION

UNIT	m ²	km ²	Ha	in ²	ft ²	yd ²	mi ²	ac
1 m ²	1	10 ⁻⁶	10 ⁻⁴	1550	10.76	1.196	3.86 X 10 ⁻⁷	2.47 X 10 ⁻⁴
1 km ²	10 ⁶	1	100	1.55 X 10 ⁹	1.076 X 10 ⁷	1.196 X 10 ⁶	0.3861	247.1
1 ha	10 ⁴	0.01	1	1.55 X 10 ⁷	1.076 X 10 ⁷	1.196 X 10 ⁴	3.86 X 10 ⁻³	2,471
1 in ²	6.45 X 10 ⁻⁴	6.45 X 10 ⁻¹⁰	6.45 X 10 ⁻⁸	1	6.94 X 10 ⁻³	7.7 X 10 ⁻⁴	2.49 X 10 ⁻¹⁰	1.57 X 10 ⁷
1 ft ²	.0929	9.29 X 10 ⁻⁸	9.29 X 10 ⁻⁶	144	1	0.111	3.59 X 10 ⁻⁸	2.3 X 10 ⁻⁵
1 yd ²	0.8361	8.36 X 10 ⁻⁷	8.36 X 10 ⁻⁵	1296	9	1	3.23 X 10 ⁻⁷	2.07 X 10 ⁻⁴
1 mi ²	2.59 X 10 ⁶	2.59	259	4.01 X 10 ⁹	2.79 X 10 ⁷	3.098 X 10 ⁶	1	640
1 ac	4047	0.004047	0.4047	6.27 X 10 ⁶	43560	4840	1.56 X 10 ⁻³	1

LENGTH CONVERSION

UNIT	cm	m	Km	in.	ft	yd	mi
cm	1	0.01	0.0001	0.3937	0.0328	0.0109	6.21 X 10 ⁻⁶
m	100	1	0.001	39.37	3.281	1.094	6.21 X 10 ⁻⁴
km	10 ⁵	1000	1	39,370	3281	1093.6	0.621
in.	2.54	0.0254	2.54 X 10 ⁻⁵	1	0.0833	0.0278	1.58 X 10 ⁻⁵
ft	30.48	0.3048	3.05 X 10 ⁻⁴	12	1	0.33	1.89 X 10 ⁻⁴
yd	91.44	0.9144	9.14 X 10 ⁻⁴	36	3	1	5.68 X 10 ⁻⁴
mi	1.01 X 10 ⁵	1.61 X 10 ³	1.6093	63,360	5280	1760	1

FLOW CONVERSION

UNIT	m ³ /s	m ³ /day	l/s	ft ³ /s	ft ³ /day	ac-ft/day	gal/min	gal/day	mgd
m ³ /s	1	86,400	1000	35.31	3.05 X 10 ⁶	70.05	1.58 X 10 ⁴	2.28 X 10 ⁷	22.824
m ³ /day	1.16 X 10 ⁻⁵	1	0.0116	4.09 X 10 ⁻⁴	35.31	8.1 X 10 ⁻⁴	0.1835	264.17	2.64 X 10 ⁻⁴
l/s	0.001	86.4	1	0.0353	3051.2	0.070	15.85	2.28 X 10 ⁴	2.28 X 10 ⁻²
ft ³ /s	0.0283	2446.6	28.32	1	8.64 X 10 ⁴	1.984	448.8	6.46 X 10 ⁵	0.646
ft ³ /day	3.28 X 10 ⁻⁷	1233.5	3.28 X 10 ⁻⁴	1.16 X 10 ⁻⁵	1	2.3 X 10 ⁻⁵	5.19 X 10 ⁻³	7.48	7.48 X 10 ⁻⁶
ac-ft/day	0.0143	5.451	14.276	0.5042	43,560	1	226.28	3.26 X 10 ⁵	0.3258
gal/min	6.3 X 10 ⁻⁵	0.00379	0.0631	2.23 X 10 ⁻³	192.5	4.42 X 10 ⁻³	1	1440	1.44 X 10 ⁻³
gal/day	4.3 X 10 ⁻⁸	3785	4.38 X 10 ⁻⁴	1.55 X 10 ⁻⁶	11,337	3.07 X 10 ⁻⁶	6.94 X 10 ⁻⁴	1	10 ⁻⁶
mgd	0.0438		43.82	1.55	1.34 X 10 ⁵	3.07	694	10 ⁶	1

1 **VOLUME CONVERSION**

UNIT	liters	m ³	in ³	ft ³	gal	ac-ft	million gal
liters	1	0.001	61.02	0.0353	0.264	8.1×10^{-7}	2.64×10^{-7}
m ³	1000	1	61,023	35.31	264.17	8.1×10^{-4}	2.64×10^{-4}
in ³	1.64×10^{-2}	1.64×10^{-5}	1	5.79×10^{-4}	4.33×10^{-3}	1.218×10^{-8}	4.33×10^{-9}
ft ³	28.317	0.02832	1728	1	7.48	2.296×10^{-5}	7.48×10^6
gal	3.785	3.78×10^{-3}	231	0.134	1	3.07×10^{-6}	10 ⁶
ac-ft	1.23×10^6	1233.5	75.3×10^6	43,560	3.26×10^5	1	0.3260
million gallon	3.785×10^6	3785	2.31×10^8	1.34×10^5	10 ⁶	3.0684	1

2 **COMMON CONVERSIONS**

3 1 million gallons per day (MGD) = 1.55 cfs

4 1 day-second-ft (DSF) = 1.984 acre-ft = 1 cfs for 24 hours

5 1 cubic foot per second of water falling 8.81 feet = 1 horsepower

6 1 cubic foot per second of water falling 11.0 feet at 80% efficiency = 1 horsepower

7 1 inch of depth over one square mile = 2,323,200 cubic feet

8 1 inch of depth over one square mile = 0.0737 cubic feet per second for one year

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EXHIBIT B

2

ALABAMA-COOSA-TALLAPOOSA RIVER BASIN

3

USACE AND APC MEMORANDUM OF UNDERSTANDING

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1
2

Placeholder for COE-APC MOU

1

EXHIBIT C

2

ALABAMA-COOSA-TALLAPOOSA (ACT) RIVER BASIN

3

DROUGHT CONTINGENCY PLAN

4

1

2

DROUGHT CONTINGENCY PLAN

3

FOR

4

ALABAMA-COOSA-TALLAPOOSA RIVER BASIN

5

ALLATOONA DAM AND LAKE

6

CARTERS DAM AND LAKE

7

ALABAMA POWER COMPANY COOSA RIVER PROJECTS

8

ALABAMA POWER COMPANY TALLAPOOSA RIVER PROJECTS

9

ALABAMA RIVER PROJECTS



**US Army Corps
of Engineers®**

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South Atlantic Division

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Mobile District

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March 2015

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Table 1. Reservoir impoundments within the ACT River Basin

River/Project Name	Owner/State/ Year Initially Completed	Total storage at Full Pool (acre-feet)	Conservation Storage (acre-feet)	Percentage of ACT Basin Conservation Storage (%)
<i>Coosawattee River</i>				
Carters Dam and Lake	Corps/GA/1974	383,564	141,402	5.9
Carters Reregulation Dam	Corps/GA/1974	17,380	16,571	0.1
<i>Etowah River</i>				
Allatoona Dam and Lake	Corps/GA/1949	349,922	281,917	10.8
Hickory Log Creek Dam	CCMWA/Canton/200 7	17,702	NA	NA
<i>Coosa River</i>				
Weiss Dam and Lake	APC/AL/1961	306,655	263,417	10.0
H. Neely Henry Dam and Lake	APC/AL/1966	120,853	118,210	4.5
Logan Martin Dam and Lake	APC/AL/1964	273,467	144,383	5.5
Lay Dam and Lake	APC/AL/1914	262,887	92,352	3.5
Mitchell Dam and Lake	APC/AL/1923	170,783	51,577	1.9
Jordan Dam and Lake	APC/AL/1928	236,130	19,057	0.7
Walter Bouldin Dam	APC/AL/1967	236,130	NA	--
<i>Tallapoosa River</i>				
Harris Dam and Lake	APC/AL/1982	425,721	207,317	7.9
Martin Dam and Lake	APC/AL/1926	1,628,303	1,202,340	45.7
Yates Dam and Lake	APC/AL/1928	53,908	6,928	0.3
Thurlow Dam and Lake	APC/AL/1930	17,976	NA	--
<i>Alabama River</i>				
Robert F. Henry Lock and Dam/R.E. "Bob" Woodruff Lake	Corps/AL/1972	247,210	36,450	1.4
Millers Ferry Lock and Dam/ William "Bill" Dannelly Lake	Corps/AL/1969	346,254	46,704	1.8
Claiborne Lock and Dam and Lake	Corps/AL/1969	102,480	NA	--

2

3

III – DROUGHT IDENTIFICATION

4

3-01. Definition. Drought can be defined in different ways - meteorological, hydrological, agricultural, and socioeconomic. In this DCP, the definition of drought used in the *National Study of Water Management During Drought* is used:

5

6

“Droughts are periods of time when natural or managed water systems do not provide enough water to meet established human and environmental uses because of natural shortfalls in precipitation or streamflow.”

7

8

That definition defines drought in terms of its impact on water control regulation, reservoir levels, and associated conservation storage. Water management actions during droughts are intended to balance the water use and water availability to meet water use needs. Because of

9

1 hydrologic variability, there cannot be 100 percent reliability that all water demands are met.
2 Droughts occasionally will be declared and mitigation or emergency actions initiated to lessen
3 the stresses placed on the water resources within a river basin. Those responses are tactical
4 measures to conserve the available water resources (USACE 2009).

5 **3-02. Drought Identification.** There is no known method of predicting how severe or when a
6 drought will occur. There are, however, indicators that are useful in determining when
7 conditions are favorable: below normal rainfall; lower than average inflows; and low reservoir
8 levels, especially immediately after the spring season when rainfall and runoff conditions are
9 normally the highest. When conditions indicate that a drought is imminent, the Corps Water
10 Management Section (WMS) and APC will increase the monitoring of the conditions and
11 evaluate the impacts on reservoir projects if drought conditions continue or become worse for
12 30-, 60-, or 90-day periods. Additionally, WMS and APC will determine if a change in operating
13 criteria would aid in the total regulation of the river system and if so, what changes would
14 provide the maximum benefits from any available water.

15 Various products are used to detect and monitor the extent and severity of basin drought
16 conditions. One key indicator is the U.S. Drought Monitor available through the U.S. Drought
17 Portal, www.drought.gov. The National Weather Service (NWS) Climate Prediction Center
18 (CPC) also develops short-term (6- to 10-day and 8- to 14-day) and long-term (1-month and 3-
19 month) precipitation and temperature outlooks and a U.S. Seasonal Drought Outlook, which are
20 useful products for monitoring dry conditions. The Palmer Drought Severity Index is also used
21 as a drought reference. The Palmer index assesses total moisture by using temperature and
22 precipitation to compute water supply and demand and soil moisture. It is considered most
23 relevant for non-irrigated cropland and primarily reflects long-term drought. However, the index
24 requires detailed data and cannot reflect an operation of a reservoir system. The Alabama
25 Office of the State Climatologist also produces a Lawn and Garden Moisture Index for Alabama,
26 Florida, Georgia, and South Carolina, which gives a basin-wide ability to determine the extent
27 and severity of drought conditions. The runoff forecasts developed for both short- and long-
28 range periods reflect drought conditions when appropriate. There is also a heavy reliance on
29 the latest El Niño Southern Oscillation (ENSO) forecast modeling to represent the potential
30 effects of La Niña on drought conditions and spring inflows. Long-range models are used with
31 greater frequency during drought conditions to forecast potential effects on reservoir elevations,
32 ability to meet minimum flows, and water supply availability. A long-term, numerical model,
33 Extended Streamflow Prediction, developed by the NWS, provides probabilistic forecasts of
34 streamflow and reservoir stages on the basis of climatic conditions, streamflow, and soil
35 moisture. Extended Streamflow Prediction results are used in projecting possible future drought
36 conditions. Other parameters and models can indicate a lack of rainfall and runoff and the
37 degree of severity and continuance of a drought. For example, models using data of previous
38 droughts or a percent of current to mean monthly flows with several operational schemes have
39 proven helpful in forecasting reservoir levels for water management planning purposes. Other
40 parameters considered during drought management are the ability of the various lakes to meet
41 the demands placed on storage, the probability that lake elevations will return to normal
42 seasonal levels, basin streamflows, basin groundwater table levels, and the total available
43 storage to meet hydropower marketing system demands.

44 **3-03. Historical Droughts.** Drought events have occurred in the ACT Basin with varying
45 degrees of severity and duration. Five of the most significant historical basin wide droughts
46 occurred in 1940-1941, 1954-1958, 1984-1989, 1999-2003, and 2006-2009. The 1984 to 1989
47 drought caused water shortages across the basin in 1986. This resulted in the need for the
48 Corps to make adjustments in the water management practices. Water shortages occurred
49 again from 1999 through 2002 and during 2007 through 2008. The 2006 to 2009 drought was

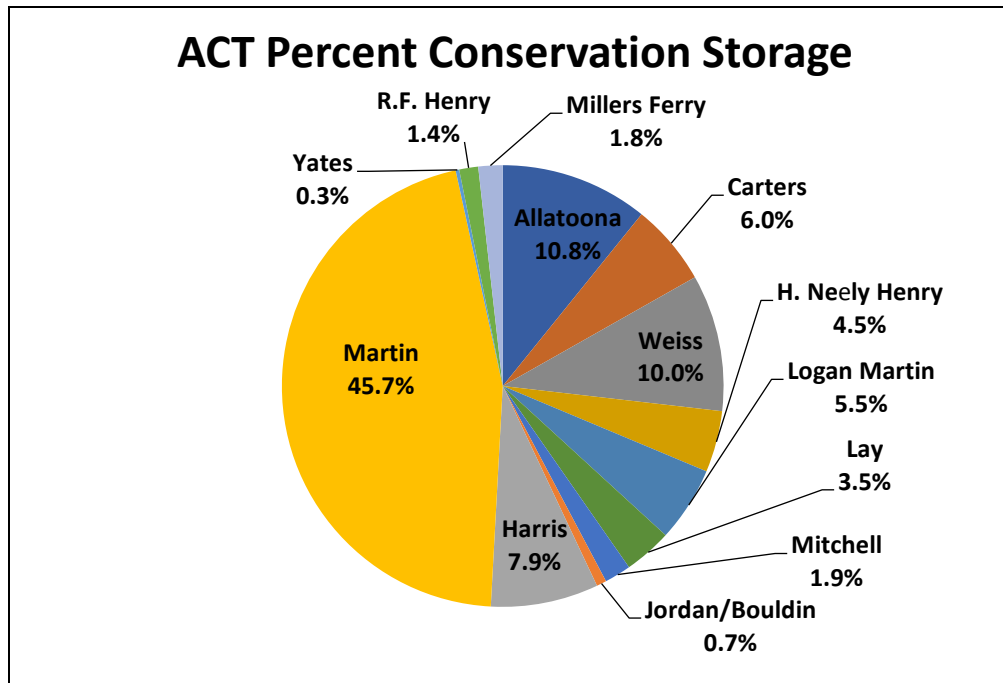
1 the most devastating recorded in Alabama and western Georgia. Precipitation declines began
2 in December 2005. These shortfalls continued through winter 2006-07 and spring 2007,
3 exhibiting the driest winter and spring in the recorded period of record. The Corps and APC had
4 water levels that were among the lowest recorded since the impoundments were constructed.
5 North Georgia received less than 75 percent of normal precipitation (30-year average). The
6 drought reached peak intensity in 2007, resulting in a D-4 Exceptional Drought Intensity (the
7 worst measured) throughout the summer of 2007.

8 **3-04. Severity.** Water shortage problems experienced during droughts are not uniform
9 throughout the ACT River Basin. Even during normal, or average, hydrologic conditions,
10 various portions of the basin experience water supply problems. The severity of the problems
11 are primarily attributed to the pattern of human habitation within the basin; the source of water
12 utilized (surface water vs. ground water); and the characteristics of the water resources
13 available for use. During droughts, these problems can be intensified. A severe drought in the
14 basin develops when a deficiency of rainfall occurs over a long time period and has a typical
15 duration of 18 to 24 months. The number of months of below normal rainfall is more significant
16 in determining the magnitude of a drought in the basin than the severity of the deficiency in
17 specific months. However, the severity of the rainfall deficiency during the normal spring wet
18 season has a significant impact on the ability to refill reservoirs after the fall/winter drawdown
19 period. Another confounding factor which influences droughts in the basin is the variability of
20 rainfall over the basin, both temporarily and spatially.

21 IV – BASIN AND PROJECT DESCRIPTION

22 **4-01. Basin Description.** The headwater streams of the Alabama-Coosa-Tallapoosa (ACT)
23 River Basin rise in the Blue Ridge Mountains of Georgia and Tennessee and flow southwest,
24 combining at Rome, Georgia, to form the Coosa River. The confluence of the Coosa and
25 Tallapoosa Rivers in central Alabama forms the Alabama River near Wetumpka, Alabama. The
26 Alabama River flows through Montgomery and Selma and joins with the Tombigbee River at the
27 mouth of the ACT Basin to form the Mobile River about 45 miles above Mobile, Alabama. The
28 Mobile River flows into Mobile Bay at an estuary of the Gulf of Mexico. The total drainage area
29 of the ACT Basin is approximately 22,739 square miles: 17,254 square miles in Alabama; 5,385
30 square miles in Georgia; and 100 square miles in Tennessee. A detailed description of the ACT
31 River Basin is provided in the ACT Master Water Control Manual, Chapter II – Basin Description
32 and Characteristics.

33 **4-02. Project Description.** The Corps operates five projects in the ACT Basin: Allatoona
34 Dam and Lake on the Etowah River; Carters Dam and Lake and Reregulation Dam on the
35 Coosawattee River; and Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam, and
36 Claiborne Lock and Dam on the Alabama River. Claiborne is a lock and dam without any
37 appreciable water storage behind it. Robert F. Henry and Millers Ferry are operated as run-of-
38 river projects and only very limited pondage is available to support hydropower peaking and
39 other project purposes. APC owns and operates eleven hydropower dams in the ACT Basin;
40 seven dams on the Coosa River and four dams on the Tallapoosa River. Figure 1 depicts the
41 percentage of conservation storage of each project in the ACT Basin. Figure 2 shows the
42 project locations within the basin. Figure 3 provides a profile of the basin and each project.



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Figure 1. Alabama-Coosa-Tallapoosa River Basin Percent Conservation Storage

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A. General. Of the 16 reservoirs (considering Jordan Dam and Lake and Bouldin Dam as one reservoir and Carters Lake and Carters Reregulation Dam as one reservoir), Lake Martin on the Tallapoosa River has the greatest amount of storage, containing 45.7 percent of the conservation storage in the ACT Basin. Allatoona Lake, R.L. Harris Lake, Weiss Lake, and Carters Lake are the next four largest reservoirs in terms of storage. APC controls approximately 80 percent of the available conservation storage; Corps projects (Robert F. Henry Lock and Dam, Millers Ferry Lock and Dam, Allatoona Lake, and Carters Lake) control 20 percent. The two most upstream Corps reservoirs, Allatoona Lake and Carters Lake, account for 16.8 percent of the total basin conservation storage.



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Figure 2. Alabama-Coosa-Tallapoosa River Basin Project Location Map

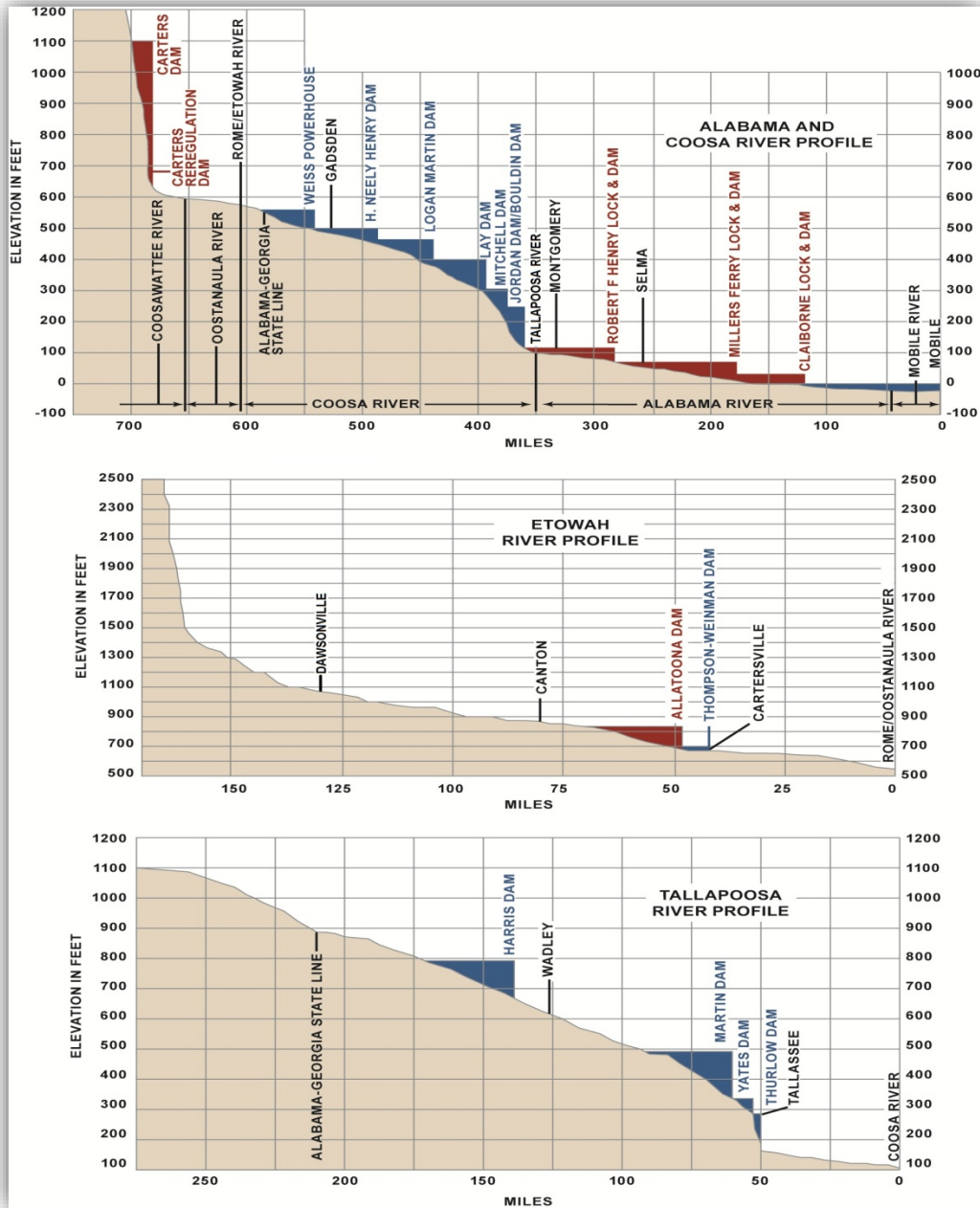
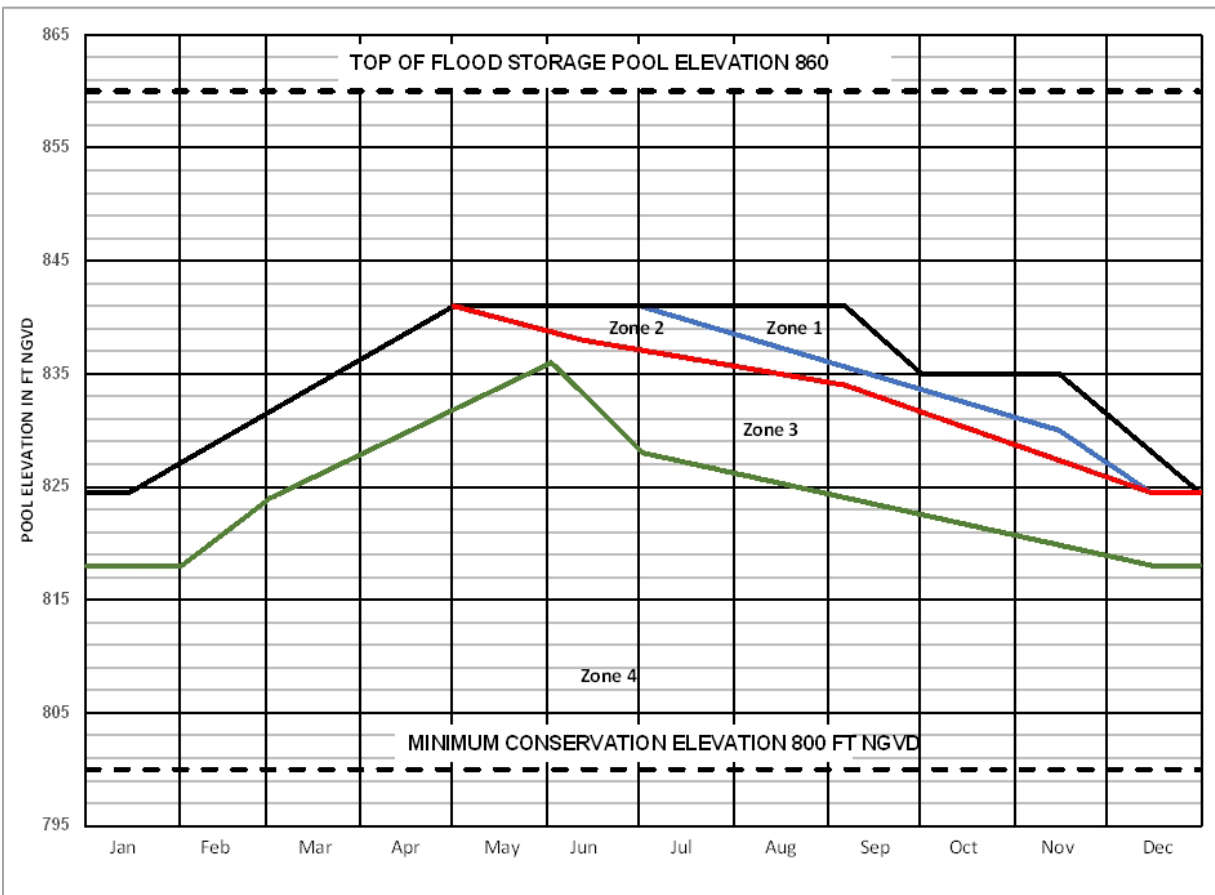


Figure 3. Alabama-Coosa-Tallapoosa River Basin Profile Map

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1 **B. Allatoona Dam and Lake.** The Corps' Allatoona Dam on the Etowah River creates the
 2 11,862 acres Allatoona Lake. The project's authorization, general features, and purposes are
 3 described in the Allatoona Dam and Lake Water Control Manual. The Allatoona Lake top of
 4 conservation pool is elevation 841 feet NGVD29 during the late spring and summer months
 5 (May through August); transitions to elevation 835 feet NGVD29 in the fall (October through
 6 mid-November); transitions to a winter drawdown to elevation 824.5 feet NGVD29 (1-15
 7 January); and refills back to elevation 841 feet NGVD29 during the winter and spring wet
 8 season as shown in the water control plan guide curve (Figure 4). However, the lake level may
 9 fluctuate significantly from the guide curve over time, dependent primarily upon basin inflows but
 10 also influenced by project operations, evaporation, withdrawals, and return flows. A minimum
 11 flow of about 240 cfs is continuously released through a small unit, which generates power while
 12 providing a constant flow to the Etowah River downstream. Under drier conditions when basin
 13 inflows are reduced, project operations are adjusted to conserve storage in Allatoona Lake while
 14 continuing to meet project purposes in accordance with four action zones as shown on Figure 4.



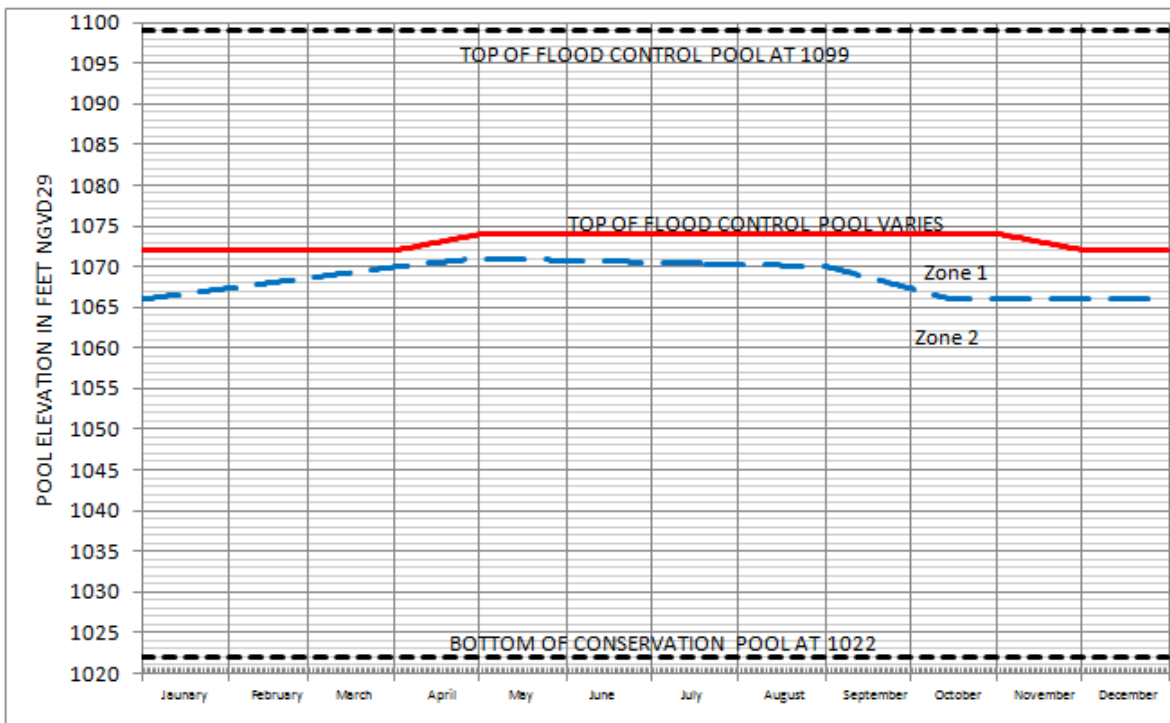
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Figure 4. Allatoona Lake Guide Curve and Action Zones

17 **C. Carters Dam and Lake and Reregulation Dam.** Carters Lake is formed by Carters
 18 Dam, a Corps' reservoir on the Coosawattee River in northwest Georgia upstream of Rome,
 19 Georgia. The Carters project is a pumped-storage peaking facility that utilizes a Reregulation
 20 Dam and storage pool in conjunction with the main dam and lake. The project's authorization,
 21 general features, and purposes are described in the Carters Dam and Lake and Regulation
 22 Dam water control manual. The Carters Lake top of conservation pool is elevation 1,074 feet

1 NGVD29 from 1 May to 1 November; transitioning to elevation 1,072 feet NGVD29 between 1
 2 November and 1 December; remains at elevation 1,072 feet NGVD 29 from 1 December to
 3 April; then transitioning back to 1,074 feet NGVD29 between 1 April and 1 May. This is shown
 4 in the water control plan guide curve (Figure 5). As expected with a peaking/pumped storage
 5 operation, both Carters Lake and the reregulation pool experience frequent elevation changes.
 6 Typically, water levels in Carters Lake vary no more than 1 to 2 feet per day. The reregulation
 7 pool will routinely fluctuate by several feet (variable) daily as the pool receives peak hydropower
 8 discharges from Carters Lake and serves as the source for pumpback operations into Carters
 9 Lake during non-peak hours. The reregulation pool will likely reach both its normal maximum
 10 elevation of 696 feet NGVD29 and minimum elevation of 677 feet NGVD29 at least once each
 11 week. However, the general trend of the lake level may fluctuate significantly from the guide
 12 curve over time, dependent primarily upon basin inflows but also influenced by project
 13 operations and evaporation. Carters Regulation Dam provides a seasonal varying minimum
 14 release to the Coosawattee River for downstream fish and wildlife conservation. Under drier
 15 conditions when basin inflows are reduced, project operations are adjusted to conserve storage
 16 in Carters Lake while continuing to meet project purposes in accordance with action zones as
 17 shown on Figure 5. In Zone 2, Carters Regulations Dam releases are reduced to 240 cfs.



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Figure 5. Carters Lake Guide Curve and Action Zones

20 **D. APC Coosa River Projects.** APC owns and operates the Coosa Hydro system of
 21 projects at Weiss Lake, H. Neely Henry Lake, Logan Martin Lake, Lay Lake, Mitchell Lake, and
 22 Jordan/Bouldin Dam and Lake on the Coosa River in the ACT Basin. APC Coosa River projects
 23 function mainly to generate electricity by hydropower. In addition, the upper three projects
 24 (Weiss, H. Neely Henry, and Logan Martin) operate pursuant to Public Law 83-436 regarding
 25 the requirement for the projects to be operated for flood risk management and navigation in
 26 accordance with reasonable rules and regulations of the Secretary of the Army. The rules and
 27 regulations are addressed in a memorandum of understanding between the Corps and APC

1 (Exhibit B of the *Master Water Control Manual, Alabama-Coosa-Tallapoosa (ACT) River Basin,*
 2 *Alabama, Georgia*), in individual water control manuals for the three projects, and in this ACT
 3 Basin DCP. The Weiss Lake is on the Coosa River in northeast Alabama, about 80 mi
 4 northeast of Birmingham, Alabama, and extends into northwest Georgia for about 13 miles
 5 upstream on the Coosa River. The dam impounds a 30,027 acres reservoir (Weiss Lake) at the
 6 normal summer elevation of 564 feet NGVD29 as depicted in the regulation guide curve shown
 7 in Figure 6 (source APC). The H. Neely Henry Lake is on the Coosa River in northeast
 8 Alabama, about 60 miles northeast of Birmingham, Alabama. The dam impounds an 11,200
 9 acres reservoir at the normal summer elevation of 508 feet NGVD29 as depicted in the
 10 regulation guide curve shown in Figure 7 (source APC). The Logan Martin Lake is in northeast
 11 Alabama on the Coosa River, about 40 miles east of Birmingham, Alabama. The dam
 12 impounds a 15,269-acre reservoir at the normal summer elevation of 465 feet NGVD29 as
 13 depicted in the regulation guide curve shown in Figure 8 (source APC). The projects’
 14 authorizations, general features, and purposes are described in the Weiss, H. Neely Henry, and
 15 Logan Martin water control manual appendices to the ACT Basin Master Water Control Manual.

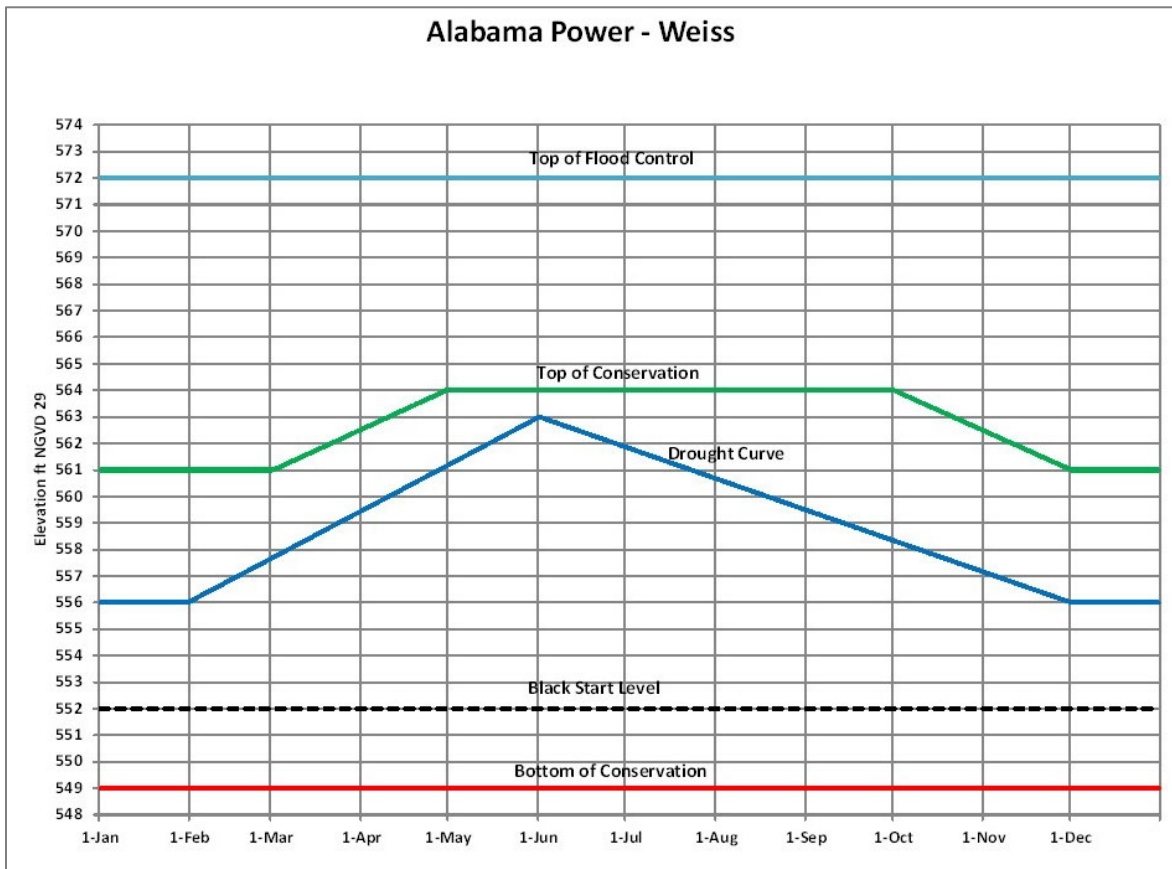
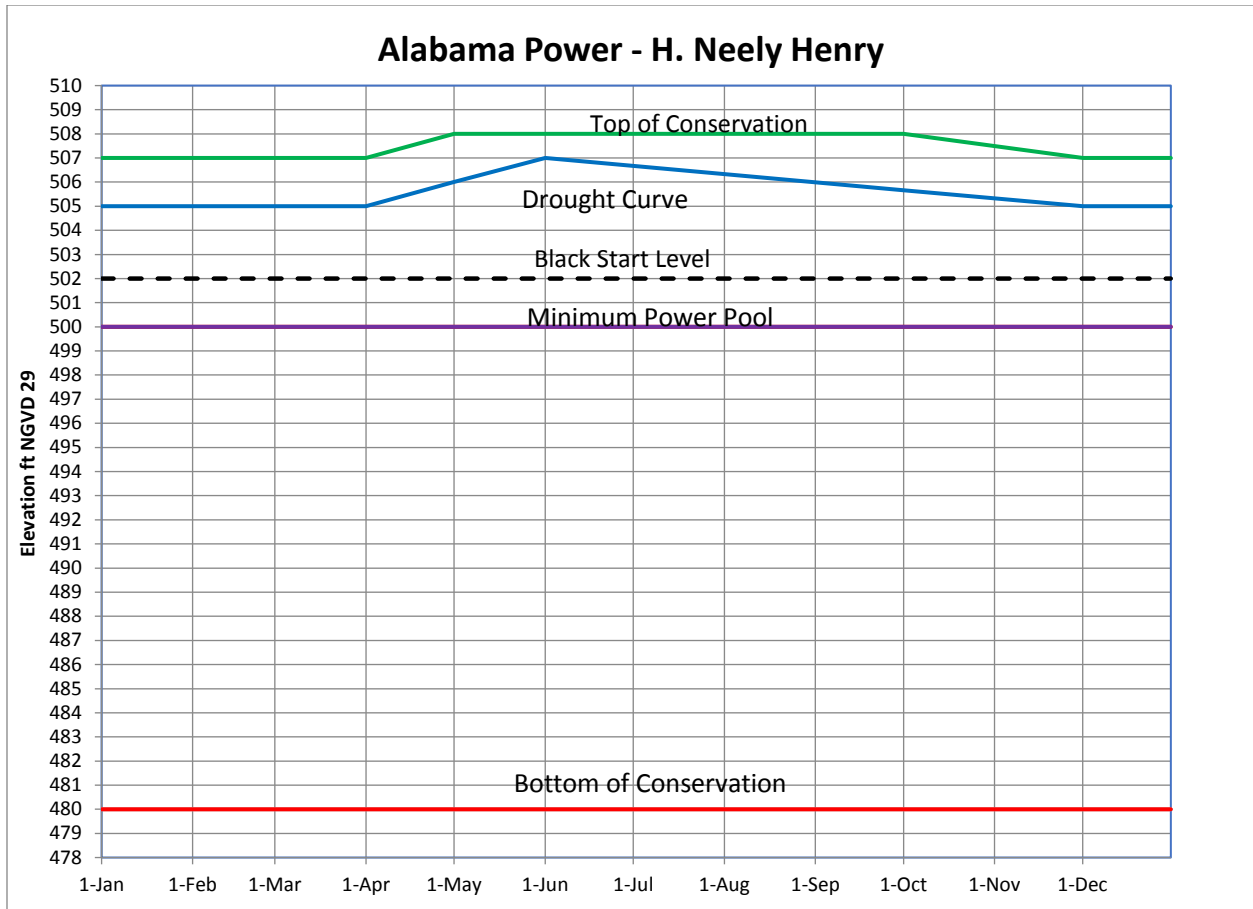


Figure 6. Weiss Lake Guide Curve

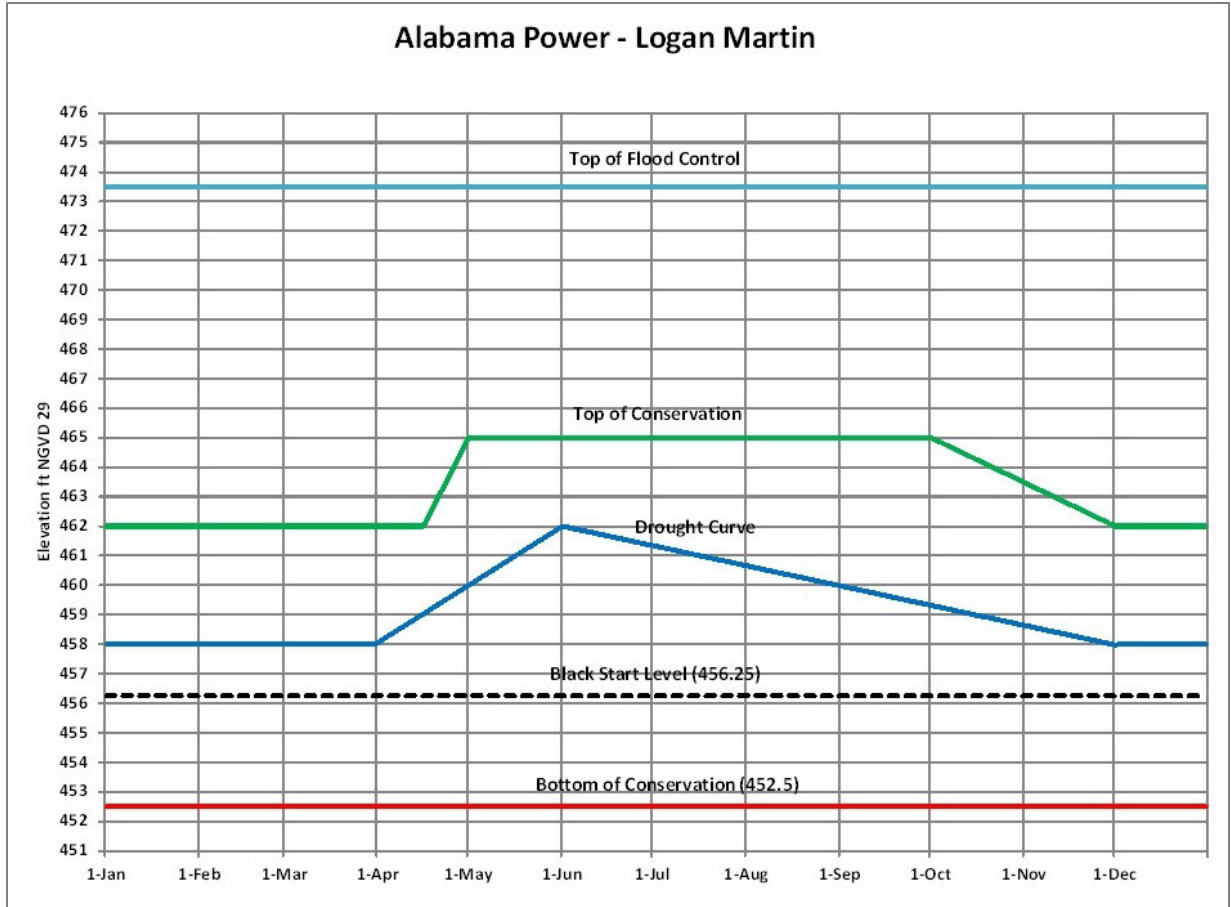
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Figure 7. H. Neely Henry Lake Guide Curve

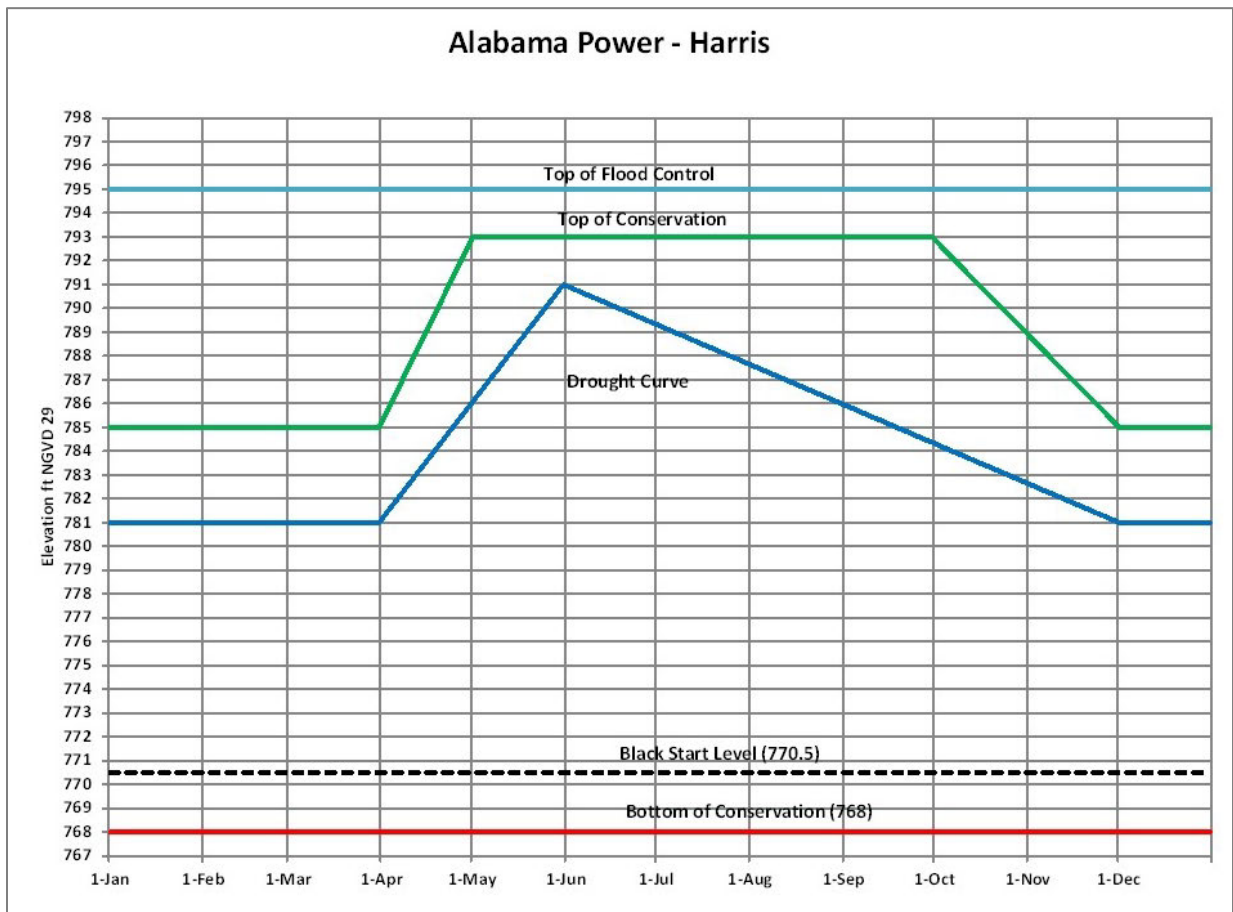


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Figure 8. Logan Martin Lake Guide Curve

1 The downstream Coosa River APC run-of-river hydropower projects (Lay Dam and Lake,
 2 Mitchell Dam and Lake, and Jordan/Bouldin Dams and Lake) have no appreciable storage and
 3 are operated in conjunction with the upstream Coosa projects to meet downstream flow
 4 requirements and targets in support of the ACT Basin Drought Plan and navigation.

5 **E. APC Tallapoosa River Projects.** APC owns and operates the Tallapoosa River system
 6 of projects at Harris Dam and Lake, Martin Dam and Lake, Yates Dam, and Thurlow Dam in the
 7 ACT Basin. APC Tallapoosa River projects function mainly to generate electricity by
 8 hydropower. In addition, the Robert L. Harris Project operates pursuant to 33 CFR, Chapter II,
 9 Part 208, Section 208.65 regarding the requirement for the project to be operated for flood risk
 10 management and navigation in accordance with reasonable rules and regulations of the
 11 Secretary of the Army. The rules and regulations prescribed are described in a memorandum of
 12 understanding between the Corps and APC, individual water control manuals for the APC
 13 projects, and this DCP.



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Figure 9. Robert L. Harris Lake Guide Curve

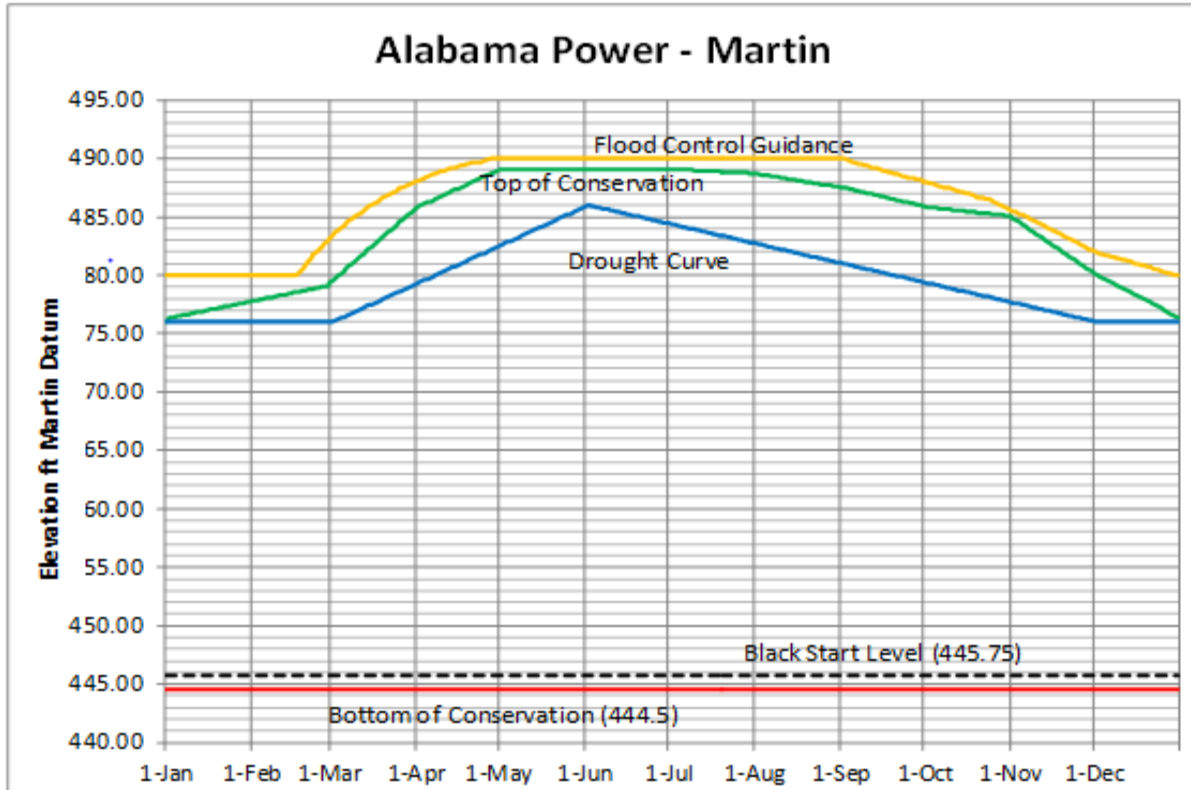


Figure 10. Martin Lake Guide Curve

F. Corps Alabama River Projects. The Corps operates three run-of-river lock and dam projects (Robert F. Henry, Millers Ferry, Claiborne) on the Alabama River in the lower ACT Basin to support commercial navigation. Claiborne Lake, together with R.E. “Bob” Woodruff Lake and William “Bill” Dannelly Lake, are collectively referred to as the Alabama River Lakes. The primary location used for communicating the available reliable navigation depth is the Claiborne Lock and Dam tailwater elevation. The water surface elevation is related to the available navigation depth based on the latest hydrographic surveys of the lower Alabama River reach downstream of Claiborne.

(1) **Robert F. Henry.** The R.E. “Bob” Woodruff Lake is created by the Robert F. Henry Lock and Dam on the Alabama River at river mile 236.3. R.E. “Bob” Woodruff Lake extends from the Robert F. Henry Lock and Dam upstream to the Walter Bouldin Dam. In addition to hydropower and navigation, R.E. “Bob” Woodruff Lake provides recreation and fish and wildlife conservation. R.E. “Bob” Woodruff Lake is 81.1 miles long and averages 1,300 feet wide. It has a surface area of 13,500 acres and a storage capacity of 247,210 acre-feet at a normal pool elevation of 126 feet NGVD29. Lake levels are typically fairly stable with minimal fluctuation between the operating pool elevation limits, 123 feet NGVD29 to 126 feet NGVD29. The emergency drawdown pool elevation is 122 feet NGVD29. An authorized 9-foot-deep by 200-foot-wide navigation channel exists over the entire length of the lake. The Jones Bluff hydropower plant generating capacity is 82 MW (declared value). The lake is a popular recreation destination, receiving up to two million visitors annually.

(2) **Millers Ferry.** The William “Bill” Dannelly Lake is created by the Millers Ferry Lock and Dam on the Alabama River at river mile 133. William “Bill” Dannelly Lake is 103 miles long and averages almost 1,400 feet wide. The reservoir has a surface area of 18,500 acres and a

1 storage capacity of 346,254 acre-feet at a normal full pool elevation of 80 feet NGVD29. Lake
2 levels remain fairly stable on a day-to-day basis with minimal fluctuation between the operating
3 pool elevation limits, 79 feet NGVD29 to 80 feet NGVD29. It has an authorized 9-foot-deep by
4 200-foot-wide navigation channel which extends the entire length of the reservoir. The facility is
5 a multipurpose reservoir constructed by the Corps for both navigation and hydropower. The
6 reservoir also provides recreational benefits and has lands managed for wildlife mitigation. The
7 Millers Ferry hydropower plant generating capacity is 90 MW (declared value). The reservoir
8 provides ample recreation opportunities. Recreation visitors number three million annually.

9 (3) Claiborne. Claiborne Lake is created by the Claiborne Lock and Dam on the
10 Alabama River at river mile 72.5. The lake is similar to a wide river, averaging about 800 feet
11 wide, with a surface area of 6,290 acres. Claiborne Lake extends 60 miles upstream to the
12 Millers Ferry Lock and Dam. Storage capacity in the lake is 102,480 acre-feet at a maximum
13 pool elevation of 36 feet NGVD29. The operating pool elevation limits are between 32 feet
14 NGVD29 and 36 feet NGVD29. The lake has an authorized 9-foot-deep, 200-foot-wide
15 navigation channel extending its entire length. The primary purpose of the Corps project is
16 navigation. No hydropower generating capability exists at the project. The lake also provides
17 recreation benefits and lands managed for wildlife mitigation.

18 G. As other ACT water management objectives are addressed, lake levels might decline
19 during prime recreation periods. Drought conditions will cause further drawdowns in lake levels.
20 While lake levels will be slightly higher than what would naturally occur if no specific drought
21 actions are taken, reservoir levels will decline thus triggering impacts associated with reaching
22 initial recreation and water access limited levels. Large reservoir drawdowns impact
23 recreational use: access to the water for boaters and swimmers is inhibited; submerged hazards
24 (e.g., trees, shoals, boulders) become exposed or nearly exposed, posing safety issues; and
25 exposed banks and lake bottoms become unsightly and diminish the recreation experience.
26 Consequently certain levels are identified in each Corps impoundment at which recreation
27 would be affected. The *Initial Impact level* (IIL) represents the level at which recreation impacts
28 are first observed (i.e., some boat launching ramps are unusable, most beaches are unusable
29 or minimally usable, and navigation hazards begin to surface). The *Recreation Impact level*
30 (RIL) defines the level at which major impacts on concessionaires and recreation are observed
31 (more ramps are not usable, all beaches are unusable, boats begin having problems
32 maneuvering in and out of marina basin areas, loss of retail business occurs). The level at
33 which severe impacts are observed in all aspects of recreational activities is called the *Water*
34 *Access Limited level* (WAL). At this point, all or almost all boat ramps are out of service, all
35 swimming beaches are unusable, major navigation hazards occur, channels to marinas are
36 impassable and/or wet slips must be relocated, and a majority of private boat docks are
37 unusable. The individual project water control manuals describe the specific impact levels at
38 each project and provide information regarding the effects of the water control plans on
39 recreation.

40 V – WATER USES AND USERS

41 5-01. Water Uses and Users.

42 A. Uses – The ACT Basin rivers and lakes provide for wastewater dilution, M&I water supply,
43 fish and wildlife propagation, hydropower generation, and recreational boating and fishing.

44 B. Users – The following tables list the surface water uses and water users within Georgia
45 and Alabama in the ACT Basin.

Table 2. Surface water use: ACT Basin (Georgia 2005)

Water use category	Quantity (mgd)	% of total
Total Use	788.98	100%
Public Supply	154.78	19.6%
Domestic and Commercial	0.30	0.0%
Industrial and Mining	32.49	4.1%
Irrigation	11.31	1.4%
Livestock	16.18	2.1%
Thermoelectric Power Generation	573.92	72.8%

Table 3. M&I surface water withdrawal permits in the ACT Basin (Georgia)

River basin	Permit holder	Permit number	County	Source water	Permit limit max day (mgd)	Permit limit monthly average (mgd)
Coosa River Basin (Georgia)—upstream counties to downstream counties						
Coosa	Dalton Utilities, Conasauga R	155-1404-01	Whitfield	Conasauga River	49.400	40.300
Coosa	Dalton Utilities, Mill Creek	155-1404-02	Whitfield	Mill Creek	13.200	7.500
Coosa	Dalton Utilities, Coahulla Cr	155-1404-03	Whitfield	Coahulla Creek	6.000	5.000
Coosa	Dalton Utilities, Freeman Sprngs	155-1404-04	Whitfield	Freeman Springs	2.000	1.500
Coosa	Dalton Utilities - River Road	155-1404-05	Whitfield	Conasauga River	35.000	18.000
Coosa	Chatsworth WW Commission	105-1405-01	Murray	Holly Creek	1.100	1.000
Coosa	Chatsworth WW Commission	105-1405-02	Murray	Eton Springs	1.800	1.800
Coosa	Chatsworth WW Commission	105-1409-01	Murray	Carters Lake	2.550	2.300
Coosa	Chatsworth, City of	105-1493-02	Murray	Coosawattee River	2.200	2.000
Coosa	Ellijay, City of - Ellijay R	061-1407-01	Gilmer	Ellijay River	0.550	0.450
Coosa	Ellijay - Gilmer County W & S Authority	061-1408-01	Gilmer	Cartecay River	4.000	4.000
Coosa	Calhoun, City of	064-1411-03	Gordon	Big Spring	7.000	6.000
Coosa	Calhoun, City of	064-1412-01	Gordon	City Of Calhoun Spring	0.638	0.537
Coosa	Calhoun, City of	064-1492-02	Gordon	Oostanaula River	6.200	3.000
Coosa	Calhoun, City of	064-1493-01	Gordon	Coosawattee River	18.000	16.000
Coosa	Jasper, City of	112-1417-02	Pickens	Long Swamp Creek	1.000	1.000
Coosa	Bent Tree Community, Inc.	112-1417-03	Pickens	Chestnut Cove Creek and unnamed creek	0.250	0.230
Coosa	Bent Tree Community, Inc.	112-1417-04	Pickens	Lake Tamarack	0.250	0.230
Coosa	Big Canoe Utilities Company, Inc.	112-1417-05	Pickens	Lake Petit	1.000	1.000

Table 3 (Continued). M&I surface water withdrawal permits in the ACT Basin (Georgia)

River basin	Permit holder	Permit number	County	Source water	Permit limit max day (mgd)	Permit limit monthly average (mgd)
Coosa	Big Canoe Utilities Company, Inc.	112-1417-06	Pickens	Blackwell Creek	2.650	2.650
Coosa	Etowah Water & Sewer Authority	042-1415-01	Dawson	Etowah River	5.500	4.400
Coosa	Cherokee County Water & Sewerage Auth	028-1416-01	Cherokee	Etowah River	43.200	36.000
Coosa	Gold Kist, Inc	028-1491-03	Cherokee	Etowah River	5.000	4.500
Coosa	Canton, City of	028-1491-04	Cherokee	Etowah River	23.000	18.700
Coosa	Canton, City of (Hickory Log Creek)	028-1491-05	Cherokee	Etowah River	39.000	39.000
Coosa	Bartow County Water Department	008-1411-02	Bartow	Bolivar Springs	0.800	0.800
Coosa	Adairsville, City of	008-1412-02	Bartow	Lewis Spring	5.100	4.100
Coosa	New Riverside Ochre Company, Inc.	008-1421-01	Bartow	Etowah River	5.000	5.000
Coosa	New Riverside Ochre Company, Inc.	008-1421-02	Bartow	Etowah River	6.000	6.000
Coosa	Emerson, City of	008-1422-02	Bartow	Moss Springs	0.630	0.500
Coosa	Gerdau AmeriSteel US, Inc. – Cartersville Steel Mill	008-1423-01	Bartow	Pettit Creek	2.000	1.500
Coosa	Baroid Drilling Fluids, Inc.	008-1423-02	Bartow	Etowah River	3.400	2.500
Coosa	Cartersville, City of	008-1423-04	Bartow	Etowah River	26.420	23.000
Coosa	Georgia Power Co. - Plant Bowen	008-1491-01	Bartow	Etowah River	520.000	85.000
Coosa	CCMWA	008-1491-05	Bartow	Allatoona Lake	86.000	78.000
Coosa	Cartersville, City of	008-1491-06	Bartow	Allatoona Lake	21.420	18.000
Coosa	La Fayette, City of Dry Creek	146-1401-01	Walker	Dry Creek	1.000	0.900
Coosa	La Fayette, City of Big Spring	146-1401-02	Walker	Big Spring	1.650	1.310
Coosa	Mount Vernon Mills - Riegel Apparel Div.	027-1401-03	Chattooga	Trion Spring	9.900	6.600
Coosa	Summerville, City of	027-1402-02	Chattooga	Raccoon Creek	3.000	2.500
Coosa	Summerville, City of	027-1402-04	Chattooga	Lowe Spring	0.750	0.500
Coosa	Mohawk Industries, Inc.	027-1402-05	Chattooga	Chattooga R./ Raccoon Cr.	4.500	4.000
Coosa	Oglethorpe Power Corp.	057-1402-03	Floyd	Heath Creek	3,838.000	3,030.000
Coosa	Floyd County - Brighton Plant	057-1414-02	Floyd	Woodward Creek	0.800	0.700
Coosa	Cave Spring, City of	057-1428-06	Floyd	Cave Spring	1.500	1.300
Coosa	Floyd County	057-1428-08	Floyd	Old Mill Spring	4.000	3.500
Coosa	Berry Schools, The (Berry College)	057-1429-01	Floyd	Berry (Possum Trot) Reservoir	1.000	0.700
Coosa	Inland-Rome Inc.	057-1490-01	Floyd	Coosa River	34.000	32.000
Coosa	Georgia Power Co. - Plant Hammond	057-1490-02	Floyd	Coosa River	655.000	655.000

Table 3 (Continued). M&I surface water withdrawal permits in the ACT Basin (Georgia)

River basin	Permit holder	Permit number	County	Source water	Permit limit max day (mgd)	Permit limit monthly average (mgd)
Coosa	Rome, City of	057-1492-01	Floyd	Oostanaula & Etowah R	18.000	16.400
Coosa	Rockmart, City of	115-1425-01	Polk	Euharlee Creek	2.000	1.500
Coosa	Vulcan Construction Materials, L.P.	115-1425-03	Polk	Euharlee Creek	0.200	0.200
Coosa	Cedartown, City of	115-1428-04	Polk	Big Spring	3.000	2.600
Coosa	Polk County Water Authority	115-1428-05	Polk	Aragon, Morgan, Mulco Springs	1.600	1.100
Coosa	Polk County Water Authority	115-1428-07	Polk	Deaton Spring	4.000	4.000
Tallapoosa River Basin (Georgia)						
Tallapoosa	Haralson County Water Authority	071-1301-01	Haralson	Tallapoosa River	3.750	3.750
Tallapoosa	Bremen, City of	071-1301-02	Haralson	Beech Creek & Bremen Reservoir (Bush Creek)	0.800	0.580
Tallapoosa	Bowdon, City of Indian	022-1302-01	Carroll	Indian Creek	0.400	0.360
Tallapoosa	Southwire Company	022-1302-02	Carroll	Buffalo Creek	2.000	1.000
Tallapoosa	Villa Rica, City of	022-1302-04	Carroll	Lake Paradise & Cowens Lake	1.500	1.500
Tallapoosa	Carrollton, City of	022-1302-05	Carroll	Little Tallapoosa River	12.000	12.000
Tallapoosa	Bowdon, City of Lake Tysinger	022-1302-06	Carroll	Lake Tysinger	1.000	1.000

1 Source: GAEPD 2009a

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Table 4. M&I surface water withdrawals in the ACT Basin (Georgia)

Basin (subbasin)	Withdrawal by	County	Withdrawal (mgd)
Coosa River Basin (Georgia)			
Coosa (Conasauga)	Dalton Utilities	Whitfield	35.38
Coosa (Conasauga)	City of Chatsworth	Murray	1.26
Coosa (Coosawattee)	Ellijay-Gilmer County Water System	Gilmer	3.12
Coosa (Coosawattee)	City of Fairmount	Gordon	0.06
Coosa (Oostanaula)	City of Calhoun	Gordon	9.10
Coosa (Etowah)	Big Canoe Corporation	Pickens	0.48
Coosa (Etowah)	City of Jasper	Pickens	1.00
Coosa (Etowah)	Bent Tree Community	Pickens	0.07
Coosa (Etowah)	Lexington Components Inc (Rubber)	Pickens	0.01
Coosa (Etowah)	Etowah Water and Sewer Authority	Dawson	1.50
Coosa (Etowah)	Town of Dawsonville	Dawson	0.10
Coosa (Etowah)	City of Canton	Cherokee	2.83
Coosa (Etowah)	Cherokee County Water System	Cherokee	15.81
Coosa (Etowah)a	Gold Kist, Inc.	Cherokee	1.94
Coosa (Etowah)	City of Cartersville	Bartow	13.26
Coosa (Etowah)	New Riverside Ochre Company, Inc (Chemicals)	Bartow	1.67
Coosa (Etowah)	Gerdau AmeriSteel US, Inc. – Cartersville Steel Mill (Primary metals)	Bartow	0.16
Coosa (Etowah)	Georgia Power Co – Plant Bowen	Bartow	38.92
Coosa (Etowah)	CCMWA	Bartow	44.42
Coosa (Upper Coosa)	City of Lafayette	Walker	1.20
Coosa (Upper Coosa)	City of Summerville	Chattooga	2.05
Coosa (Upper Coosa)	Mount Vernon Mills – Riegel Apparel Division (Textiles)	Chattooga	2.74
Coosa (Oostanaula)	City of Cave Spring (Domestic/Commercial)	Floyd	0.30
Coosa (Etowah / Oostanaula)	City of Rome	Floyd	9.98
Coosa (Upper Coosa)	Floyd County Water System	Floyd	2.57
Coosa (Upper Coosa)	Inland-Rome Inc. (Paper)	Floyd	25.74
Coosa (Upper Coosa)	Georgia Power Co - Plant Hammond	Floyd	535.00
Coosa (Upper Coosa)	Polk County Water Authority	Polk	2.22
Coosa (Etowah)	Vulcan Construction Materials	Polk	0.09
Tallapoosa River Basin (Georgia)			
Tallapoosa (Upper)	City of Bremen	Haralson	0.32
Tallapoosa (Upper)	Haralson County Water Authority	Haralson	2.05
Tallapoosa (Upper)	City of Bowdon	Carroll	0.75
Tallapoosa (Upper)	Southwire Company	Carroll	0.09
Tallapoosa (Upper)	City of Carrollton	Carroll	5.37
Tallapoosa (Upper)	City of Temple	Carroll	0.26
Tallapoosa (Upper)	City of Villa Rica	Carroll	0.58
Tallapoosa (Upper)	Carroll County Water System	Carroll	4.08

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Table 5. Surface water use - ACT Basin (Alabama, 2005) (mgd)

ACT subbasin	HUC	Public supply	Industrial	Irrigation	Livestock	Thermo-electric	Total, by Subbasin
Upper Coosa	03150105	2.12	0	3.10	0.40	0	5.62
Middle Coosa	03150106	33.24	65.83	7.91	0.87	142.68	250.53
Lower Coosa	03150107	10.96	0.89	5.10	0.35	812.32	829.62
Upper Tallapoosa	03150108	0.90	0	0.15	0.40	0	1.45
Middle Tallapoosa	03150109	19.09	0	0.52	0.32	0	19.93
Lower Tallapoosa	03150110	38.22	2.23	4.22	0.28	0	44.95
Upper Alabama	03150201	10.40	30.63	3.84	0.84	4.14	49.85
Cahaba	03150202	52.90	0	3.49	0.25	0	56.64
Middle Alabama	03150203	0	21.04	1.73	0.48	0	23.25
Lower Alabama	03150204	0	54.61	0.64	0.02	0	55.27
Total - By Use Category		167.83	175.23	30.70	4.21	959.14	1337.11

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Source: Hutson et al. 2009

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Table 6. M&I surface water withdrawals in the ACT Basin (Alabama)

Basin (subbasin)	Withdrawal by	County	Withdrawal (mgd)
Coosa River Basin (Alabama)			
Coosa (Upper)	Centre Water Works & Sewer Board	Cherokee	1.19
Coosa (Upper)	Piedmont Water Works & Sewer Board	Calhoun	0.93
Coosa (Middle)	Jacksonville Water Works & Sewer Board	Calhoun	1.34
Coosa (Middle)	Anniston Water Works & Sewer Board	Calhoun	0.08
Coosa (Middle)	Fort Payne Water Works Board	DeKalb	8.10
Coosa (Middle)	Goodyear Tire and Rubber Company	Etowah	9.87
Coosa (Middle)	Gadsden Water Works & Sewer Board	Etowah	14.86
Coosa (Middle)	Alabama Power Co – Gadsden Steam Plant	Etowah	142.68
Coosa (Middle)	SIC 32 – Unnamed Stone, Glass, Clay, and/or Concrete Products	St. Clair	3.49
Coosa (Middle)	Talladega/Shelby Water Treatment Plant	Talladega	6.44
Coosa (Middle)	Talladega County Water Department	Talladega	0.81
Coosa (Middle)	Talladega Water Works & Sewer Board	Talladega	1.62
Coosa (Middle)	Bowater Newsprint, Coosa Pines Operation	Talladega	52.47
Coosa (Lower)	Sylacauga Utilities Board	Talladega	3.25
Coosa (Lower)	SIC 22 – Unnamed Textile	Talladega	0.89
Coosa (Lower)	Goodwater Water Works & Sewer Board	Coosa	0.46
Coosa (Lower)	Alabama Power Co – E.C. Gaston Plant	Shelby	812.32
Coosa (Lower)	Clanton Waterworks & Sewer Board	Chilton	1.79
Coosa (Lower)	Five Star Water Supply	Elmore	5.46
Tallapoosa River Basin (Alabama)			
Tallapoosa (Upper)	Heflin Water Works	Cleburne	0.51
Tallapoosa (Upper)	Wedowee Gas, Water, and Sewer	Randolph	0.39
Tallapoosa (Middle)	Roanoke Utilities Board	Randolph	1.29
Tallapoosa (Middle)	Clay County Water Authority	Clay	1.87
Tallapoosa (Middle)	Lafayette	Chambers	0.53
Tallapoosa (Middle)	Central Elmore Water & Sewer Authority	Elmore	4.83
Alabama River Basin			
Tallapoosa (Middle)	Alexander City Water Department	Tallapoosa	10.57
Tallapoosa (Lower)	West Point Home, Inc	Lee	2.23
Tallapoosa (Lower)	Opelika Water Works Board	Lee	2.61
Tallapoosa (Lower)	Auburn Water Works Board	Lee	5.75
Tallapoosa (Lower)	Tallassee	Tallapoosa	1.98
Tallapoosa (Lower)	Tuskegee Utilities	Macon	2.71
Tallapoosa (Lower)	Montgomery Water Works & Sewer Board	Montgomery	25.17
Alabama (Upper)	Montgomery Water Works & Sewer Board	Montgomery	10.40
Alabama (Upper)	International Paper	Autauga	30.63
Alabama (Upper)	Southern Power Co – Plant E. B. Harris	Autauga	4.14
Alabama (Cahaba)	Birmingham Water Works & Sewer Board	Shelby	52.90
Alabama (Middle)	International Paper – Pine Hill	Wilcox	21.04
Alabama (Lower)	Alabama River Pulp Company	Monroe	54.61

2 Source: Hutson et al. 2009

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VI – CONSTRAINTS

6-01. General. The availability of water resources in the ACT Basin is constrained by existing water supply storage contracts, Corps water control manuals, minimum flow requirements from Allatoona and Carters Dams, APC FERC licenses, Corps-APC Memorandum of Understanding, and industrial water quality flow needs. Existing water supply storage contracts do not include the use of the inactive storage pool and would require developing and implementing an emergency storage contract in order to access this water resource. Each Corps project has a water control manual that specifies operational requirements for varying basin conditions and requires a deviation approval to operate outside the parameters established by the manual. The Allatoona Project has a minimum flow release requirement of 240 cfs for downstream purposes. The Carters Project has a seasonally varying minimum flow release requirement that ranges from 250 – 865 cfs during normal conditions and a minimum of 240 cfs during low flow conditions. The APC projects are operated under FERC licenses which define specific operational requirements for each project and require approval from FERC and possibly the Corps and State agencies before any revised operations could be implemented. The Corps and APC projects are also operated under the rules and regulations found in the Corps-APC Memorandum of Understanding, which describes operational requirements for flood conditions and navigation within the ACT Basin. Some NPDES permits within the ACT Basin have water quality discharge limitations which are impacted by the volume of water flow in the river.

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VII – DROUGHT MANAGEMENT PLAN

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7-01. General. The Drought Contingency Plan (DCP) for the ACT Basin implements drought conservation actions on the basis of composite system storage, state line flows, and basin inflow as triggers to drive drought response actions. The DCP also recognizes that a basin-wide drought plan must incorporate variable hydropower generation requirements from its headwater projects in Georgia (Allatoona Dam and Carters Dam), a reduction in the level of navigation service provided on the Alabama River as storage across the basin declines, and that environmental flow requirements must still be met to the maximum extent practicable. The ACT basin-wide drought plan is composed of three components — Headwater regulation at Allatoona Lake and Carters Lake in Georgia; Regulation at APC projects on the Coosa and Tallapoosa Rivers; and Downstream Alabama River regulation at Corps projects downstream of Montgomery, Alabama.

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A. Headwater Regulation for Drought at Allatoona Lake and Carters Lake. Drought regulation at Allatoona Lake and Carters Lake consists of progressively reduced hydropower generation as pool levels decline in accordance with the conservation storage action zones established in the projects' water control plans. For instance, when Allatoona Lake is operating in normal conditions (Conservation storage Zone 1); hydropower generation typically ranges from 0 to 4 hours per day. However, as the pool drops to lower action zones during drought conditions, generation could be reduced to 0 to 2 hours per day. As Carters Lake pool level might drop into a conservation storage Zone 2, seasonal varying minimum target flows would be reduced to 240 cfs. The water control manual for each project describes the drought water control regulation plan in more detail.

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B. Drought Regulation at APC Projects on the Coosa, Tallapoosa, and Alabama River. Regulation guidelines for the Coosa, Tallapoosa, and Alabama Rivers have been defined in a drought regulation matrix (Table 7) on the basis of a Drought Intensity Level (DIL). The DIL is a drought indicator, ranging from one to three. The DIL is determined on the basis of three basin drought criteria (or triggers). A DIL from 1 to 3 indicates some level of drought conditions. The

1 DIL increases as more of the drought indicator thresholds (or triggers) occur. The drought
2 regulation matrix defines minimum average daily flow requirements on a monthly basis for the
3 Coosa, Tallapoosa, and Alabama Rivers as a function of the DIL and time of year. The
4 combined occurrences of the drought triggers determine the DIL. Three intensity levels for
5 drought operations are applicable to APC projects.

6 DIL 1 — (moderate drought) 1 of 3 triggers occur
7 DIL 2 — (severe drought) 2 of 3 triggers occur
8 DIL 3 — (exceptional drought) all 3 triggers occur

9 (1) Drought Indicators. The indicators used to determine drought intensity include the
10 following:

11 1. **Low basin inflow**. The total basin inflow needed is the sum of the total filling volume
12 plus 4,640 cfs. The total filling volume is defined as the volume of water required to return the
13 pool to the top of the conservation guide curve and is calculated using the area-capacity tables
14 for each project. Table 8 lists the monthly low basin inflow criteria. The basin inflow value is
15 computed daily and checked on the first and third Tuesday of the month. If computed basin
16 inflow is less than the value required, the low basin inflow indicator is triggered. The basin
17 inflow is total flow above the APC projects excluding Allatoona Lake and Carters Lake. It is the
18 sum of local flows, minus lake evaporation and diversions. Figure 11 illustrates the local inflows
19 to the Coosa and Tallapoosa Basins. The basin inflow computation differs from the navigation
20 basin inflow, because it does not include releases from Allatoona Lake and Carters Lake. The
21 intent is to capture the hydrologic condition across APC projects in the Coosa and Tallapoosa
22 Basins.

Table 7. ACT Basin Drought Regulation Plan Matrix

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Drought Level Response^a	Normal Operations											
	DIL 1: Low Basin Inflows or Low Composite or Low State Line Flow											
	DIL 2: DIL 1 criteria + (Low Basin Inflows or Low Composite or Low State Line Flow)											
	DIL 3: Low Basin Inflows + Low Composite + Low State Line Flow											
Coosa River Flow^b	Normal Operation: 2,000 cfs		4,000 (8,000)		4,000 – 2,000		Normal Operation: 2,000 cfs					
	Jordan 2,000 +/-cfs		4,000 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 2,000 +/-cfs			
	Jordan 1,600 to 2,000 +/-cfs		2,500 +/- cfs		6/15 Linear Ramp down		Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs			
	Jordan 1,600 +/-cfs		Jordan 1,600 to 2,000 +/-cfs				Jordan 2,000 +/-cfs		Jordan 1,600 to 2,000 +/-cfs		Jordan 1,600 +/-cfs	
Tallapoosa River Flow^c	Normal Operations: 1200 cfs											
	Greater of: 1/2 Yates Inflow or 2 x Heflin Gage(Thurlow Lake releases > 350 cfs)			1/2 Yates Inflow			1/2 Yates Inflow			1/2 Yates Inflow		
	Thurlow Lake 350 cfs			1/2 Yates Inflow			Thurlow Lake 350 cfs			Thurlow Lake 350 cfs		
	Maintain 400 cfs at Montgomery WTP (Thurlow Lake release 350 cfs)					Thurlow Lake 350 cfs		Maintain 400 cfs at Montgomery WTP (Thurlow Lake release 350 cfs)				
Alabama River Flow^d	Normal Operation: Navigation or 4,640 cfs flow											
	4,200 cfs (10% Cut) - Montgomery			4,640 cfs - Montgomery			Reduce: Full – 4,200 cfs					
	3,700 cfs (20% Cut) - Montgomery			4,200 cfs (10% Cut) - Montgomery						Reduce: 4,200 cfs-> 3,700 cfs Montgomery (1 week ramp)		
	2,000 cfs Montgomery			3,700 cfs Montgomery		4,200 cfs (10% Cut) - Montgomery		Reduce: 4,200 cfs -> 2,000 cfs Montgomery (1 month ramp)				
Guide Curve Elevation	Normal Operations: Elevations follow Guide Curves as prescribed in License (Measured in Feet)											
	Corps Variances: As Needed; FERC Variance for Lake Martin											
	Corps Variances: As Needed; FERC Variance for Lake Martin											
	Corps Variances: As Needed; FERC Variance for Lake Martin											

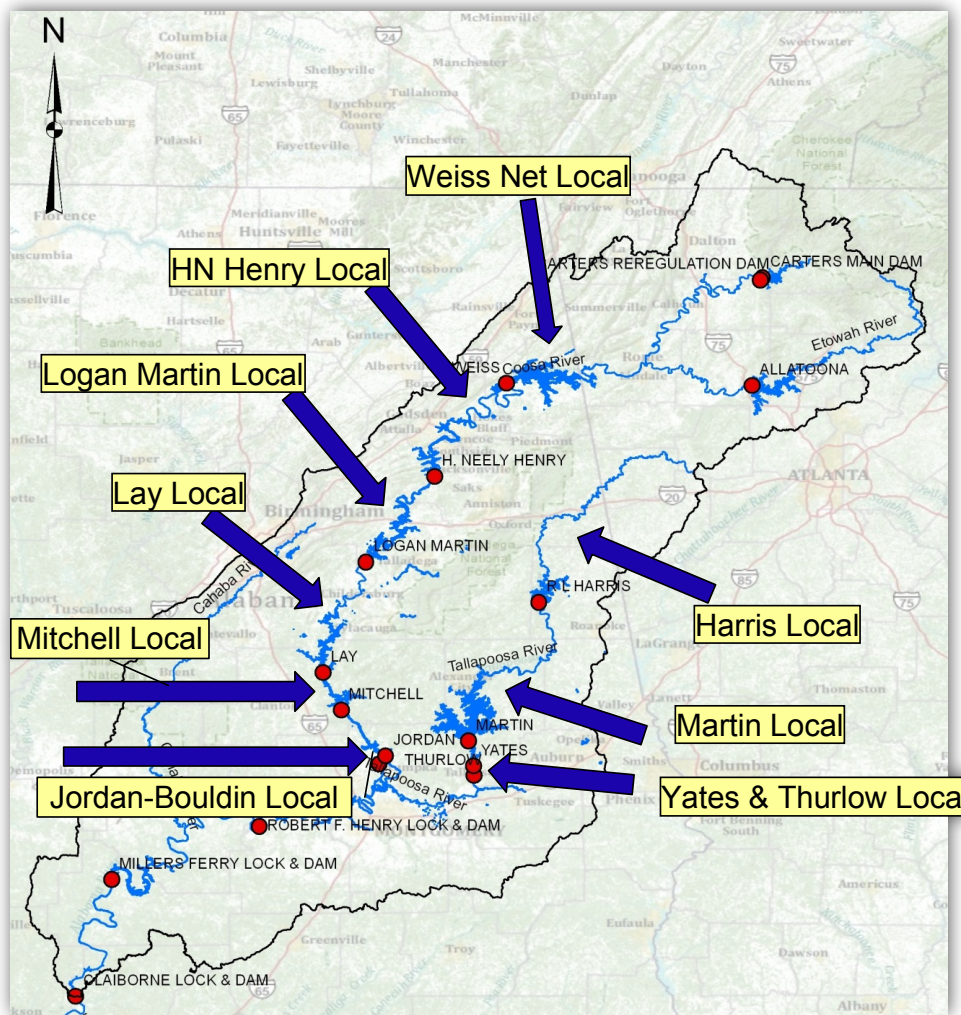
- a. Note these are based on flows that will be exceeded when possible.
- b. Jordan flows are based on a continuous +/- 5% of target flow.
- c. Thurlow Lake flows are based on continuous +/- 5% of target flow: flows are reset on noon each Tuesday based on the prior day's daily average at Heflin or Yates.
- d. Alabama River flows are 7-Day Average Flow.

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Table 8. Low Basin Inflow Guide (in cfs-days)

Month	Coosa Filling Volume	Tallapoosa Filling Volume	Total Filling Volume	Minimum JBT Target Flow	Required Basin Inflow
Jan	628	0	628	4,640	5,268
Feb	626	1,968	2,594	4,640	7,234
Mar	603	2,900	3,503	4,640	8,143
Apr	1,683	2,585	4,269	4,640	8,909
May	248	0	248	4,640	4,888
Jun			0	4,640	4,640
Jul			0	4,640	4,640
Aug			0	4,640	4,640
Sep	-612	-1,304	-1,916	4,640	2,724
Oct	-1,371	-2,132	-3,503	4,640	1,137
Nov	-920	-2,748	-3,667	4,640	973
Dec	-821	-1,126	-1,946	4,640	2,694

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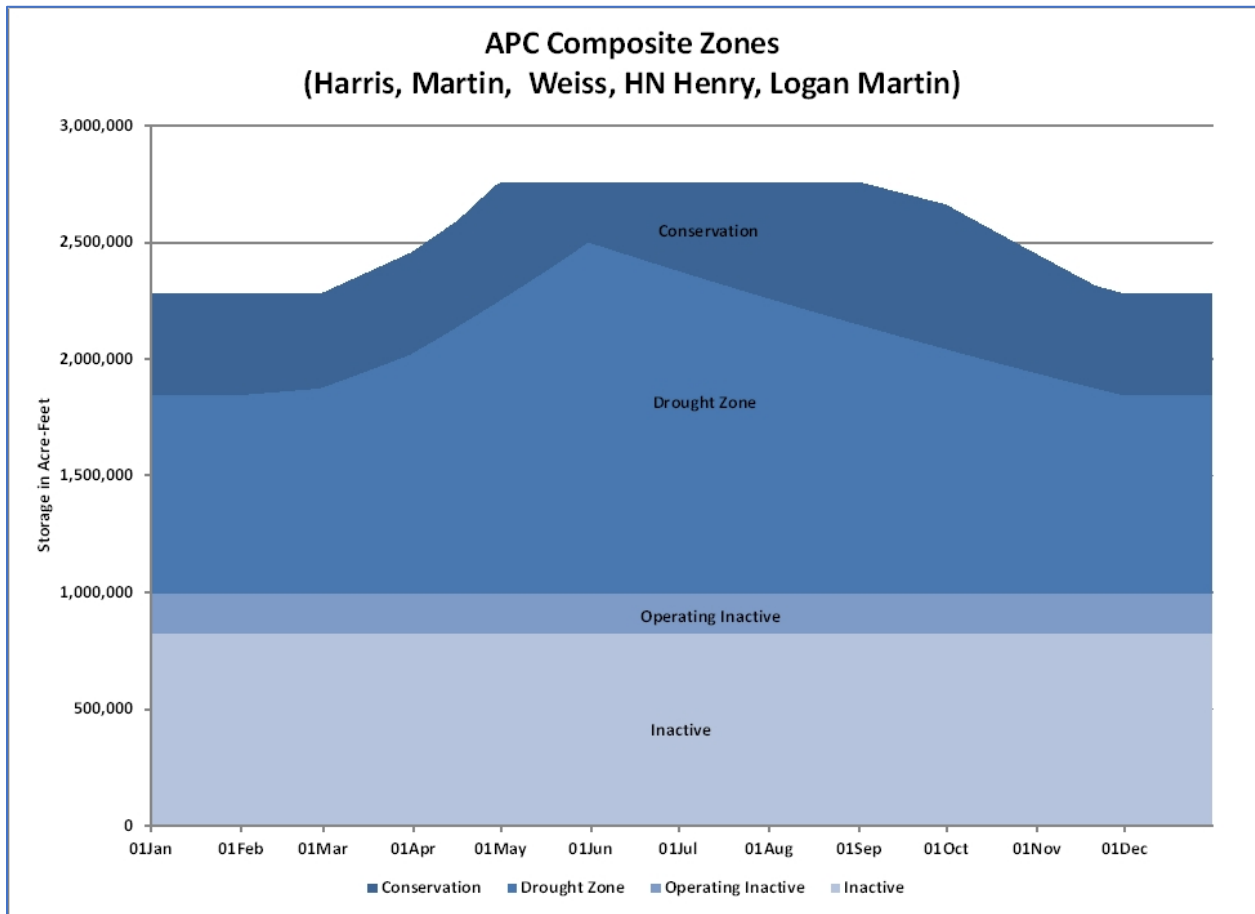


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Figure 11. ACT Basin Inflows

1 **2. Low composite conservation storage.** Low composite conservation storage
 2 occurs when the APC projects' composite conservation storage is less than or equal to the
 3 storage available within the drought contingency curves for the APC reservoirs. Composite
 4 conservation storage is the sum of the amounts of storage available at the current elevation for
 5 each reservoir down to the drought contingency curve at each APC major storage project. The
 6 reservoirs considered for the trigger are R.L. Harris Lake, H. Neely Henry Lake, Logan Martin
 7 Lake, Lake Martin, and Weiss Lake. Figure 12 plots the APC composite zones. Figure 13 plots
 8 the APC low composite conservation storage trigger. If the actual active composite
 9 conservation storage is less than or equal to the active composite drought zone storage, the low
 10 composite conservation storage indicator is triggered. That computation is performed on the
 11 first and third Tuesday of each month, and is considered along with the low state line flow
 12 trigger and basin inflow trigger.



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Figure 12. APC Composite Zones

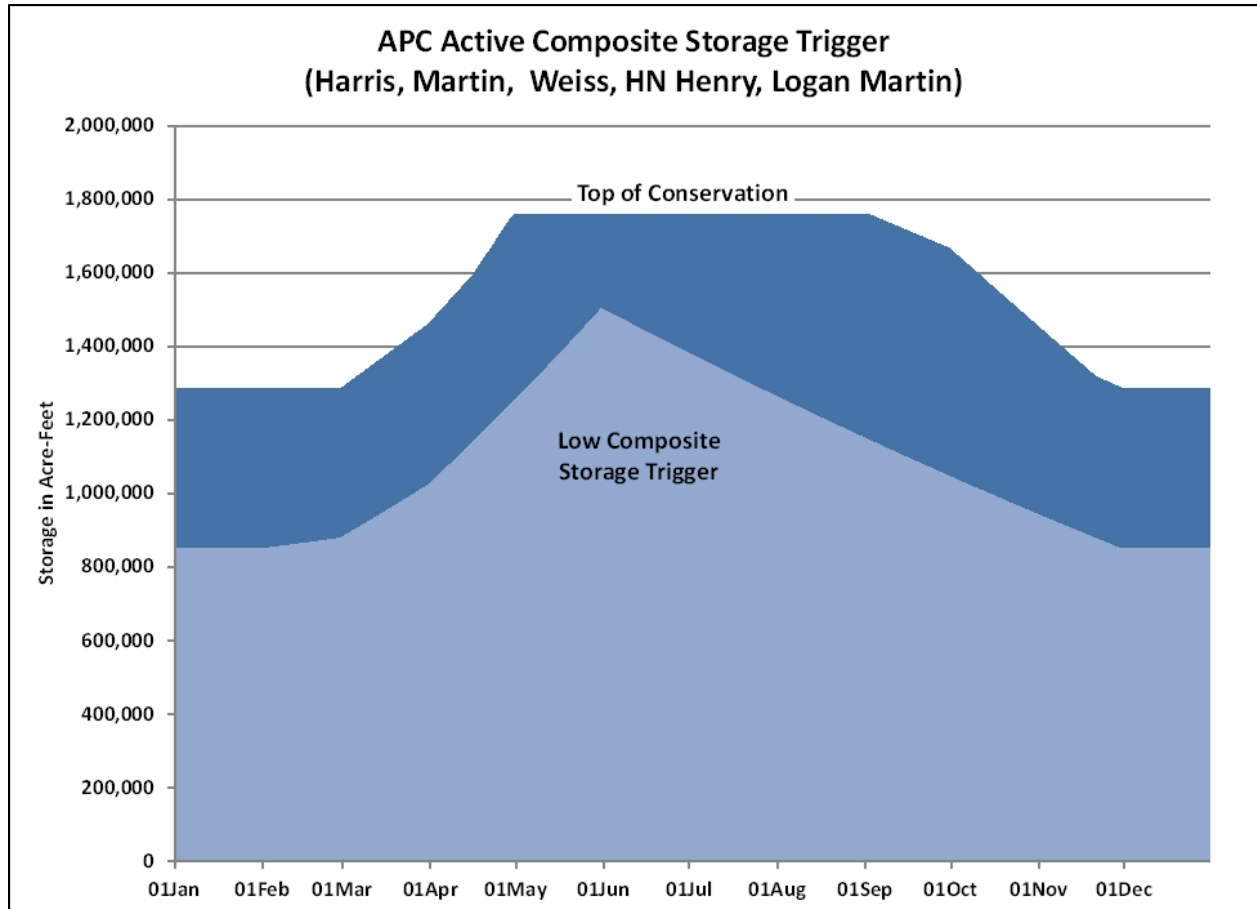


Figure 13. APC Low Composite Conservation Storage Drought Trigger

3. **Low state line flow.** A low state line flow trigger occurs when the Mayo's Bar USGS gage measures a flow below the monthly historical 7Q10 flow. The 7Q10 flow is defined as the lowest flow over a 7-day period that would occur once in 10 years. Table 9 lists the Mayo's Bar 7Q10 value for each month (determined from observed flows from 1949 – 2006). The lowest 7-day average flow over the past 14 days is computed and checked at the first and third Tuesday of the month. If the lowest 7-day average value is less than the Mayo's Bar 7Q10 value, the low state line flow indicator is triggered. If the result is greater than or equal to the trigger value from Table 9, the flow is considered normal, and the state line flow indicator is not triggered. The term state line flow is used in developing the drought management plan because of the proximity of the Mayo's Bar gage to the Alabama-Georgia state line and because it relates to flow data upstream of the Alabama-based APC reservoirs. State line flow is used only as a source of observed data for one of the three triggers and does not imply that flow targets exist at that geographic location. The ACT Basin drought matrix does not include or imply any Corps regulation that would result in water management decisions at Carters Lake or Allatoona Lake.

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Table 9. State Line Flow Triggers

Month	Mayo's Bar (7Q10 in cfs)
Jan	2,544
Feb	2,982
Mar	3,258
Apr	2,911
May	2,497
Jun	2,153
Jul	1,693
Aug	1,601
Sep	1,406
Oct	1,325
Nov	1,608
Dec	2,043

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Note: Based on USGS Coosa River at Rome Gage (Mayo's Bar, USGS 02397000) observed flow from 1949 to 2006

4 (2) **Drought Regulation**. The DIL is computed on the first and third Tuesday of each month.
5 Once a drought operation is triggered, the DIL can only recover from drought condition at a rate
6 of one level per period. For example, as the system begins to recover from an exceptional
7 drought with DIL 3, the DIL must be stepped incrementally back to zero to resume normal
8 operations. In that case, even if the system triggers return to normal quickly, it will still take at
9 least a month before normal operations can resume - conditions can improve only to DIL 2 for
10 the next 15 days, then DIL 1 for the next 15 days, before finally returning to normal operating
11 conditions.

12 For normal operations, the matrix shows a Coosa River flow between 2,000 cfs and 4,000
13 cfs with peaking periods up to 8,000 cfs occurring. The required flow on the Tallapoosa River is
14 a constant 1,200 cfs throughout the year. The navigation flows on the Alabama River are
15 applied to the APC projects. The required navigation depth on the Alabama River is subject to
16 the basin inflow.

17 For DIL 1, the Coosa River flow varies from 2,000 cfs to 4,000 cfs. On the Tallapoosa River,
18 the required flow is the greater of one-half of the inflow into Yates Lake or twice the Heflin
19 USGS gage from January thru April. For the remainder of the year, the required flow is one-half
20 of Yates Lake inflow. The required flows on the Alabama River are reduced from the amounts
21 required for DIL 0.

22 For DIL 2, the Coosa River flow varies from 1,600 cfs to 2,500 cfs. On the Tallapoosa River,
23 the minimum is 350 cfs for part of the year and one-half of Yates Lake inflow for the remainder
24 of the year. The requirement on the Alabama River is between 3,700 cfs and 4,200 cfs.

25 For DIL 3, the flows on the Coosa River range from 1,600 cfs to 2,000 cfs. A constant flow
26 of 350 cfs on the Tallapoosa River is required. It is assumed an additional 50 cfs will occur
27 between Thurlow Lake and the City of Montgomery water supply intake. Required flows on the
28 Alabama River range from 2,000 cfs to 4,200 cfs

1 In addition to the flow regulation for drought conditions, the DIL affects the flow regulation to
2 support navigation operations. Under normal operations, the APC projects are operated to
3 meet the needed navigation flow target or 4,640 cfs flow as defined in the navigation measure
4 section. Once drought operations begin, flow regulation to support navigation operations is
5 suspended.

6 **7-02. Extreme Drought Conditions.** An extreme drought condition exists when the
7 remaining composite conservation storage is depleted, and additional emergency actions may
8 be necessary. When conditions have worsened to this extent, utilization of the inactive storage
9 must be considered. Such an occurrence would typically be contemplated in the second or third
10 year of a drought. Inactive storage capacities have been identified for the two federal projects
11 with significant storage (Figures 14 and 15). The operational concept established for the
12 extreme drought impact level and to be implemented when instituting the use of inactive storage
13 is based on the following actions:

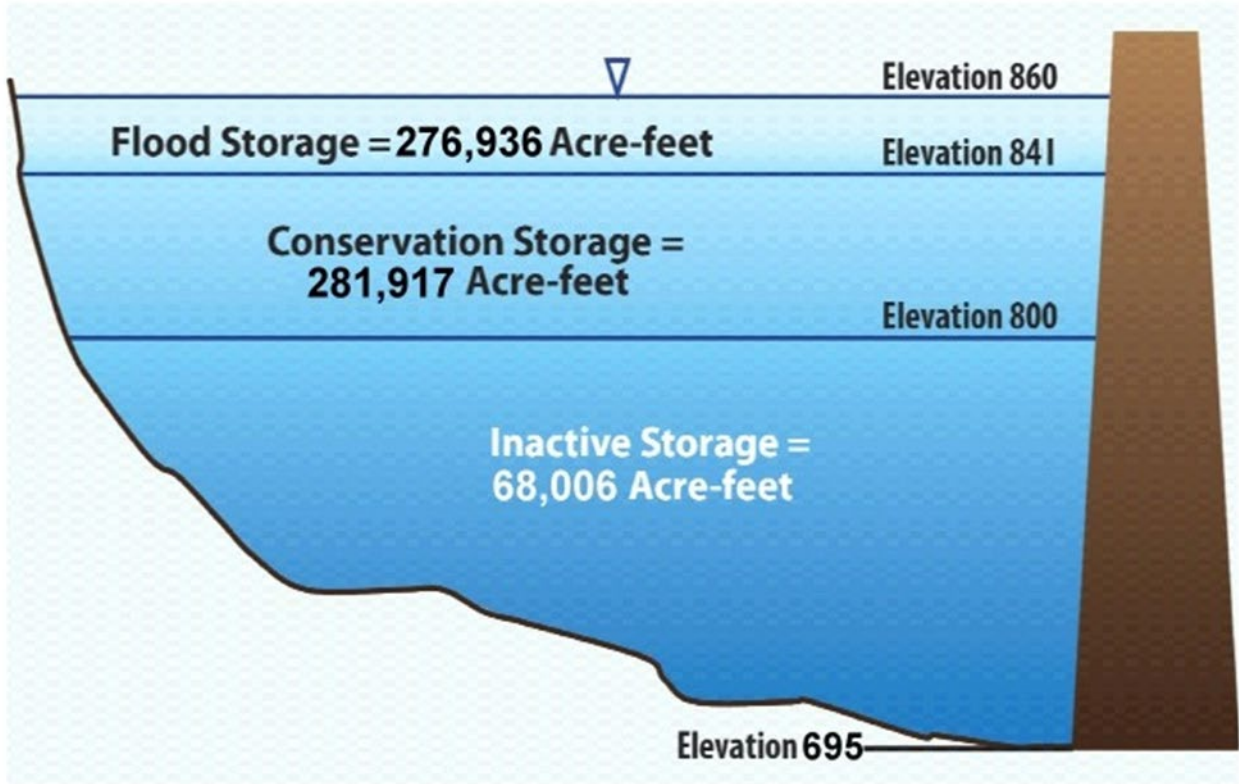
14 (1) Inactive storage availability is identified to meet specific critical water use needs within
15 existing project authorizations.

16 (2) Emergency uses and users will be identified in accordance with emergency
17 authorizations and through stakeholder coordination. Typical critical water use needs within the
18 basin are associated with public health and safety.

19 (3) Weekly projections of the inactive storage water availability to meet the critical water
20 uses in the ACT Basin will be utilized when making water control decisions regarding
21 withdrawals and water releases from the federal reservoirs.

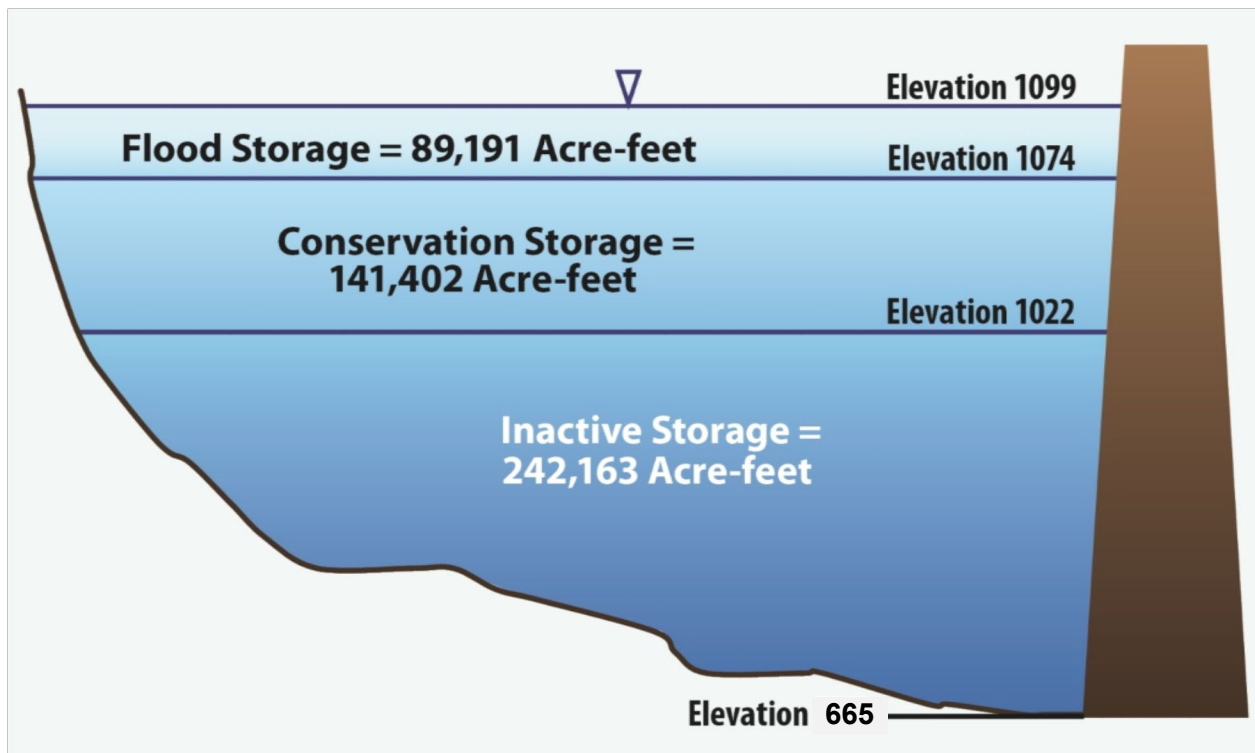
22 (4) The inactive storage action zones will be developed and instituted as triggers to meet
23 the identified priority water uses (releases will be restricted as storage decreases).

24 (5) Dam safety considerations will always remain the highest priority. The structural
25 integrity of the dams due to static head limitations will be maintained.



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Figure 14. Storage in Allatoona Lake



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Figure 15. Storage in Carters Lake (excluding reregulation pool)

1 **VIII – DROUGHT MANAGEMENT COORDINATION AND PROCEDURES**

2 **8-01. USACE Coordination.** It is the responsibility of the Mobile District Water Management
3 Section and APC to monitor climatological and hydrometeorological conditions at all times to
4 make prudent water management decisions. The Water Management Section makes daily
5 decisions and coordinates with APC every two weeks or more often if conditions warrant and
6 with other district representatives from the various areas for which the river systems are
7 operated -- hydropower, recreation, navigation, environmental, and others to exchange
8 information concerning the operation of the river system. This coordination includes conducting
9 weekly meetings with these other district elements. Daily water management decisions
10 regarding water availability, lake level forecasts, and storage forecasts are determined using the
11 information obtained along with current project and basin hydrometeorological data. A weekly
12 District River System Status report is prepared that summarizes the conditions in each of the
13 river basins. When conditions become evident that normal low flow conditions are worsening,
14 the Water Management Section will elevate the district coordination to a heightened awareness.
15 When drought conditions are imminent, Emergency Management representatives will be notified
16 of the conditions and will be included in the regular coordination activities.

17 **8-02. Interagency Coordination.** The Water Management Section will support the
18 environmental team regarding actions that require coordination with the U.S. Fish and Wildlife
19 Service (USFWS) for monitoring threatened and endangered species and with the
20 Environmental Protection Agency (EPA), Georgia Environmental Protection Division (GAEPD),
21 and Alabama Department of Environmental Management (ADEM) regarding requests to lower
22 minimum flow targets below Claiborne Dam.

23 **8-03. Public Information and Coordination.** When conditions determine that a change in
24 the water control actions from normal regulation to drought regulation is imminent, it is important
25 that various users of the system are notified so that any environmental or operational
26 preparations can be completed prior to any impending reduction in reservoir discharges, river
27 levels, and reservoir pool levels. In periods of severe drought within the ACT Basin it will be
28 within the discretion of the Division Commander to approve the enactment of ACT Basin Water
29 Management conference calls. The purposes of the calls are to share ongoing water
30 management decisions with basin stakeholders and to receive stakeholder input regarding
31 needs and potential impacts to users within the basin. Depending upon the severity of the
32 drought conditions, the calls will be conducted at regular monthly or bi-weekly intervals. Should
33 issues arise, more frequent calls would be implemented.

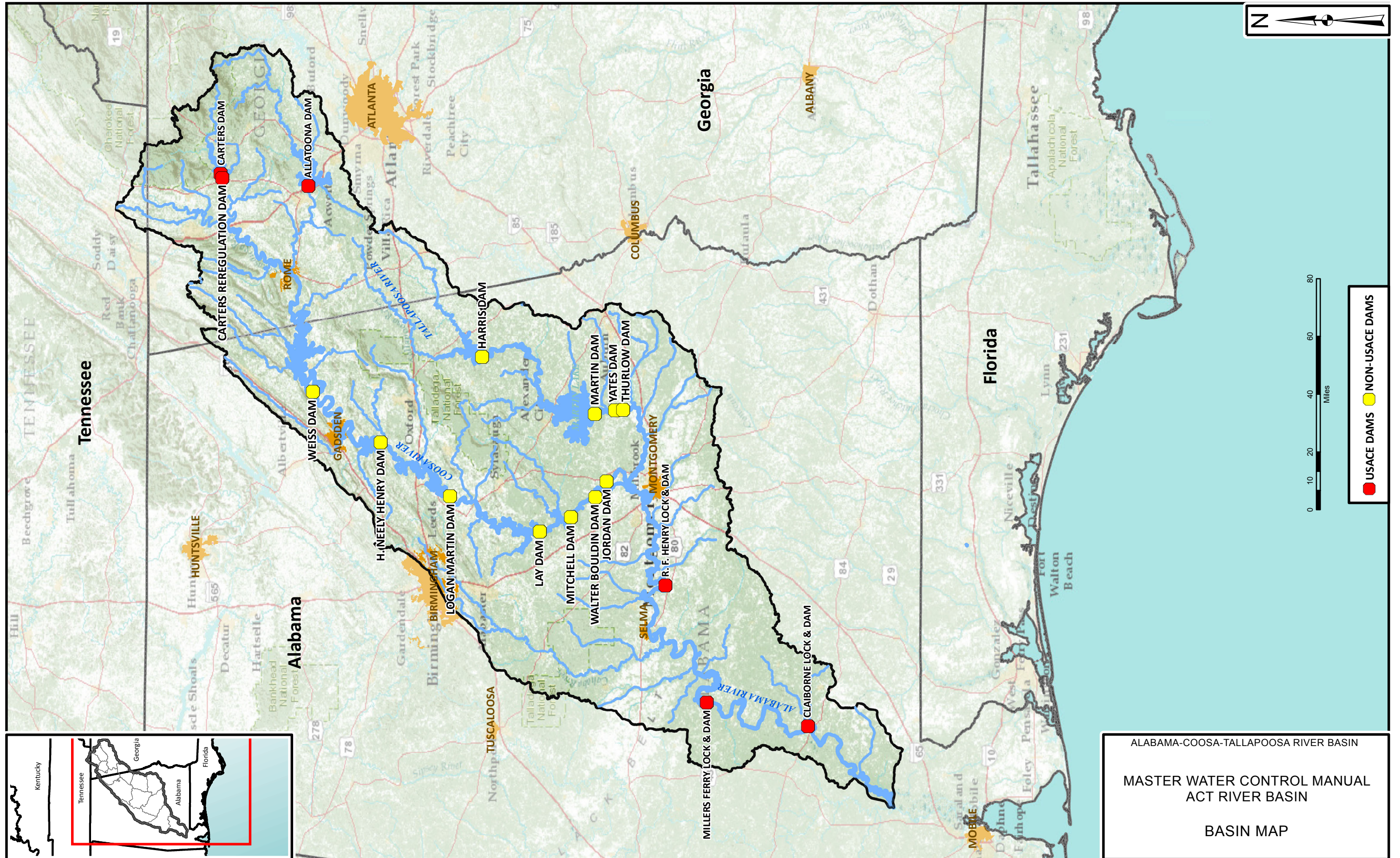
34 a. Local Press and Corps Bulletins. The local press consists of periodic publications in or
35 near the ACT Basin. Montgomery, Columbus, and Atlanta have some of the larger daily papers.
36 The papers often publish articles related to the rivers and streams. Their representatives have
37 direct contact with the Corps through the Public Affairs Office. In addition, they can access the
38 Corps Web pages for the latest project information. The Corps and the Mobile District publish
39 e-newsletters regularly which are made available to the general public via email and postings on
40 various websites. Complete, real-time information is available at the Mobile District's Water
41 Management homepage [https://www.sam.usace.army.mil/Missions/Civil-Works/Water-](https://www.sam.usace.army.mil/Missions/Civil-Works/Water-Management/)
42 [Management/](https://www.sam.usace.army.mil/Missions/Civil-Works/Water-Management/) The Mobile District Public Affairs Office issues press releases as necessary to
43 provide the public with information regarding Water Management issues and activities and also
44 provides information via the Mobile District web site.

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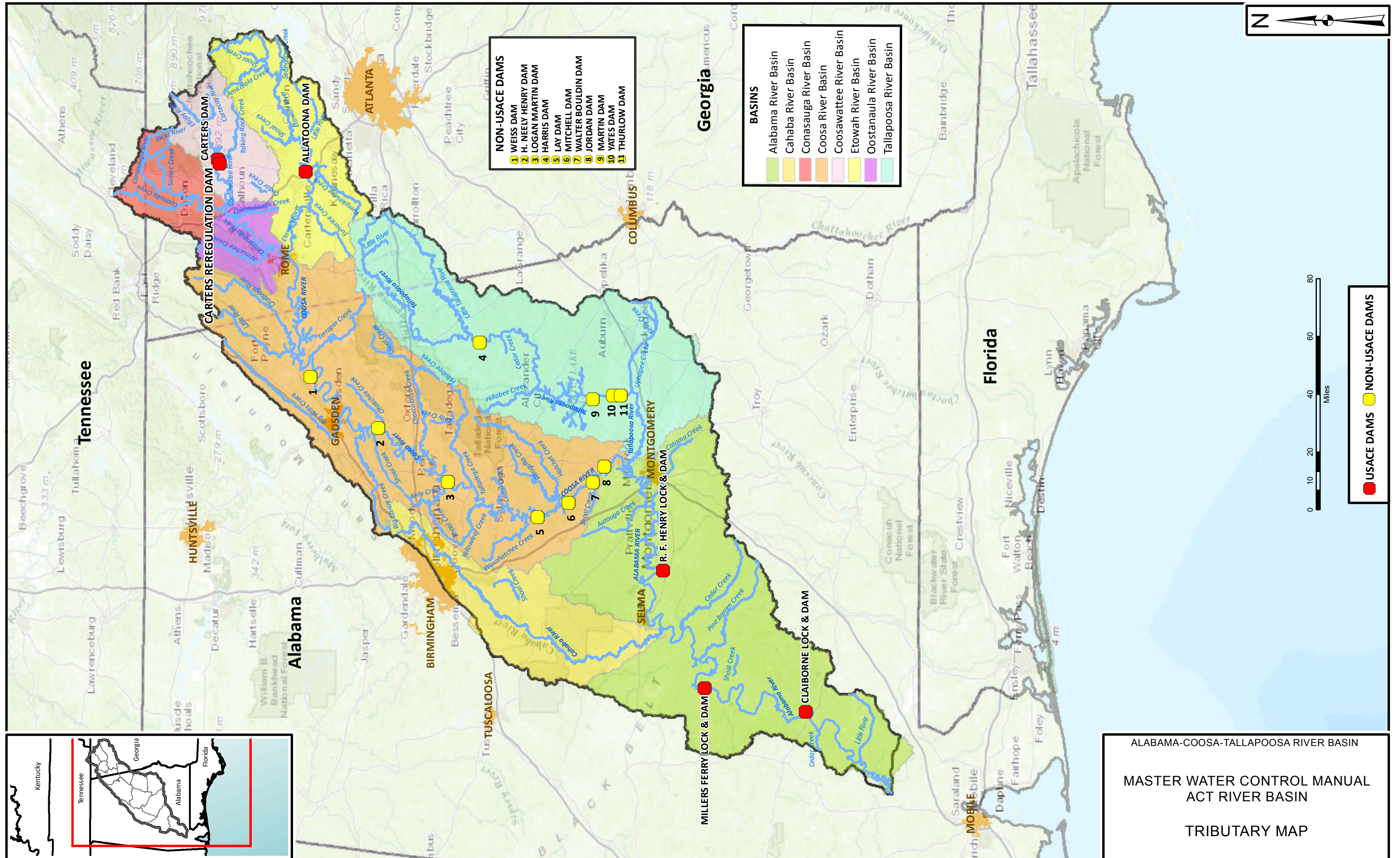
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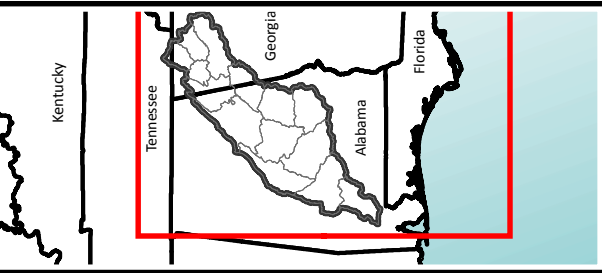
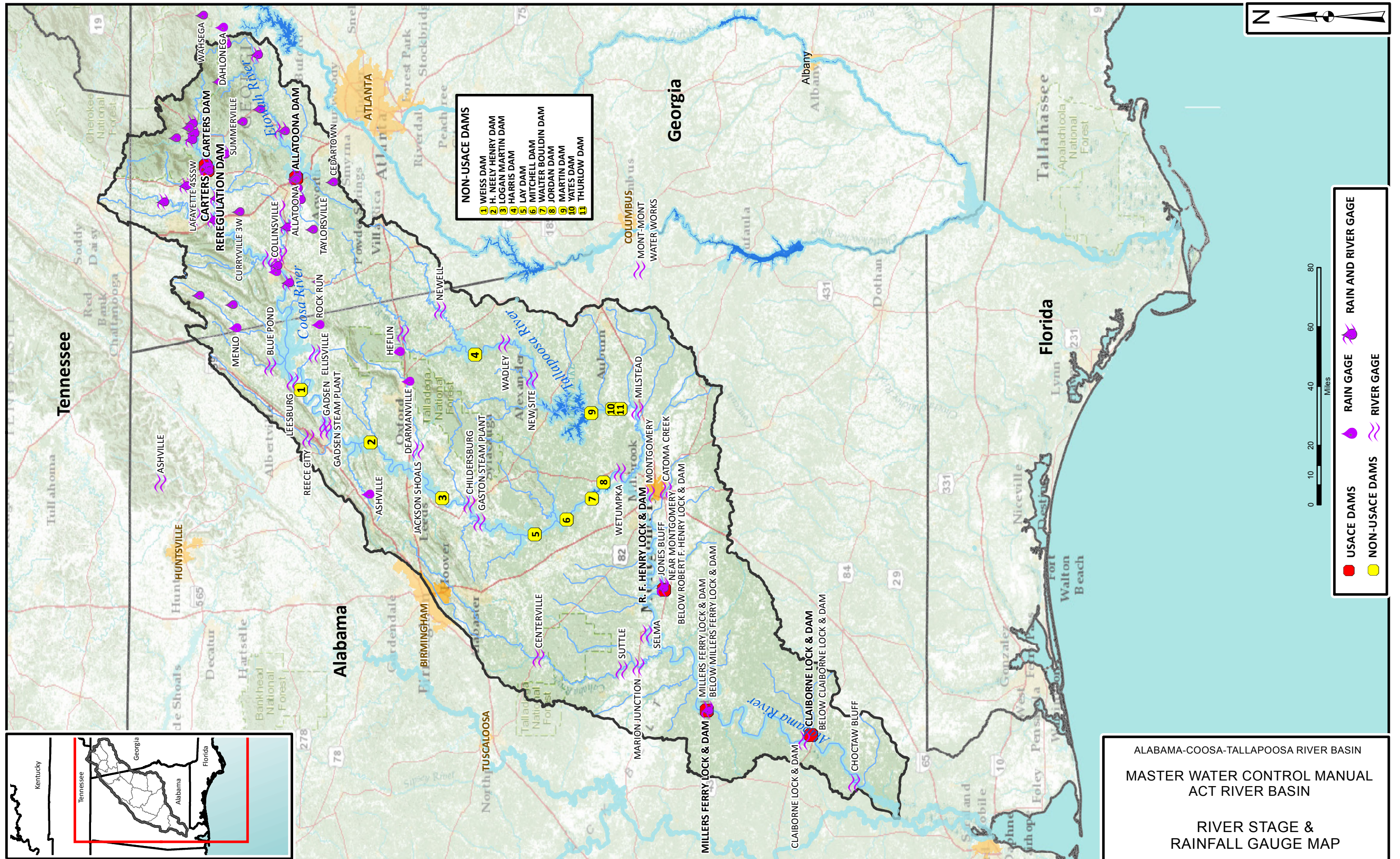


ALABAMA-COOSA-TALLAPOOSA RIVER BASIN
 MASTER WATER CONTROL MANUAL
 ACT RIVER BASIN
 BASIN MAP



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